



# WINNEBAGO COUNTY

— ILLINOIS —

## AGENDA

Winnebago County Courthouse  
400 West State Street, Rockford, IL 61101  
County Board Room, 8<sup>th</sup> Floor and  
(In Person Meeting with Zoom Option)

**Thursday, July 22, 2021**  
**6:00 p.m.**

1. **Call to Order** .....Chairman Joseph Chiarelli
2. **Invocation and Pledge of Allegiance** .....Board Member Brad Lindmark
3. **Agenda Announcements** .....Chairman Joseph Chiarelli
4. **Roll Call** .....Clerk Lori Gummow
5. **Awards, Presentations, Public Hearings, and Public Participation**
  - A. Award – Associate Judge Donna R. Honzel, Recipient of Seely Forbes Award
  - B. Presentation – Land Bank Update by Gary Anderson
  - C. Public Hearings – None
  - D. Public Participation – None
  - E. Proclamations – “Festa Italiana Days” Presented to Mike Maffioli  
“Rockford’s Italian Sister City” Presented to Valeri DeCastris
  - F. Chairman’s Service Award – Presented to Paul Logli
6. **Approval of Minutes** .....Chairman Joseph Chiarelli
  - A. Approval of June 21 and 28, 2021 minutes
  - B. Layover of July 8 and 14, 2021 minutes
7. **Consent Agenda**.....Chairman Joseph Chiarelli
  - A. Raffle Report
  - B. Auditor’s Report – Approval of Bills
8. **Appointments (Per County Board rules, Board Chairman appointments require a 30 day layover unless there is a suspension of the rule).**
  - A. River Bluff Advisory Committee: Kevin McCarthy
9. **Reports of Standing Committees** ..... Chairman Joseph Chiarelli
  - A. Finance Committee ..... Jaime Salgado, Committee Chairman

1. Committee Report

B. Zoning Committee .....**Jim Webster, Committee Chairman**  
Planning and/or Zoning Requests:

1. Committee Report

C. Economic Development Committee.....**Jas Bilich, Committee Chairman**

1. Committee Report

2. Resolution Abating Property Taxes On Property Located At 707 Fulton Avenue, Rockford, Illinois Specifically Identified As Property Index Number 11-12-352-001 And Commonly Known As Ingersoll Real Estate, LLC

3. Resolution Authorizing Participation In Abandoned Residential Property Municipal Relief Program Grant

4. Resolution Approving Greenways: A Greenways Plan For Boone, Ogle, and Winnebago Counties

D. Operations & Administrative Committee .....**Keith McDonald, Committee Chairman**

1. Committee Report

2. Resolution Adopting Procedures for Remote Meeting Attendance Pursuant to the Illinois Open Meetings Act, 5 ILCS 120/7

E. Public Works Committee .....**Dave Tassoni, Committee Chairman**

1. Committee Report

2. (21-019) Resolution Authorizing the Award of a Bid for Shirland/Rockton Road Resurfacing from Meridian Road to the Rockton Village Limits and Appropriation of Rebuild Illinois Funds (RBI) (Section 20-00680-00-RS)

Cost: \$ 1,241,496.67

C.B. District: 2

3. (21-020) Resolution Authorizing the Award of a Bid for Latham Road Culvert Replacements from Meridian Road to Owen Center Road (Section 21-00684-00-DR)

Cost: \$ 49,035.47

C.B. District: 1

4. (21-021) Resolution Authorizing the Execution of a Local Public Agency Amendment #1 for Federal Participation for Rehabilitation of the Alpine Road Bridge over Forest Hills Road (Section 19-00620-00-BR)

Cost: \$4,678,500

Federal: \$3,742,800

County: \$ 935,700

C.B. District: 17 & 20

5. (21-022) Ordinance Establishing a Speed Zone on Hamborg Road From Belvidere Road to Burr Oak Road in Harlem and Roscoe Townships

Cost: \$ N/A

C.B. District: 4 & 7

6. (21-023) Resolution Authorizing the Award of 5 Year Leases for Two Wheel Loaders

Cost: \$45,875.08 per year for 5 years

C.B. District: N/A

F. Public Safety and Judiciary Committee.....**Burt Gerl, Committee Chairman**

1. Committee Report

10. Unfinished Business.....**Chairman Joseph Chiarelli**  
**Appointments**

- A. New Milford Fire Protection District, Read in June 10, 2021, Compensation: \$1,200 Per Year/\$100 Per Monthly Meeting
  - 1. Rob Sickler (3 – Year Reappointment), Rockford, Illinois, May 2021 – May 2024
- B. Cherry Valley Fire Protection District, Read in June 10, 2021, Compensation: \$4,500/\$375 Per Month with Certification Classes
  - 1. William LeFevre (3 – Year Reappointment), Cherry Valley, Illinois, May 2020 – May 2023
  - 2. Rebecca Ihne (3 – Year Reappointment), Rockford, Illinois, May 2021 – May 2024
  - 3. Karl Ericksen (3 – Year Reappointment), Rockford, Illinois, May 2019 – May 2022
- C. Board of Health, Read in June 21, 2021, Compensation: None
  - 1. Gabrielle Torina (New Appointment), Rockford, Illinois, June 2021 – June 2024 (Appointed by Rockford City Council 05/20/21)
- D. Zoning Board of Appeals, Read in June 21, 2021), Compensation: \$1,200 Per Year/\$100 Per Monthly Meeting
  - 1. Greg Tilly (New Appointment), Cherry Valley, Illinois, to Fill Remaining Term of Arlene Williams which Expires November 2021

**Finance Committee**

- A. Ordinance for Approval of Budget Amendment for Reimbursable Technology Laid Over from July 8, 2021 Meeting
- B. Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department as Directed Under the American Rescue Plan Act (ARP) Laid Over from July 8, 2021 Meeting
- C. Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department Under the Emergency Rental Assistance Program II Laid Over from July 8, 2021 Meeting

**Operations and Administrative Committee**

- A. Resolution Adopting Criteria for the Operation of the County’s Delinquent Tax Program Laid Over from July 8, 2021 Meeting

**11. New Business.....Chairman Joseph Chiarelli**

**12. Announcements & Communications .....Clerk Lori Gummow**  
 A. Correspondence (see packet)

**13. Adjournment .....Chairman Joseph Chiarelli**

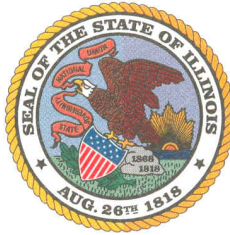
**Next Meeting: Thursday, August 12, 2021**

**Awards,  
Presentations,  
Public Hearings  
and Public Participation**



**STATE OF ILLINOIS  
CIRCUIT COURT  
SEVENTENTH JUDICIAL CIRCUIT**

**EUGENE G. DOHERTY**  
Chief Judge



**WINNEBAGO COUNTY COURTHOUSE  
400 WEST STATE STREET, SUITE 215  
ROCKFORD, ILLINOIS 61101  
PHONE (815) 319-4806**

June 24, 2021

**For Immediate Release**

Contact: Thomas R. Jakeway  
Trial Court Administrator  
Phone - 815-319-4806  
Email – [tjakeway@17thcircuit.illinoiscourts.gov](mailto:tjakeway@17thcircuit.illinoiscourts.gov)

**MEDIA RELEASE**

**Associate Judge Donna R. Honzel Receives  
Winnebago County Bar Association Award**

**ROCKFORD, IL** – Chief Judge Eugene G. Doherty is pleased to announce that on June 23<sup>rd</sup> Associate Judge Donna R. Honzel was honored with the Winnebago County Bar Association Seely Forbes Award. Each year, the Winnebago County Bar Association presents its Seely Forbes Award to a member of the association who best exemplifies Judge Forbes’ characteristics of kindness, courtesy, thoughtfulness, consideration, and moral courage.

Outgoing Winnebago County Bar Association President Douglas Henry commented, “Judge Honzel is a most worthy recipient of the Seely Forbes Award. Throughout her career as a lawyer and judge she has always displayed kindness to her colleagues and the public. She exemplifies the highest ideals of our profession to which we all aspire and serves as a role model of good citizenship to us all.”

“I was completely taken by surprise,” said Judge Honzel. “So many prior recipients have been people I admired and respected and to be included in that group is an incredible honor.”

Judge Honzel received her undergraduate degree in Criminal Justice Administration from Central Missouri State University in 1988, and a Juris Doctor from the University of Illinois in 1991. She was appointed as an associate judge in December 2015. Judge Honzel is currently assigned to the Civil Division and presides over assigned cases in Winnebago County. She is an active member of the Illinois Judges Association, Illinois State Bar Association, and she is a member and past president of the Winnebago County Bar Association.

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# **Proclamation**

## *In Recognition of*

# **Festa Italiana Days**

## **August 6 - 8, 2021**

**WHEREAS,** Boylan Catholic High School is hosting the 42<sup>nd</sup> Annual “Festa Italiana” on August 6<sup>th</sup>, 7<sup>th</sup> and 8<sup>th</sup>, 2021; and

**WHEREAS,** Festa Italiana is a celebration of Italian culture, entertainment, singing, dancing, crafts and delicious food; and

**WHEREAS,** it is the longest running festival in Rockford and the second largest festival in Rockford, Illinois with the help of countless volunteers and over 100 chair people; and

**WHEREAS,** Festa Italiana is the largest fundraiser for the Greater Rockford Italian American Association which raises funds for scholarships for area youth.

**NOW, THEREFORE BE IT RESOLVED,** I, Joseph V. Chiarelli, Chairman of the Winnebago County Board, do hereby proclaim August 6<sup>th</sup>, 7<sup>th</sup> and 8<sup>th</sup>, 2021 as:

## **“FESTA ITALIANA DAYS”**

in Winnebago County, and urge all citizens to participate in this ethnic celebration.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the seal of the County of Winnebago, Illinois to be affixed this 22nd day of July, 2021



  
\_\_\_\_\_  
**Joseph V. Chiarelli, Chairman**  
**Winnebago County Board**





# Proclamation

## *In Recognition of*

### Rockford's Italian Sister City Agreement Reaches 15<sup>th</sup> Anniversary

**WHEREAS,** the effort to create an Italian Sister City to Rockford began in 2005 with discussions between citizens and officials from Ferentino, Italy and Rockford, Illinois. On May 15, 2006, Mayor Larry Morrissey of Rockford and Mayor Piergianni Fiorletta of Ferentino, Italy signed a Sister City Agreement at Rockford's City Hall; and

**WHEREAS,** today Rockford Italian Sister Cities Alliance helps further international understanding, harmony, and peace in the world. It creates and strengthens public and private partnerships in Rockford and Ferentino to stimulate economic development, business opportunities, and educational and cultural programs; and

**WHEREAS,** Ferentino is an ancient walled hilltop town southeast of Rome with origins in the 1<sup>st</sup> century B.C. It has three distinct important periods of architecture and pre-Roman ruins. The last remaining Italian social club in south Rockford, the St. Ambrogio Club was founded by immigrants from Ferentino; and

**WHEREAS,** the people of Ferentino regard Rockford as a "colony" of their city because the people of both cities have maintained close communication for over a century.

**NOW, THEREFORE BE IT RESOLVED,** I, Joseph V. Chiarelli, Chairman of the Winnebago County Board, do hereby recognize:

## **"Rockford's Italian Sister City Agreement's 15<sup>th</sup> Anniversary"**

and urge all citizens to join me in commemorating this milestone.



IN WITNESS WHEREOF, I have hereunto set my hand and caused the seal of the County of Winnebago, Illinois to be affixed this 22<sup>nd</sup> day of July, 2021.

  
Joseph V. Chiarelli, Chairman  
Winnebago County Board

# *Chairman's* **SERVICE EXCELLENCE** ..... **AWARD** .....

*presented to*

*Paul Logli*

I, Joseph V. Chiarelli, Chairman of the Winnebago County Board hereby recognize Paul Logli for his many years of outstanding service to the residents of Winnebago County as the former President and CEO of the United Way of Rock River Valley. This award acknowledges his unwavering dedication, professionalism, integrity and sustained commitment to excellence. Paul Logli represents the very best values of our community and has served as a great example of what our community deserves in its public servants.

*Joseph V. Chiarelli*

*Winnebago County Board Chairman Joseph V. Chiarelli*



# **Approval of Minutes**

**REGULAR ADJOURNED MEETING  
WINNEBAGO COUNTY BOARD  
JUNE 21, 2021**

1. Chairman Chiarelli Called to Order the Regular Adjourned Meeting of the Winnebago County Board for Thursday, June 21, 2021 at 6:00 p.m.
2. County Board Member Gerl gave the invocation and led the Pledge of Allegiance.
3. Agenda Announcements: None
4. Roll Call: 17 Present. 3 Absent. (Board Members Arena, Bilich, Booker, Butitta, Fellars, Gerl, Goral, Hoffman, Kelley, Lindmark, McCarthy, McDonald, Redd, Salgado, Tassoni, Webster, and Wescott were present.) (Board Members Crosby, Nabors and Schultz were absent.)

Chairman Chiarelli asked for a moment of silence in recognition of Maria Rogers who served over thirty years with Winnebago County.

**AWARDS, PRESENTATIONS, PUBLIC HEARINGS, PUBLIC PARTICIPATION and, PROCLAMATIONS.**

5.     Awards         -         None
- Presentations -         Michele Pankow, RFD Division Chief of Operations and City of Rockford Emergency Manager, currently acting as Emergency Operation Center Manager for Winnebago County gave an update on ChemTool Disaster Response.
- Public Hearings -         None
- Public Participation-         None
- Chairman's Service - Chairman Chiarelli presented Tim McWilliams with the Chairman's  
Award                                 Service Excellence award for his lifesaving efforts as an Animal Service Officer. Discussion by Dr. Martell and Board Members Butitta, and McCarthy.

**APPROVAL OF MINUTES**

6. Chairman Chiarelli entertained a motion to approve the Minutes. Board Member Hoffman made a motion to approve County Board Minutes of May 27, 2021 and layover County Board Minutes of June 10, 2021, seconded by Board Member Wescott. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

**CONSENT AGENDA**

7. Chairman Chiarelli entertained a motion to approve the Consent Agenda for June 21, 2021. Board Member Gerl made a motion to approve the Consent Agenda which includes the Raffle Report and Auditor's Report –Approval of Bills, seconded by Board Member Bilich. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

### **APPOINTMENTS**

8. **Appointments (Per County Board rules, Board Chairman Appointments require a 30 day layover unless there is a suspension of the rule).**

Discussion by Board Member Webster.

### **APPOINTMENT(S)**

#### **A. Board of Health to be Laid Over 30 Days**

1. Gabrielle Torina (New Appointment), Rockford, Illinois, June 2021 – June 2024  
(Appointed by Rockford City Council 05/20/21)

#### **B. Zoning Board of Appeals to be Laid Over 30 Days**

1. Greg Tilly (New Appointment), Cherry Valley, Illinois, to fill remaining Term of Arlene Williams which expires November 2021)

### **REPORTS FROM STANDING COMMITTEES**

#### **FINANCE COMMITTEE**

9. No Report.

#### **ZONING COMMITTEE**

10. Board Member Webster read in for the first reading of Z-03-21 A map amendment to rezone +/- 10 acres from the AG, Agricultural Priority District to the RA, Rural Agricultural Residential District (a sub-district of the RA District) for vacant property that is commonly known as 6341 S. Perryville Road and 6403 S. Perryville Road, Cherry Valley, IL 61016 in Cherry Valley Township, District 9 to be laid over.
11. Board Member Webster read in for the first reading of Z-04-21 A map amendment to rezone +/- acres from the AG, Agricultural Priority District to the RR, Rural Residential District (a sub-district of the RA District) for the property that is commonly known as 11227 Havens Woods Road, Roscoe, IL 61073 in Roscoe Township, District 4 to be laid over.

12. Resolution Amending the Winnebago County Health Department Soil Boring Fee Schedule, County-wide. Board Member Webster announced the Resolution has been removed from the Zoning Committee Agenda and the County Board Agenda and sent back to the Operations Committee. The next Zoning Committee meeting will not meet until August.

### **ECONOMIC DEVELOPMENT**

13. No Report.

### **OPERATIONS & ADMINISTRATIVE COMMITTEE**

14. No Report.

### **PUBLIC WORKS**

15. Board Member Tassoni made a motion to approve (21-017) Resolution Authorizing the Execution of a Local Public Agency Agreement for Federal Participation for the Construction of the Perryville Bike Path Extension Between Illinois Route 173 and Hart Road (Section 16-00633-00-BT), seconded by Board Member Bilich. Board Member Tassoni made a motion to amend the Resolution, seconded by Board Member Butitta. Board Member Tassoni announced the amended Resolution should read County Highway fund instead of MFT fund. Discussion by Board Member Redd. Motion to amend the Resolution was approved by 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.) Board Member Tassoni made a motion to approve the amended Resolution, seconded by Board Member Butitta. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)
16. Board Member Tassoni made a motion to approve (21-018) Resolution Authorizing the Award of a Bid for Resurfacing Baxter Road from Mulford to Perryville Roads and Perryville Road from Baxter Road to CN Railroad- Cherry Valley Township (Section 21-02000-01-GM), seconded by Board Member Webster. Discussion by Board Member Arena. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

### **PUBLIC SAFETY AND JUDICIARY COMMITTEE**

17. Board Member Gerl made a motion to approve a Resolution Awarding Purchase of the LiveScan Fingerprint System, seconded by Board Member McCarthy. Discussion by Board Member Gerl. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

### **UNFINISHED BUSINESS**

Board Member McDonald made a motion to approve Items A. thru F. (as listed below), with the exception of Item C. 2. (as listed below), seconded by Board Member Bilich. Motion was



approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

Board Member Arena made a motion to approve Item C. 2. (as listed below), seconded by Board Member Gerl. Motion was approved by a roll call vote of 16 yes votes and 1 abstention. (Board Member Goral abstained.) (Board Members Crosby, Nabors, and Schultz were absent.)

### **APPOINTMENT(S)**

#### **A. Rock River Water Reclamation District read in May 13, 2021**

1. Donald Massier (Reappointment), Loves Park, Illinois, May 2021 – May 2024

#### **B. Northwest Fire Protection District read in May 13, 2021**

1. Matt Lawrence (Reappointment), Rockford, Illinois, May 2021 – May 2024

#### **C. Winnebago County Board of Health read in May 13, 2021**

1. Jennifer Muraski (New Appointment), Rockford, Illinois, June 2021 – June 2024
2. Angie Goral (Reappointment), Rockford, Illinois, October 2020 – October 2021

#### **D. North Park Public Water District read in May 13, 2021**

1. Karen Biever (Reappointment), Rockford, Illinois, May 2021 – May 2026
2. Keli Freedlund (Reappointment), Rockton, Illinois, May 2021 – May 2026

#### **E. Rockford Corridor Improvement read in May 13, 2021**

1. LoRayne Logan (New Appointment), Rockford, Illinois, June 2021 – June 2024
2. Pastor Maurice A. West (Reappointment), Rockford, Illinois, November 2020 – November 2023

#### **F. North Park Fire Protection District read in May 13, 2021**

1. Brent Meade (Reappointment), Machesney park, Illinois, November 2019 – November 2022
2. Jeffery Vaughn (Reappointment, Rockford, Illinois, February 2021 – February 2024

Board Member Tassoni spoke of the ZBA vacancy. Discussion by Board Member Webster.

### **NEW BUSINESS**

18. Board Member Arena read in a Resolution Approving the Extension of the Executive Proclamation of a Disaster Emergency in the County of Winnebago, Illinois (ChemTool Fire). Board Member Arena made a motion to suspend the rules, seconded by Board Member Fellars. Discussion by Board Member Gerl. Motion to suspend was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.) Board Member Arena made a motion to approve the Resolution, seconded by Board Member Fellars. Motion was approved by 17 yes votes. (Board Members Crosby, Nabors, and Schultz were absent.)

Board Member Arena spoke of the Trustee Program.

### **ANNOUNCEMENTS & COMMUNICATION**

19. Interim County Clerk Watts submitted the Items Listed Below as Correspondence which were "Placed on File" by Chairman Chiarelli:
- A. Interim County Clerk Watts submitted from the United States Nuclear Regulatory Commission the following:
    - a. "Pre-Application Meeting with Exelon Generation, LLC (Exelon) Regarding a Proposed Alternative from Certain Requirements in Title 10 of the Code of Federal Regulations (10 CFR) Section 50.55a, "Codes and standards."
    - b. Braidwood Station, Byron Station, Clinton Power Station, Dresden Nuclear Power Station, LaSalle County Station, and Quad Cities Nuclear Power Station – Information Request to Support the NRC Annual Baseline Emergency Action Level and Emergency Plan Changes Inspection.
    - c. Byron Station, Unit 1 – Notification of NRC Baseline Inspection and Request for Information; Inspection Report 05000454/2021003.
  - B. Interim County Clerk Watts submitted from the Records Office the Monthly Report for May, 2021.
  - C. Interim County Clerk Watts submitted a letter regarding a Notice of Class 3 Permit Modification BFI-David Junction Landfill-Phase 1 Davis Junction, Illinois.

Board Member McDonald encouraged Board Members to attend training on NIM's.

Board Member Fellars announced RAMP is hosting a vaccine clinic with the Illinois Department of Public Health on July 2<sup>nd</sup> at the Rockford office.

Chief of the Civil Bureau Vaughn gave an update on the Open Meetings Act. Discussion by Board Members Butitta and Arena.

Chairman Chiarelli spoke of the development agreement with Venture One Real Estate. Discussion by Board Member Webster.

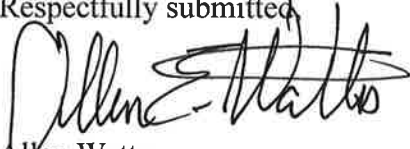
Chairman Chiarelli spoke of the PACE Ordinance.

County Board Webster thanked the County Board for approving the Disaster Declaration.

**ADJOURNMENT**

20. Chairman Chiarelli entertained a motion to adjourn. County Board Member Hoffman moved to adjourn the meeting, seconded by Board Member Wescott. Motion was approved by a voice vote. The meeting was adjourned at 7: 03 p.m.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Allen Watts", with a stylized flourish at the end.

Allen Watts

Interim County Clerk

ar

**MEETING OF THE WHOLE  
WINNEBAGO COUNTY BOARD  
JUNE 28, 2021**

1. Chairman Joseph Chiarelli called to order The Meeting of the Whole of the Winnebago County Board for Monday, June 28, 2021 at 5:31 p.m.
2. Roll Call: 18 Present. 2 Absent. (Board Members Arena, Bilich, Butitta, Crosby, Fellars, Gerl, Goral, Hoffman, Kelley, Lindmark, McCarthy, McDonald, Redd, Salgado, Schultz, Tassoni, Webster, and Wescott were present. (Board Member Booker and Nabors were absent.)
3. County Board Member Goral gave the invocation and led the Pledge of Allegiance

**PUBLIC COMMENT**

4. None.
5. Board Member Hoffman made a motion to go into Meeting of the Whole, seconded by Board Member Goral. Motion was approved by a roll call vote of 18 yes votes. (Board Members Booker and Nabors were absent.)  
  
Board Member Booker and Nabors arrived at 5:36 p.m.
6. Dr. Martell and Peter Lopatin from the Winnebago County Health Department gave a presentation to discuss Health Strategies Prioritization. Discussion by Board Members Arena, Goral, Redd, McCarthy, Lindmark, Nabors, Webster, Fellars, and Crosby.  
  
Board Member Booker departed at 7:04 p.m.
7. Board Member Webster made a motion to go out of Meeting of the Whole, seconded by Board Member Bilich.
8. Chairman Chiarelli entertained a motion to adjourn. Board Member Webster moved to adjourn the meeting, seconded by Board Member Bilich. Meeting was adjourned at 7:19 p.m.

Respectfully submitted,



Lori Gummow  
Winnebago County Clerk

**REGULAR ADJOURNED MEETING  
WINNEBAGO COUNTY BOARD  
JULY 8, 2021**

1. Chairman Chiarelli Called to Order the Regular Adjourned Meeting of the Winnebago County Board for Thursday, July 8, 2021 at 6:00 p.m.
2. County Board Member Hoffman gave the invocation and led the Pledge of Allegiance.
3. Agenda Announcements: None
4. Roll Call: 16 Present. 4 Absent. (Board Members Arena, Booker, Butitta, Fellars, Gerl, Goral, Hoffman, Kelley, Lindmark, McCarthy, McDonald, Redd, Schultz, Tassoni, Webster, and Wescott were present.) (Board Members Bilich, Crosby, Nabors, and Salgado were absent.)

**AWARDS, PRESENTATIONS, PUBLIC HEARINGS, and PUBLIC PARTICIPATION**

5. Awards - Chairman Chiarelli presented several young adults with the Chairman and Mayor's Youth Leadership Council Service Award.  
  
Board Member Bilich arrived at 6:07 p.m.  
  
Presentations - ARP Presentation by Dave Rickert, CFO will be delayed until Wednesday, July 14, 2021.  
  
Public Hearings - None  
  
Public Participation- None

**APPROVAL OF MINUTES**

6. Chairman Chiarelli entertained a motion to approve the Minutes. Board Member Hoffman made a motion to approve County Board Minutes of June 10, 2021 and layover County Board Minutes of June 21 and 28, 2021, seconded by Board Member McCarthy. Motion was approved by a roll call vote of 16 yes and 1 nonvoter. (Board Member Redd did not vote.) (Board Members Crosby, Nabors. And Salgado were absent.)

**CONSENT AGENDA**

7. Chairman Chiarelli entertained a motion to approve the Consent Agenda for July 8, 2021. Board Member Wescott made a motion to approve the Consent Agenda which includes the Raffle Report, seconded by Board Member Lindmark. Motion was approved by a roll call vote of 16 yes and 1 nonvoter. (Board Member Redd did not vote.) (Board Members Crosby, Nabors, and Salgado were absent.)

## APPOINTMENTS

8. **Appointments (Per County Board rules, Board Chairman Appointments require a 30 day layover unless there is a suspension of the rule).**

## REPORTS FROM STANDING COMMITTEES

### FINANCE COMMITTEE

9. Board Member Schultz made a motion to approve a Resolution Authorizing Settlement of a Claim Against the County of Winnebago Entitled Russell Kirby Versus Winnebago County, seconded by Board Member Hoffman. Motion was approved by a roll call vote of 16 yes and 1 nonvoter. (Board Member Redd did not vote.) (Board Members Crosby, Nabors, and Salgado were absent.)
10. Board Member Schultz read in for the first reading of an Ordinance for Approval of Budget Amendment for Reimbursable Technology to be Laid Over.
11. Board Member Schultz made motion to approve a Resolution Approving an Intergovernmental Agreement between the County of Winnebago and the City of Rockford for Focused Deterrence Re-Entry Program, seconded by Board Member Gerl. Motion was approved by a roll call vote of 17 yes votes. (Board Members Crosby, Nabors, and Salgado were absent.)
12. Board Member Schultz read in for the first reading of an Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department as Directed Under the American Rescue Plan Act (ARP) to be Laid Over.
13. Board Member Schultz read in for the first reading of an Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department Under the Emergency Rental Assistance Program II to be Laid Over.

Board Member Crosby arrived at 6:16 p.m.

14. Board Member Schultz made a motion to approve a Resolution Approving the Purdue Pharma, L.P. Bankruptcy Plan (Opioid Litigation), seconded by Board Member Wescott. Motion was approved by a roll call vote of 17 yes and 1 nonvoter. (Board Member Redd did not vote.) (Board Members Nabors and Salgado were absent.)

### ZONING COMMITTEE

15. Board Member Webster made a motion to approve Z-03-21 A map amendment to rezone +/-10 acres from the AG, Agricultural Priority District to the RA, Rural Agricultural Residential District (a sub-district of the RA District) for vacant property that is commonly known as 6341 S. Perryville Road and 6403 S. Perryville Road, Cherry Valley, IL 61016 in Cherry Valley Township, District 9, seconded by Board Member Bilich. Discussion by Board Member Fellers. Motion failed by a roll call vote of 10 no votes, 7 yes votes, and 1 abstention. (Board Members

Arena, Bilich, Booker, Butitta, Kelley, Lindmark, McCarthy, McDonald, Schultz, and Webster voted no.) (Board Member Goral abstained.) (Board Members Nabors and Salgado were absent.)

16. Board Member Webster made a motion to approve Z-04-21 A map amendment to rezone +/-5 acres from the AG, Agricultural Priority District to the RR, Rural Residential District (a sub-district of the RA District) for the property that is commonly known as 11227 Havens Woods Road, Roscoe, IL 61073 in Roscoe Township, District 4, seconded by Board Member Lindmark. Motion was approved by a roll call vote of 18 yes votes. (Board Members Nabors and Salgado were absent.)

Board Member Webster announced the next Zoning Board of Appeals meeting will be August 11, 2021 and the next Zoning Committee will be August 25, 2021.

### **ECONOMIC DEVELOPMENT**

17. No Report.

### **OPERATIONS & ADMINISTRATIVE COMMITTEE**

18. Board Member McDonald made a motion to approve a Resolution Amending the Winnebago County Health Department Soil Boring Fee Schedule, seconded by Board Member Fellars. Motion was approved by a roll call vote of 18 yes votes. (Board Members Nabors and Salgado were absent.)
19. Board Member McDonald made a motion to approve a Resolution Approving an Intergovernmental Agreement between the County of Winnebago and Veterans Assistance Commission of Winnebago County, seconded by Board Member McCarthy. Motion was approved by a roll call vote of 18 yes votes. (Board Members Nabors and Salgado were absent.)
20. Board Member McDonald made a motion to layover a Resolution Adopting Criteria for the Operation of the County's Delinquent Tax Program, seconded by Board Member Arena. Discussion by Board Members Goral and McDonald. Motion to layover was approved by a roll call of 18 yes votes. (Board Members Nabors and Salgado were absent.)

### **PUBLIC WORKS**

21. Board Member Tassoni announced the next Public Works Committee meeting will be in person on Tuesday, July 13, 2021.

### **PUBLIC SAFETY AND JUDICIARY COMMITTEE**

22. Board Member Gerl announced the next Public Safety and Judiciary Committee meeting will be July 21, 2021 at 5:30 p.m.

### **UNFINISHED BUSINESS**

Board Member Webster made a motion to approve Item A. (as listed below), seconded by Board Member Booker. Board Member Crosby made a motion to amend the previous motion to approve both Item's A. and B. (as listed below), seconded by Board Member McCarthy. Discussion by Board Member Arena. Motion to amend and the previous motion to include both Items A. and B. was approved by a roll call vote of 18 yes votes. (Board Members Nabors and Salgado were absent.) Board Member Webster made a motion to approve the amended motion to include both Items A. and B., seconded by Board Member Bilich. Motion was approved by roll call vote of 18 yes votes. (Board Members Nabors and Salgado were absent.)

### **APPOINTMENT(S)**

#### **A. Hulse Cemetery of Pecatonica Board of Trustees, Red in May 27, 2021, to be Voted on July 8, 2021 (Non-Compensated)**

1. John Burns (Reappointment), Rockford, Illinois, May 2020 – May 2026
2. Thomas Doherty (Reappointment), Rockford, Illinois, May 2020 – May 2026
3. Karen Donoho (Reappointment), Davis Junction, Illinois, May 2020 – May 2026
4. Carol Diane Parker (Reappointment), Rockford, Illinois, May 2020 – May 2026
5. Stephen J. Burns (Reappointment), Rockford, Illinois, May 2021-2027
6. Mary Anne Doherty (Reappointment), Loves Park, Illinois, May 2021 – May 2027
7. David Gill (Reappointment), Rockford, Illinois, May 2021 – May 2027
8. Timothy Gill (Reappointment), Rockford, Illinois, May 2021 – May 2027

#### **B. Harlem Cemetery Association (Non-Compensated)**

1. James Lyford, Caledonia, Illinois, May 2021 – May 2027

### **NEW BUSINESS**

23. None.

### **ANNOUNCEMENTS & COMMUNICATION**

24. County Clerk Gummow submitted the Items Listed Below as Correspondence which were "Placed on File" by Chairman Chiarelli:



- A. County Clerk Gummow submitted from the United States Nuclear Regulatory Commission the following:
- a. Summary of the June 8, 2021, Public Outreach to Discuss the NRC 2020 End-of-Cycle Plant Performance Assessment of Braidwood Station, Units 1 and 2; and Byron Station, Units 1 and 2.
  - b. Federal Register / Vol. 86, No. 113 / Tuesday, June 15, 2021 / Notices.
  - c. Summary of May 18, 2021, Meeting with Exelon Generation Company, LLC Regarding its Requested Alternative to Eliminate Certain Documentation Requirements for the Replacement of Pressure Retaining Bolting (EPIDS L2020-0153, L-2020-0154, L-2020-0155, L-2021LLR-0029, and L-2021-LLR-0030)
  - d. Braidwood Station, Units 1 and 2; Byron Station, Unit Nos. 1 and 2; Calvert Cliffs Nuclear Power Plant, Units 1 and 2; Clinton Power Station, unit No. 1; Dresden Nuclear Power Station, Units 2 and 3; James A. Fitzpatrick Nuclear Power Plant; LaSalle County Station, Units 1 and 2; Limerick Generating Station, Units 1 and 2; Nine Mile Point Nuclear Station, Units 1 and 2; Peach Bottom Atomic Power Station, Units 1 and 2; and R.E. Ginna Nuclear Plant – Proposed Alternative to Expand the Use of ASME Code Cases N-878 and N-880 to Carbon Steel Piping (EPIDS L-2021-LLR-0000, -0002, AND -0003).
- B. County Clerk Gummow submitted from ComEd a letter regarding their intent to perform vegetation management activities on distribution circuits in our area within the next few months.
- C. County Clerk Gummow submitted from Sue Goral, Winnebago County Treasurer the Monthly Report as of May, 2021 Bank Balances.
- D. County Clerk Gummow submitted from Charter Communications a letter regarding the Quarterly Franchise Fee Payment for the Village of Rockton.
- a. County Clerk Gummow submitted from the Illinois Environmental Protection Agency a Notice of Application for Permit to Manage Waste. Description of Project: Significant Permit Modification Application for an Alternate Source Demonstration at Landfill No. 2.

Board Member Lindmark announced a Greg Lindmark Foundation Golf Outing on August 6, 2021 in support of First Responders.

Board Member Tassoni spoke of pending litigation of elected officials, abstention from voting, and full Board voting.

Chief of the Civil Bureau Vaughn gave a brief overview of the rules of abstention. Discussion by Board Member Tassoni.

Board Members Arena and Webster spoke of legal advice.

Board Member McCarthy spoke of Independence Day and the safety of the community.

Chairman Chiarelli announced a Meeting of the Whole on Wednesday, July 14, 2021.

**ADJOURNMENT**

25. Chairman Chiarelli entertained a motion to adjourn. County Board Member Fellars moved to adjourn the meeting, seconded by everyone. Motion was approved by a voice vote. The meeting was adjourned at 6: 43 p.m.

Respectfully submitted,



Lori Gummow  
County Clerk  
ar

**MEETING OF THE WHOLE  
WINNEBAGO COUNTY BOARD  
JULY 14, 2021**

1. Chairman Joseph Chiarelli called to order The Meeting of the Whole of the Winnebago County Board for Wednesday, July 14, 2021 at 5:33 p.m.
2. Roll Call: 16 Present. 4 Absent. (Board Members Arena, Booker, Butitta, Fellars, Gerl, Goral, Hoffman, Kelley, Lindmark, McCarthy, McDonald, Redd, Salgado, Tassoni, Webster, and Wescott were present. (Board Members Bilich, Crosby, Nabors and Schultz were absent.)
3. County Board Member Kelley gave the invocation and led the Pledge of Allegiance

**PUBLIC COMMENT**

4. None.

Board Members Bilich and Lindmark arrived at 5:45 p.m.

5. Dave Rickert, CFO reviewed and discussed Winnebago County's American Rescue Plan (ARP). Discussion by County Administrator Thompson, CFO Rickert, Chief of the Civil Bureau Vaughn, State's Attorney Hanley, Director of Purchasing Johns, and Board Members Arena, Webster, Butitta, Fellars, Goral, Salgado, Redd, Lindmark, Gerl, and Kelley.
6. Chairman Chiarelli entertained a motion to adjourn. Board Member Webster moved to adjourn the meeting, seconded by Board Member Butitta. Meeting was adjourned at 6:56 p.m.

Respectfully submitted,



Lori Gummow  
Winnebago County Clerk

ar

# **CONSENT AGENDA**

## RAFFLE APPLICATION REPORT

Presently the County Clerk's office has Raffle Applications submitted by  
4 different organizations for 8 Raffles.

All applying organizations have complied with the requirements of the Winnebago  
County Raffle Ordinance. All fees have been collected, bonds received and all  
individuals involved with the raffles have received the necessary Sheriff's  
Department clearance.

The Following Have Requested A Class A, General License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT
30540	1	LT. ROBERT C.A. CARLSON POST 1207	08/07/2021-08/07/2021	\$ 450.00
30541	1	ROSCOE LIONS CLUB	09/10/2021-09/10/2021	\$ 4,999.00
30542	1	ROSCOE LIONS CLUB	09/11/2021-09/11/2021	\$ 4,999.00
30543	1	ROSCOE LIONS CLUB	09/12/2021-09/12/2021	\$ 4,999.00

The Following Have Requested A Class B, MULTIPLE (2, 3 OR 4) LICENSE				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT

The Following Have Requested A Class C, One Time Emergency License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT
30544	1	BENEFIT FOR KRISTINE DEAN	07/31/2021-07/31/2021	\$ 3,000.00

The Following Have Requested A Class D, E, & F Limited Annual License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT
30545	1	LT. ROBERT C.A. CARLSON POST 1207	08/04/2021-08/03/2022	\$ 5,000.00
30546	1	BLACKHAWK ATHLETIC CLUB	08/02/2021-08/02/2022	\$ 5,000.00
30547	1	LT. ROBERT C.A. CARLSON POST 1207	08/02/2021-08/01/2022	\$ 2,500.00

This concludes my report,

Deputy Clerk

Kayla Hilliard

LORI GUMMOW  
Winnebago County Clerk

Date 22-Jul-21

RESOLUTION

TO THE HONORABLE COUNTY BOARD OF WINNEBAGO COUNTY:

Your County Auditor respectfully submits the following summarized report of the claims to be paid and approved:

	<u>FUND NAME</u>	<u>RECOMMENDED FOR PAYMENT</u>
001	GENERAL FUND	\$ 4,774,952
101	PUBLIC SAFETY TAX	\$ 3,943,979
103	DOCUMENT STORAGE FUND	\$ 52,046
104	TREASURER'S DELINQUENT TAX FU	\$ 3,942
105	VITAL RECORDS FEE FUND	\$ 2,195
106	RECORDERS DOCUMENT FEE FUND	\$ 19,740
109	VICTIM IMPACT PANEL FEE	\$ 2,400
111	CHILDREN'S WAITING ROOM FUND	\$ 7,933
112	RENTAL HOUSING FEE FUND	\$ 30,924
114	911 OPERATIONS FUND	\$ 215,364
115	PROBATION SERVICE FUND	\$ 14,471
116	HOST FEE FUND	\$ 224,946
119	CORONER FEE FUND	\$ 50
120	DEFERRED PROSECUTION PROGRAM	\$ 3,696
126	LAW LIBRARY	\$ 11,925
129	COUNTY AUTOMATION FUND	\$ 8,509
131	DETENTION HOME	\$ 229,498
141	WINGIS GEOR INFO SYSTEM (CO SHARE)	\$ 23,132
145	FORECLOSURE MEDIATION FUND	\$ 939
155	MEMORIAL HALL	\$ 18,117
156	CIRCUIT CLERK ELECTRONIC CITATION	\$ 9,082
158	CHILD ADVOCACY PROJECT	\$ 38,960
161	COUNTY HIGHWAY	\$ 347,916
162	COUNTY BRIDGE FUND	\$ 7,047
163	FEDERAL AID MATCHING FUND	\$ 6,940
164	MOTOR FUEL TAX FUND	\$ 413,391
165	TOWNSHIP HIGHWAY FUND	\$ 72,613
169	HIGHWAY REBUILD IL GRANT	\$ 24,928
181	VETERANS ASSISTANCE FUND	\$ 25,143
185	HEALTH INSURANCE	\$ 1,177,360
192	EMPLOYER SOCIAL SECURITY FUND	\$ 393,191
193	ILLINOIS MUNICIPAL RETIRE	\$ 451,681
194	TORT JUDGMENT & LIABILITY	\$ 340,367
195	PAYROLL CLEARING ACCOUNT	\$ 2,558,461
196	MENTAL HEALTH TAX FUND	\$ 13,699
200	2013A SERIES REFUNDING BONDS	\$ 524,225
201	2013B ADMIN	\$ 37,600
208	2013C SERIES REFUNDED BONDS	\$ 75,525
214	2013E DEBT SERVICE FUND	\$ 40,300
215	2016A REFUNDING BONDS	\$ 49,700
216	2017B GO REFUNDING BONDS	\$ 15,975
217	BAXTER ROAD TIF FUNDS	\$ 158
227	2015A DEBT CERTIFICATES	\$ 28,600
229	2016D REFUNDING	\$ 55,500

230	2016E REFUNDING	\$	328,225
244	2012A GO DEBT CERTIFICATES	\$	842
246	2012C ALT REFUNDING BONDS	\$	15,300
247	2012D ALT REFUNDING BONDS	\$	31,575
248	2012E DEBT CERTIFICATES	\$	9,131
252	2017C DEBT SERVICE FUND	\$	152,675
253	2018 PENSION OBLIGATION BONDS	\$	682,268
254	2020G GO BONDS	\$	64,750
255	2020B REFUNDING BONDS	\$	46,250
301	HEALTH GRANTS	\$	955,350
302	SHERIFF'S DEPT GRANTS	\$	19,035
303	STATE'S ATTORNEY GRANT	\$	12,151
304	PROBATION GRANTS	\$	5,040
309	CIRCUIT COURT GRANT FUND	\$	96,974
311	EMERGENCY RENTAL ASSISTANCE	\$	458,979
401	RIVER BLUFF NURSING HOME	\$	1,074,061
410	ANIMAL SERVICES	\$	164,026
420	555 N COURT OPERATIONS FUND	\$	12,493
430	WATER FUND	\$	8,050
501	INTERNAL SERVICES	\$	22,011
721	2020A CAPITAL PROJECT FUND	\$	421,922
743	CAPITAL PROJECTS FUND	\$	80,774

TOTAL THIS REPORT

20,959,002.00

The adoption of this report is hereby recommended:

  
 William Crowley, County Auditor

ADOPTED: This 22nd day of July 2021 at the City of Rockford, Winnebago County, Illinois.

\_\_\_\_\_  
 Joseph Chiarelli, Chairman of the  
 Winnebago County Board of  
 Rockford, Illinois

ATTEST:

\_\_\_\_\_  
 Lori Gummow, Clerk of the Winnebago  
 County Board of Rockford, Illinois

# Appointments



# **Reports of Standing Committees**

# **ECONOMIC DEVELOPMENT COMMITTEE**

RESOLUTION  
OF  
THE COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS

SUBMITTED BY: ECONOMIC DEVELOPMENT COMMITTEE

2021 CR \_\_\_\_\_

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**RESOLUTION ABATING PROPERTY TAXES ON PROPERTY LOCATED AT  
707 FULTON AVENUE, ROCKFORD, ILLINOIS SPECIFICALLY IDENTIFIED AS  
PROPERTY INDEX NUMBER 11-12-352-001 AND COMMONLY KNOWN AS  
INGERSOLL REAL ESTATE, LLC**

---

**WHEREAS**, pursuant to 35 ILCS 200/18-165 the County of Winnebago, Illinois may, after a determination of the assessed valuation of its property, order the County Clerk to abate a portion of its taxes on the property of any commercial or industrial firm currently located within the County that expands its existing facility or its number of employees; and

**WHEREAS**, such abatement shall not exceed a period of ten (10) years; and

**WHEREAS**, the total aggregate amount of abated taxes for all taxing districts within the County may not exceed \$4,000,000; and

**WHEREAS**, Ingersoll Real Estate, LLC (Ingersoll) has been a Rockford manufacturer for over 100 years in Winnebago County, Illinois and is investing approximately \$12,000,000 in expanding their Rockford facility located at 707 Fulton Avenue, Rockford, Illinois, specifically identified as property index number 11-12-352-001 (Subject Property), by adding over 40,000 square feet to their facility as part of contract to build the Giant Magellan Telescope; and

**WHEREAS**, Ingersoll has requested a real estate tax abatement for a period of nine (9) years based on the increased assessed value of the project; and

**WHEREAS**, Ingersoll currently employs 175 persons and will create approximately 25 new full-time equivalent jobs with this expansion; and

**WHEREAS**, it would be in the best interest of the citizens of the County of Winnebago, Illinois, and enhance the economic development within the County, to grant a real estate tax abatement on the subject property. Ingersoll's request for a tax abatement shall not exceed the amount attributable to the construction of the improvements or the renovation or rehabilitation of the existing improvements.

**NOW, THEREFORE BE IT RESOLVED**, by the County Board of the County of Winnebago, Illinois, that the County of Winnebago hereby order the Winnebago County Clerk to abate that portion not to exceed the amount attributable to the construction of the improvements or the renovation or rehabilitation of the existing improvements, with a base assessment year of

the County's share of the property taxes to be levied against the property identified by property index number 11-12-352-001 by the following percentages:

Schedule	
Year	Abatement %
One (1)	100%
Two (2)	100%
Three (3)	100%
Four (4)	75%
Five (5)	75%
Six (6)	75%
Seven (7)	50%
Eight (8)	50%
Nine (9)	50%
Ten (10)	0%

**BE IT FURTHER RESOLVED**, that the total of the tax abatement Ingersoll Real Estate, LLC receives pursuant to this tax abatement shall not exceed the amount attributable to the construction of the improvements or the renovation or rehabilitation of the existing improvements.

**BE IT FURTHER RESOLVED**, in recognition of the Tax Abatement, Ingersoll shall not protest the assessed value of the Subject Property or Project during the life of this Abatement without the consent of the County.

**BE IT FURTHER RESOLVED**, that in the event Ingersoll Real Estate, LLC ceases doing business on the property identified by property index number 11-12-352-001 in the County of Winnebago, Illinois, the abatement period shall end, and the abatement of the County of Winnebago's portion of real estate property taxes set forth in this Resolution shall cease.

**BE IT FURTHER RESOLVED**, that this Resolution and Abatement shall be effective upon the City of Rockford, Illinois approving the similar tax abatement as set forth herein of the City's portion of taxes for property index number 11-12-352-001 in the County of Winnebago, Illinois, commonly referred to as, "Ingersoll Real Estate, LLC".

**BE IT FURTHER RESOLVED**, that if the City of Rockford, Illinois does not approve a similar tax abatement on the subject property within three (3) years of the Winnebago County Board's approval, this tax abatement shall become null and void.

**BE IT FURTHER RESOLVED**, that the Clerk of the County Board is hereby directed to prepare and deliver certified copies of this Resolution to the Winnebago County Clerk, Winnebago County Administrator, Winnebago County Auditor, and the Winnebago County Planning and Economic Development Department.

Respectfully submitted,  
**Economic Development Committee**

**AGREE**

**DISAGREE**

\_\_\_\_\_  
JAS BILICH, CHAIRMAN

\_\_\_\_\_  
JAS BILICH, CHAIRMAN

\_\_\_\_\_  
DOROTHY REDD, VICE CHAIRWOMAN

\_\_\_\_\_  
DOROTHY REDD, VICE CHAIRWOMAN

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
ANGELA FELLARS

\_\_\_\_\_  
ANGELA FELLARS

\_\_\_\_\_  
BRAD LINDMARK

\_\_\_\_\_  
BRAD LINDMARK

\_\_\_\_\_  
TIM NABORS

\_\_\_\_\_  
TIM NABORS

\_\_\_\_\_  
FRED WESCOTT

\_\_\_\_\_  
FRED WESCOTT

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_, 2021.

ATTESTED BY:

\_\_\_\_\_  
JOSEPH V. CHIARELLI  
CHAIRMAN OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

\_\_\_\_\_  
LORI GUMMOW  
CLERK OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS



# Resolution Executive Summary

**Committee Date:** Monday, July 12, 2021

**Committee:** Economic Development

**Prepared By:** Chris Dornbush

**Document Title:** Resolution Abating Property Taxes On Property Located At 707 Fulton Avenue, Rockford, Illinois Specifically Identified As Property Index Number 11-12-352-001 And Commonly Known As Ingersoll Real Estate, LLC

**County Code:** NA – 35 ILCS 200/18-165

**Board Meeting Date:** Thursday, July 22, 2021

**Budget Information:**

Was item budgeted? NA	Appropriation Amount:
If not, explain funding source:	
ORG - OBJ - Project Code:	Budget Impact:

**Background Information:**

Ingersoll is a manufacturing company located in the Northwest portion of Rockford and has been operating in this community for over 100 years. Ingersoll has done a remarkable job existing as long as they have in our region and have been awarded a contract which requires an expansion of approximately 40,000 square foot addition to their facility and estimated 25 new jobs. This tax abatement would be a collaboration with the Rockford School District, Rockford Park District, and the City of Rockford. It will be a 9 year tax abatement on the increased value added from the project only; Years 1-3 at 100%, Years 4-6 at 75%, Years 7-9 at 50% of the increased value.

**Recommendation:**

Winnebago County Administration supports the development of existing properties to assist in the growth of the Equalized Assessed Value (EAV) and job growth, as well as the retention of local businesses.

**Contract/Agreement:**

No.

**Legal Review:**

Yes

**Follow-Up:**

County Staff can provide updates of the project as requested.

**Regional Planning & Economic Development Department**

404 Elm Street, Rm 403, Rockford, IL 61101 | [www.wincoil.us](http://www.wincoil.us)

Phone: (815) 319- 4350 | E-mail: [buildingdept@wincoil.us](mailto:buildingdept@wincoil.us)



Machine Tools

April 6, 2021

Chairman Joseph Chiarelli  
Chairman, Winnebago County Board  
404 Elm Street, Suite 533  
Rockford, IL 61101

Dear Chairman Chiarelli:

I am writing to request abatement of the incremental property taxes that will be generated by the Ingersoll Machine Tools, Inc. expansion in the Rockford River Edge Redevelopment Zone at 707 Fulton Ave, Rockford with the statutory authority under 35 ILCS 200/18-170. I request an abatement schedule to mirror the one approved by the City of Rockford, detailed below. The abatement request only applies to the increased assessment generated by the project.

Ingersoll has been investing in Rockford for over 100 years. The opportunity to expand currently is due to securing the contract to build the Giant Magellan Telescope. We engaged in a competitive site selection process to financial benefits other locations could have provided. In the end, we are proud to have make the investment in our existing facility located within an underserved area, but that decision incorporated the support of Winnebago County, the City of Rockford, the Rockford Public Schools, and the Rockford Park District.

The project scope was a nearly \$12 million expansion totaling 40,000 square feet and would result in the creation of 25 new employees. The capital investment and job creation of Ingersoll Machine Tools' expansion project qualifies for Tier 2 – Industrial benefits under City of Rockford River Edge Redevelopment Zone Property Tax Abatement policy. This is a nine-year tiered abatement: 100% for the first three years; 75% for years four through six; and 50% for years seven through nine.

I respectfully ask for expedient consideration and approval of this request. Please reach out to me directly with any questions.

Sincerely,

Paul Pipitone  
Manager  
Purchasing  
General Administration

**Ingersoll Machine Tools Inc.**  
707 Fulton Avenue  
Rockford - IL 61103  
USA  
Tel. +1 815 987 6000  
eFax +1 815 425 2568  
info@ingersoll.com  
www.ingersoll.com



A Camozzi Group division



Machine Tools

**FOR IMMEDIATE RELEASE:**

**March 30, 2021**

**CONTACT:**

**Jason Melcher**

**[jmelcher@ingersoll.com](mailto:jmelcher@ingersoll.com) (815) 222-4404**

## **Ingersoll to Break Ground on Major Expansion of Rockford Campus and First-of-its-Kind Giant Magellan Telescope Mount**

*Investments will make way for 540,000 SF campus, creating 75 jobs in Illinois*

ROCKFORD, IL - Ingersoll Machine Tools, Inc., (Ingersoll), a part of the Camozzi Machine Tool Group, today broke ground on a major expansion of the Illinois campus, to support the construction in part of the new **Giant Magellan Telescope Mount (GMTM)**. The new expansion will add an additional 40,000 square feet under roof to the current 500,000 square foot campus. The expansion includes both a new high bay assembly space, as well as a new high-bay manufacturing space. The assembly bay will enable new precision manufacturing space to build the 1,800-ton mount for the Giant Magellan Telescope, one of the world's most anticipated extremely large telescopes.

The result will be the building and delivery of the Giant Magellan Telescope mount to Chile. The global collaboration between **OHB** (Germany), Ingersoll's partner in building the mount, will result in humanity's ability to look deeper into the universe with more detail than any other optical telescope before. After completion of the mount, the bay will be used to build new machine tools. The contract manufacturing bay is focused on supporting the growing needs of the U.S. Navy. Ingersoll will install one of its own MasterMill, six axis gantries in the new facility. The machine will be powered by the latest **Siemens** control technology, the Siemens Sinumerik One.

"The contract machining that we do now is critical to a number of Defense and Space programs. Ingersoll is in a unique position to use the machines that it sells, to also produce some of the most complex parts in the world," said **Chip Storie, CEO of Ingersoll Machine Tools, Incorporated**. "By using our own products, we are able to support the customers who buy our machines with applications expertise that is best in class. This expansion is the result of our growing customer base and demand for machining capacity."

**Ingersoll Machine Tools Inc.**  
707 Fulton Avenue  
Rockford - IL 61103  
USA  
Tel. +1 815 987 6000  
eFax +1 815 425 2568  
[info@ingersoll.com](mailto:info@ingersoll.com)  
[www.ingersoll.com](http://www.ingersoll.com)



A Camozzi Group division





Machine Tools

"Ingersoll's latest investment in Illinois will pave the way to one of the largest and most powerful telescopes in the world, rivaling that of the Hubble," said **Governor JB Pritzker**. "We are excited that 'made in Illinois' will be part of this important new program. Investing in cutting edge technology that's manufactured here will expand new jobs opportunities for our state. Ingersoll is an important part of our manufacturing base, and thanks to our state's top-notch talent and infrastructure companies continue to choose Illinois as their future home."

"This expansion of Ingersoll's Illinois campus builds on our long history of manufacturing being a key pillar of the state's economy. Illinois has all of the assets needed to meet today's demands and to support the growth of innovative projects like this one," said **Sylvia Garcia, Acting Director of the Illinois Department of Commerce & Economic Opportunity**. "Under the leadership of Governor Pritzker and his 5-year economic plan, Illinois is making investments in our communities that will keep the manufacturing industry competitive and poised to grow in the future."

"Ingersoll Machine Tools epitomizes Rockford's history of innovation and excellence in advanced manufacturing, said **Mayor Tom McNamara, city of Rockford**. "This groundbreaking event not only kicks off the exciting Magellen Telescope construction, but is an investment that represents Ingersoll's long-term commitment to growing and providing high quality job opportunities in Northwest Rockford."

Ingersoll is working with the Illinois Department of Commerce and Economic Opportunity (DCEO) and its Local Workforce Investment Area, Rock Valley College, to recruit talent for newly created jobs. Working in tandem with the State and college's Advanced Manufacturing Center, Ingersoll will explore support for a tailored workforce strategy including on-the-job training and upskilling workers to meet the evolving manufacturing advances and demands related to their growth. The project is targeted for completion in early 2022.

#### **ABOUT INGERSOLL MACHINE TOOLS, INC.**

Ingersoll Machine Tools Inc is a leader in advanced manufacturing processes and a global supplier of additive and subtractive machine tools for the aerospace, defense, energy, and all heavy industrial sectors. The Ingersoll product lineup includes MasterMill™, PowerMill™ and SuperProfiler™ for accurate, reliable, high-speed milling and trimming of large, complex-geometry parts made of aluminum, titanium, and hard metals; Mongoose™ and Mongoose Hybrid™, for the composite manufacturing of aircrafts', rockets', and vessels' structures; MasterPrint™, the largest existing thermoplastic 3D printer, capable to

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produce extra-large, hollow, parts in a single piece for the aerospace and the marine sectors. Ingersoll runs these very same machines at its Development Center to manufacture key-components for many aerospace and defense programs. Together with Innse-Berardi (Lombardy, Italy), Ingersoll is part of the Camozzi Machine Tools division of the Camozzi Group. With 40 subsidiaries in 75 countries, 2950 employees, 5 operating divisions and 23 production sites, the Camozzi Group is a global leader in the supply of components and systems for industrial automation and operates in other strategic sectors: Automation, Manufacturing, Digitalization and Textile Machinery.

#### Ingersoll Contact

Jason Melcher

[jmelcher@ingersoll.com](mailto:jmelcher@ingersoll.com)

[\(815\) 222-4404](tel:(815)222-4404)

<https://en.machinetools.camozzi.com/who/ingersoll-machine-tools.kl>

[Giant Magellan Telescope \(gmto.org\)](http://GiantMagellanTelescope.gmto.org)

#### Rendering of the Expansion when complete:



**Ingersoll Machine Tools Inc.**  
707 Fulton Avenue  
Rockford - IL 61103  
USA  
Tel. +1 815 987 6000  
eFax +1 815 425 2568  
[info@ingersoll.com](mailto:info@ingersoll.com)  
[www.ingersoll.com](http://www.ingersoll.com)



A Camozzi Group division



Thomas P. McNamara  
Mayor  
Office of the Mayor

April 5, 2021

Chairman Joseph Chiarelli  
Winnebago County  
404 Elm St.  
Rockford, IL 61101

Dear Chairman:

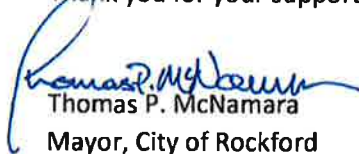
I urge the approval of Ingersoll Machine Tools' request for a property tax abatement for the project increment generated by its investment in expanding its operations at its existing facility in the City of Rockford. The Ingersoll expansion to secure the Giant Magellan Telescope was a huge win for the region with a commitment to invest in Rockford's industrial core.

The Ingersoll project was one of the catalysts for the City to engage other taxing bodies in developing an abatement policy that would consider location, industry sector, and levels of investment. The County did pass a tentative approval with what we believe was clear intent to support the Ingersoll project. Due to the tentative approval lapsing, the Ingersoll project is not currently approved for an abatement on the County portion of property taxes. It is covered by the City's abatement policy for the City of Rockford portion, as well as by case by case resolutions for Rockford Public Schools and Rockford Park District.

Infill development is critical to stabilizing the regional tax base by increasing overall property assessments to reduce property tax rates and increase the region's competitiveness for commercial and residential growth. The City of Rockford is fortunate to have state programs like its River Edge Redevelopment Zones that provide a range of cost reduction tools, including the option for local property tax abatement.

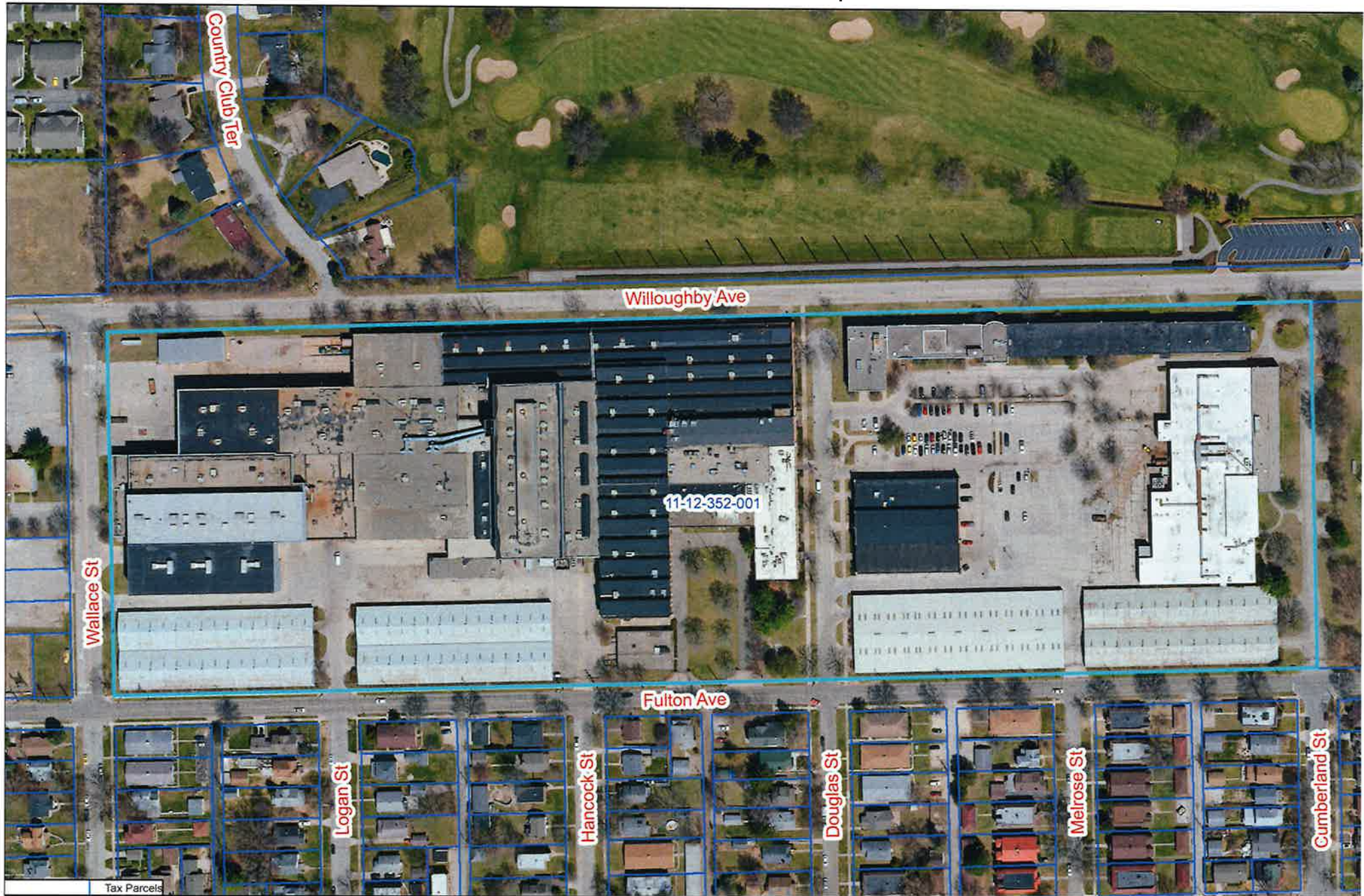
Our goal to adopt a consensus policy for all eligible projects is ongoing and I look forward to those discussions. However, in light of the current investment being made in Northwest Rockford, I support Ingersoll Machine Tools' request and ask for it to be approved.

Thank you for your support of economic development efforts.

  
Thomas P. McNamara  
Mayor, City of Rockford



# PIN: 11-12-352-001 Site Map



The Winnebago County computerized aerial base property maps were assembled using County, State and other data. The map files are not intended to be the official survey of the land. The official land records are on file in the Winnebago County Recorder's Office.

Date: 6/11/2021





Office of the Secretary of State Jesse White  
**CYBERDRIVEILLINOIS.COM**

## Corporation/LLC Search/Certificate of Good Standing

---

### LLC File Detail Report

File Number      00999121  
Entity Name      INGERSOLL REAL ESTATE LLC  
Status            ACTIVE

### Entity Information

Principal Office  
707 FULTON AVENUE  
ROCKFORD, IL 61103

Entity Type  
LLC

Type of LLC  
Domestic

Organization/Admission Date  
Wednesday, 10 September 2003

Jurisdiction  
IL

Duration  
PERPETUAL

### Agent Information

Name

CAROL A. LOCKWOOD

Address

100 PARK AVE STE 1  
ROCKFORD , IL 61101

Change Date

Thursday, 27 May 2021

## Annual Report

For Year

2020

Filing Date

Wednesday, 9 September 2020

## Managers

Name

Address

OSVAL E. (CHIP) STORIE, II  
707 FULTON AVENUE  
ROCKFORD, IL 611030000

## Series Name

NOT AUTHORIZED TO ESTABLISH SERIES

[Return to Search](#)

[File Annual Report](#)

[Adopting Assumed Name](#)

[Articles of Amendment Effecting A Name Change](#)

[Change of Registered Agent and/or Registered Office](#)

(One Certificate per Transaction)





# Winnebago County

## County Treasurer

[Wincoil Home Page](#)  
[Treasurer Home Page](#)  
[Supervisor of Assessments](#)  
[Search Again](#)

### Parcel Tax Details for Parcel Number 11-12-352-001

[View Property via WinGIS](#)

[View Property Sales Data, Structural Information & Building Permit History via Rockford Township Assessor](#)

**Click Here to Pay by Credit Card or Online Check**

Please choose the tax year you would like to view details for:

2020 ▼

#### **Tax Payment Information** **2020 taxes payable in 2021**

##### **Owner Address**

INGERSOLL REAL ESTATE  
 707 FULTON AVE  
 ROCKFORD, IL 61103

##### **Taxbill Address**

INGERSOLL REAL ESTATE  
 707 FULTON AVE  
 ROCKFORD, IL 61103

##### **----- First Installment-----**

Due Date: 6/4/2021

Amount: 80887.38

Penalty: 0.00

Cost: 0.00

Total Due: 80887.38

Paid: 80887.38 Date: 5/27/2021

By: Illinois Bank & Trust Lockbox

##### **----- Second Installment-----**

Due Date: 9/3/2021

Amount: 80887.38

Penalty: 0.00

Cost: 0.00

Total Due: 80887.38

Paid: 80887.38 Date: 5/27/2021

By: Illinois Bank & Trust Lockbox

**For Parcel Address: 707 FULTON AVE**

##### **Tax Calculation**

##### **Description**

Board of Review Assessed Value

##### **Amount**

1258125

Township Equalization Factor	x	1.0000
Board of Review Equalized Value	=	1258125
Home Improvement Exemption	-	0
Disabled Veteran Exemption	-	0
Department of Revenue Assessed Value	=	1258125
County Multiplier	x	1.0000
Revised Equalized Value	=	1258125
Senior Freeze Exemption	-	0
FAF/VAF Exemption	-	0
Owner Occupied Exemption	-	0
Over 65 Exemption	-	0
New Disabled or Veteran Exemption	-	0
Returning Veteran Exemption	-	0
Taxable Value	=	1258125
Tax Rate for Tax Code 001	x	12.8584
Calculated Tax	=	\$161774.76
Non Ad Valorem -	+	\$0.00
Abatements	-	\$0.00
TOTAL TAX DUE:	=	\$161774.76
<b>Fair Market Value:</b>	3774750	<b>1977 Equalized Value:</b> 0

---

**Taxing Bodies and Rates**

<b>Taxing Body</b>	<b>Rate</b>	<b>Tax</b>
WINNEBAGO COUNTY	0.9436	\$11871.67
FOREST PRESERVE	0.1073	\$1349.97
ROCKFORD TOWNSHIP	0.1233	\$1551.27
ROCKFORD CITY	2.7943	\$35155.79
ROCKFORD PARK DISTRICT	1.0042	\$12634.09
ROCK RIVER WATER REC	0.1795	\$2258.33
ROCKFORD CITY LIBRARY	0.4343	\$5464.04
GREATER RKFD AIRPORT	0.0987	\$1241.77
ROCKFORD SCHOOL DIST 205	6.5857	\$82856.34
COMMUNITY COLLEGE 511	0.4615	\$5806.25
ROCKFORD TWSP ROAD	0.1260	\$1585.24

\*\*\*\*\* **End of Real Estate Tax Information** \*\*\*\*\*

[Top of Page](#)

[Search Again](#)



112256  
IM

Change of Address Form Date: \_\_\_\_/\_\_\_\_/\_\_\_\_

192C017B 11-12-352-001 New Name / Address

INGERSOLL REAL ESTATE  
707 FULTON AVE  
ROCKFORD IL 61103-

Phone: (\_\_\_\_) \_\_\_\_ - \_\_\_\_

Reason for Change Signature

WINNEBAGO COUNTY TREASURER AND COLLECTOR Ph. No. (815) 319-4400 2020

ABBREVIATED LEGAL DESCRIPTION

W1/2 + E1/2 DOUGLAS ST VAC LYG BETW FULTON & WILLOUGHBY

Formula for Tax Calculation - 2020		Parcel ID: 11-12-352-001
Board of Review Assessed Value		1,258,125
Township Equalization factor	x	1.0000
Board of Review Equalized Value	=	1,258,125
Home Improvement Exemption	-	0
Disabled Vet Adapted Housing Exemption	-	0
Department of Revenue Assessed Value	=	1,258,125
State Multiplier for Winn Cnty	x	1.0000
Revised Equalized Value	=	1,258,125
Senior Freeze Exemption	-	0
FAF/VAF Exemption	-	0
General Homestead Exemption	-	0
Senior Citizen (over 65) Exemption	-	0
Disabled Person / Disabled Vet Exemption	-	0
Returning Veteran Exemption	-	0
Taxable Value	=	1,258,125
Tax Rate for Tax Code 001	x	12.8584
Calculated Tax	=	\$161,774.75
Abatements	-	0
Non AD Valorem Tax	+	0.00

Township Assessor Phone Number: 815-965-0300

TOTAL TAX DUE:

\$161,774.76

Location of	Fair Market Value:
Property: 707 FULTON AVE	3,774,750

Taxing Body	Prior Rate	Prior Tax	Current Rate	Current Tax
WINNEBAGO COUNTY	0.7465	8,951.50	0.7259	9,132.74
- PENSION	0.2196	2,633.28	0.2177	2,738.93
FOREST PRESERVE	0.1050	1,259.08	0.1019	1,282.03
- PENSION	0.0057	68.35	0.0054	67.94
ROCKFORD TOWNSHIP	0.1298	1,556.47	0.1233	1,551.27
ROCKFORD CITY	1.7071	20,470.32	1.5203	19,127.28
- PENSION	1.2114	14,526.23	1.2740	16,028.51
ROCKFORD PARK DISTRICT	0.9614	11,528.41	0.9414	11,844.00
- PENSION	0.0720	863.38	0.0628	790.09
ROCK RIVER WATER REC	0.1848	2,215.99	0.1795	2,258.33
ROCKFORD CITY LIBRARY	0.4564	5,472.82	0.4343	5,464.04
GREATER RKFD AIRPORT	0.0867	1,039.64	0.0830	1,044.24
- PENSION	0.0144	172.68	0.0157	197.53
ROCKFORD SCHOOL DIST 205	6.5000	77,943.29	6.2107	78,138.42
- PENSION	0.3929	4,711.40	0.3750	4,717.92
COMMUNITY COLLEGE 511	0.4703	5,639.50	0.4615	5,806.25
- PENSION	0.0000	0.00	0.0000	0.00
ROCKFORD TWSP ROAD	0.1327	1,591.24	0.1260	1,585.24
<b>Totals:</b>	<b>13.3967</b>	<b>160,643.58</b>	<b>12.8584</b>	<b>161,774.76</b>

\*\$RF-11123!

Property Code

192C017B

Parcel ID

11-12-352-001

INGERSOLL REAL ESTATE  
707 FULTON AVE  
ROCKFORD IL 61103-

Paid on  
05/27/2021

06/04/2021

\$0.00

THIS IS THE ONLY NOTICE YOU WILL  
RECEIVE FOR BOTH INSTALLMENTS.

\*\$RF-11123!

Property Code

192C017B

Parcel ID

11-12-352-001

INGERSOLL REAL ESTATE  
707 FULTON AVE  
ROCKFORD IL 61103-

Paid on  
05/27/2021

09/03/2021

\$0.00

2

## Tax Abatement

### **Estimated New Growth Tax Abatement**

Estimated abatement amount of increased value

		\$ 9,436.00	\$ 27,943.00	\$ 10,042.00	\$ 65,857.00	\$ 113,278.00
		<b>Winnebago County</b>	<b>Rockford City</b>	<b>Rockford Park District</b>	<b>Rockford School District 205</b>	
Year	%					
1	100%	\$ 9,436.00	\$ 27,943.00	\$ 10,042.00	\$ 65,857.00	
2	100%	\$ 9,436.00	\$ 27,943.00	\$ 10,042.00	\$ 65,857.00	
3	100%	\$ 9,436.00	\$ 27,943.00	\$ 10,042.00	\$ 65,857.00	
4	75%	\$ 7,077.00	\$ 20,957.25	\$ 7,531.50	\$ 49,392.75	
5	75%	\$ 7,077.00	\$ 20,957.25	\$ 7,531.50	\$ 49,392.75	
6	75%	\$ 7,077.00	\$ 20,957.25	\$ 7,531.50	\$ 49,392.75	
7	50%	\$ 4,718.00	\$ 13,971.50	\$ 5,021.00	\$ 32,928.50	
8	50%	\$ 4,718.00	\$ 13,971.50	\$ 5,021.00	\$ 32,928.50	
9	50%	\$ 4,718.00	\$ 13,971.50	\$ 5,021.00	\$ 32,928.50	
10	0%	\$ -	\$ -	\$ -	\$ -	
		<u>\$ 63,693.00</u>	<u>\$ 188,615.25</u>	<u>\$ 67,783.50</u>	<u>\$ 444,534.75</u>	<b>\$ 764,626.50</b>

## Tax Abatement

**Company:** Ingersoll Real Estate LLC

**Address:** 707 Fulton Ave

**PIN(s):** 11-12-352-001

Tax Year Info: **2020** EXISITING

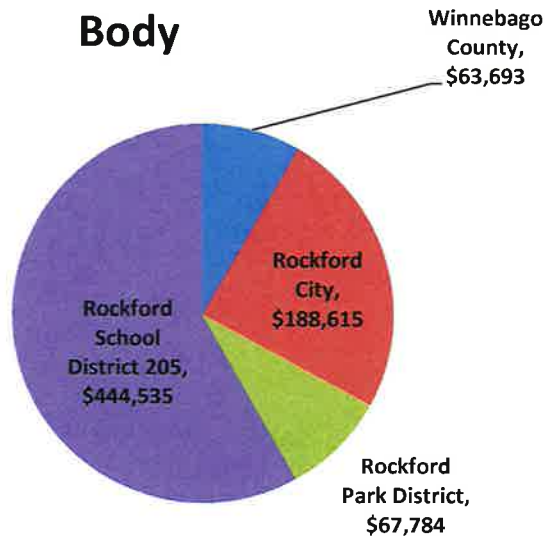
PIN(s):	Fair Market Value:	Equalized Assessed Value (1/3):
11-12-352-001	\$ 3,774,750.00	\$ 1,258,124.18
	\$ -	\$ -
	<u>\$ 3,774,750.00</u>	<u>\$ 1,258,124.18</u>

### **ESTIMATED NEW GROWTH**

ADDITION / EXPANSION		
Expansion:	40,000	SF
Fair Market Value / SF (estimated):	\$75	per SF
Fair Market Value TOTAL (estimated):	\$ 3,000,000	for new addition / expansion

Equalized Assessed Value (1/3):	\$ 1,000,000	
TOTAL	Tax Code Rate: 12.8584	0.1286
	Estimated Tax Bill: \$ 128,584.00	increased amount <b>ONLY</b>

## Incentive Amount by Taxing Body



### Tax Abatement Incentive by Taxing Body

Government Entity	Entity % Rate	% of Abatement	Incentive Amount
Winnebago County	7.34%	8.33%	\$ 63,693
Rockford City	21.73%	24.67%	\$ 188,615
Rockford Park District	7.81%	8.86%	\$ 67,784
Rockford School District 205	51.22%	58.14%	\$ 444,535
	88.10%	100.00%	<u>\$ 764,627</u>

SPONSORED BY: JAS BILICH

RESOLUTION  
OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS

SUBMITTED BY: ECONOMIC DEVELOPMENT COMMITTEE

2021 CR \_\_\_\_\_

---

**RESOLUTION AUTHORIZING PARTICIPATION IN ABANDONED RESIDENTIAL  
PROPERTY MUNICIPAL RELIEF PROGRAM GRANT**

---

**WHEREAS**, the Illinois Housing Development Authority (the “Authority”) has issued to the County of Winnebago that certain Conditional Commitment Letter (together with any amendments thereto, the Commitment”), pursuant to which the Authority has agreed to issue a grant from the Abandoned Residential Property Municipal Relief Program (the “Program”) to the County of Winnebago in an amount not to exceed Seventy-Five Thousand and 00/100 Dollars (\$75,000.00) (the “Grant”) and the County of Winnebago will use the Grant funds solely and exclusively for eligible activities in connection with Program and for no other purpose; and

**WHEREAS**, the Winnebago County Board deems it to be in the best interest of the County of Winnebago to accept the Grant.

**NOW THEREFORE BE IT RESOLVED**, by the County Board of the County of Winnebago that the County of Winnebago is hereby authorized to accept the Grant.

**BE IT FURTHER RESOLVED**, that the County of Winnebago is authorized to accept the Commitment and enter into a Program Funding Agreement for the Program (the “Agreement”) with the Authority where in the County of Winnebago agrees to perform Program services in return for the Grant.

**BE IT FURTHER RESOLVED**, that the County of Winnebago hereby accepts the Grant, agrees to deliver and/or execute the Commitment and the Agreement and any and all other instruments, certifications and agreements as may be necessary or desirable for the County of Winnebago to perform all of its obligations and duties under the Program (including any amendments, other agreements or supplements).

**BE IT FURTHER RESOLVED**, that Dr. Sandra Martell, the Winnebago County Health Department Administrator, without the necessity or requirement for the signature of another person, is hereby authorized, empowered, and directed to execute on behalf of the County of Winnebago, the Commitment, the Agreement and all other documents and instruments relating to the Grant to be delivered to the Authority in connection with the closing of the Grant and take such further action on behalf of the County of Winnebago as they deem necessary to effectuate the foregoing Resolutions.

**BE IT FURTHER RESOLVED**, that the County of Winnebago hereby ratifies, authorizes, confirms and approves any prior action of the County of Winnebago taken in furtherance of the foregoing Resolutions and any and all documents and instruments previously executed on behalf of the County of Winnebago in connection with the Grant.

**BE IT FURTHER RESOLVED**, that the Clerk of the County Board is hereby authorized to prepare and deliver a certified copy of this Resolution to the Winnebago County Health Administrator, Winnebago County Administrator, and the Winnebago County Director of Development Services.

Respectfully submitted,  
**Economic Development Committee**

**AGREE**

---

JAS BILICH, CHAIRMAN

---

DOROTHY REDD

---

JEAN CROSBY

---

FRED WESCOTT

---

BRAD LINDMARK

---

ANGELA FELLARS

---

TIM NABORS

**DISAGREE**

---

JAS BILICH, CHAIRMAN

---

DOROTHY REDD

---

JEAN CROSBY

---

FRED WESCOTT

---

BRAD LINDMARK

---

ANGELA FELLARS

---

TIM NABORS

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joseph Chiarelli  
Chairman of the County Board  
of the County of Winnebago, Illinois

ATTESTED BY:

\_\_\_\_\_  
Lori Gummow  
Clerk of the County Board  
of the County of Winnebago, Illinois



# Resolution Executive Summary

**Committee Date:** Monday, July 12, 2021

**Committee:** Economic Development

**Prepared By:** Chris Dornbush & Todd Marshall

---

**Document Title:** Resolution Authorizing Participation In Abandoned Residential Property Municipal Relief Program Grant

**County Code:**

**Board Meeting Date:** Thursday, July 22, 2021

**Budget Information:**

<b>Was item budgeted?</b> Yes	<b>Appropriation Amount:</b> \$75,000 Within Health Dept. budget, State will re-imburse expenditures up to \$75,000.
<b>If not, explain funding source:</b> Grant from IL Housing Development Authority ("IHDA")	
<b>ORG - OBJ - Project Code:</b>	<b>Budget Impact:</b> 0

**Background Information:**

This is the 3rd time this grant (\$75,000) has been awarded to the Winnebago County Health Department from the Illinois Housing Development Authority (IHDA). This grant is a 2 year grant specifically for demolitions outside municipal boundaries within Winnebago County. The Health Department will use their previously established criteria for ranking houses for the program. The grant will work as a re-imbursement grant, so the Health Depart will utilize their funds and get re-imbursement back from the state as the project moves along. Previous awards for this Grant are as follows;

- 1<sup>st</sup> time: \$75,000 (2018-CR-066, approved May 24, 2018)
- 2<sup>nd</sup> time \$73,000 (2019-CR-091, approved July 11, 2019)

**Recommendation:**

Winnebago County Administration supports the continued efforts of the Winnebago County Health Department initiatives in reducing blight properties in the community to assist in the turning around of these properties that will then grow the Equalized Assessed Value (EAV) in the region.

**Contract/Agreement:**

WCHD does have an agreement with IHDA.

**Legal Review:**

Yes

**Follow-Up:**

The County Health Department can update the Board as the project progresses.



Winnebago County

## Health Department

## Demolition Priority Scoresheet

## Property Information

Address

Inspector

City, State, ZIP

Date

PIN

Census Tract

Board District

## Ratings

	1 = Low	2 = Medium	3 = High	Score
<b>Security</b>	<input type="checkbox"/> <i>Property is secured</i>	<input type="checkbox"/> <i>No Human Access</i>	<input type="checkbox"/> <i>Unsecured (unsecured lower floors, human access)</i>	= _____
<b>Damage</b>	<input type="checkbox"/> <i>Intact</i>	<input type="checkbox"/> <i>Damage Interior Only not affecting integrity</i>	<input type="checkbox"/> <i>Severe (visible damage to exterior property affecting integrity)</i>	= _____
<b>(Structural Integrity)</b>				
<b>Water &amp; Waste Water</b>	<input type="checkbox"/> <i>Serviced by public water and sewer</i>	<input type="checkbox"/> <i>Serviced by private well OR private sewage disposal (but not both)</i>	<input type="checkbox"/> <i>Serviced by BOTH private well and private sewage disposal</i>	= _____
<b>Location</b>	<input type="checkbox"/> <i>Isolated rural area</i>	<input type="checkbox"/> <i>Rural, in neighborhood or near high-traffic areas (school, park, etc.)</i>	<input type="checkbox"/> <i>Urban area or subdivision</i>	= _____
<b>Length of Condemnation</b>	<input type="checkbox"/> <i>Less than one (1) year</i>	<input type="checkbox"/> <i>Between one (1) and five (5) years</i>	<input type="checkbox"/> <i>More than five (5) years</i>	= _____
<b>Sanitation</b>	<input type="checkbox"/> <i>No waste, pest infestation, moisture issues, nor personal belongings</i>	<input type="checkbox"/> <i>Visible waste (&lt;80% floor coverage), pest infestation, moisture damage, personal belongings</i>	<input type="checkbox"/> <i>Condemned for unsanitary conditions, Extreme - (&gt;80% floor coverage, hoarding, feces, animals). Appliances covered with waste</i>	= _____

Total Score

(out of 18)

## Additional Comments

Employee Signature

Date



May 28, 2021

Winnebago County Health Department  
555 N Court Street  
PO Box 4009  
Rockford, Illinois 61110  
Attention: Sandra Martell, Public Health Administrator

Re: Conditional Commitment Letter (this "Letter")  
Abandoned Residential Property Municipal Relief Program – Round 5

**APP - 52006**

Dear Ms. Martell:

The Illinois Housing Development Authority (the "Authority") is the program administrator of the Abandoned Residential Property Municipal Relief Program (the "Program"), as that Program is authorized by Section 7.31 of the Illinois Housing Development Act, 20 ILCS 3805/1 et seq. (the "Act"), and the rules promulgated under the Act codified at 47 Ill. Adm. Code 381, as may be amended from time to time (the "Rules"), a copy of such Rules is attached to this Letter as **Exhibit A** and made a part hereof. All capitalized terms used in this Letter and not otherwise defined shall have the meanings established in the Act or the Rules.

Winnebago County Health Department, an Illinois unit of local government ("Recipient"), has applied to the Authority for, and the Authority agrees to make funds available in the maximum amount of Seventy-Five Thousand and No/100 Dollars (\$75,000.00) (the "Funds"), to assist with the maintenance and demolition of Abandoned Residential Property (as defined in the Rules) (the "Project") within the Recipient's area under the Program from funds appropriated under Section 7.31 of the Act. The Funds shall be subject to the contingencies, terms and conditions set forth in this Letter.

A. CONTINGENCIES: The Authority's performance of its obligations under this Letter, dated as of the date set forth above, is contingent upon the following:

1. The Authority's obligations hereunder shall cease immediately, without penalty, if: (a) the Illinois General Assembly fails to make an appropriation sufficient to pay such obligations; (b) adequate funds are not appropriated or funded to the Authority by the Illinois General Assembly to allow the Authority to fulfill its obligations under this Letter; or (c) funds appropriated are de-appropriated or not allocated, or if funds needed by the Authority, at the Authority's sole discretion, are insufficient. The Authority shall give the Recipient notice of insufficient funding as soon as practicable. The Recipient's obligation to perform shall cease upon receipt of the notice.
2. The Authority's performance of its obligations under this Letter, dated as of the

date set forth above, is also contingent upon:

- a. Evidence satisfactory to the Authority that Recipient is able to comply with its duties under the Act; and
  - b. Recipient's delivery, subject to the Authority's review and approval in its sole and absolute discretion, of all required due diligence and documentation; and
  - c. Recipient's completion or satisfaction of each and all of the terms and conditions listed in this Letter and any other terms and conditions imposed by the Authority.
3. The Authority's performance under this Letter is also contingent upon (i) its determination, in its sole discretion, on the Closing Date, as defined in Paragraph C.2 hereof that the Recipient, its constituent or related entities, or other related individuals, is not in default under the terms of any other loan or grant made by the Authority under any Authority program, or has not been in default under the terms of any other loan or grant made by the Authority under any Authority program and failed to cure that default.
- B. GENERAL CONDITIONS: This Letter and the Funds shall be subject to the terms and conditions of the Act, the Rules, and the policies and procedures now or hereafter adopted by the Authority pursuant to the Act, all as amended from time to time.
- C. TERMS AND CONDITIONS OF THE FUNDS: The Funds shall be subject to the following terms and conditions:
1. Funds Amount. The Funds shall be in an amount not to exceed Seventy-Five Thousand and No/100 Dollars (\$75,000.00).
  2. Closing Date. The closing shall occur at such time as (i) the Authority has received, reviewed and approved, as to both form and substance, all due diligence and documentation; and (ii) Recipient has satisfied all of the requirements set forth in this Letter, as determined in the Authority's sole discretion (the "Closing Date"). Unless otherwise agreed in writing by the parties, the Closing Date shall be no later than August 6, 2021 (the "Outside Closing Date"). If the closing of the Funds does not occur on or before the Outside Closing Date, at the Authority's election, this Letter shall terminate and shall not be extended. No undisbursed Funds shall be available after the earlier of (i) two (2) years after the Closing Date and (ii) such other date as the Authority may determine.
  3. Purpose of Funds. Recipient shall enter into a Funding Agreement (the "Funding Agreement") with the Authority setting forth the terms and conditions governing the disbursement and use of the Funds. The Funding Agreement shall contain provisions including, but not limited to: (a) that the Recipient shall use the

proceeds of the Funds for Eligible Uses (as defined in the Rules); and (b) recapture of the proceeds of the Funds in the event that the Recipient has not performed its obligations under the Act and the Rules or if there exists a default under the Funding Agreement.

4. First Disbursement Date. The first disbursement of Funds is expected to be approximately three (3) months after the Closing Date. The expected project completion date is approximately two (2) years from the Closing Date.
5. Fund Documents. Prior to the Closing Date, Recipient shall deliver to the Authority two (2) original copies of the Funding Agreement, executed in the manner indicated therein, and such other documents as the Authority may reasonably require, in its sole discretion (this Letter, the Funding Agreement, and such other documents are collectively referred to in this Letter as the "Fund Documents").
6. Other Showings. **On or before July 19, 2021, Recipient shall, at its sole cost and expense, deliver to the Authority the following documents, in form and substance satisfactory to the Authority:**
  - a. Resolution or ordinance of the Recipient, certified by the clerk or other authorized municipal official acceptable to the Authority, within thirty (30) days of the Closing Date, authorizing the Project and the execution of the Funding Agreement and any other documents in connection with the Project;
  - b. Certificate of Incumbency of the Recipient indicating those officers and/or officials who are authorized to execute and deliver the Funding Agreement and any other documents in connection with the Project, with specimen signatures of those officers and/or officials, certified by an authorized officer or official of the Recipient, as of a date within thirty (30) days prior to the Closing Date;
  - c. A Taxpayer Identification Number Certification in the form attached hereto as **Exhibit B**;
  - d. Drug-Free Workplace Certificate in form attached to this Letter as **Exhibit C**; and
  - e. Any and all other documents and showings requested by the Authority or its counsel, in their sole discretion.
7. Assignment. This Letter is not assignable by Recipient, in whole or in part, without the prior written approval of the Authority, which may be withheld or conditioned in the Authority's sole discretion.

8. Termination. If the closing of the Funds does not take place on or before the Outside Closing Date, this Letter shall, at the Authority's election, immediately terminate and be of no further force and effect.
9. No Personal Liability. No member, officer, agent or employee of the Authority or their successors and assigns, shall be liable personally concerning any matters arising out of or in relation to the undertakings or obligations set forth in this Letter.
10. Indemnification of the Authority. Recipient agrees to defend and indemnify and hold harmless the Authority from and against any and all damages, including, but not limited to, any past, present or future claims, actions, causes of action, suits, demands, liens, debts, judgments, losses, costs, liabilities and other expenses, including, but not limited to, reasonable attorneys' fees, costs, disbursements, and other expenses, that the Authority may incur or suffer by reason of or in connection with the Project, including without limitation the execution of the Fund Documents and the provision of the Funds. Recipient further agrees that the Authority, if it so chooses, shall have the right to select its own counsel with respect to any such claims. The obligations of Recipient under this Paragraph 10 shall survive the provision of the Funds.
11. Time for Acceptance. The terms and conditions of this Letter shall not become effective unless Recipient accepts it by executing two (2) originals of this Letter in the space provided below and returning two (2) executed originals to Thomas M Jenkins, c/o the Illinois Housing Development Authority, 111 East Wacker Drive, Suite 1000, Chicago, Illinois 60601, within sufficient time so that the Letter is received by June 11, 2021 **If not received by June 11, 2021, this Letter shall be void and the Recipient, at the Authority's discretion, may be ineligible to receive the Funds.**
12. Publicity. The Authority reserves the right to publicize the issuance of this Letter and the provision of the Funds. Recipient shall notify the Authority immediately of any proposed formal publicity in connection with the Program that is arranged or promoted by Recipient or any other party participating in the Program. Formal publicity includes, but is not limited to, participation in news conferences and media events. The Authority shall have the right to approve the dates of any formal publicity events and the content of any media releases for such events. Recipient shall prominently display the Authority's name and logo and a statement that financing for the Program has been provided by the Authority on a sign or other form of announcement. The use of the Authority's name in any other signage, advertising or in any other manner is subject to the Authority's prior written consent.
13. Survival of Obligations. Recipient's obligations as set forth in this Letter shall survive the Closing Date and Recipient shall continue to cooperate with the Authority and furnish any documents, exhibits or showings required. In the event

of a conflict between this Letter and the Funding Agreement, the Authority shall determine which document shall control.

14. Notices. Any notice, demand, request or other communication which any party may desire or may be required to give to any other party under this Letter shall be given in writing, at the addresses set forth below, by any of the following means: (a) personal service; (b) overnight courier; or (c) registered or certified United States mail, postage prepaid, return receipt requested.

If to Recipient:

Winnebago County Health Department  
555 N Court Street  
PO Box 4009  
Rockford, Illinois 61110  
Attention: Sandra Martell, Public Health Administrator

If to Authority:

Illinois Housing Development Authority  
111 East Wacker Drive, Suite 1000  
Chicago, Illinois 60601  
Attention: Legal Department

Such addresses may be changed by notice to the other party given in the same manner as provided in this Letter. Any notice, demand, request or other communication sent pursuant to subsection (a) shall be served and effective upon such personal service. Any notice, demand, request or other communication sent pursuant to subsection (b) shall be served and effective one (1) business day after deposit with the overnight courier. Any notice, demand, request or other communication sent pursuant to subsection (c) shall be served and effective three (3) business days after proper deposit with the United States Postal Service.

15. Counterparts. This Letter may be executed in counterparts, and each counterpart shall, for all purposes for which an original of this Letter must be produced or exhibited, be the Letter, but all such counterparts shall constitute one and the same instrument.

***[REMAINDER OF PAGE INTENTIONALLY BLANK; SIGNATURE PAGES FOLLOW]***

Very truly yours,

ILLINOIS HOUSING DEVELOPMENT AUTHORITY

By: \_\_\_\_\_  
Name: \_\_\_\_\_  
Its: \_\_\_\_\_  
Date: \_\_\_\_\_

Accepted by Recipient this  
\_\_\_\_\_ day of \_\_\_\_\_, 2021

WINNEBAGO COUNTY HEALTH DEPARTMENT,  
an Illinois unit of local government

By: \_\_\_\_\_  
Name: \_\_\_\_\_  
Its: \_\_\_\_\_

EXHIBITS

EXHIBIT A: PROGRAM RULES

EXHIBIT B: TAXPAYER IDENTIFICATION NUMBER CERTIFICATION

EXHIBIT C: DRUG FEE WORK PLACE CERTIFICATE

STATE OF ILLINOIS, } ss.  
COUNTY OF WINNEBAGO }

*I, LORI GUMMOW, County Clerk in and for said County, in the State aforesaid, do hereby certify that I have compared the foregoing attached copy of:*

**RESOLUTION AUTHORIZING PARTICIPATION IN ABANDONED  
RESIDENTIAL PROPERTY MUNICIPAL RELIEF PROGRAM GRANT**

*with the original document which is on file in my office; and found it to be a true, perfect and complete copy of the original document.*

*IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the seal of said County, at my office in the City of Rockford, in said County,*

*This* 12TH DAY OF JULY, 2019.

LORI GUMMOW, Winnebago County Clerk

BY: Angela Reina Deputy County Clerk



SPONSORED BY: JAS BILICH

RESOLUTION  
OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS

SUBMITTED BY: ECONOMIC DEVELOPMENT COMMITTEE

**2019 CR 091**

RESOLUTION AUTHORIZING PARTICIPATION IN  
ABANDONED RESIDENTIAL PROPERTY  
MUNICIPAL RELIEF PROGRAM GRANT

WHEREAS, the Illinois Housing Development Authority (the "Authority") has issued to the County of Winnebago that certain Conditional Commitment Letter (together with any amendments thereto, the "Commitment"), pursuant to which the Authority has agreed to issue a grant from the Abandoned Residential Property Municipal Relief Program (the "Program") to the County of Winnebago in an amount not to exceed Seventy-Three Thousand and 00/100 Dollars (\$73,000.00) (the "Grant") and the County of Winnebago will use the Grant funds solely and exclusively for eligible activities in connection with Program and for no other purpose; and

WHEREAS, the Winnebago County Board deems it to be in the best interest of the County of Winnebago to accept the Grant.

NOW THEREFORE BE IT RESOLVED, by the County Board of the County of Winnebago that the County of Winnebago is hereby authorized to accept the Grant.

BE IT FURTHER RESOLVED that the County of Winnebago is authorized to accept the Commitment and enter into a Program Funding Agreement for the Program (the "Agreement") with the Authority where in the County of Winnebago agrees to perform Program services in return for the Grant.

BE IT FURTHER RESOLVED that the County of Winnebago hereby accepts the Grant, agrees to deliver and/or execute the Commitment and the Agreement and any and all other instruments, certifications and agreements as may be necessary or desirable for the County of Winnebago to perform all of its obligations and duties under the Program (including any amendments, other agreements or supplements).

BE IT FURTHER RESOLVED that Dr. Sandra Martell, the Winnebago County Health Department Administrator, without the necessity or requirement for the signature of another person, is hereby authorized, empowered, and directed to execute on behalf of the County of Winnebago, the Commitment, the Agreement and all other documents and instruments relating to the Grant to be delivered to the Authority in connection with the



closing of the Grant and take such further action on behalf of the County of Winnebago as they deem necessary to effectuate the foregoing Resolutions.

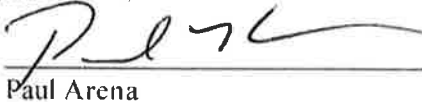
BE IT FURTHER RESOLVED that the County of Winnebago hereby ratifies, authorizes, confirms and approves any prior action of the County of Winnebago taken in furtherance of the foregoing Resolutions and any and all documents and instruments previously executed on behalf of the County of Winnebago in connection with the Grant.

Respectfully submitted,

**ECONOMIC DEVELOPMENT  
COMMITTEE**

**AGREE**

  
Jas Bilich, Chairman

  
Paul Arena

Fred Wescott

  
John Butitta

Jean Crosby

  
Dan Fellars

Burt Gerl

  
Burt Gerl

Tim Nabors, Jr.

  
Tim Nabors, Jr.

Dorothy Redd

  
Dorothy Redd

**DISAGREE**

\_\_\_\_\_  
Jas Bilich, Chairman

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Fred Wescott

\_\_\_\_\_  
John Butitta

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Dan Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Tim Nabors, Jr.

\_\_\_\_\_  
Dorothy Redd

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois, this 11th day of July, 2019.



Frank Haney  
Chairman of the County Board  
of the County of Winnebago, Illinois

Attested by:



Lori Gummow  
Clerk of the County Board  
of the County of Winnebago, Illinois

**OFFICER'S CERTIFICATE AND  
CERTIFICATE OF INCUMBENCY**

This Officer's Certificate and Certificate of Incumbency (this "Certificate") is being furnished to the Illinois Housing Development Authority (the "Authority") in connection with the grant being made by the Authority to the County of Winnebago, an Illinois unit of local government (the "County"), in connection with the Abandoned Residential Property Municipal Relief Program:

The undersigned hereby certifies that:

- (a) The undersigned has full power and authority to execute and deliver this Certificate on behalf of the County;
- (b) Attached hereto as **Exhibit A** is a true, correct and complete copy of the Resolution duly adopted by the County on 7-11-, 2019, and such Resolution has not been amended, rescinded or revoked and remains in full force and effect on the date hereof; and
- (c) The following person has been duly appointed to the position in the County set opposite her name and continues to serve in such position on the date hereof, and the signature opposite her name is her genuine signature:

Name

Position

Signature

Dr. Sandra Martell

Winnebago County Public  
Health Administrator



IN WITNESS WHEREOF, the undersigned has executed this Certificate on this  
11th day of July, 2019.

County of Winnebago,  
an Illinois unit of local government,

By: 

Name: Lori Gummow

Its: Clerk of the County Board of the  
County of Winnebago, Illinois

(13)

COMMITTEE: Economic DevelopmentSUBJECT: Res. Auth. Participation in Abandoned Residential Property Municipal Relief Program

	AYES	NAYES	PRESENT	ABSENT	ABSTAINED
1. ARENA, PAUL	✓				
2. BILICH, JAS	✓				
3. BOOMER, DAVID	✓				
4. BOOKER, AARON	✓				
5. BUTITTA, JOHN	✓				
6. CROSBY, JEAN	✓				
7. FELLARS, DANIEL	✓				
8. FIDUCCIA, DAVE	✓				
9. GERL, BURT	✓				
10. GORAL, ANGIE	✓				
11. HOFFMAN, JOE	✓				
12. KELLEY, DAVE	✓				
13. MC DONALD, KEITH	✓				
14. NABORS, JR., TIMOTHY	✓				
15. REDD, DOROTHY	✓				
16. SALGADO, JAIME	✓				
17. SCHULTZ, STEVE				✓	
18. TASSONI, DAVE	✓				
19. WEBSTER, JIM	✓				
20. WESCOTT, FRED	✓				
TOTALS <i>Unanimous vote</i>	19			1	

STATE OF ILLINOIS,  
COUNTY OF WINNEBAGO } ss.

*I, TIANA J. McCALL, County Clerk in and for said County, in the State aforesaid, do hereby certify that I have compared the foregoing attached copy of:*

**RESOLUTION AUTHORIZING PARTICIPATION IN ABANDONED  
RESIDENTIAL PROPERTY MUNICIPAL RELIEF PROGRAM GRANT**

*with the original document which is on file in my office; and found it to be a true, perfect and complete copy of the original document.*

*IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the seal of said County, at my office in the City of Rockford, in said County,*

*this* 25TH DAY OF MAY, 2018.

TIANA J. McCALL, Winnebago County Clerk

BY: Angela Reena Deputy County Clerk



SPONSORED BY: FRED WESCOTT

RESOLUTION  
OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS

SUBMITTED BY: ECONOMIC DEVELOPMENT COMMITTEE

**2018 CR 066**

RESOLUTION AUTHORIZING PARTICIPATION IN  
ABANDONED RESIDENTIAL PROPERTY  
MUNICIPAL RELIEF PROGRAM GRANT

WHEREAS, the County of Winnebago, through the Winnebago County Health Department, has applied for and been awarded funds (\$75,000.00) for the Abandoned Residential Property Municipal Relief Program Grant through the Illinois Housing Development Authority (hereinafter the "Grant"); and

WHEREAS, the purpose of the Grant is to assist with the maintenance and demolition of abandoned residential properties within the County of Winnebago; and

WHEREAS, the County Board of the County of Winnebago has determined that participation by the County in the Grant is in the best interests of the County and will promote economic development and public safety within the County by the maintenance and demolition of abandoned properties in the County; and

WHEREAS, the County Board has further determined that administration of the Grant should be managed by the Winnebago County Health Department as the Health Department is in the best position to identify properties in need of maintenance and/or demolition and has the authority to do so under the Property Maintenance Code as adopted by the County; and

WHEREAS, participation in the Grant will require the execution of certain documents by the County and the Winnebago County Health Department Administrator should be authorized to execute said documents on behalf of the County.

NOW THEREFORE BE IT AND IT IS HEREBY RESOLVED as follows:

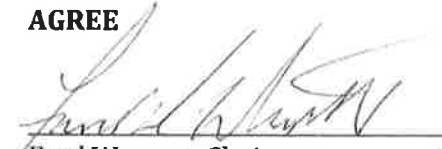
1. That the County of Winnebago participate in the Abandoned Residential Property Municipal Relief Program Grant under the terms and conditions set forth by the Illinois Housing Development Authority and the Authority's Program Rules.

2. That the Winnebago County Health Department Administrator on behalf of the County of Winnebago is hereby authorized to execute such documents as may be necessary for the County to participate in the Grant.

Respectfully submitted,

**ECONOMIC DEVELOPMENT  
COMMITTEE**

**AGREE**

  
Fred Wescott, Chairman

  
Jean Crosby

  
Dave Fiduccia

  
Dorothy Redd

  
L.C. Wilson

**DISAGREE**

\_\_\_\_\_  
Fred Wescott, Chairman

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Dave Fiduccia

\_\_\_\_\_  
Dorothy Redd

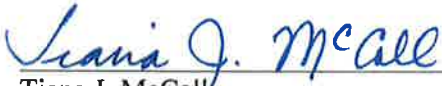
\_\_\_\_\_  
L.C. Wilson

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois, this 24th day of May, 2018.



Frank Haney  
Chairman of the County Board  
of the County of Winnebago, Illinois

Attested by:

  
Tiana J. McCall

Clerk of the County Board  
of the County of Winnebago, Illinois

(17)

COMMITTEE: Economic DevelopmentSUBJECT: Res Auth. Participation in Abandoned Residential Property Municipal Relief Program Grant

	AYES	NAYES	PRESENT	ABSENT	ABSTAINED
1. BIONDO, TED					
2. BOOKER, AARON					
3. BOOMER, DAVID					
4. CROSBY, JEAN					
5. FELLARS, DANIEL					
6. FIDUCCIA, DAVID					
7. GERL, BURT					
8. GORAL, ANGIE					
9. HOFFMAN, JOE					
10. JURY, GARY					
11. KELLEY, DAVID					
12. MCDONALD, KEITH					
13. NICOLOSI, ELI					
14. REDD, DOROTHY					
15. SALGADO, JAIME					
16. SCHULTZ, STEVE					
17. TASSONI, DAVID					
18. WEBSTER, JIM					
19. WESCOTT, FRED					
20. WILSON, L.C.				✓	
TOTALS <i>Voice Vote</i>	19			1	



**RESOLUTION  
OF  
THE COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

**SUBMITTED BY: ECONOMIC DEVELOPMENT COMMITTEE**

**2021 CR \_\_\_\_\_**

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**RESOLUTION APPROVING GREENWAYS: A GREENWAYS PLAN FOR BOONE,  
OGLE, AND WINNEBAGO COUNTIES**

---

**WHEREAS**, Winnebago County is a member of the Region 1 Planning Council (RPC) and was a partner in the 2021 Greenways: A Greenways Plan for Boone, Ogle, and Winnebago Counties; and

**WHEREAS**, a 30-day public comment period was held for residents of the region to review the draft Greenways Plan; and

**WHEREAS**, a steering committee, consisting of Winnebago County and other local government officials, business representatives, civic leaders, and environmental officials participated in the collaborative planning process to develop the 2021 Greenways Plan for Boone, Ogle, and Winnebago Counties; and

**WHEREAS**, RPC staff, with continual feedback from steering committee partners, including those from Winnebago County, have completed the Greenways Plan; and

**WHEREAS**, the Greenways Plan is designed to promote a regional greenway network that protects natural and cultural resources in a manner which supports equal access to green space; provides alternative forms of transportation and recreational benefits; enhances environmental and scenic qualities; and stimulates sustainable, equitable economic development; and

**WHEREAS**, the Greenways Plan is in alignment with Winnebago County's environmental goals and objectives.

**NOW, THEREFORE BE IT RESOLVED BY THE COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**, that it hereby approves and adopts the 2021 Greenways: A Greenway Plan for Boone, Ogle, and Winnebago Counties and authorizes Region 1 Planning Council.

**BE IT FURTHER RESOLVED**, that this Resolution shall be effective upon its adoption.

**BE IT FURTHER RESOLVED**, that the Clerk of the County Board is hereby directed to prepare and deliver certified copies of this Resolution to the Winnebago County Clerk, County Administrator, and the Winnebago County Planning and Economic Development Director.

Respectfully submitted,  
**Economic Development Committee**

**AGREE**

**DISAGREE**

\_\_\_\_\_  
JAS BILICH, CHAIRMAN

\_\_\_\_\_  
JAS BILICH, CHAIRMAN

\_\_\_\_\_  
DOROTHY REDD, VICE CHAIRWOMAN

\_\_\_\_\_  
DOROTHY REDD, VICE CHAIRWOMAN

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
ANGELA FELLARS

\_\_\_\_\_  
ANGELA FELLARS

\_\_\_\_\_  
BRAD LINDMARK

\_\_\_\_\_  
BRAD LINDMARK

\_\_\_\_\_  
TIM NABORS

\_\_\_\_\_  
TIM NABORS

\_\_\_\_\_  
FRED WESCOTT

\_\_\_\_\_  
FRED WESCOTT

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_ 2021.

ATTESTED BY:

\_\_\_\_\_  
LORI GUMMOW  
CLERK OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

\_\_\_\_\_  
JOSEPH V. CHIARELLI  
CHAIRMAN OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS



# Resolution Executive Summary

**Committee Date:** Monday, July 12, 2021

**Committee:** Economic Development

**Prepared By:** Chris Dornbush

---

**Document Title:** Resolution Approving Greenways: A Greenways Plan For Boone, Ogle, And Winnebago Counties

**County Code:** NA

**Board Meeting Date:** Thursday, July 22, 2021

**Budget Information:**

<b>Was item budgeted?</b> NA	<b>Appropriation Amount:</b> \$
<b>If not, explain funding source:</b>	
<b>ORG - OBJ - Project Code:</b>	<b>Budget Impact:</b> None - Budgeted

**Background Information:**

The Greenways Plan is designed to promote a regional greenway network that protects natural and cultural resources in a manner which supports equal access to green space; provides alternative forms of transportation and recreational benefits; enhances environmental and scenic qualities; and stimulates sustainable, equitable economic development. The benefit of approving the Plan is that it sets forth the continuation and growth of the pre-existing Boone & Winnebago County Greenways Plan of 2015 used as a tool in development of the region. The updated Plan expands the designated area beyond Boone & Winnebago, by including Ogle County as well. If approved, it also acts as a potential means of receiving state / federal funds from grants by having an established plan in place.

**Recommendation:**

Administration has supported and continues to support the Greenways Plan to embrace smart growth. This should be supported so that the County can be able to receive potential state / federal grants / funds for projects in the region.

**Contract/Agreement:**

NA

**Legal Review:**

Yes

**Follow-Up:**

Administration can request an update from the R1PC as necessary.

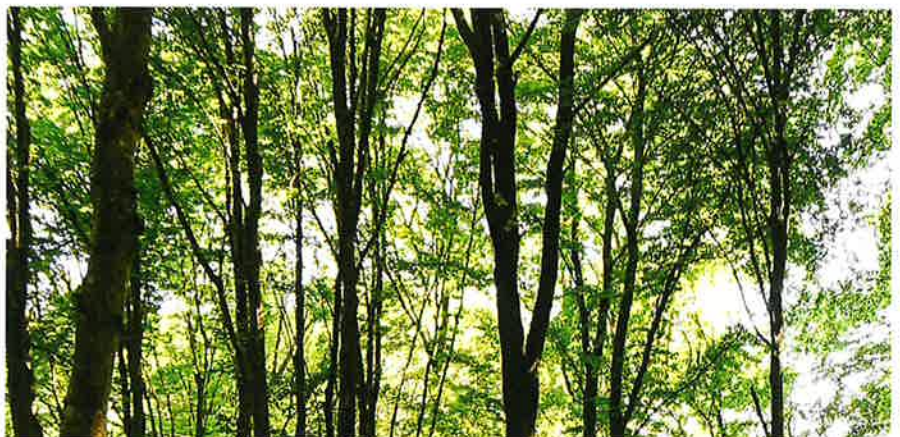
**Regional Planning & Economic Development Department**

404 Elm Street, Rm 403, Rockford, IL 61101 | [www.wincoil.us](http://www.wincoil.us)

Phone: (815) 319- 4350 | E-mail: [buildingdept@wincoil.us](mailto:buildingdept@wincoil.us)

# 2021 Greenways:

A Greenways Plan for  
Boone, Ogle, and Winnebago Counties



Final Report  
April 2021

# Greenways:

## A Green Infrastructure Plan for Boone, Ogle, and Winnebago Counties

Final Report  
April 2021

This document has been prepared by the Region 1 Planning Council in collaboration with its member agencies, partnership organizations, and local stakeholders.

This report was prepared in cooperation with the following:

U.S. Department of Transportation  
Federal Highway Administration  
Federal Transit Administration  
Illinois Department of Transportation

The contents, views, policies, and conclusions expressed in this report are not necessarily those of the above agencies.



COLLABORATIVE PLANNING FOR NORTHERN ILLINOIS

127 North Wyman Street, Suite 100  
Rockford, Illinois 61101  
815-319-4180 | [info@r1planning.org](mailto:info@r1planning.org)

For complaints, questions, or concerns about civil rights or nondiscrimination; or for special requests under the Americans with Disabilities Act, please contact: Sydney Turner, Director of Regional Planning/MPO Title VI Coordinator at (815) 319-4180 or [sturner@r1planning.org](mailto:sturner@r1planning.org).



# Acknowledgements

## MPO Policy Committee

### **Mayor Greg Jury**

*MPO Chair, City of Loves Park*

### **Chairman Karl Johnson**

*MPO Vice-Chair, Boone County*

### **Mayor Mike Chamberlain**

*City of Belvidere*

### **Village President Steve Johnson**

*Village of Machesney Park*

### **Mayor Tom McNamara**

*City of Rockford*

### **Chairman Joseph Chiarelli**

*Winnebago County*

### **Pastor Herbert Johnson**

*Rockford Mass Transit District*

### **Masood Ahmad**

*Illinois Department of Transportation- Region 2*

## MPO Technical Committee

### **Voting Members**

Belvidere Planning Department  
Belvidere Public Works Department  
Boone County Highway Department  
Boone County Planning Department  
Chicago / Rockford International Airport  
Forest Preserves of Winnebago County  
Illinois Department of Transportation – District 2  
Loves Park Community Development Dept.  
Loves Park Public Works Dept.  
Machesney Park Community Development Dept.  
Machesney Park Public Works Dept.  
Rockford Public Works Dept.  
Rockford Community Development Dept.  
Rockford Mass Transit District  
Winnebago County Planning & Economic Development Dept.  
Winnebago County Highway Dept.  
Rock River Water Reclamation District  
Boone County Conservation District  
Rockford Park District  
Winnebago County Soil & Water Conservation District

### **Non-Voting Members**

Illinois Environmental Protection Agency  
Illinois State Toll Highway Authority  
IDOT, Division of Public & Intermodal Transportation  
IDOT, Division of Urban Program & Planning  
Ogle County Highway Dept.  
Boone County Council on Aging  
State Line Area Transportation Study  
Federal Highway Administration, Illinois Division  
Stateline Mass Transit District

## 2021 Greenways Working Group

Region 1 Planning Council (RPC)

Illinois Nature Preserves Commission

Natural Land Institute (NLI)

Forest Preserves of Winnebago County

Rockford Park District

Belvidere Park District

Winnebago County Soil & Water Conservation District (WCSWCD)

Boone County Conservation District (BCCD)

Rock River Water Reclamation District

I Bike Rockford

Ogle County Planning

US Department of Agriculture – Natural Resources Conservation Service (USDA-NRCS)

# Region 1 Planning Council

Region 1 Planning Council (RPC) serves as the Metropolitan Planning Organization (MPO) in the Rockford Region, coordinating transportation planning and programming. By Federal Law, urbanized areas (over 50,000 designated by the U.S. Census Bureau) are required to have an organization that plans and coordinates decisions regarding the area's transportation systems. RPC is empowered and governed by a Cooperative Agreement that has been adopted by the Cities of Rockford, Belvidere, Loves Park, Village of Machesney Park, the Rockford Mass Transit District (RMTD), the Counties of Boone and Winnebago and the State of Illinois acting through the Illinois Department of Transportation (IDOT).

During the past several decades, there has been a growing awareness of the need to have a more thorough discussion and understanding of the relationship between the transportation planning process, the impacts of highway programming and construction, and environmental protection. The knowledge and understanding between the complexities of the natural environment and the built environment is a continuous process. The connection between these two regional planning issues has developed new sets of best practices, and many new innovative design standards have been developed as a result of new ways of thinking.

History has clearly demonstrated that the quality of life and the sustainability of human settlements is dependent on the stewardship of natural resources. In response to this issue, Metropolitan Planning Organizations (MPOs) are developing strategies to include conservation in the area's overall transportation planning process and the development process of the area's long-range transportation plan (LRTP).

## Executive Summary

The 2021 Greenways Plan and Map was led by MPO staff members under the direction and supervision of the Greenways Working Group, RPC Environmental Committee, and the MPO Technical and Policy Committees. The resulting recommendations have been developed to achieve the region's vision for greenways. The community strongly urges leaders to preserve and promote the natural assets and guide future planning initiatives and investments in the region's green infrastructure network.

Allowing residents access to an interconnected system of greenways, trails, on and off-street bike facilities, parks and preserves, rivers, streams and lakes, will make the region more attractive to visitors and residents alike. These intrinsically valuable resources provide opportunities for bird watchers, cyclists, kayakers, equestrians, cross-country skiers, and all other outdoor enthusiasts. Some greenway lands are public, private, or a combination of the two. The region's greenways connect forests, parks, open spaces, water resources, and even communities. They also offer lifelong learning opportunities for residents by

enhancing recreational, cultural, and historic assets. Greenways and shared-use paths can enhance local property values and increase the attractiveness of the communities they are located in.

Equally important are the increased chances for local businesses to capitalize on the economic and tourism development potential that greenways and share-use paths can foster. Investment in green space can conserve, manage, protect, and even restore our natural landscapes and sensitive ecosystems through increased public awareness and public-private partnership development.

Natural corridor protection and riverbank stabilization can manage stormwater capture and naturally filter run-off water before it returns to the region's waterways and aquifers, thereby improving water quality, reducing erosion, and diminishing the severity and frequency of flood events. After the initial investments are made, the ecological benefits greenways provide to the region are free of charge, long lasting, and easy to maintain.

This greenways plan is also a tool for land conservation organizations to protect property through purchase, donation, or grant funds. This plan can be utilized by conservation and recreation organizations, land owners, public agencies, private sector companies, and the dedicated community members who support the 2021 Boone, Ogle, and Winnebago County Greenways Plan and Map.

## Main Purpose and Key Objectives

The purpose of the 2021 Greenways Plan and Map is to promote a regional greenway network that protects natural and cultural resources in a manner which supports equal access to green space; provides alternative forms of transportation and recreational benefits; enhances environmental and scenic qualities; and stimulates sustainable, equitable economic development.

This plan and map will serve as a comprehensive regional planning tool that will help leverage and secure additional funds for government agencies, nonprofits, and others involved in transportation and land use planning, sustainability initiatives, natural areas preservation, and recreation.

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# Section 1: Introduction

## A Region of Four Rivers

The Greater Rockford Region encompasses the tri-county area of Boone, Ogle, and Winnebago Counties. As this area is extremely rich in natural habitats and species diversity, the need for natural resource conservation exists. The Rockford Region is at the confluence of four major river systems in Northern Illinois and includes several important cold-water streams. Boone, Ogle, and Winnebago Counties have a long history of joint planning for natural resource protection. Region 1 Planning Council (RPC) serves as the Metropolitan Planning Organization (MPO) responsible for regionally coordinated transportation planning. The planning jurisdiction of the MPO is known as the Metropolitan Planning Area (MPA) and consists of the urbanized areas of Boone and Winnebago Counties and the northeastern of Ogle County. The study area for this plan covers the entirety of all three counties. The study area includes three Natural Divisions of Illinois and three Conservation Opportunity Areas (COA). Natural Divisions are an important tool for recognizing biological variation across Illinois and organizing regional needs, objectives, and strategies of the Illinois Wildlife Action Plan. COA's are priority areas for conserving Illinois' Species in Greatest Need of Conservation (SGNC).

The Rockford Region lies at the boundary of all three Natural Divisions: the Northeastern Morainal Division, the Rock River Hill Country Division, and the Grand Prairie Division. The Rockford Metropolitan Area is included in the Sugar-Pecatonica Rivers COA, the Kishwaukee River COA, and the Rock River COA. The four rivers, which form the framework for the natural resource

plans for the area, are the Sugar, Pecatonica, Kishwaukee (North, South and Main Branches), and the largest and most central, the Rock River. These are all highly valued natural and recreational resources, and the Sugar and Kishwaukee Rivers are biologically significant streams with rich fish and mussel populations. Kinnikinnick, Beaver, Coon, Raccoon, Mosquito, Piscasaw, and Kilbuck Creeks are tributaries to the four rivers, and provide high quality habitat for many species of wildlife in greatest need of conservation, including healthy populations of mussels and cold-water species like Mottled Sculpin. Beaver Creek, a tributary of the Kishwaukee River, is prized as a Biologically Significant Class "A" Stream, denoting the highest order of biodiversity.

RPC has been a leader in greenways planning for the region, updating the Boone and Winnebago Greenways Map for the last 2015 plan. The Greenways Plan and Map is now in its fifth iteration, starting with the first edition in 1997, and the last update in 2015. The 2015 Greenways Map was the first to have an accompanying written plan, which has been updated in this most recent iteration. This document has incorporated the environmental preservation and conservation strategies outlined in the 2015 Boone and Winnebago County Greenways Plan, as well as provided additional recommendations.

Efforts over the past few decades to acquire land for parks, forest preserves, and conservation areas in the region have resulted in land being preserved along the four rivers for public recreation, active transportation, and wildlife protection. The Rockford (RPD) and Belvidere Park Districts (BPD) own several parks along the Rock and Kishwaukee Rivers, which provide an important habitat for wildlife. These two organizations, along with the Forest Preserves of Winnebago County (FPWC), Byron Forest Preserve District (BFPD), Natural Land Institute (NLI), Illinois Department of Natural Resources (IDNR) and the Boone County Conservation District (BCCD) own thousands of acres of important wildlife habitat in the region.

The Rock River is a major corridor for migratory waterfowl and neo-tropical birds, while the east-west flowing Pecatonica and Kishwaukee Rivers provide vital stop-over habitat for migrating birds. The extensive forests and wetlands in the Pecatonica River valley have been recognized by the U.S. Fish and Wildlife Service, The Nature Conservancy, and IDNR as important habitat for migratory birds. Additionally, groundwater is the sole source of drinking water for the region, and provides base flow to the rivers, creeks, and wetlands. A Regional Groundwater Protection Committee has been established by the Illinois Environmental Protection Agency (IEPA) to carry out joint planning efforts in Winnebago and Boone Counties to protect groundwater. RPC



Rock River, Rockford, IL

Source: Aaron Frey

supports the efforts of this organization and will continue working together in the future.

There are many designated Illinois Nature Preserves within the Region, permanently protecting exceptional plant and animal communities and other unique features. Additionally, the numerous preserves and community parks owned by key conservation and public agencies in the region offer residents and visitors robust recreational opportunities.

The Rockford Region is made up of many unique natural resources that provide a range of ecosystem benefits and services, making it difficult to put an exact dollar value on them. Therefore, it is also important to note the cultural and intrinsic value they provide, and the need to protect these natural resources for future generations to enjoy.

## Greenways Planning Initiatives

### 2021 Greenways Plan

The Greenways Plan is an interconnected, region-wide network of linear open spaces that provide many benefits to northern Illinois: environmental, recreational, economic, aesthetic, and transportation via shared-use paths. Thus, the regional greenways network is a critical component of the “green” corridor infrastructure.

To protect the region’s rich natural heritage, a group of partner agencies and community organizations coordinated again to create *Greenways 2021: A Greenways Plan for Boone, Ogle, and Winnebago Counties* (“Greenways Plan”). The Greenways Working Group was comprised of a representative from each of the major environmental planning and advocacy groups in our region, as well as citizens with environmental and planning backgrounds. Over the course of the last six months, the Greenways Working Group officially met 3 times via Zoom and at the RPC offices, located at 127 North Wyman Street in downtown Rockford. Additionally, RPC staff gave presentations to the Environmental, Policy, and Technical Committees in order to inform others of the greenways planning process and what the final product would look like. These presentations involved sending the draft plan and map ahead of time, with a brief presentation on important items to discuss. These presentations allowed members of key agencies in Boone, Ogle, and Winnebago Counties the opportunity to include their feedback. Other useful information came in the form of property additions or changes in property ownership that we were able to update in Geographical Information Systems (GIS). Additionally, these meetings allowed for the correct alignment of new or proposed trails.

Now in its fifth iteration, the Greenways Plan has laid the foundation for natural areas protection, balanced growth, and expanded transportation choices. The plan has led to the successful receipt of many grants within the region; from acquiring and restoring prime natural habitat, to connecting and adding shared-use path mileage. Additionally, the plan has close linkages to broader community planning initiatives, such as promoting smart growth by protecting the region’s rich natural resources

while still encouraging the investment and development in existing communities through adaptive reuse of buildings and in-fill development.

The development of this plan provided several opportunities for local and state organizations, along with private organizations and individuals, to participate in the planning effort and have discussions on the relationships between environmental resources and growth management. The planning process provides a basis for agencies involved with transportation, water quality, stormwater and floodwater management, parklands, forest preserves, and other environmental and conservation programs to address planning coordination. Throughout the development effort, the interagency coordination between RPC and the environmental community remained strong.

### Planning Process

The 2021 Greenways Plan began with data collection and analysis in September 2020. This data collection process involved collecting updated demographic, economic, and land use trends. The new data was reviewed and added to the 2015 Greenways Plan. The MPO convened the Greenways Working Group in October of 2020. The working group provided important feedback on the goals and objectives, map design, and overall feedback on the draft plan. The Greenways Plan and Map draft was released for public and RPC committee review from January to February, 2021. The MPO revised the documents based on feedback collected during this period, and the plan was formally adopted in Spring 2021.

### History of Greenways Planning

The vision for regional greenways plans throughout Illinois was first conceived during the Governor’s Workshop on Greenways and Trails held in Springfield in May 1995, launched by then Governor Edgar and the Illinois Department of Natural Resources (IDNR). The workshop lead to the creation of a program designed to “encourage and facilitate comprehensive, cooperative, and coordinated planning to protect high-priority greenways and, where appropriate, provide public access by developing trails... protecting greenways and developing trails requires cooperation and coordination amongst several jurisdictions.”<sup>i</sup>

The IDNR created a grant program to provide financial assistance for the creation of regional greenways plans. Conditions for successful grant approval included:

- An active and organized coalition of agencies and organizations involved in providing and using greenways and trails.
- Letters or resolutions of endorsement for the IDNR-assisted plan from a majority of the local units of governments in the planning area.

Funded plans were required to:

- Explicitly consider bike trail projects;
- Identify priority greenway and trail projects;
- Include an action plan identifying sequential activities and responsible parties; and
- Consider potential linkages to state sites and trails, greenway and trail initiatives of statewide significance, and priority greenways and trails in neighboring communities, counties, and metro areas.

A group of local agency staff and community citizens were convened in 1996 to discuss developing a greenways plan for the Rockford Region. Participants considered: “Does the region need a greenways plan? Who would facilitate the plan? How would this plan be created? Once it was created, how would it be shared with the region?” The answer was a resounding yes, the region should have a greenways plan. The group successfully received funding from the IDNR to develop a greenways map and plan document and began a collaborative effort to identify existing trails and open space and identify future linkages to the system.

The purpose of the plan was to:

- Create a vision of a regional greenway network and provide a framework for coordinated greenway and trail preservation and development;
- Assist implementing and funding agencies in allocating resources in support of the plan;
- Initiate a continuing forum for discussion and resolution of greenway issues among governmental jurisdictions and the private sector;
- Provide a basis for coordinating transportation, water quality, storm and flood water, and other programs with existing and proposed greenways to advance greenway preservation and reduce conflicts with other development activities; and
- Increase the level of understanding regarding the importance and value of greenways and encourage stewardship of natural and cultural resources.

After an extensive public engagement process, the finalized map was published in December 1997.

A second edition of the map was produced in 2004 with help from a grant from the Illinois Clean Energy Community Foundation, funding from the Metropolitan Planning Organization (MPO) for printing, and contributions from the participating agencies. The second edition incorporated updated additions to the network and new inclusions in mapping criteria.

The third revision of the Greenways Plan was completed in 2011. Primary development of the plan was brought under the responsibility of the MPO with assistance from the region’s resource agencies in order to better integrate transportation and environmental planning initiatives. The MPO received special

funding from the Illinois Department of Transportation (IDOT) and Federal Highway Administration (FHWA) to:

- Update the map;
- Develop the Greenways Plan as an environmental mitigation tool;
- Promote healthy communities;
- Link transportation, the built environment and public health outcomes; and
- Encourage and expand active transportation options.

Additionally, the 2011 edition was the first time the map was developed in Geographic Information Systems (GIS), making the data shown on the map available to the partner agencies to visualize and analyze digitally so as to better understand the interrelated relationships, patterns, and trends of the green infrastructure network. The initial GIS work and data from Winnebago County Geographic Information Systems (WinGIS) was provided by a consultant in Chicago who originally designed the map. The reverse side of the 2011 Boone and Winnebago County Greenways Map was completed by Winnebago County Forest Preserve staff members, now named the Forest Preserves of Winnebago County.

In 2015, the Greenways Map was updated again. This was the first map to have an accompanying plan included. The plan had its own landing page on WinGIS’s website, with links to a downloadable PDF version.



RPC Environmental Committee



# Purpose, Goals, and Objectives

## Purpose

The purpose of the 2021 Greenways Plan and Map is to promote a regional greenway network that protects natural and cultural resources in a manner which supports equal access to green space; provides alternative forms of transportation and recreational benefits; enhances environmental and scenic qualities; and stimulates sustainable, equitable economic development.

This plan and map will serve as a comprehensive regional planning tool that will help leverage and secure additional funds for government agencies, nonprofits, and others involved in transportation and land use planning, sustainability initiatives, natural areas preservation, and recreation.

## Goals and Objectives

### **Goal 1: Protect the natural and cultural resources in the region for all.**

Objective 1.1: Perform continued natural resource inventory updates on a regular and planned basis.

Objective 1.2: Help coordinate land acquisition plans among conservation and land management agencies in an effort to expand corridor connectivity in a manner that increases equitable access to greenspace in underserved populations.

Objective 1.3: Promote and support habitat restoration and invasive species management in the greenways corridors.

Objective 1.4: Protect streambanks and riparian lands in order to prevent erosion, preserve agricultural topsoil fertility, prevent surface and ground water issues, and increase waterway connectivity.

Objective 1.5: Create a cultural resources inventory by coordinating with local historic preservation and indigenous groups to prioritize protection and conservation, including land acknowledgement best practices where applicable.

### **Goal 2: Provide recreational benefits and safe, convenient, and comfortable alternative transportation options.**

Objective 2.1: Increase connectivity of existing trail systems and shared-use path networks through the maintenance of updated inventories and regional collaboration, with the aim to specifically create more linkages between underserved communities and workplaces, grocery stores, places of worship, and other amenities and resources.

Objective 2.2: Coordinate bicycle and pedestrian planning at all levels of government in an effort to reduce motor and pedestrian conflicts while increasing public safety and equal access to parks and other natural areas.

Objective 2.3: Connect transit opportunities to greenway trails and paths to support a multi-modal transportation network that decreases reliance on personal vehicles, reduces congestion, and improves air quality.

Objective 2.4: Invest in pedestrian facilities and infrastructure (i.e. sidewalks) to reduce gaps in the greenway network, maintain continuity, and promote comfortable ease of access.

Objective 2.5: Encourage wayfinding and educational signage along paths and trails to assist in the navigation and understanding of the region's natural ecosystems and greenways.

### **Goal 3: Enhance the environmental and scenic qualities of the greenways in a manner relevant to the community.**

Objective 3.1: Foster a more resilient and connected community through the preservation of scenic landscapes designated by the community.

Objective 3.2: Enhance the ecosystem service function of existing parks, recreation areas, and trails to increase the resiliency of the region.

Objective 3.3: Promote the use of green infrastructure practices in transportation rights-of-way.

Objective 3.4: Increase community partnership in the greenways planning process, co-working with communities to develop greenway visions that reflect the character and needs of their neighborhood and aligns with regional sustainability goals.

### **Goal 4: Stimulate equitable economic development.**

Objective 4.1: Help agencies efficiently allocate resources for the development of natural areas and trails.

Objective 4.2: Continue to provide a forum for discussion among governmental jurisdictions and the private sector for the planning and development of a greenways system, including the integration of greenways into planning and ordinances.

Objective 4.3: Provide a strategic framework for the creation of an interconnected greenways system that contributes to balancing natural areas with land use development, transportation infrastructure, and environmental stressors due to climate change.

Objective 4.4: Promote greenways and trails as a hub for regional eco-tourism and provide incentives for outdoor recreational business development.

### **Goal 5: Increase education and awareness regarding the importance and value of greenways and encourage the stewardship of natural cultural resources.**

Objective 5.1: Use the greenways map as an educational tool for schools and educational programs to increase local knowledge of and love for natural spaces.

Objective 5.2: Partner with local tourism bureaus and community organizations to increase awareness of the greenways and their benefits for both visitors and residents, as well as implement programs, events, and activities that encourage greenway use.

Objective 5.3: Obtain funding to perform an analysis of who visits the region's parks, trails, and forest preserves.

# Section 2: Demographic and Economic Characteristics

Understanding a region's demographic characteristics, population, and housing trends is important to greenways planning. Using projected trends allows planners and policy makers to know where the population and infrastructure currently is, and where it is most likely to occur in the future. Greenways planning efforts assist in furthering natural resource protection and preservation while simultaneously ensuring new development occurs in a sustainable and efficient manner.

## Population

Table 2-1 shows the population growth for the three-county region from 2010 to 2018 as reported by the U.S. Census Bureau (USCB).

Between 2010 and 2018, the region's population decreased by 2.5 percent. Ogle County saw the largest population loss at 4.2 percent. Boone County was the only county in the region to experience population growth over the eight-year period, increasing just 0.07 percent. According to the Decennial Census, Boone County had experienced a population increase of 113 percent between 1970 and 2010, with much of the growth having occurred after 1990. As a result, Boone County was ranked as the fifth fastest growing county in Illinois during this time frame. However, in more recent years there has been a decline in growth rates. In fact, according to the USCB's American Community Survey (ACS) and Population Estimates, the Boone County population declined by 0.1 percent from 2018 to 2019. In contrast, Winnebago County's population growth, while steady, increased by only 20 percent during the 1970 to 2010 timeframe. Recently, Winnebago County experienced a 1.3 percent decline in population from 2018 to 2019. While Ogle saw the largest declines in 2015 and 2018, from 2018 to 2019 their population decreased by only 0.6 percent. The region also decreased by 1.1 percent during this time.

- According to the Center for Illinois Politics, Illinois is one of four states projected to have a negative population growth between the 2010 Decennial Census and the 2020 Decennial Census. The last time Illinois saw an increase in statewide population was in 2013 when the population reached almost 12.9 million people. Since 2014, the population has dropped every year and is currently projected to be around 12.65 million, showing a loss of nearly 250,000 or 1.8 percent over the last seven years. Some reasons stated for Illinoisans leaving include high taxes, corruption, and climate.<sup>1</sup>

The 2010 Census data shows that just under 75 percent of the region's population lives within an incorporated municipality. Winnebago County is home to 73 percent of the region's population. The City of Rockford, with 147,881 residents

(almost 40 percent of the region's total population) is the largest community within the region. The City of Belvidere has 25,319 residents, closely trailed by both the City of Loves Park (24,043) and the Village of Machesney Park (22,906) in size. Unincorporated totals consist of adding together populations of every town, village, and city in each county, and then subtracting that number from the county's total population. The Chief Executive Office for the county of Los Angeles describes unincorporated areas as "... those communities and areas that are outside the jurisdictional boundaries of incorporated cities."<sup>ii</sup>

Table 2-2 provides a detailed breakdown of the 2018 population totals from the U.S. Census Bureau and Data USA by municipality and unincorporated areas of the county.



Main Street in Downtown Rockford, IL

Table 2-1. Population Data by County 2010-2018

Population	2010	2015	2018	Change 2010-2018
Winnebago County	293,972	290,439	286,174	-7,798
% Change	-	-1.2%	-1.5%	-2.7%
Boone County	53,567	53,851	53,606	39
% Change	-	0.5%	-0.5%	0.07%
Ogle County	53,578	52,397	51,328	-2,250
% Change	-	-2.2%	-2.0%	-4.2%
<b>Regional Total</b>	<b>401,117</b>	<b>396,687</b>	<b>391,108</b>	<b>-10,009</b>
% Change	-	-1.1%	-1.4%	-2.5%

Source: U.S. Census Bureau

**Table 2-2.** Population by Jurisdiction 2018

Jurisdiction	Population	% of Total
Rockford	147,881	37.81%
Unincorporated Winnebago County	68,177	17.43%
Belvidere	25,319	6.47%
Loves Park	24,043	6.15%
Machesney Park	22,906	5.86%
Unincorporated Boone County	20,385	5.21%
Unincorporated Ogle County	16,498	4.22%
Rochelle	14,289	3.65%
Roscoe	10,575	2.70%
Poplar Grove	5,154	1.32%
Pecatonica	4,211	1.08%
Oregon	3,683	0.94%
Byron	3,608	0.92%
Winnebago	3,425	0.88%
Cherry Valley	2,895	0.74%
Mount Morris	2,841	0.73%
Davis Junction	2,508	0.64%
Polo	2,168	0.55%
Forreston	1,651	0.42%
Capron	1,483	0.38%
Durand	1,379	0.35%
Hillcrest	1,265	0.32%
Stillman Valley	1,091	0.28%
Timberlane	1,044	0.27%
New Milford	682	0.17%
Creston	665	0.17%
Leaf River	548	0.14%
Monroe Center	402	0.10%
Caledonia	221	0.06%
Adeline	111	0.03%
<b>Total</b>	<b>391,108</b>	<b>99.99%</b>
Winnebago County	286,174	73.17%
Boone County	53,606	13.71%
Ogle County	51,328	13.12%
<b>Total</b>	<b>391,108</b>	<b>100.00%</b>

Source: U.S. Census Bureau

## Age, Race, and Disability

The age distribution of a population is an important factor in planning for recreational greenways and open spaces. Activity needs and interests change as people advance through different life stages. For example, children enjoy playgrounds and ball fields, while older adults may be more interested in passive recreational activities and low-impact exercise. Mobility and accessibility can also be barriers to particular groups. Identifying future population trends, such as age, can help the region invest in improving recreational opportunities and accessibility to particular areas and locations. Table 2-3 shows the age distribution for the region from 2010 and 2018<sup>1</sup>. For every county, as well as the regional

1 Since the 2010 USCB ACS data did not include population numbers, just percentages, RPC decided to only include percentages for both years as to limit

total, the two youngest age cohorts (19 and under, and 20 to 39) decreased in population over the eight-year period, while the two oldest age cohorts (40 to 69, and 70 and over) increased. In Ogle County, the 20-39 age cohort increased very slightly. All four median ages have also increased.

The majority of residents (13.3 percent) in the region are White, as of 2018. White Alone saw a decrease between 2010 and 2018 in all three counties – dropping a total of 7 percent across the region. The only other race or ethnic group to see a decline is Black or African American alone for Boone County, with a decrease of 13.1 percent. Race and Ethnicity data is detailed in Table 2-7.

The U.S. Census Bureau records 51,770 individuals in the region had a disability in 2018. Table 2-4 provides the number of individuals with disabilities in each county in the region in 2015 and 2018. Although Ogle County has a smaller total population in 2015 and 2018 compared to Boone County, Ogle County has a higher portion of individuals with a disability. However, Ogle County is the only county to experience a decrease in the number of individuals with a disability between the two years. It is important to consider all groups when planning greenways to support inclusivity and accessibility of natural areas.

### Race

All other races combined is defined as the following races combined: American Indian and Alaska Native Alone, Asian Alone, Native Hawaiian and Other Pacific Islander Alone, Some Other Race Alone, and Two or More Races.

Source: U.S. Census Bureau

### Poverty

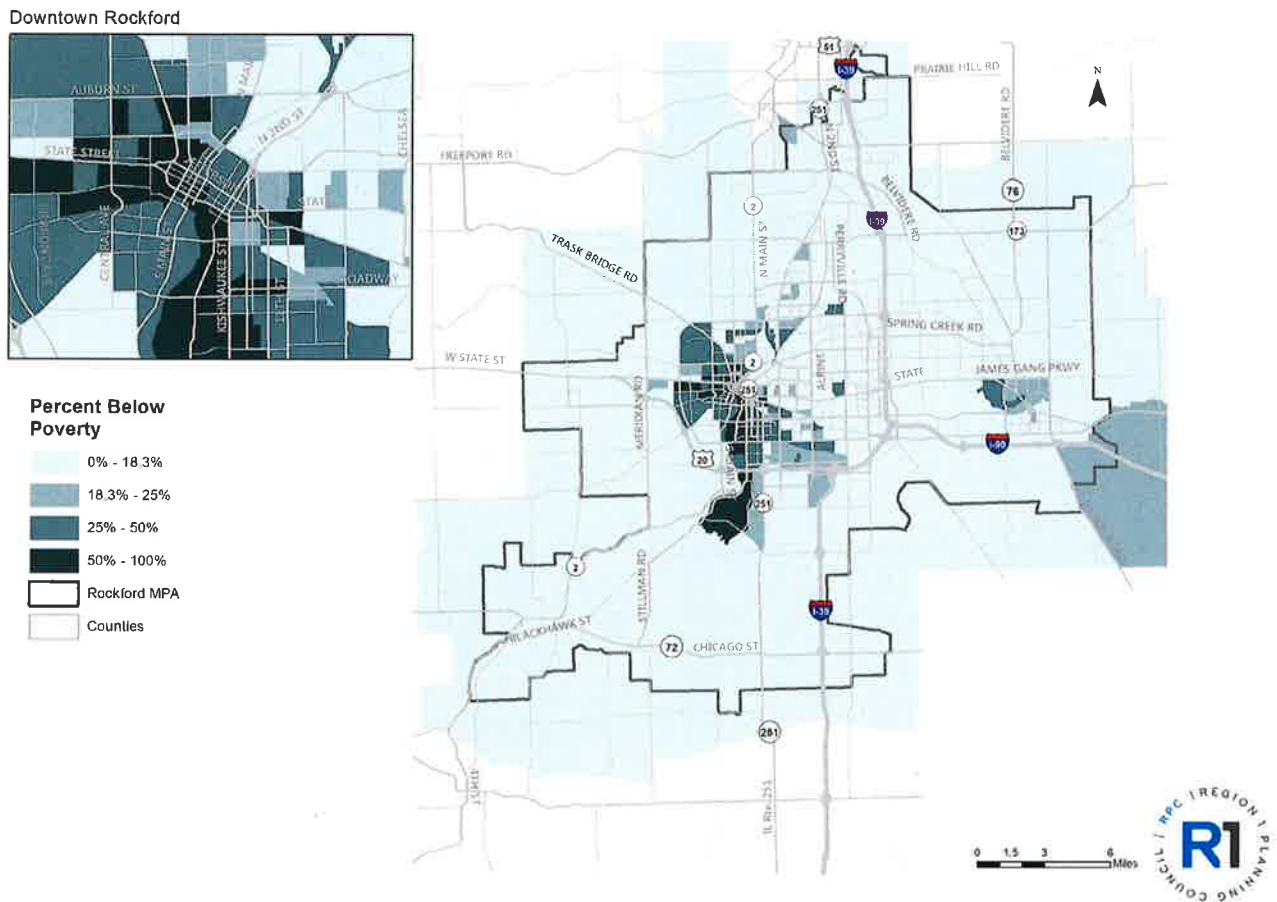
The USCB defines poverty as a family's or individual's threshold, or need, being higher than their income. This official definition uses pre-tax money income and does not take capital gains or losses, noncash benefits, or tax credits into consideration.<sup>iii</sup>

Since 2015, overall poverty has decreased by 7.4 percent in the three-county region. Winnebago County is the only county to see a decline in every single category over the three-year time frame, with their impoverished population decreasing by 8.2 percent. Boone County is the only county to have the population below poverty level increase, by 0.03 percent. Ogle County has the highest decrease in population 25 years and over below poverty level at 10.5 percent. Additionally, Boone County, Ogle County, and the regional total saw increases in population below poverty level for the two highest educational statuses - Some college, Associate's degree, and Bachelor's degree or higher - but decreases for the two lowest ones - Less than high school graduate and High school graduate (includes equivalency). As more people in the U.S. attain college degrees, competition for jobs post-college will increase.

the margin of error when calculating population numbers from the percentages, and the total populations that are the sum of those population numbers. However, there is still a  $\pm 0.1$ -0.6 percent margin of error for each USCB age category. To simplify the data table, RPC combined some of those age categories. For example, the 19 and under interval is made up of USCB ACS data from four intervals: under 5 years, 5-9 years, 10-14 years, and 15-19 years.



**Figure 2-1.** Poverty Levels in Rockford, IL (2018)



## Employment

Employment tends to influence population and housing growth within a region as well. A steady increase in employment is expected to contribute to population growth; a decrease in employment often slows population growth and housing developments. Employable populations, as well as labor force participation and employment/population ratios within the region between 2010 and 2018 are displayed in Table 2-6.

Both Winnebago and Ogle Counties experienced a decrease in workers over 16 years old as well as total population over 16 years from 2010 to 2018. Contrastingly, Boone County saw an increase in both numbers, and the region's number of workers over 16 years grew slightly while their population over 16 years declined. Labor force participation rate also decreased for every county, with Ogle County being the highest, as they experienced the largest decrease in workers. While the region saw an overall decline in labor force participation, the employment to population ratio actually increased slightly due to growth in Winnebago and Boone Counties.

## Households

Trends in the number of households provide an important indicator for various planning elements in the region. An increase in the number of households influences the conversion of greenfields

and rural land into residential developments and could result in a need for additional public services and infrastructure.

Table 2-5 provides a detailed breakdown of household trends from 2010, 2015, and 2018 for the region according to the U.S. Census Bureau.

Overall, the number of household units in the region increased by 0.7 percent during this time. In fact, the number of households in the region grew at a positive rate while the population for the same time period declined. According to The Urban Institute, this could be due to changes in household composition, signifying a growth in smaller households and a resulting increase in demand for smaller units. Factors such as age, race, and income also influence incoming and outgoing populations. However, these trends are not in line with national trends, which show an increase in household units as well as the number of persons per household.<sup>iv</sup> Boone County experienced the highest rate of household growth, more than double Ogle County's rate and over six times Winnebago County's during this eight-year time period. According to the Decennial Census, Boone County also saw an increase of 136 percent in household units between 1970 and 2010.

**Table 2-3.** Age Distribution Population Data 2018

Age	Boone County % of Total	Ogle County % of Total	Winnebago County % of Total	Regional Total % of Total
<b>19 and Under</b>	28.8%	25.0%	25.9%	26.6%
<b>20 to 39</b>	23.2%	22.2%	24.5%	23.3%
<b>40 to 69</b>	37.6%	40.5%	38.1%	38.7%
<b>70 and Over</b>	10.3%	12.2%	11.3%	11.3%
<b>All Ages</b>	<b>99.9%</b>	<b>99.9%</b>	<b>99.8%</b>	<b>99.9%</b>

Source: U.S. Census Bureau

**Table 2-4.** Population with Disability Data 2015-2018

Population with Disability	Number (2015)	Number (2018)	Number (Change 2015-2018)	Percent (Change 2015-2018)
Winnebago County	37,954	39,535	1,581	4.2%
Boone County	5,202	6,055	853	16.4%
Ogle County	6,194	6,180	-14	-0.2%
<b>Regional Total</b>	<b>49,350</b>	<b>51,770</b>	<b>2,420</b>	<b>4.9%</b>

Source: U.S. Census Bureau

**Table 2-5.** Household Data 2010-2018

Households	2010	2015	2018	Change (2010-2018)
<b>Winnebago County</b>	<b>125,301</b>	<b>125,720</b>	<b>125,772</b>	<b>471</b>
<b>Change</b>	-	0.3%	0.04%	0.4%
<b>Boone County</b>	<b>19,581</b>	<b>19,968</b>	<b>20,065</b>	<b>484</b>
<b>Change</b>	-	2.0%	0.5%	2.5%
<b>Ogle County</b>	<b>22,386</b>	<b>22,583</b>	<b>22,660</b>	<b>274</b>
<b>Change</b>	-	0.9%	0.3%	1.2%
<b>Regional Total</b>	<b>167,268</b>	<b>168,271</b>	<b>168,498</b>	<b>1,230</b>
<b>Change</b>	-	0.6%	0.1%	0.7%

Source: U.S. Census Bureau

**Table 2-6.** Employment Data 2010-2018

<b>Winnebago County: Employment Status</b>	<b>2010</b>	<b>2015</b>	<b>2018</b>	<b>Change 2010-2018 (#)</b>	<b>Change 2010-2018 (%)</b>
Workers 16 Years and Over	130,501	128,708	130,357	-144	-0.1%
Population 16 Years and Over	228,414	228,451	226,507	-1,907	-0.8%
Labor Force Participation Rate	65.1%	64.9%	64.5%	-	-
Employment/Population Ratio	58.5%	57.4%	58.6%	-	-
<b>Boone County: Employment Status</b>	<b>2010</b>	<b>2015</b>	<b>2018</b>	<b>Change 2010-2018 (#)</b>	<b>Change 2010-2018 (%)</b>
Workers 16 Years and Over	23,346	24,419	25,386	2,040	8.7%
Population 16 Years and Over	39,700	41,209	41,526	1,826	4.6%
Labor Force Participation Rate	66.8%	66.4%	66.6%	-	-
Employment/Population Ratio	60.1%	60.0%	62.0%	-	-
<b>Ogle County: Employment Status</b>	<b>2010</b>	<b>2015</b>	<b>2018</b>	<b>Change 2010-2018 (#)</b>	<b>Change 2010-2018 (%)</b>
Workers 16 Years and Over	25,319	24,611	24,505	-814	-3.2%
Population 16 Years and Over	41,920	41,625	41,113	-807	-1.9%
Labor Force Participation Rate	68.1%	65.3%	64.3%	-	-
Employment/Population Ratio	61.9%	60.0%	60.5%	-	-
<b>Regional Total: Employment Status</b>	<b>2010</b>	<b>2015</b>	<b>2018</b>	<b>Change 2010-2018 (#)</b>	<b>Change 2010-2018 (%)</b>
Workers 16 Years and Over	179,166	177,738	180,248	1,082	0.6%
Population 16 Years and Over	310,034	311,285	309,146	-888	-0.3%
Labor Force Participation Rate (Average)	66.7%	65.5%	65.1%	-	-
Employment/Population Ratio (Average)	60.2%	59.1%	60.4%	-	-

Source: U.S. Census Bureau

**Table 2-7. Race and Ethnicity Data 2010-2018**

<b>Winnebago County: Race/Ethnic Group</b>	<b>Number (2010)</b>	<b>% of Total (2010)</b>	<b>Number (2018)</b>	<b>% of Total (2018)</b>	<b>Number (Change 2010 - 2018)</b>	<b>% (Change 2010-2018)</b>
Hispanic or Latino	30,455	10.4%	35,640	12.5%	5,185	17.0%
White Alone	216,266	73.6%	199,283	69.6%	-16,983	-7.9%
Black or African American Alone	34,946	11.9%	35,871	12.5%	925	2.6%
All Other Races Combined	12,305	4.1%	15,380	5.4%	3,075	25.0%
All Races	293,972	100.0%	286,174	100.0%	-7,798	-2.7%

<b>Boone County: Race/Ethnic Group</b>	<b>Number (2010)</b>	<b>% of Total (2010)</b>	<b>Number (2018)</b>	<b>% of Total (2018)</b>	<b>Number (Change 2010 - 2018)</b>	<b>% (Change 2010-2018)</b>
Hispanic or Latino	10,407	19.4%	11,459	21.4%	1,052	10.1%
White Alone	40,723	76.0%	39,370	73.4%	-1,353	-3.3%
Black or African American Alone	1,248	2.3%	1,084	2.0%	-164	-13.1%
All Other Races Combined	1,189	2.2%	1,693	3.2%	504	42.4%
All Races	53,567	99.9%	53,606	100.0%	39	0.07%

<b>Ogle County: Race/Ethnic Group</b>	<b>Number (2010)</b>	<b>% of Total (2010)</b>	<b>Number (2018)</b>	<b>% of Total (2018)</b>	<b>Number (Change 2010 - 2018)</b>	<b>% (Change 2010-2018)</b>
Hispanic or Latino	4,502	8.4%	5,108	10.0%	606	13.5%
White Alone	47,791	89.2%	44,681	87.0%	-3,110	-6.5%
Black or African American Alone	267	0.5%	497	1.0%	230	86.1%
All Other Races Combined	1,018	1.9%	1,042	2.0%	24	2.4%
All Races	53,578	100.0%	51,328	100.0%	-2,250	-4.2%

<b>Regional Total: Race/Ethnic Group</b>	<b>Number (2010)</b>	<b>% of Total (2010)</b>	<b>Number (2018)</b>	<b>% of Total (2018)</b>	<b>Number (Change 2010 - 2018)</b>	<b>% (Change 2010-2018)</b>
Hispanic or Latino	45,364	11.3%	52,207	13.3%	6,843	15.1%
White Alone	304,780	76.0%	283,334	72.4%	-21,446	-7.0%
Black or African American Alone	36,461	9.1%	37,452	9.6%	991	2.7%
All Other Races Combined	14,512	3.6%	18,115	4.6%	3,603	24.8%
All Races	401,117	100.0%	391,108	99.9%	-10,009	-2.5%

Source: U.S. Census Bureau

**Table 2-8. Poverty Status Data 2015-2018**

<b>Winnebago County: Poverty Status</b>	<b># (2015)</b>	<b>% of Total (2015)</b>	<b># (2018)</b>	<b>% of Total (2018)</b>	<b># (Change 2015-2018)</b>	<b>% (Change 2015-2018)</b>
Below Poverty Level	47,851	16.8%	43,932	15.6%	-3,919	-8.2%
Population for Whom Poverty Status is Determined	285,425	100.0%	280,982	100.0%	-4,443	-1.6%
<b>Educational Attainment</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b>Number</b>	<b>%</b>
Less Than High School Graduate	6,829	2.4%	5,926	2.1%	-903	-13.2%
High School Graduate (Includes Equivalency)	8,854	3.1%	8,139	2.9%	-715	-8.1%
Some College, Associate's Degree	7,093	2.5%	6,318	2.2%	-775	-10.9%
Bachelor's Degree or Higher	1,889	0.7%	1,845	0.7%	-44	-2.3%
Population 25 Years and Over	24,665	8.6%	22,228	7.9%	-2,437	-9.9%
<b>Boone County: Poverty Status</b>	<b>#</b>	<b>% of Total</b>	<b>#</b>	<b>% of Total</b>	<b>#</b>	<b>%</b>
Below Poverty Level	5,841	10.9%	5,843	11.0%	2	0.03%
Population for Whom Poverty Status is Determined	53,389	100.0%	53,089	100.0%	-300	-0.6%
<b>Educational Attainment</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b>#</b>	<b>%</b>
Less Than High School Graduate	1,003	1.9%	814	1.5%	-189	-18.8%
High School Graduate (Includes Equivalency)	1,356	2.5%	1,274	2.4%	-82	-6.0%
Some College, Associate's Degree	777	1.5%	778	1.5%	1	0.1%
Bachelor's Degree or Higher	162	0.3%	243	0.5%	81	50%
Population 25 Years and Over	3,298	6.2%	3,109	5.9%	-189	-5.7%
<b>Ogle County: Poverty Status</b>	<b># (2015)</b>	<b>% of Total (2015)</b>	<b># (2018)</b>	<b>% of Total (2018)</b>	<b># (Change 2015-2018)</b>	<b>% (Change 2015-2018)</b>
Below Poverty Level	5,477	10.6%	4,998	9.9%	-479	-8.7%
Population for Whom Poverty Status is Determined	51,715	100.0%	50,482	100.0%	-1,233	-2.4%
<b>Educational Attainment</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b>#</b>	<b>%</b>
Less Than High School Graduate	604	1.2%	502	1.0%	-102	-16.9%
High School Graduate (Includes Equivalency)	1,325	2.6%	1,072	2.1%	-253	-19.1%
Some College, Associate's Degree	934	1.8%	936	1.9%	2	0.2%
Bachelor's Degree or Higher	165	0.3%	201	0.4%	36	21.8%
Population 25 Years and Over	3,028	5.6%	2,711	5.4%	-317	-10.5%
<b>Regional Total: Poverty Status</b>	<b># (2015)</b>	<b>% of Total (2015)</b>	<b># (2018)</b>	<b>% of Total (2018)</b>	<b># (Change 2015-2018)</b>	<b>% (Change 2015-2018)</b>
Below Poverty Level	59,169	15.2%	54,773	14.2%	-4,396	-7.4%
Population for Whom Poverty Status is Determined	390,529	100.0%	384,553	100.0%	-5,976	-1.5%
<b>Educational Attainment</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b># Below Poverty Level</b>	<b>% of Total</b>	<b>#</b>	<b>%</b>
Less Than High School Graduate	8,436	2.2%	7,242	1.9%	-1,194	-14.2%
High School Graduate (Includes Equivalency)	11,535	3.0%	10,485	2.7%	-1,050	-9.1%
Some College, Associate's Degree	8,804	2.3%	9,032	2.3%	228	2.6%
Bachelor's Degree or Higher	2,216	0.6%	2,289	0.6%	73	3.3%
Population 25 Years and Over	30,991	7.9%	28,048	7.3%	-2,943	-9.5%

Source: U.S. Census Bureau



# Section 3: Local Infrastructure

## Transportation Network

A well-connected and robust transportation network is an essential part of regional mobility. While greenways are an important asset to residents and visitors, necessary transportation infrastructure and services must be in place to ensure residents can equitably access the greenway and trail systems.

To ensure this, a well-constructed transportation network that provides connectivity to greenways and natural areas through varying modes of transportation needs to be in place. Additionally, increased connectivity and more diverse transportation systems decrease roadway congestion, reduce travel times, and offer the chance for safe and reliable alternative modes of transport. Greenway networks that are integrated with a multi-modal transportation system can promote environmental conservation, economic development, healthy lifestyles, and social equity. Below are descriptions of the components that contribute to the regional transportation network and its relationship to the region's greenway network.

## Roadways

Roadways are the primary means of travel for residents and tourists in the Rockford Region. The Federal Functional Classification splits roadways into three categories: Arterial, Collector, and Local

Arterials provide the highest level of mobility, local roads provide mostly land access, and collectors have a balanced combination of both. Planners can use the classification to identify accessible locations for new greenways.

One of the region's greatest assets is its location within the national highway system. Winnebago County specifically sees the convergence of three major highways: Interstate 90, Interstate 39, and US Route 20. These major roads encourage travel to and from Rockford and between its many park systems. With many current greenways in the three-county region located off arterial roadways, management and operation of these roadways can influence tourism. Guaranteeing continued roadway performance is vital to encouraging the use of greenways and parks that are not currently connected to bicycle and pedestrian infrastructure.

## Rail

Three Class I railroads operate within the three-county area, including Canadian National, Canadian Pacific, and Union Pacific. In addition to the Class I railroads, the Illinois Railway also operates within the region. In total, there are 130.2 miles of railroad tracks in the MPA, including 7.5 miles of privately-owned tracks.

Although rail lines are most often seen as assets in regard to freight movement, their presence within the region also presents an opportunity for greenway development. Rail consolidation programs work to eliminate abandoned or underused rail lines and encourage redevelopment opportunities. One example of a popular redevelopment project is Rails to Trails, where abandoned rail infrastructure is converted into recreational green spaces. A few local examples of current Rails to Trails include Long Prairie Trail in Boone County and Stone Bridge Trail in Winnebago County.

Rails with Trails is another initiative to acquire and develop new green space. Trails are built next to or within an active rail corridor, yielding more opportunity for greenway creation.<sup>1</sup>

## Public Transit

Public transit offers an alternative form of transportation to single-occupant, motorized vehicles that promotes social equity and sustainable lifestyles. Creating connections between public transit and greenway and trail systems can ensure all residents, regardless of income or access to a personal vehicle, have the opportunity to access and experience the parks and natural resources in the region.

Currently, Boone, Ogle, and Winnebago Counties are served by four public transit agencies, including Rockford Mass Transit



Stone Bridge Trail in Winnebago County, IL



Greenway Connector Trail

District (RMTD), demand-response service providers Boone County Public Transit (BCPT), Stateline Mass Transit District (SMTD), and Lee-Ogle Transportation Systems (LOTS), as well as a collection of human service agencies filling specific transportation needs for their client-base. RMTD is the only provider offering fixed route public transit service in the study area.

RMTD operates 19 daily fixed-routes (Monday-Saturday), six weeknight routes, and five Sunday routes. Most of RMTD's fixed-route services are provided on a hub-and-spoke radial operation pattern originating from the Downtown Transfer Center in Rockford. General service hours include service to all municipalities during weekdays; service to Rockford, Loves Park, and Machesney Park on Saturdays; and only to certain areas in Rockford on Sundays. Services are not provided on Saturday and Sunday nights. When thinking about encouraging connections within the transportation network, the location of transit stops as well as the infrastructure of areas surrounding transit stops carry great weight. While transit may be available to residents, the perceived safety of getting to and from destinations from transit stops influences whether residents use the service. Greenway trails and paths near transit stops make it easier for transit users to walk or bike to stops.

## Trails, Paths, and Greenway Connectors

Greenway corridors support pedestrian and cyclist movement, providing much-needed alternatives to automobile use. Additionally, corridors and off-street bicycle facilities, such as shared use paths and trails, promote the use of active transportation, reduce traffic congestion, lower pollution levels,

and connect existing and future modes of transportation.

Local trails serve the dual purpose of connecting communities to resources and integrating regional pedestrian transit into larger trail systems. This creates opportunities for short, frequent, or necessary trips as well as recreational or regional trips.

Greenways are often accessible by bicycle facilities that connect users to the greenway trail system. Most bicycle facilities can be grouped into two overarching categories: on-street facilities or shared use paths. Shared use paths are the most predominate and widespread type of facility in the Rockford Metropolitan Planning Area (MPA) that is designed for [bicycle use](#). Overall, there are 128 miles of shared use paths located within the MPA. Within Winnebago County there are currently 45.5 miles of existing on-street bicycle facilities. At this time, the portions of Boone and Ogle Counties within the MPA do not have on-street bicycle facilities and the region, as a whole, does not have buffered or separated bike lanes.

Sidewalks support pedestrian travel and, in some instances, can be considered greenway connectors. Sidewalks close gaps between greenway trails and paths to maintain continuity and promote ease of access. Their presence is an important consideration when working towards facilitating movement throughout the region.



# Section 4: Land Use

Over the past several decades, there has been increased discussion and understanding about the relationship between the transportation planning process and its impact on land use development and environmental resources. Land use determines the development composition of a region. Therefore, understanding the complexities of the natural environment and the built environment is a critical process when planning for and developing regional greenway networks.

Land use represents the dynamic makeup of the built and natural environment. It is the occupation or use of land or water area for any human activity or any purpose that is defined within a planning document<sup>1</sup>. Every home, office, government building, or nature preserve represents a unique part of the overall land use composition.

The role of Region 1 Planning Council (RPC), as it pertains to land use, is to coordinate planning and policies at a regional level to further establish and propose goals and objectives that will ensure long-term sustainable transportation accessibility, effective resource management, and integrated land use development. This is accomplished by providing support for municipal and county land use planning agencies, coordinating planning efforts amongst these agencies and organizations, and advising on policy-making. Development of effective land use profiles, such as greenways, serves to advance policies and provide a deeper understanding of regional collaboration needed to address future development pressures. This will ensure the preservation and enhancement of natural and cultural resources across the diverse landscape of Boone, Ogle, and Winnebago Counties.

This portion of the plan contains four sections detailing key factors in understanding the land-use characteristics of the region. The first section details historic regional trends of urban development as well as changes in the urban area of Boone, Ogle, and Winnebago Counties. The second section details regional land use patterns for Boone, Ogle, and Winnebago Counties. It provides a brief profile on the land coverage and where concentrations of development exist. The third section provides an explanation of the impacts of development at a regional level. Including how it effects land use and natural resources. The fourth and final section describes agriculture and its significance to the region,

including the economic and social impacts. In addition, it provides options for land conservation in relation to agriculture. To ensure consistency across measurable variables, all data presented is at the regional (three-county) level unless otherwise noted.

## Historic Urban Growth

Understanding historic trends that have affected urban growth is critical to planning for a regional greenway network. This understanding ensures effective land use delineations, such as conservation areas, and promotes equitable and inclusive mobility plans.

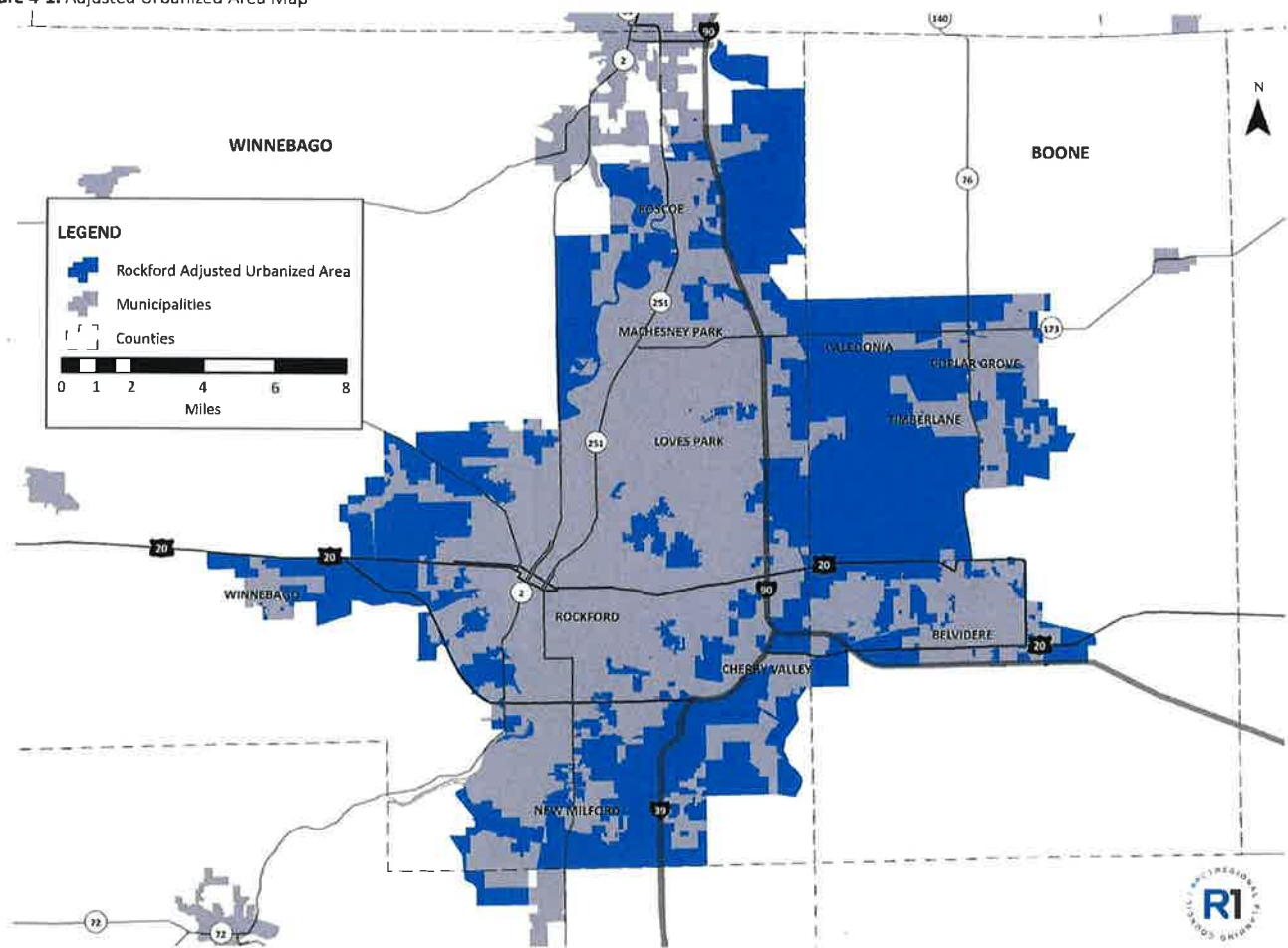
While many interrelated factors have contributed to the region's current development patterns, one of the most notable is residential and commercial growth away from urban centers, a process called urban sprawl.<sup>2</sup> The urban footprint of the MSA has quintupled since 1940, while the population of the urban area has only doubled. This growth trend is not unique to the region. In fact, national trends of sprawling, suburban development follow the development of the Interstate Highway System (IHS). This pattern of sprawl has contributed to concentrated poverty in nine Rockford neighborhoods that have been designated as Racially/Ethnicly Concentrated Areas of Poverty (R/ECAP). These neighborhoods have greater than 50 percent of residents identifying as non-White and more than three times the MSA's poverty rate, or 35 percent.<sup>3</sup> These areas historically had less government investment in green infrastructure, leading to increased environmental degradation and loss of habitat, which can contribute to health and social inequities.

The recent growth in the region has occurred mostly along the fringes of municipal boundaries and in unincorporated areas of the surrounding counties. This kind of development contributes to a culture of auto-dependence, disconnects neighborhoods, and strains municipal resources (financial, sanitary and sewer, municipal water, access to broadband internet, and more). In addition, it can be an inefficient use of land resources, making connections between regional greenway networks more difficult financially and physically due to distances between greenways.

According to analyses of USCB data, the region's urbanized area (UA) has grown by more than 13 percent since 2000; in contrast, the region's urbanized population only grew 8 percent. In 2000, the region's UA was comprised of 91,405 acres and grew to 103,753 acres by 2016. Conversely, the region's urban area population was 275,370 in 2000 and by 2016 had grown to 299,399 (see Figure 4-3). Since 2010, the overall region has seen a slight increase in UA size. This is likely due to the economic recession and related prolonged periods of low job growth, coupled with statewide population losses.

Low-density growth can contribute to the degradation of the area's natural resources including land, rivers, wetlands, and natural buffers. This results in increased erosion, river sedimentation,

**Figure 4-1. Adjusted Urbanized Area Map**



and contributes to the heat island affect due to there being more pavement, asphalt, and concrete and less permeable surfaces.

## Regional Land Cover

The region is home to a diverse array of land uses, from urban infrastructure to dense forest. Managing demands of growth and natural resources will remain a critical challenge for planning, programming, and adapting the regional greenway network to ensure the longevity of the region's resources. By making incremental steps today that link transportation, environmental planning, economic strategy, and policy-making, the region can have a more efficient transportation system and competitive economy. Continuing to promote the integration of environmental planning and programming practices will allow the region to better mitigate the possible effects of extreme climate as well as strengthen the region's social, environmental, and economic health. Included below are brief land coverage profiles on the three counties: Boone, Ogle, and Winnebago County.

### Boone County

Boone County is the smallest county in the region (280 sq. mi.) and is close in population to Ogle County (see Table 2-1). The largest land cover type in the County is agriculture (approximately 75 percent) and the majority of the urban land is concentrated around the City of Belvidere in the southern portion of the

country. Boone County's largest land types include cultivated crop and developed space. Agricultural lands are found throughout Boone County and agriculture is central to the county's economy. Developed land in Boone County comprises approximately 13 percent of the overall county and is heavily concentrated near Belvidere and along U.S. Business Route 20 moving towards Winnebago County and Rockford.

### Ogle County

Ogle County is the largest county in the region (763 sq. mi.) and is the most rural. Ogle County has a population of 51,328 (see Table 2-1). The largest land cover in the County is agriculture (approximately 78 percent) and the majority of the developed land (approximately 9 percent) is concentrated around the cities of Rochelle, Oregon, and Byron, which are situated around the south and central portions of the county. Ogle County's largest land use types are agriculture and developed space.

### Winnebago County

Winnebago County is the second largest county in the region (519 sq. mi.) and is the most urbanized. While the largest land cover in the county is agriculture (approximately 52 percent), the majority of southern and eastern portions of Winnebago County is developed land, concentrated around the municipalities of Rockford, Loves Park, Machesney Park, and Cherry Valley.



Accordingly, Winnebago County is home to the region's largest concentration of population (see Table 2-2). Winnebago County's predominant land cover types include cultivated crop, developed space, deciduous forest, and hay/pasture.<sup>30</sup> Agricultural lands are found all over Winnebago County, but are largely concentrated in the northern and western portions of the county. Deciduous forest is primarily found along the Rock River, Pecatonica River, Sugar River, and Kishwaukee River. Developed land comprises approximately 24 percent of Winnebago County. Land uses surrounding the incorporated municipalities, especially those in the eastern half of the county, are predominantly single-family residential, with concentrated pockets of commercial and industrial development along arterials and in the southern portions of the county.

## Urbanized Areas

Urbanized Areas are defined as areas of 50,000 people or more.

Source: U.S. Census Bureau

## Urban Heat Islands

Urban heat islands are cities or built-up areas that experience higher temperatures than outlying areas. Developed infrastructure such as buildings, roads, and parking lots absorb and re-emit the sun's heat more than natural landscapes such as forests and water bodies. These areas are highly concentrated, thus creating "islands" of higher temperatures relative to external areas. Heat can be deadly, especially for certain populations. This is discussed more in "Health and Wellness" in Section 5.

Source: National Geographic

## Consequences of Development

Over the years, the region's Urbanized Area (UA) has expanded and new patterns of development have manifested in sprawl and radial growth. Dramatic shifts in the loss of natural land has led to less natural space, increase in fragmentation of natural spaces, the degradation of water resources, and decreased ability for nature to respond to change. As land is converted from natural areas to more developed areas, it is fragmented into smaller and more isolated patches of natural space. Unregulated and uncontrolled growth are one of the largest threats to natural space and regional greenway networks. Infill development and adaptive reuse of existing urban structures and underused natural properties can contribute to protecting these natural resources.

## Environmental Responsibility

"An underlying principal of conservation is that utilizing natural resources does not, in itself, pose a threat to the environment. It is the manner in which we do it that dictates whether our activities are detrimental or [regenerative]."<sup>31</sup>

## Agriculture

Agriculture is a defining feature in Illinois and the region. About 75 percent (or 27 million acres) of the land in Illinois is used for cultivation or farming.<sup>32</sup> In combination with local employment, farming-related activities such as farm-to-table restaurants, farm tours, and other agri-tourism businesses represent a critical part of the region's economy and social fabric. Agriculture is the single largest land use in all three counties, and there are various farms, orchards, and other agricultural businesses located throughout the region (see Table 4-1). Regional identification and conservation of crucial agricultural land will contribute to better quality of living and ensure the protection of productive soil and land for future generations.

According to the Illinois Agricultural Areas Conservation and Protection Act (IAACPA) (505 ILCS 5/1), Agricultural Preservation Areas (APAs) are defined as "areas designated within a county where landowners have chosen to create and emphasize the importance of agriculture." APAs are adopted for an initial ten-year period and can be renewed every eight years. These areas are controlled at the county level and are approved, modified, or terminated by the county board. The minimum size for an APA is 350 contiguous acres, with no maximum acreage. They can also provide protection from nuisance complaints and special benefit assessments (sewer, water, non-farm drainage easements, etc.), which may influence state agencies in site selection for a project. While APAs provide protection for agricultural lands, conservation easements offer better protections against development.

Table 4-1. Total Agricultural Land by County

County (2017)	Total Farm Acreage	Total Cropland Acres	Total Farms
Winnebago	178,633	161,005	736
Boone	113,500	106,043	457
Ogle	354,587	326,755	1,011

Source: U.S. Department of Agriculture

## Agricultural Conservation Easements

Agricultural conservation easements are permanent legal agreements that a landowner places on their property, allowing them to give up development rights while the land remains privately owned. Conservation easements are an effective tool to conserve valuable natural land which might otherwise be subject to development. The landowner retains the right to own and sell the property, but restrictions in the legal agreement, such as

development or subdivision of the land, remain with the property and attached to the land title. Agricultural conservation easements allow landowners to ensure their land will be preserved as farmland or natural areas for future generations, while reflecting the landowner's individual needs and wishes.

## Prime Farmland

Prime farmland is defined by the Illinois Department of Agriculture (IDOA) as "land that has the best combination of physical and chemical characteristics for producing food, feed, fiber, and oilseed crops, and is also available for these uses; cropland, pastureland, rangeland, forest lands, but not urbanized land or water." It has the soil quality, growing season, and moisture supply needed to produce sustained high yields of crops economically when treated and managed, including water management.<sup>vi</sup> Much of the farmland in Illinois is considered prime farmland, according to the Farmland Information Center, with approximately 89 percent of the acreage considered prime, or about 19.5 million acres.<sup>vii</sup>

At the regional level, much of the farmland is protected, either through easements or regulations, from development. Historically, the region's development patterns have contributed to a loss of farmland as urban and suburban areas grew. While agriculture comprises a relatively small portion of employment (less than 5 percent of the total regional employment), it represents a substantial portion of land for the three counties (see Tables 4-2, 4-3 and 4-4).

## Agricultural Conservation Funding Programs

The National Resources Conservation Service (NRCS), a subsection of the U.S. Department of Agriculture (USDA), offers grants to fund agricultural and conservation practices that align with their organizational goals. The NRCS' programs include:<sup>viii</sup>

- **Environmental Quality Incentives Program (EQIP):** This program provides financial and technical assistance to agricultural producers in order to address natural resource concerns and deliver environmental benefits such as improved water and air quality, conserved ground and surface water, reduced soil erosion and sedimentation, or improved or created wildlife habitat.
- **Conservation Stewardship Program (CSP):** This program helps agricultural producers maintain and improve their existing conservation systems and adopt additional conservation activities to address priority resource concerns. Participants earn CSP payments for conservation performance—the higher the performance, the higher the payment.
- **Agricultural Management Assistance Program (AMA):** The AMA program assists agricultural producers with using conservation to manage risk and solve natural resource issues through conservation. NRCS administers the AMA conservation provisions while the Agricultural Marketing Service and the Risk Management Agency implement other provisions under AMA.

**Table 4-2.** Land Cover in Boone County

Land Cover Type	Cell Count	Area (m <sup>2</sup> )	Area (acres)	Percent	Adjusted Area (acres)
Open Water	2,784	2,505,600	619.1	0.32%	594.7
Developed, Open Space	43,774	39,396,600	9,735.1	5.07%	9,351.5
Developed, Low Intensity	50,453	45,407,700	11,220.5	5.85%	10,778.3
Developed, Medium Intensity	11,460	10,314,000	2,548.6	1.33%	2,448.2
Developed, High Intensity	4,229	3,806,100	940.5	0.49%	903.4
Barren Land	914	822,600	203.3	0.11%	195.3
Deciduous Forest	52,262	47,035,800	11,622.8	6.06%	11,164.8
Evergreen Forest	828	745,200	184.1	0.10%	176.9
Shrub/Scrub	1,541	1,386,900	342.7	0.18%	329.2
Herbaceous	7,010	6,309,000	1,559.0	0.81%	1,497.6
Hay/Pasture	39,433	35,489,700	8,769.7	4.57%	8,424.1
Cultivated Crops	642,957	578,661,300	142,990.2	74.53%	137,355.6
Woody Wetlands	3,331	2,997,900	740.8	0.39%	711.6
Emergent Herbaceous Wetlands	1,726	1,553,400	383.9	0.20%	368.7
<b>Total</b>	<b>862,702</b>	<b>776,431,800.0</b>	<b>191,860.3</b>	<b>100.00%</b>	<b>184,300.0</b>

Source: U.S. Department of Agriculture

**Table 4-3.** Land Cover in Ogle County

Land Cover Type	Cell Count	Area (m <sup>2</sup> )	Area (acres)	Percent	Adjusted Area (acres)
Open Water	20,094	18,084,600	4,468.8	0.77%	3,780.9
Developed, Open Space	114,565	103,108,500	25,478.6	4.42%	21,556.9
Developed, Low Intensity	84,896	76,406,400	18,880.4	3.27%	15,974.3
Developed, Medium Intensity	20,077	18,069,300	4,465.0	0.77%	3,777.7
Developed, High Intensity	10,448	9,403,200	2,323.6	0.40%	1,965.9
Barren Land	4,007	3,606,300	891.1	0.15%	754.0
Deciduous Forest	288,268	259,441,200	64,109.3	11.12%	54,241.3
Evergreen Forest	2,116	1,904,400	470.6	0.08%	398.2
Shrub/Scrub	526	473,400	117.0	0.02%	99.0
Herbaceous	3,006	2,705,400	668.5	0.12%	565.6
Hay/Pasture	163,382	147,043,800	36,335.3	6.30%	30,742.4
Cultivated Crops	1,865,289	1,678,760,100	414,830.3	71.92%	350,977.8
Woody Wetlands	16,126	14,513,400	3,586.3	0.62%	3,034.3
Emergent Herbaceous Wetlands	700	630,000	155.7	0.03%	131.7
<b>Total</b>	<b>2,593,500</b>	<b>2,334,150,000.0</b>	<b>576,780.5</b>	<b>100.00%</b>	<b>488,000.0</b>

Source: U.S. Department of Agriculture

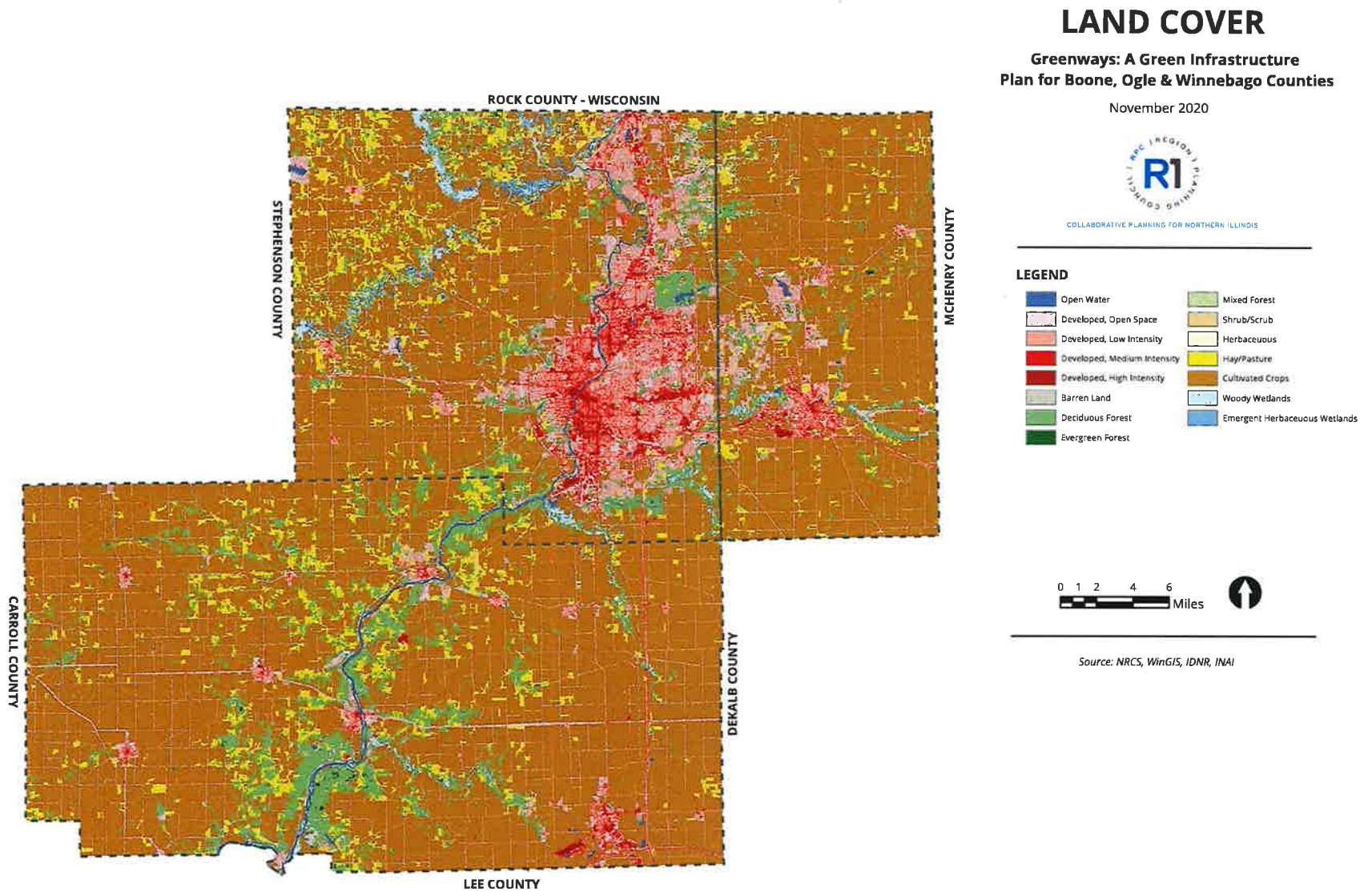
**Table 4-4.** Land Cover Winnebago County

Land Cover Type	Cell Count	Area (m <sup>2</sup> )	Area (acres)	Percent	Adjusted Area (acres)
Open Water	20,731	18,657,900	4,610	1%	3,947
Developed, Open Space	132,466	119,219,400	29,460	8%	25,219
Developed, Low Intensity	187,855	169,069,500	41,778	11%	35,764
Developed, Medium Intensity	69,730	62,757,000	15,508	4%	13,275
Developed, High Intensity	27,943	25,148,700	6,214	2%	5,320
Barren Land	2,968	2,671,200	660	0%	565
Deciduous Forest	183,807	165,426,300	40,878	11%	34,993
Evergreen Forest	2,954	2,658,600	657	0%	562
Mixed Forest	2,925	2,632,500	651	0%	557
Shrub/Scrub	8,706	2,632,500	651	0%	557
Herbaceous	19,334	7,835,400	1,936	0%	1,657
Hay/Pasture	147,898	133,108,200	32,892	8%	27,930
Cultivated Crops	905,370	814,833,000	201,349	51%	170,978
Woody Wetlands	28,265	25,438,500	6,286	2%	5,338
Emergent Herbaceous Wetlands	17,065	15,358,500	3,795	1%	3,223
<b>Total</b>	<b>1,758,017</b>	<b>1,582,215,300</b>	<b>390,974</b>	<b>100%</b>	<b>332,000</b>

Source: U.S. Department of Agriculture



Figure 4-2. Regional (3-County) Land Cover Map



**Table 4-5. Existing Land Use Within Boone County**

Boone County Land Use	Percentage	Acres
Agricultural Residential	0.10%	184.32
Agricultural Production	83.00%	15,2985.6
Commercial	0.40%	737.28
Extraction	0.50%	921.6
Industrial	0.70%	1,290.24
Institutional	0.70%	1,290.24
Open Space/Recreation	3.00%	5,529.6
Other Infrastructure	4.00%	7,372.8
Residential	6.50%	11,980.8
Vacant	1.00%	1,843.2
<b>Total Land</b>	<b>99.90%</b>	<b>18,4135.68</b>

Source: Boone County (2019)

**Table 4-6. Existing Land Use Within Ogle County**

Ogle County Land Use	Percentage	Acres
Agriculture and Rural Lands	89.20%	435,692.40
Incorporated Cities/Villages	4.50%	21,873.10
Rural Settlement	1.50%	7,157.90
Residential	1.00%	5,047.90
State Parks/Forest	1.00%	4,943.00
Private Camp/Recreation Area	0.80%	3,738.70
Industrial	0.70%	3,468.80
Private Conservation Land	0.50%	2,338.40
Other Public Park/Open Space	0.40%	1,785.00
Commercial	0.30%	1,597.60
<b>Public/Governmental</b>	<b>0.10%</b>	<b>341.2</b>
<b>Church/Cemetery</b>	<b>0.10%</b>	<b>329.2</b>
<b>Total Land</b>	<b>100.00%</b>	<b>488,313.20</b>

Source: Ogle County Comprehensive Plan (2012)

**Table 4-7. Existing Land Use Within Winnebago County**

Winnebago County Land Use	Percentage	Acres
Association Owned Prop	0.20%	637.38
Commercial Residential (6+ Units)	0.70%	2,205.08
Commercial Business	1.56%	4,889.14
Commercial Office	0.47%	1,470.41
Condominium (residential)	12.94%	40,629.29
Conservation Stewardship	0.21%	651.57
Educational Property	0.02%	48.89
Government Building	0.00%	7.10
Religious Property	0.01%	30.46
Residential	10.71%	33,605.01
Industrial	2.20%	6,906.11
Locally Assessed Railroad	0.00%	5.48
Vacant	2.14%	6,727.01
Agriculture	68.55%	215,183.11
Social/ Charitable/ Fraternity	0.29%	913.67
<b>Total Land</b>	<b>100.00%</b>	<b>313,909.71</b>

Source: WinGIS Land Record Files

# Section 5: The Benefits of Greenways

## A Sustainable Ecosystem

Sustainable ecosystems are home to a diverse range of plants and animals, helping to regulate natural processes and resources and assist recovery after disturbances. Each plant or animal species plays a role in the stability of that system. Unfortunately, due to changes in water availability, loss of critical habitat, and the introduction of non-native species, many of the plants and animals once found in the region are at risk of vanishing from the landscape.<sup>i</sup> Yet, other species such as deer can at times reach or exceed a region's carrying capacity due to lack of predators and activities such as extensive farming that add an easily accessible, but unnatural food source to an animal's diet.<sup>ii</sup> To combat these issues, coalitions of organizations, governments, and community members can increase green space and high-quality habitat in their areas through greenways and other natural spaces.

## Greenways in Depth

A greenway can broadly be defined as a natural corridor of land which connects existing areas of open space.

According to one of the first experts in the field, Charles E. Little, the full definition of a greenway is:

1. "A linear open space established along either a natural corridor, such as a riverfront, stream valley, or ridgeline, or overland along a railroad right-of-way converted to recreational use, a canal, a scenic road, or other route."<sup>iii</sup>

2. "Any natural or landscaped course for pedestrian or bicycle passage."<sup>iii</sup>
3. "An open-space connector linking parks, nature reserves, cultural features, or historic sites with each other and with populated areas."<sup>iii</sup>
4. "Locally, certain strip or linear parks designated as a parkway or greenbelt."<sup>iii</sup>

Greenways are similar to arteries connecting many vital organs together into one cohesive unit. They are part of a network of green infrastructure, linking together parks, preserves, wetlands, unique habitats, and other environmentally sensitive areas, spanning across urban and rural lands. They provide an opportunity for the natural circulation of plants and animals from one habitat to another and even through or across features that act as unnatural barriers. Greenways are not only planned and managed for their natural resource value but also for the associated benefits and services they provide to people and communities, including the promotion of active transportation and the resulting health benefits.

Greenways vary widely in form and function. Rural greenways may be comprised of wide swathes of marsh and wetlands whereas urban corridors tend to be thin ribbons of natural areas weaving through areas of dense development or abandoned industrial corridors. Some greenways follow river or stream banks while others are along abandoned rail lines, old power corridors, or may consist of something as small as a hedge row in an agricultural field. Greenways are commonly a mixture of

Raccoon Creek Perspective, Winnebago County, IL





both public and private property and can be open to the public or restricted access. The common thread shared by all is the linear connection they provide to the rest of the network, creating a web of interconnected and dependent systems.

## Benefits of Greenways

### Economic Benefits

Greenways can provide major economic benefits to the neighborhoods, cities, and communities. Nationally, greenways bring in \$83 billion dollars of tourism revenue every year, provide free recreation sites for people of all ages and abilities, increase the value of properties by up to 11 percent,<sup>iv</sup> and boost mental and physical health.<sup>v</sup> Not only can greenways bring in millions of dollars a year to communities,<sup>vi</sup> but they can also have return on investments as high as 7:1.<sup>vii</sup> Examples of greenways success include Washington DC's park system, which provided \$231 per acre of tree cover in saved pollution reduction costs, and the City of Philadelphia, which calculated almost \$6 million in savings in stormwater diversion from the wastewater treatment plant.<sup>viii</sup>

Further, an acre of tree cover can store 40 tons of carbon in the trees and 32 tons of carbon in the soil, removing 1.2 tons per year. Current estimates place the societal cost per ton of carbon at over \$50, meaning one acre of tree cover is worth \$3,600 and an extra \$60 per year just in the reduction of carbon-related societal issues (these include costs related to health or heat impacts).<sup>ix</sup> Additionally, tree leaves can absorb 95 percent of UV radiation, reducing the instances of skin and eye health problems that cost the US \$1.5 billion per year in healthcare expenses.<sup>x</sup> Trees can also reduce temperatures by four to six degrees in neighborhoods, lowering building energy costs by up to 47 percent.<sup>xi</sup>

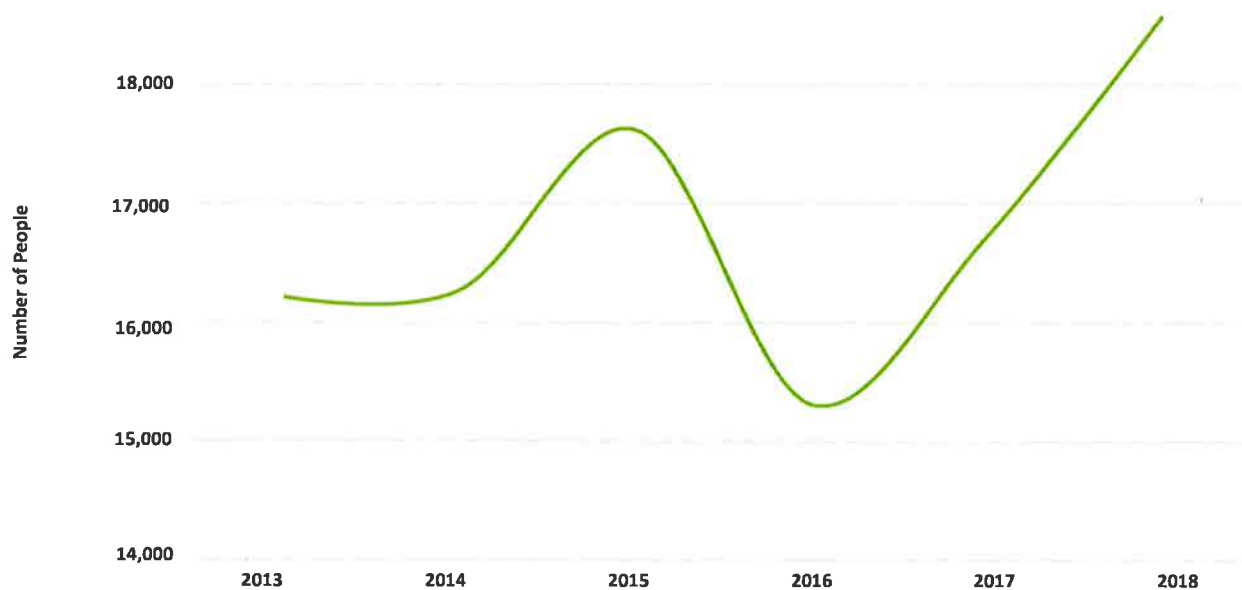
Below are a few more examples of the revenue potential of greenways and trails to local economies:

- In 2014, the Pittsburgh Three Rivers Heritage Trail User Survey found that over 600,000 people visited their trails, generating over \$8 million in revenue in for the city.<sup>xii</sup>
- Visitors to the Oil Heritage Trails in Pennsylvania spent an average of \$32.93 per trip on local products and local users spent \$3.71, for a total of \$2.22 million between July and October of 2006.<sup>xiii</sup>
- Non-local visitors to the Cheese County Trails in Wisconsin in 2010 brought approximately \$3 million into the local Monroe County economy.<sup>xiv</sup>

## Employment and Industry Support

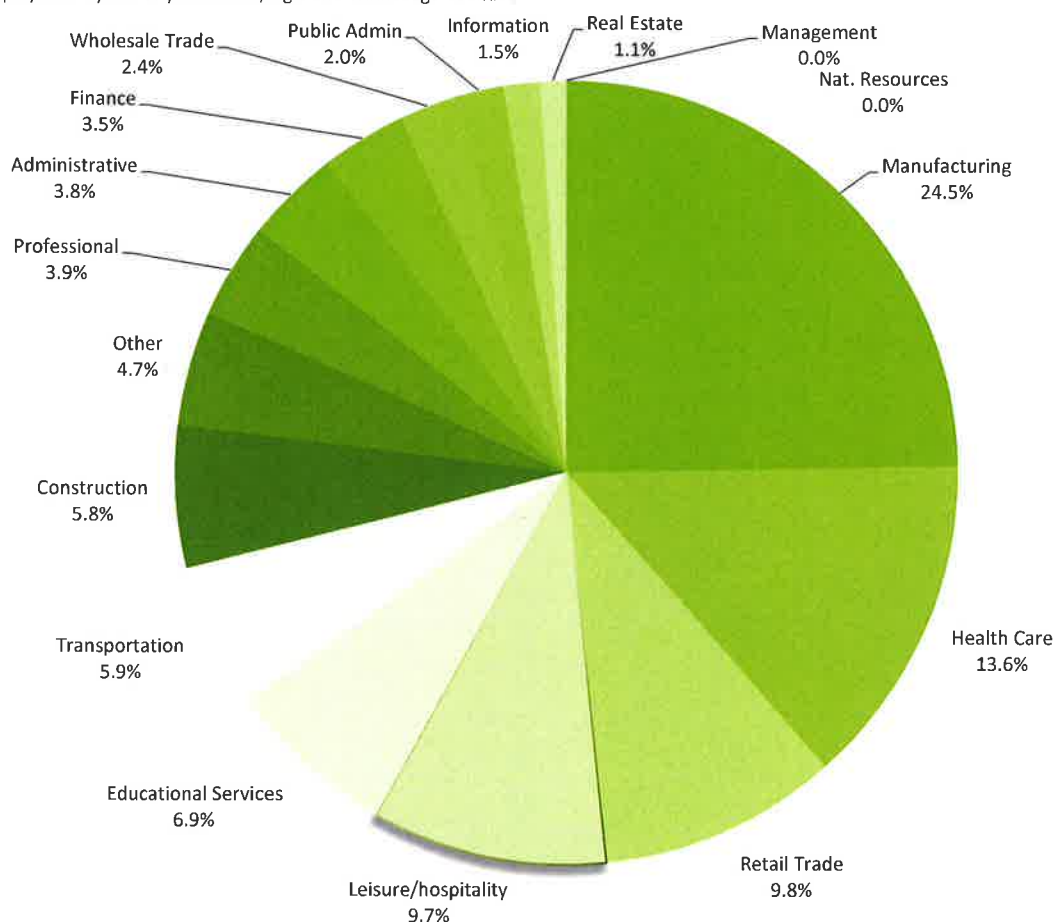
Leisure and hospitality employment, which benefits from natural areas and provides services for outdoor recreation, is an important industry in this region. As shown in Figure 5-1, employment in the leisure and hospitality markets from 2010 to 2020 has increased. However, the COVID-19 pandemic has decreased leisure and hospitality jobs more than any other sector. Jobs created from construction of greenways and the resulting recreation jobs could reverse this trend and bring more stable jobs to the region. For example, one trail that stretches across New York supports over 3,000 direct and indirect jobs.<sup>xv</sup> Across the US, the leisure and hospitality industry tends to support more people of color and women. These demographics are also those particularly hard-hit by COVID-19,<sup>xvi</sup> making investing in greenways a crucial way to provide economic opportunities to those most affected.

**Figure 5-1.** Number of People Employed in Leisure/Hospitality by Year (Boone, Ogle and Winnebago Counties)



Source: Illinois Department of Employment Security (IDES)

**Figure 5-2.** Employment by Industry for Boone, Ogle and Winnebago Counties



Source: Illinois Department of Employment Security (IDES)

## Environmental Benefits

The environmental benefits of greenways and green spaces are significant, and interconnected with the economic and health benefits also mentioned in this section. Not only does increasing green space provide monetary savings from pollution reduction, it also positively impacts wildlife and reduces erosion and the resulting runoff. Several environmental greenway benefits, including urban heat island reduction, air and water pollution, and flooding, are further discussed in the “Health and Wellness” section. Greenway corridors often connect or enhance urban areas, such as the Bauer Memorial Path in Machesney Park, and contribute to urban canopy cover.

Greenways, urban canopies, and natural spaces provide a variety of benefits that local governments would otherwise have to pay to perform – often referred to as ecosystem services. These include:

- Reducing runoff by 1 to 3 percent per 10 percent tree canopy increase. Dense natural areas can reduce runoff by 80 percent.<sup>xvii</sup>
- Increasing the time runoff takes to reach waterways by up to 3.7 hours, reducing flood potential.<sup>xviii</sup>

- Increasing groundwater recharge and soil moisture.<sup>xix</sup>
- Reducing erosion by two-thirds when compared to agricultural land.<sup>xx</sup>
- Preventing sediment- and nutrient-dense water from reaching major drinking water sources.<sup>xxi</sup>

Greenways can also have a positive impact on species diversity in urban areas. As urban and cleared agricultural areas expand, they break wildlife habitats into smaller pieces, a process called fragmentation. Fragmentation can impact a species by creating barriers to food and mates, limiting numbers of territorial species and creating more “edge habitat,” a place where it is harder for many species to survive.<sup>xxii</sup> These challenges can also emerge as a result of poorly-planned greenways. A key benefit of well-planned greenways is their use as “habitat corridors,” which allow movement of species between previously fragmented habitats. Greenways maintain complex native ecosystems and exclusive interior habitat. These functions are crucial to preserve the biodiversity and the protection of wildlife in the region.<sup>xxiii</sup>

Finally, greenways can also reduce the impacts of climate change by sequestering carbon and nitrogen, among other pollutants. An





Walking trail along the Rock River in Rockford, IL

acre of forested green space in cold climates can store 50-70 tons of carbon and remove 1.2 tons of carbon per year, more than a non-forested piece of land or even forests in warmer climates.

<sup>xxiv,xxv</sup> Additionally, access to green space that can be regularly used for recreation can increase appreciation for nature and promote a desire for natural area conservation and other sustainable behaviors, leading to a more resilient society.<sup>xxvi</sup>

## Health and Wellness

Regional parks and greenways allow numerous opportunities for physical activity through recreation and active transportation. A 2019 study showed people living within a mile of a greenway were twice as likely to get at least 20 minutes per day of exercise,<sup>xxvii</sup> the threshold generally acknowledged to reduce the risks of obesity, heart disease, and other diseases. However, new greenways in low-income neighborhoods may not increase moderate to vigorous activity significantly if there are safety concerns or the park is poorly maintained. In order to decrease health inequalities and raise overall regional health, greenways must be built, maintained, and made safe.<sup>xxviii</sup>

When options for physical activity are available, it can improve residents' quality of life and reduce community costs from medical problems. For example, switching just half of short trips (less than 5 miles) from an automobile to biking could save \$8 billion per year in costs associated with air quality and health care in Midwestern urban areas. Encouraging biking can also reduce mortality by over 1,000 deaths per year.<sup>xxix</sup> Although there were no studies available at the time of the plan publication, preliminary research suggests that COVID-19 has changed how people choose to exercise, with a renewed focus on outdoor activities. Greenways provide a low-cost, safe, and flexible exercise space for those who cannot or do not wish to return to paid or indoor exercise opportunities.

Midwestern urban areas also face increasing extreme heat events and flooding from the effects of climate change, both of which

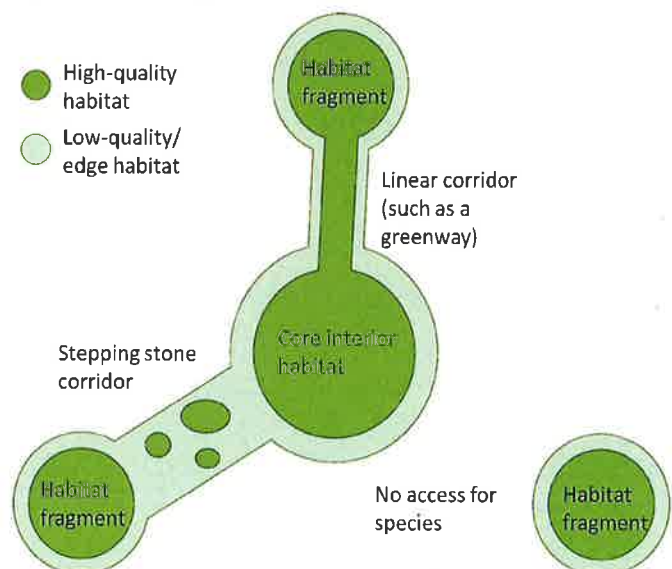
can have an impact on health. The number of days above 90°F is likely to increase by four to seven times in the Midwestern region, from around 10 days to potentially 80 days by mid-century.<sup>xxx</sup> Temperatures above 90°F can have debilitating health impacts, from permanent disability to increased pulmonary stress and mortality. These changes in heat particularly affect populations who already experience multiple inequities; including children, people of color, the elderly, those with pre-existing conditions, outdoor workers, and people of lower socioeconomic status.<sup>xxxi</sup> Urban forest cover can help mitigate these climate risks and reduce temperatures in and near green spaces by 5-7°F, a crucial amount for those who don't have access to cooling devices.<sup>xxxii</sup>

Flooding is also a major health concern. The health impacts of flooding include infection, mold-borne diseases, increased stress, increased mental health issues, interruption in normal medical care and, for long-term or wide-spread floods, overcrowding and communicable diseases.<sup>xxxiii</sup> Urban forests act as natural buffers against downstream flooding, preventing erosion and reducing the rate of water flow, which protect both homes and people. Rainfall in Illinois is projected to increase five to ten percent overall, with up to a 35 percent increase on the wettest days of the year by mid-century. Decreases in runoff will have positive health benefits for the community.

An increase in tree and plant life helps remove pollutants from the air and water. Urban green spaces are able to filter up to 90 percent of pollutants found in water runoff, many of which are toxic to humans.<sup>xxxiv</sup> Although trees do contribute to some forms of air pollution through the release of pollen, water, and chemicals, known as Volatile Organic Carbons (VOCs), they remove more harmful pollution from urban areas than they release. Larger trees (greater than 30 inches diameter) remove 60-70 times as much pollution as smaller trees (less than 3 inches diameter) as shown in Figures 5-5 and 5-6. This effect can be worth up to \$300 per tree.

Aside from physical health benefits, the mental health benefits of

Figure 5-3. Habitat Fragmentation Diagram



Source: Figure created by Region 1 Planning Council

natural green spaces are also well-documented. Even short stints in natural areas increases self-esteem and mood, regardless of age or gender.<sup>xxxv</sup> Access to natural spaces is particularly crucial for children. Outdoor play (especially in nature rather than playgrounds) can increase cognitive function, motor coordination, and improve social interactions.<sup>xxxvi</sup>

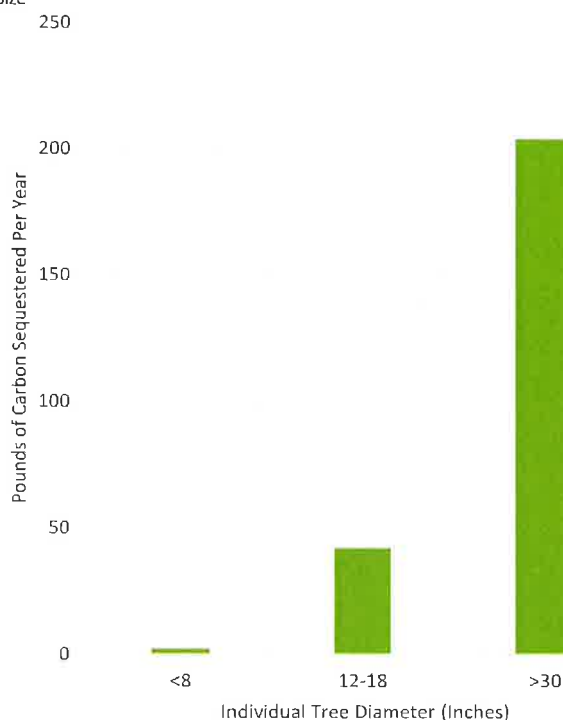
## Social Equity

Greenways and green spaces can also help decrease social inequities relating to health, accessibility, environmental protection, and more. As the Rockford Region looks to increase its quality of life and provide new economic opportunity, planners and agencies should continue to consider using greenways as a way to address existing inequitable systems.

Currently, cities in the U.S. have high levels of economic inequality, with Black, Indigenous, Latinx, and other communities of color also experiencing racially-driven inequality. Across the U.S. and the Rockford Region, past practices and policies have contributed to the disinvestment in communities with Black and Latinx residents and lower socioeconomic status. These policies range from redlining, discriminate zoning policies, and urban renewal policies to white flight, gentrification, and the fragmentation of low-income communities<sup>xxxvii,xxxviii</sup>. Due to these practices and other systemic issues, the rate of poverty of Black Rockford residents (41.3 percent) is more than twice that of White residents (15.5 percent). Rockford is also in the top third of the most segregated cities in the country, as neighborhoods redlined back in the first half of the 20th century are still segregated and underserved.<sup>xxix,xi</sup>

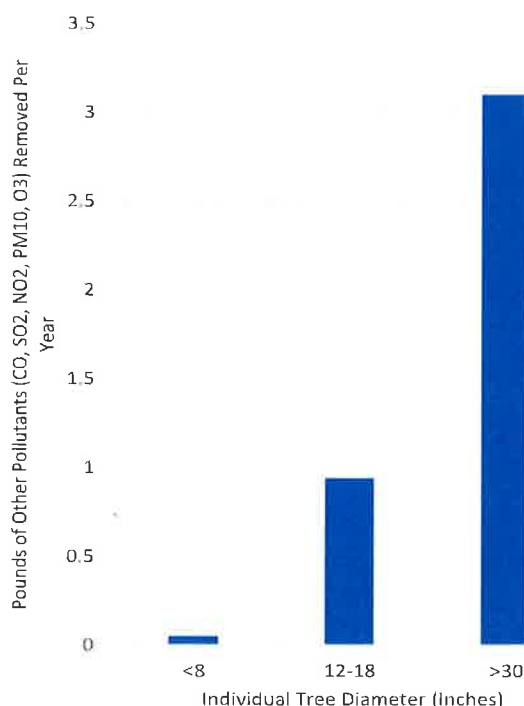
Beyond the negative impact of housing, zoning, and revitalization policies, there are a range of resource and sustainability policies that have had similar disproportionate effects on Black, Indigenous, Latinx, and other communities of color. This region is part of the homelands of at least seven tribes and is still home to approximately 2,000 Indigenous people. The land was originally colonized in the 1800s in order to perform extractive industries such as mining, which has created long-term impacts for the land and people. Another equity issue in the region is the environmental pollution often concentrated in low-income and often minority communities. Toxic waste sites and other polluting industrial facilities are historically located disproportionately in Black and Latinx neighborhoods, creating hazardous conditions and levels of exposure well above those of the general population. Illinois Solar For All, a local organization that provides affordable solar energy for low income communities, job training opportunities, and education, published a map of local communities disproportionately burdened by environmental issues and designated them as Environmental Justice Communities. The designation is based on the EPA tool “EJ Screen” that reflects levels of pollution, proximity to hazardous sites, sensitivity of the population to pollution due to age or health, and socioeconomic factors. Communities can also submit proposals to be considered environmental justice communities if the data doesn’t accurately reflect their risk. Regional environmental justice communities are located in the downtown and west of Rockford and the downtown of Belvidere. Several communities in northwest Rockford are also self-designated.

**Figure 5-4.** Amount of Carbon Sequestered by Year According to Individual Tree Size



Source: McPherson, E. Gregory; Nowak, David J.; Rowntree, Rowan A.

**Figure 5-5.** Amount of Pollutants Sequestered by Year According to Individual Tree Size



Source: McPherson, E. Gregory; Nowak, David J.; Rowntree, Rowan A.

Environmental Justice Communities are designated through similar calculations or self designation. South central Rockford and the central eastern portion of Belvidere are Environmental Justice Communities by calculation and a portion of northwestern Rockford is self designated.

The areas with the most environmental burden are often the neighborhoods with the most people of color, particularly neighborhoods with the highest percentages of Black residents.<sup>xli</sup> Other studies have also identified that low-income areas within cities have less access to green space and less green space per resident. When these communities have parks, they are sometimes avoided due to fear of violence, racist or discriminatory attacks, or other safety issues.<sup>xlii</sup>

While increasing equal access to greenways is an important goal, building parks or green space can potentially increase inequality by attracting higher-income residents and expensive developments, resulting in the displacement of existing neighborhoods in a process called gentrification. This frequently occurs when the needs of current residents within the neighborhood are overlooked, such as affordable housing, leading to increased home prices and foreclosures.<sup>xliii</sup>

Greenways can be part of a larger effort to rebuild cities to be both equitable and livable. Building greenways in disinvested neighborhoods, specifically for the needs of the residents who will use it, can increase the area's quality of life. Likewise, increasing greenspace accessibility to people of all ages, abilities, and races is important to ensuring residents can enjoy the greenways network.



# Section 6: Regional Greenways Map

## Overview

Greenways connect existing areas of open space to other lands within our region. While a greenway can be considered to be part of an ecological system, it can also be any open spaces or landscaped paths that facilitates pedestrian and bicycle movement and recreation. Although many greenway plans focus on trails networks, this plan considers both trail and natural area networks.

Knowledge of the natural makeup of a region can encourage projects and initiatives that will further sustainability, protect and conserve the natural environment, improve mobility and connectivity, increase opportunity for recreation, and promote the health and wellbeing of individuals. Maps can act as a visual tool when making future growth, land conservation, and land development decisions that complement natural land corridors and preserve significant natural and social resources.

Greenway network maps typically display a region's robust greenways system, which facilitates a better understanding and awareness among local jurisdictions and the general public. These maps can assist an agency, organization, or municipality in efforts to identify ecologically important corridors that have the potential to promote green connections or missing linkages in existing

infrastructure and natural lands. It also serves as a navigational resource for individuals looking to take advantage of the region's open spaces.

The 2021 Greenways Map provides an overview of the greenways within the region and illustrates the basic functionality of the greenway network by highlighting the spatial relationship between trails, transportation infrastructure, water resources, environmentally sensitive areas, and publicly and privately protected lands.

## Existing Plans

Prior to the creation of the greenways mapping products, Ogle County's "Greenway and Trails Plan" and "Greenways: A Green Infrastructure Plan for Boone and Winnebago Counties" were reviewed for consideration of map layers and design elements. Additionally, the 2017 Bicycle and Pedestrian Plan for the Rockford Metropolitan Area highlights the active transportation inventory for the region, which includes trails, paths, and bikeways in Boone, Ogle, and Winnebago Counties. Incorporation of the active transportation network inventory into the 2021 Greenways Plan and Map offers guidance on gaps in the active transportation network and possible connections to existing facilities and green corridors. Furthermore, Prairie State Conservation Coalition's I-View mapping platform informed the display of protected natural lands within region. A more in-depth description of the full list of plans and mapping resources referenced for this plan can be found in Appendix B.

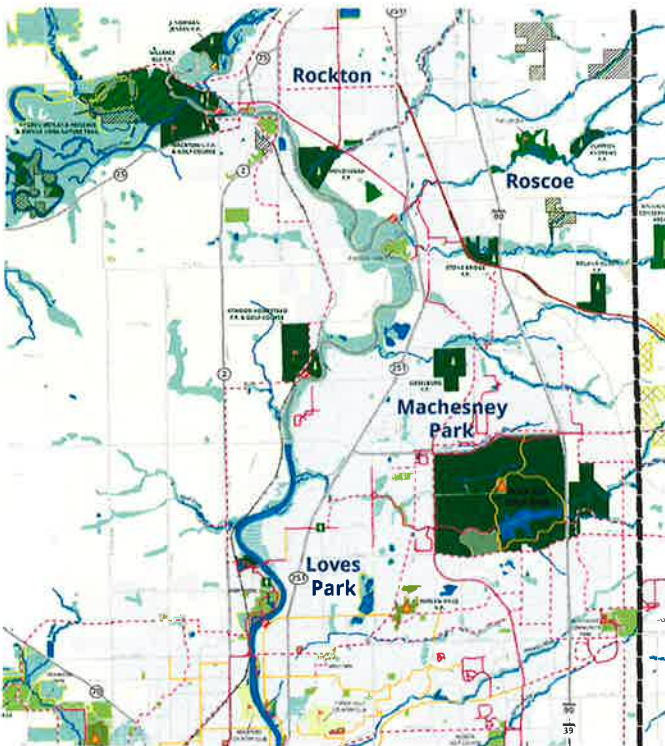
## Mapping Process

By engaging stakeholders at the onset of the mapping process, an accurate, up-to-date, and comprehensive planning map was created. Collaboration with both private and public sector agencies has resulted in a final greenways map that the region can use in grant applications, land acquisition, and natural resource planning efforts.

The maps for the 2021 Greenways Plan were created in ArcGIS using spatial data from various sources, such as the Illinois Department of Natural Resources and the US Fish and Wildlife Service. Some of data was updated to reflect the most accurate information available through working group meetings, one-on-one meetings with individual agency staff, partner organizations, and the RPC Environmental Committee.

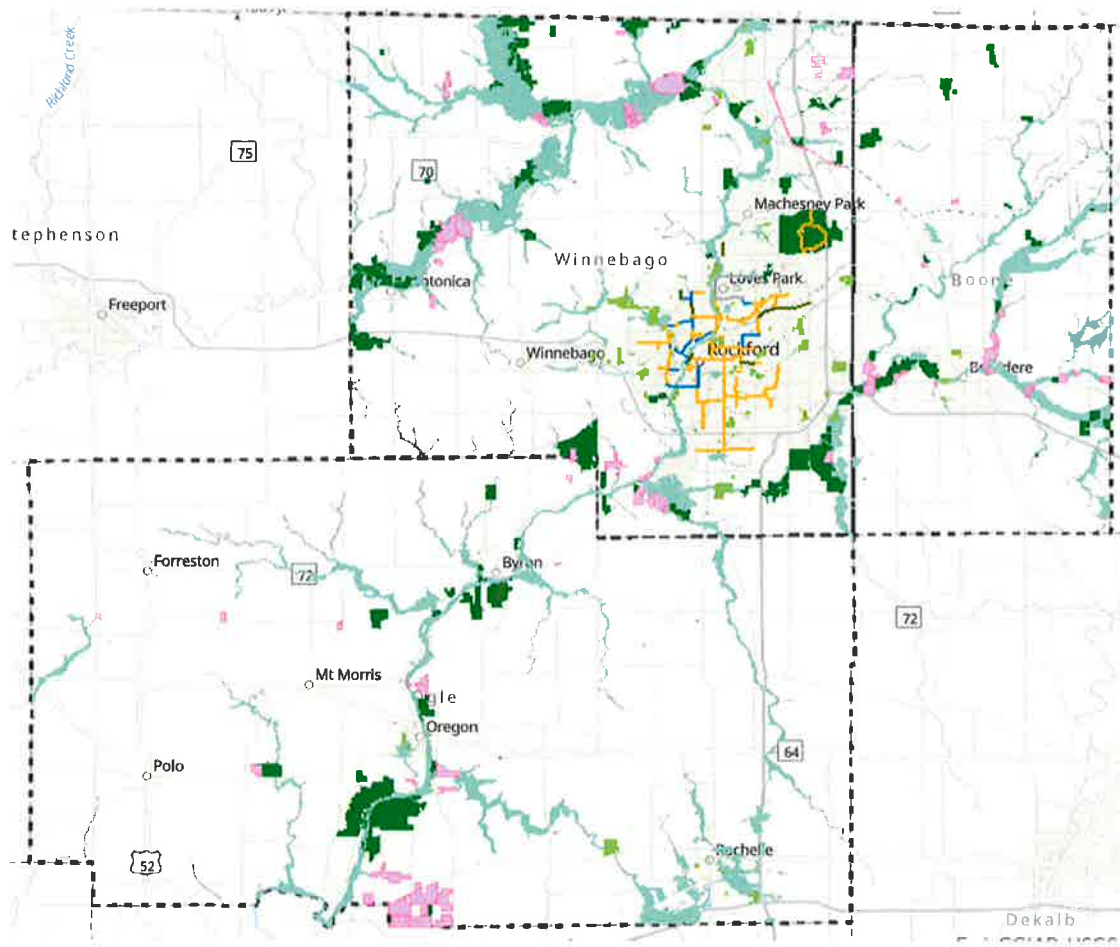
## Interactive Greenways Map

As a part of the mapping initiative and in an effort to support planning and improve decision-making in the region, an online interactive greenways map was created to help facilitate spatial understanding of the greenway network elements. The online



Section of 30x40 Regional Greenways Map

**Figure 6-1.** Screen shot image of RPC's interactive online Greenways Map



interactive map presents geospatial information to the public without the use of specific software. The creation of an online interactive map also shows more detailed content that is difficult on a small-scale static map. The interactive greenways map can be viewed on Region 1 Planning Council's website.

## Data

The 2021 Greenways Map includes land identified, owned, or managed by the following organizations:

- Belvidere Park District
- Boone County Agricultural Conservation Easement & Farmland Protection Areas
- Boone County Conservation District
- Boone County Soil and Water Conservation District
- Byron Forest Preserve District
- Ducks Unlimited
- Flagg-Rochelle Community Park District
- Forest Preserves of Winnebago County
- Illinois State Parks
- Illinois Department of Natural Resources (INDR)
- Illinois Nature Preserves Commission (INCP)
- Natural Land Institute (NLI)
- Natural Resources Conservation Service (NRCS)
- Northwest Illinois Audubon Society
- Openlands
- Parks and Conservation Foundation
- Prairie Preservation Society of Ogle County
- Rockford Park District
- Smeja Family Foundation
- The Nature Conservancy
- Winnebago County Soil and Water Conservation District

The following data presented in the 2021 Greenways Map includes:



### Privately Protected Lands

- Golf Courses, updated from *Greenways: A Green Infrastructure Plan for Boone and Winnebago Counties (2015)*
- Agricultural Preservation Areas, updated from *Greenways: A Green Infrastructure Plan for Boone and Winnebago Counties (2015)*
- Conservation Easements, sourced from NRCS and Openlands
- Privately Owned Lands, sourced from Prairie State Conservation Coalition



### Major Hydrology

- National Hydrography Dataset, sourced from NHD (US Geological Survey)
- Water Bodies, sourced from NHD (US Geological Survey)
- Water Areas, sourced from NHD (US Geological Survey)
- Flowlines - Removal of Intermittent Streams, sourced from NHD (US Geological Survey)



### Infrastructure

- Existing and Proposed Paths and Trails, sourced by RPC as a part of the online bicycle map
- Roads, sourced from IDOT
- Railroads, sourced from IDOT
- Fixed transit routes and stops [NOTE: Element only viewable in online interactive version of 2021 Greenways Map], sourced from Rockford Mass Transit District



### Publicly Protected Lands

- Municipal Parks, sourced from Prairie State Conservation Coalition
- State Parks, sourced from Prairie State Conservation Coalition
- Publicly Owned Lands, sourced from Prairie State Conservation Coalition
- Illinois Nature Preserves Commission Lands, sourced from INCP



### Critical and Sensitive Areas

- Conservation Opportunity Areas, sourced from Prairie State Conservation Coalition
- Illinois Natural Area Inventory, sourced from Illinois Department of Natural Resources
- 100-year Floodplain, sourced from FEMA
- Winnebago, Boone, and Ogle County Threatened and Endangered Wildlife Habitat, sourced from the Illinois Department of Natural Resources
- Wetlands +150ft Buffer, sourced from the U.S. Fish and Wildlife Service
- Priority Protection Areas, sourced from public agencies and private organizations within the three-county region



## Map Layers Explained

### Critical and Sensitive Areas

The 100-year floodplain of the rivers and tributaries in the area is especially pertinent to regional biodiversity. The wetlands formed on this floodplain, as well as the land adjacent to these river zones, contain some of the most ecologically rich habitats whose protection is crucial to sustaining a thriving community of species and plants. Riparian zones can help reduce erosion, protect against environmental stressors and disturbances, such as flooding, and are key nesting and feeding grounds for endangered or threatened species. Additionally, this layer includes critically threatened and endangered wildlife and habitat for the region.

### Priority Protection Areas

Priority Protection Areas (PPAs) provide guidelines for land acquisition and protection of vital local resources. PPAs include areas that need enhanced protection, such as those of high ecological, cultural, or historical importance in the region. PPAs may be large or small, and are likely to fit more than one descriptor below. They were identified by public agencies and private organizations, along with field experts.

The lands in a Priority Protection Area may include:

- Wetlands, floodplains, oak stands, prairies, or steep slopes that overlap with critical or environmentally-sensitive designations, as well as groundwater or surface water recharge sites, riparian corridors, nesting or migratory sites, and areas that reduce wind or water erosion near communities;
- Areas that are community-identified as supporting species or activities important to local Indigenous and other communities;
- Areas that promote exercise or active transport, reduce pollution in the air or water, increase shading or promote equitable use of green spaces, including new or improved spaces in underserved areas; or
- Expansion of land near currently protected areas to enhance stewardship or usability.

### Public and Private Natural Lands

Publicly and privately protected lands are areas of relatively undeveloped land that have retained characteristics as provided by nature. Unlike environmentally-sensitive areas, all of the lands under this category are subject to management. While these lands are also recognized for their natural, ecological, and cultural values, their environmental functions may not be as critical in comparison to environmentally-sensitive areas. The lands under this category may be manicured but still provide wildlife sanctuaries, preserve natural resources, support native species, and can be intended for recreational use.

## Water Resources

There are two main rivers that flow through the region. The Rock River, formerly known as the Sinnissippi to the Sauk and Fox tribes, is a tributary of the Mississippi River that runs through Winnebago and Ogle Counties. The Kishwaukee River, considered one of the highest quality streams in Illinois, flows through Winnebago and Boone Counties. These major rivers, along with their tributaries and other water bodies, offer freshwater environments that support rich animal and plant life, supply drinking water, and offer scenic views and recreation to the community.

## Trails and Paths

Regional trails and paths may cover large areas of land, offer unique opportunities for active transportation, and provide connections to high-quality environmental corridors. On a large scale, trails and paths connect cities, villages, or towns and may act as links between smaller systems and green space. Regional trails offer residents and tourists a place for recreational opportunities, exercise, and non-motorized mobility and commuting options. Regional trails also offer winter recreational options such as cross-country skiing and snowshoeing, but snowmobiling is often restricted.

Local trails and paths connect larger trail systems and link neighborhoods and communities that may be divided from one another by major roads. These smaller trail systems are visited often by local residents as a place to exercise, walk pets, and reach other areas of the greenways network.

Figure 6-2. Greenway Network

# GREENWAY NETWORK

Greenways: A Green Infrastructure  
Plan for Boone, Ogle & Winnebago Counties

April 2021



COLLABORATIVE PLANNING FOR NORTHERN ILLINOIS

## LEGEND

County Boundary  
Municipalities

### Infrastructure

Future Paths & Trails  
Existing Paths & Trails  
On-Street Bikeways  
Railroads  
Major Highways

### Publicly Protected Lands

Municipal Parks  
Preserves & State Parks  
Publicly Owned Land

### Privately Protected Lands

Agri. Preservation Areas  
Golf Courses  
Privately Owned Lands

### Critical and Sensitive Areas

Bodies of Water  
Illinois Natural Area Inventory  
Priority Protection Areas  
Conservation Opportunity Areas

0 1 2 4 6  
Miles



Source: NRCS, WinGIS, IDNR, INAI, FEMA, PSCC,  
USGS, USFWS, IDOT

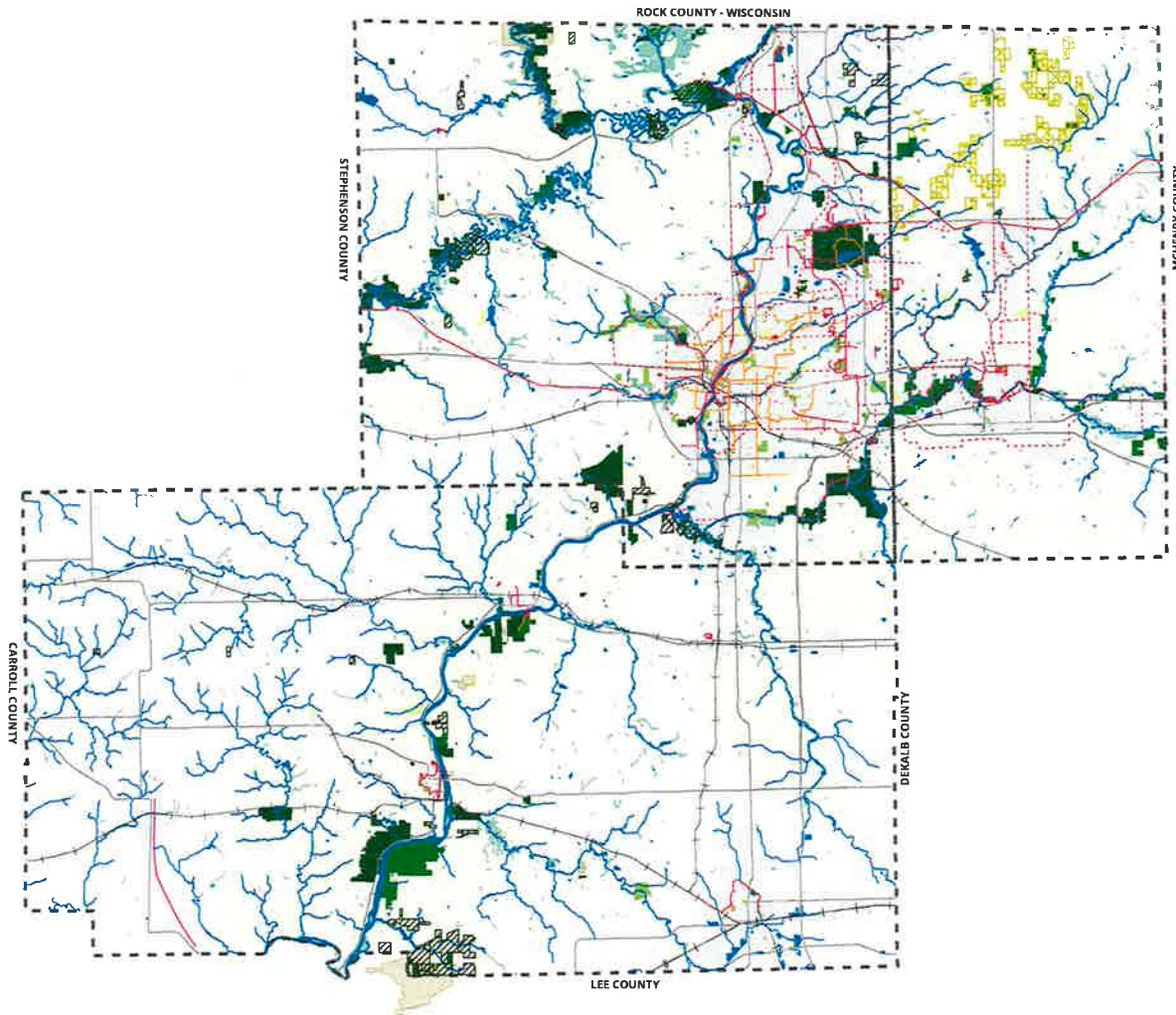




Figure 6-3. Boone County Greenway Network

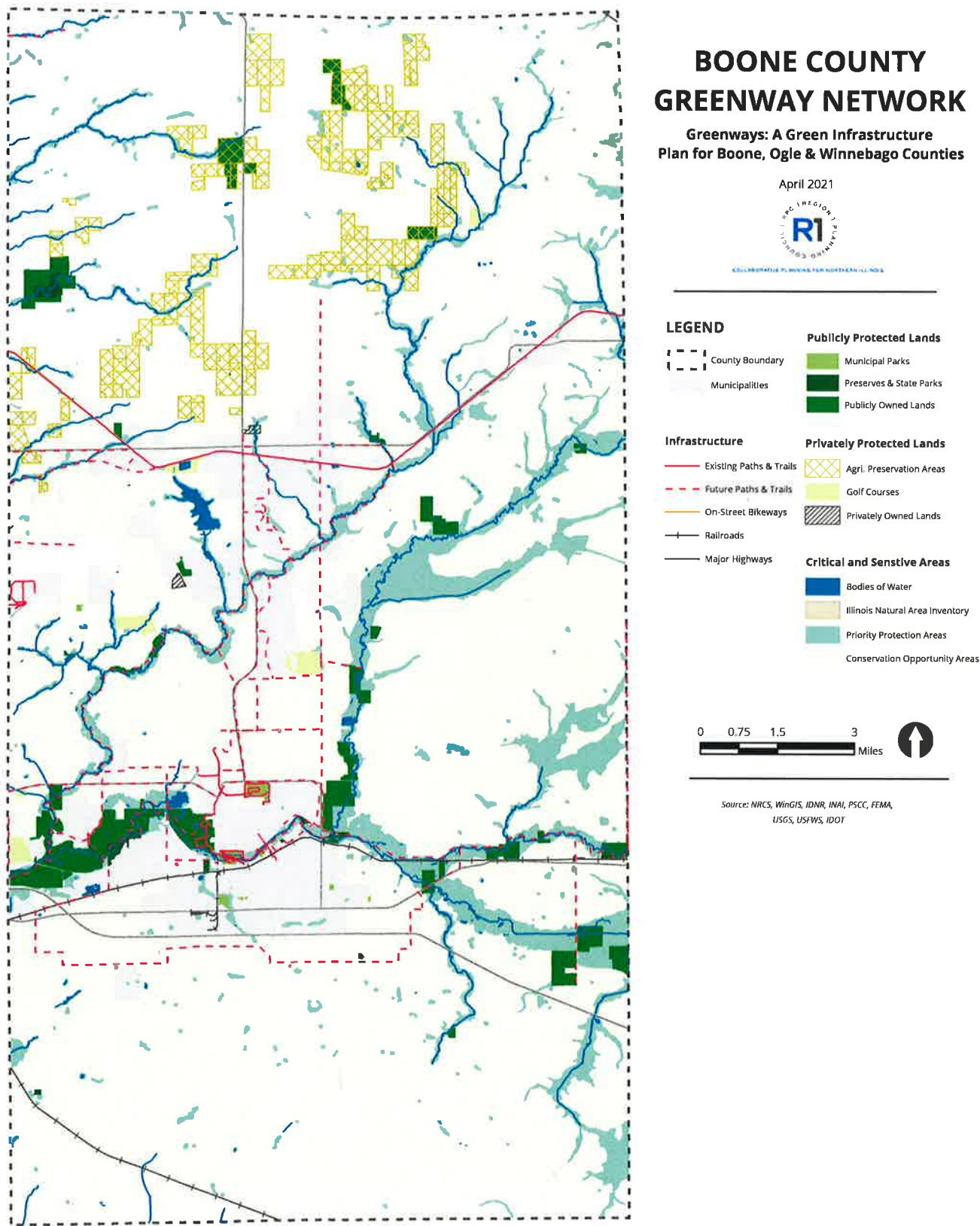


Figure 6-4. Ogle County Greenway Network

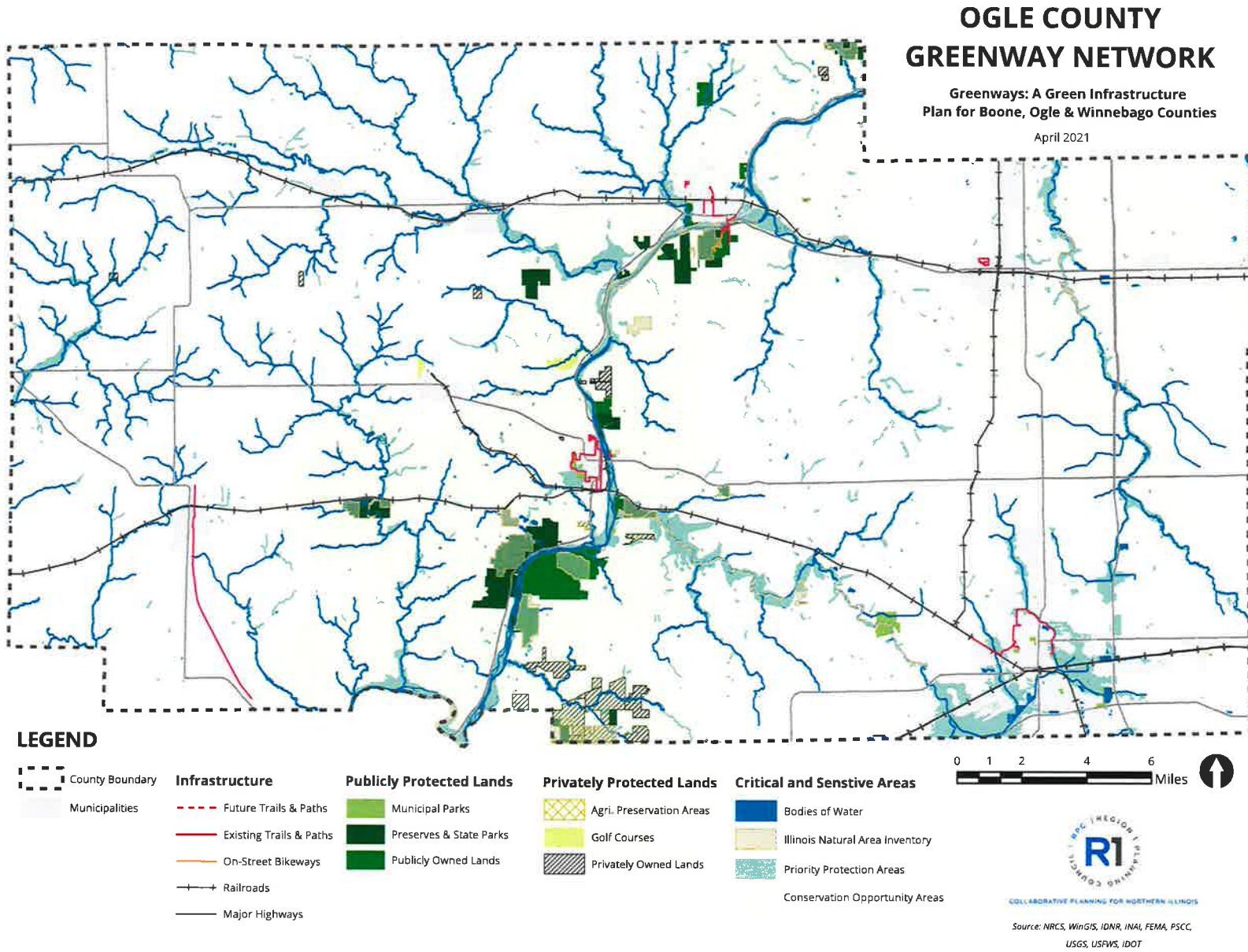
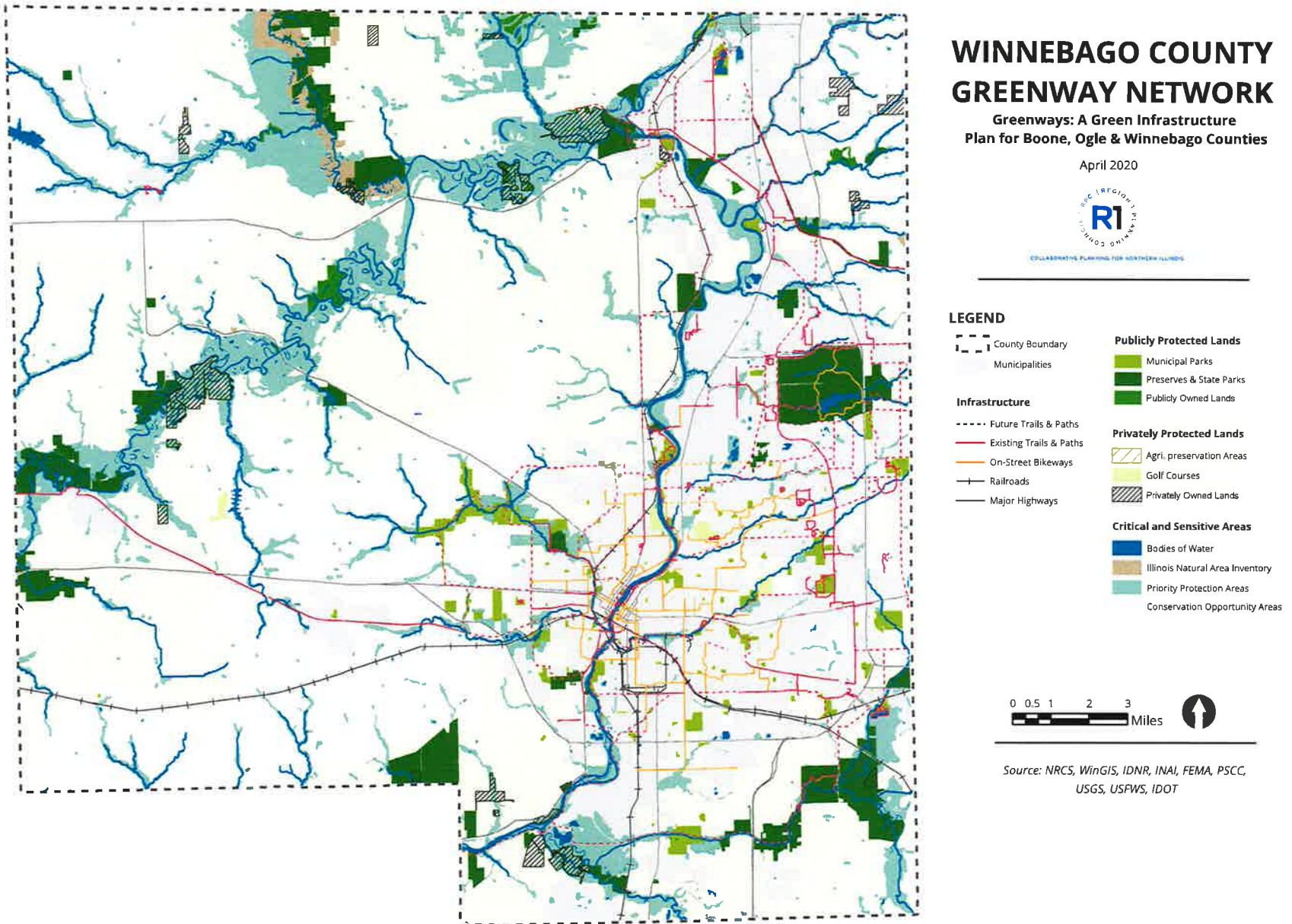




Figure 6-5. Winnebago County Greenway Network



# Section 7: Transportation and Environmental Planning

With an increasing understanding of the relationship between the transportation system and natural and built environments, agencies continue to expand their planning efforts to include both transportation and conservation considerations. The Metropolitan Planning Organization (MPO) recently updated its long-range transportation plan, titled *2050 Metropolitan Transportation Plan for the Rockford Region* (MTP). During the plan's development process, a considerable amount of data and information related to green planning initiatives, environmental land use planning, and strategies for a more sustainable approach to transportation planning objectives were incorporated.

The Metropolitan Planning Area (MPA), consisting of the urbanized areas of Winnebago and Boone Counties and the northeastern portion of Ogle County, supports a diverse array of land uses, from urban infrastructure to dense forest and agriculture, as shown in Figure 4-4. Managing future growth and resources will remain a critical challenge for planning, programming, and adapting the transportation infrastructure to ensure the longevity of the region's natural and cultural resources. By making incremental steps today that link transportation and environmental planning and policies, the region will build a more efficient transportation system and equitable economy. Through the integration of environmental planning and programming practices, the region can also mitigate the possible effects of extreme climate, as well as strengthen the area's social, environmental, and economic health.

This section details the approach to integrating transportation and environmental planning by profiling specific federal policy and programs related to both. It also details the connection between transportation and environmental planning, including factors impacted by transportation and land use development. Finally, it highlights bicycle and pedestrian planning – a critical component that links environmental concerns with transportation funding and programs. These linkages are critical to understanding how to plan, program, and implement transportation projects in a manner that mitigates the impact on the region's natural environment.

## Linking Transportation and Environmental Planning

The relationship between transportation and the environment represents a process whereby transportation often directly impacts the environment during planning, programming, and implementation. Linking transportation and environmental planning efforts has been spurred by a number of federal funding programs and policy acts. Included below is information related to

those as well as information supporting the MPO's actions.

**National Environment Policy Act (NEPA), 1970:** NEPA mandates that federal agencies, or those utilizing federal funding, assess the environmental effects of their proposed actions prior to implementation. While NEPA applies solely to federal agencies and funding, many states have versions of it with similar requirements. Effectively, any project that is completed or endorsed by, or utilizes federal funding is required to undergo a thorough environmental review to understand the impacts the project may have on the environment. This requirement mandates the evaluation of impacts on the environment from individual projects – often in the form of Environmental Impact Statements (EIS) or Environmental Assessments (EA), the Air Quality Index (AQI), or the National Ambient Air Quality Standards (NAAQS). These reports are provided as demonstration that the project's negative effects will not eclipse the benefits.<sup>1</sup>

**Congestion Mitigation and Air Quality Improvement (CMAQ) Program, 1992:** Originally authorized by the Transportation Equity Act for the 21st Century (TEA-21) and again under SAFETEA-LU, the CMAQ funding program authorizes funding for States and eligible municipalities who do not meet air quality standards (e.g. Chicago or Los Angeles). The funding is targeted towards transportation projects that reduce traffic congestion and improve air quality – ideally, by meeting the Clean Air Act (CAA) requirements and its amendments.<sup>2</sup> The Rockford Region is currently an attainment area, meaning the air quality meets NAAQS standards.

**Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), 2005:** Section 6001 of SAFETEA-LU requires that MPOs develop their LRTP to include a different discussion of mitigation efforts than are typically contained in the National Environmental Policy Act (NEPA) documents. This requirement is a more broad-based planning approach for reviewing the “types of potential mitigation activities and potential areas to carry out these activities” than normally completed by MPOs. The RPC will continue to assist in the planning and preparation of the resource materials that are currently being used by transportation planning agencies responsible for the actual preparation of the NEPA documents.

One of the core planning approaches of SAFETEA-LU stresses that MPOs shift towards a broader involvement with a wide range of agencies, organizations, and the public who might not have been traditionally connected with the transportation planning process or understand the role or functions of the MPO. Beginning in 2013, the MPO reached out to local agencies that did not have a strong connection with its planning efforts. In order to move

to a broader, more environmentally-inclusive approach to the planning process, the following agencies were added to the MPO Technical Committee in 2012: Boone County Conservation District, Winnebago Forest Preserves of Winnebago County, Rockford Park District, Rock River Water Reclamation District, and Winnebago County Soil and Water Conservation District. RPC has concentrated its efforts in working with MPO Technical Committee members to identify approaches that will cause the least disruption of environmentally-sensitive areas in the region while promoting environmental protection with active transportation strategies.

Included below are example activities that will be considered for mitigating the impacts of transportation projects:

- Wetland replacement;
- Avoiding habitat fragmentation;
- Preservation of habitat for endangered species;
- Replacement of trees and other types of vegetation;
- Identification and creation of mitigation banks near watersheds;
- Planting native vegetation;
- Buffering existing parks, forest preserves and other parkland from high-impact land use development;
- Coordinating with local governments to adopt local land use controls and policies that would avoid creating environmentally fragile areas; and
- Developing landscape plans and other amenities that would restore and enhance the ecological values of the land.

Another possible activity is the creation of an in-lieu fee program where developers and other users who impact certain environmental areas could contribute to a third-party conservation organization that is attempting to restore, acquire, or develop high-value natural areas. This process is also known as “development fees.”

**Moving Ahead for Progress in the 21st Century (MAP-21), 2012:** Building on the 2005 SAFETEA-LU legislation, the MAP-21 funding legislation enhanced the incorporation of environmental considerations into the overall transportation process and their inclusion in MTPs. Further, MAP-21 expanded the CMAQ program to include performance-based planning elements, such as establishing measures to assess traffic congestion and on-road mobile source emissions. MAP-21 was designed to ensure the most effective use of federally funding to maximize the benefits of investments.

**Fixing America’s Surface Transportation (FAST) Act, 2015:** Furthering previous federal transportation legislation, the FAST Act enhanced the planning process by adding the consideration of projects and strategies that will improve the resilience and reliability of the transportation system and stormwater mitigation. The additional requirements contributed to a broader planning

process that incorporated environmental considerations into the transportation planning process. Further, it ensured that potential mitigation activities were considered and facilitated if possible. The MPO often assists with environmental resource materials that are used by transportation departments responsible for preparation of NEPA documents.

The MPO acknowledges the benefits of integrating transportation and environmental planning. It is proactive in supporting these through open dialogue with the region’s environmental groups, planning departments at the local and regional level, and non-profit and advocacy groups. Working with these agencies has enabled the MPO to gather the latest data and information available on environmental issues within the region, as well as improve the transportation planning process. These relationships are critical to ensuring that the transportation planning process follows the 3-C (continuing, cooperative, and comprehensive) principles.

In 2017, RPC formed an Environmental Planning Committee. The goal of this committee is to bring together natural resources agencies and environmental advocacy groups to address and contribute to environmental planning throughout the region, specifically the areas of energy conservation and consumption, growth management, air quality, water resources, natural resources, and built infrastructure. MPO staff and representatives from the MPO Technical Committee also participate in the Environmental Planning Committee. The MPO has presented to the Environmental Planning Committee several times on the development of various transportation and environmental planning projects.

In addition to having a continual open dialogue with region’s environmental groups and organizations, the MPO has included environmental considerations into its programming of the region’s sub-allocation of Transportation Alternative (TA) funds. Specifically, environmental and land use considerations are incorporated into the project selection criteria. Projects which can demonstrate Greenhouse Gas (GHG) emission reductions or other air quality benefits and projects that preserve or restore environmentally-sensitive lands or cultural areas receive a higher ranking. This criterion has also been included in the project evaluation criteria for the fiscally-constrained roadway project list of the 2050 MTP.

## Planning and Environmental Linkages

Planning and Environmental Linkages (PEL) represents a collaborative and integrated approach to transportation decision-making that:

- Considers environmental, community, and economic goals early in the transportation planning process, and
- Uses the information, analysis, and products developed during planning to inform the environmental review process.

State and local agencies can achieve significant benefits by adopting environmental and community values into the



transportation planning process early in planning and carrying these considerations through to project delivery. The benefits can include improved relationships with other local and regional agencies, improved project timelines, cost savings, and improved project designs that better serve the community and decrease inequities while avoiding and minimizing impacts on natural resources.<sup>iii</sup>

The 2007 planning regulations (23 CFR Part 450) provided authority to State Departments of Transportation (DOTs) and MPOs to link planning and NEPA, as do other relevant NEPA implementing procedures (40 CFR Parts 1500-1508, 23 CFR Part 771). The U.S. Department of Transportation (DOT) encourages the full utilization of these provisions. The Federal Highway Administration (FHWA) views corridor and subarea studies as one technique in helping prepare the highway community to meet the needs of the 21st century transportation system and economy. The use of planning studies to inform NEPA falls within the administration's Planning and Environment Linkages (PEL) initiative. PEL represents an approach to transportation decision-making that considers environmental, community, and economic goals early in the planning stage and carries them through project development, design, and construction. The goal of PEL is to create a seamless decision-making process that minimizes duplication of effort, promotes environmental stewardship, and reduces delays from planning to project implementation.<sup>iv</sup>

## Bicycle and Pedestrian Planning

The Rockford Region offers a developed but fragmented bicycle and pedestrian facilities network. Bicycle facilities and pedestrian planning was initially coordinated by the MPO in 1984, through the development and adoption of the first Regional Bikeway and Pedestrian Plan. Today, Winnebago County has the highest concentration of bicycle and pedestrian infrastructure. While Boone and Ogle Counties infrastructure networks are not as expansive, they are highly concentrated around the municipalities of Belvidere (Boone County) and Byron, Oregon, and Rochelle (Ogle County) (see Figure 6-2).

In addition to the aforementioned agencies, the region's bicycle and pedestrian networks include facilities managed by the Boone County Conservation District (BCCD), the Illinois Department of Natural Resources (IDNR), and Winnebago County Highway Department (WCHD), among others. These facilities include examples such as: Perryville Path, Willow Creek Trail, Long Prairie Trail, and Stone Bridge Trail.

In 2017, the MPO finalized the current version of the Bicycle and Pedestrian Plan. This plan was developed to promote a safe and efficient transportation network for people that provides a balanced, multi-modal system minimizing costs and impacts to the taxpayer, society, and the environment. The plan also focuses on the development of a region-wide system of on-street bicycle and pedestrian facilities to connect with existing shared-use path facilities and planned public transportation services. In addition, it provides model development regulations and ordinances to promote and encourage bicycle- and pedestrian-friendly growth in the region. While the 2017 Bicycle and Pedestrian Plan did include a small portion of Ogle County, it focused on

the Metropolitan Planning Area (consisting of the urbanized areas in Boone and Winnebago Counties, and the northeastern portion of Ogle County). In Ogle County, the most recent iteration of their greenways and trails plan was adopted in 2010. This plan was developed as a long-range, visionary master plan for the green infrastructure of the region. In addition to identifying local resources for open space and recreational trail systems, it emphasizes the unique history and geography of the region and recognizes the relationship between the environment, recreational needs, and economic growth and sustainability.

Regionally, bicycle and pedestrian facilities are largely segmented. This update to the regional greenways plan aims to address some of those gaps. For example, the Rockford MPA has an extensive pedestrian system, but like many other older cities, there are gaps within the network. While sidewalks are often required to be constructed as part of the development process, many developments were built under regulations that did not require sidewalks or where the requirements were waived. One of the most notable examples of lack of sidewalks is the commercial area along East State Street in the City of Rockford. This area is automobile-oriented and does not allow for safe pedestrian movement. An excellent pedestrian system is important for access to transit, education, medical facilities, and green space, especially for populations without access to other types of transit.

The positive results of past planning efforts and policies are evident throughout the MPA. As part of the continuing, cooperative, and comprehensive (3C) planning process, RPC will continue to plan for an integrated transportation network that identifies and mitigates impacts on the region's environmental resources. RPC leads the region in the development of comprehensive planning documents that consider the implications on social, economic, and environmental factors. Moreover, RPC will continue to support an integrated planning process that acknowledges the complex relationship of the transportation planning process, the impacts of transportation facility programming and construction, and environmental resources.



Local Pedestrian and Bike Path

# Section 8: A Regional Vision for the Future of Greenways

## Greenways Plan and Map Implementation

Implementation is the most complicated and important part of a planning process. In the past, the adoption and implementation of the Boone, Ogle, and Winnebago County Greenways Plan and Map has been successful in building more connected greenways in the region – and the 2021 Greenways Plan and Map will be no different. Through adoption of this plan, following the recommendations outlined, and developing innovative best practices for the unique needs of the community, the region will continue to improve the quality of life, economic opportunity, and environment for all.

## Implementation Strategies

### Federal, State, and Regional Governments

While local and municipal governments have jurisdiction over local green infrastructure such as greenways, parks, and stormwater management systems, federal and state governments direct regional and state-level environmental targets and funding sources. Committees and councils also provide two-way communication between the various levels of government. The following are ways that federal, state, and regional governmental agencies can engage in greenways planning.

1. Increase federal and state funding for greenways planning, collaboration, development, preservation, and maintenance. Continue to leverage possible grant funds for future planning initiatives, in concert with other organizations and agencies.
2. Coordinate with federal, state, and regional committees and councils to provide information on best practices and to learn about broader initiatives.
3. Collaborate with Region 1 Planning Council (RPC) in providing funding for greenways projects, working on committees, and incorporating best practices into new policy.

### Region 1 Planning Council (RPC)

RPC assists various other governments and organizations in the Rockford Region with planning, research, GIS, and sustainability expertise. RPC is committed to the 2021 Greenways Plan and supporting local efforts to implement it. RPC will work on regional greenways planning in the following ways:

1. Collect, analyze and update GIS data to support greenways planning. Information could include natural resources, transit and transportation pathways, or greenspaces.
2. Follow the recommendations of the Federal Highway Administration (FHWA) to use the Planning through Environmental Linkages (PEL) approach to transportation planning decision making.
3. Assist in thorough environmental review processes.<sup>1</sup>
4. Provide information, GIS work, mapping products, or other data to regional partners to support in obtaining grants or completing greenways plans.
5. Address greenways planning and development within the RPC Environmental Planning Committee to continue efforts set forth in this plan.

### Local and County Governments

Local and county governments improve communities through zoning, education, research, and creating ordinances. Local governments can also build a collaborative environment with residents to create fair policies, address critical problem areas, and reduce environmental and other inequities. The following strategies are crucial to the successful implementation of an equitable Greenways Plan.

1. Introduce and adopt the 2021 Greenways Plan, engage in public dialogue around the ideas, and incorporate relevant objectives into local comprehensive plans and other planning documents. Use the plan as a guideline for sustainable development and land use planning.
2. Educate elected and appointed leaders on greenway benefits and potential challenges to address.
3. Amend local subdivision and zoning codes where necessary to allow for open space conservation projects and the development of safe and accessible pathways for community members to reach greenways, especially in underserved communities. Use zoning and building



codes during the construction of greenways to reverse or prevent inequities, including ensuring that the cost of living does not rise prohibitively. Continue dialogue with community members to ensure greenways are successful.

4. Protect or acquire new property as deemed appropriate in supporting the greenways plan. Prioritize protecting properties that are “environmentally sensitive,” that could be used to increase recreational space, have cultural or historical importance to Indigenous and other groups, or address a community need.<sup>ii</sup>
5. Collect local data about environmental injustice issues, community needs, and outdoor tourism to share with regional partners.

## Private Land Owners

Private land owners engage with the Greenways Plan voluntarily, but can gain environmental and monetary benefit from doing so. Making community members aware of greenways planning and benefits of engaging in the process will increase collaboration and community satisfaction with projects.

Many individual or neighborhood actions can be taken outside of formal partnerships with greenways projects. Below are some suggestions for individuals or small communities. The information can be shared with community leaders, groups, or other interested residents to increase effectiveness.

1. Learn about local ecosystems, habitats, species, and environmental issues of the area through local park programs, educational events, or online. Find out how climate change will impact local areas by using the tools the Intergovernmental Panel on Climate Change (the IPCC) publishes online.
2. Develop an environmental inventory or assessment of a neighborhood. Identify tree types, shrubs, birds, water quality and biodiversity of nearby natural spaces. Learn which species are invasive and the proper techniques for removal. This inventory could be forwarded to local planning agencies for use in future studies or it may benefit a neighborhood directly.
3. When landscaping, choose native trees, shrubs and prairie plants instead of cultivars, non-native plants, or invasive species to prevent biodiversity loss, erosion, or excessive storm water runoff. The internet, knowledge centers at nearby colleges and universities, Master Gardeners, or land conservation organizations can provide opportunities to learn more.
4. Educate yourself on how local land uses impact local outcomes. Agriculture, brownfields, preserves, and urban spaces can all affect how a neighborhood’s natural spaces function and they are easy to spot on programs like Google Earth or the EPA’s maps. If there is a local issue, talk to land conservation orgs, planning agencies, governments, and other property owners to find

solutions.

5. Educate yourself about the history of the local land, including the Indigenous groups who lived and live here.
6. Discover and communicate environmental injustices that are happening in the community, including lack of investment in green infrastructure, inequitable environmental outcomes like flooding, or the placement of environmentally hazardous activities.
7. Individually-owned land can be conserved in perpetuity. There are many different types, length of durations, and level of compensation for conserved land. Individuals still own the land and can limit public access to it, but subsequent owners of the property would be required to preserve the land as regulated by the law.<sup>iii</sup>

## Non-profits and Advocacy Groups

Local non-profits and advocacy groups include groups specifically dedicated to land preservation, such as land trusts and independent natural areas, as well as community groups and other interested organizations. These organizations may have significant land, grant funding, volunteer bases, or community leadership, all of which are vital to successful greenway planning. Even organizations that are not specifically greenway-focused, such as neighborhood groups, may find this document useful in supporting their related goals or in creating partnerships.

1. Collaborate with local governments, developers, planning agencies, Indigenous organizations, environmental organizations, and other groups to protect and restore the region’s flora and fauna and ensure equitable access to resources.
2. Expand educational opportunities for the community by developing more public engagement, workshops, tours, and outdoor recreational programs. Participate in educating municipal commissions, boards, and elected officials.
3. Strengthen existing relationships and start new ones with corporations, educational institutions, hospitals and other local businesses that own pieces of property, capitalizing on shared goals to conserve that land.
4. Continue acquiring new land for conservation and work to connect natural spaces across the region, prioritizing underserved communication.
5. Collect data wherever possible on number of visitors, economic impacts, biodiversity, environmental injustice, ecosystem function of park land and greenways, and other relevant metrics. Share with local and regional partners.

## Corporate Land Owners

Renovations and new developments, whether on greenfields, brownfields, or existing sites, have the opportunity to incorporate sustainable development and green infrastructure. Corporations have several ways to be involved in greenway development, including the ones below.

1. Actively engage the region's land trusts and advocacy groups to build partnerships for habitat management and open space preservation.
2. Establish a corporate-sponsored grant program to support local conservation and restoration projects. Use these projects to advertise the value of the corporation to the economy and the community.
3. Educate and incentivize employees to live healthier lifestyles so that future employees are encouraged to work for the corporation and current employees are healthier and happier.

## Linear Corridor Land Owners

Linear corridors are usually privately owned and not used for recreational purposes. They include utility corridors, right-of-way's along roads, transportation corridors, riparian corridors, and railroads. All offer different types of habitat and are regularly used by local species. Linear corridor owners have a unique part

of greenways development, including the following.

1. Partner with local organizations on repurposing linear corridors as recreational or preserved land.
2. Outline a plan to clean garbage from linear corridors and maintain them as habitat or wildlife corridors.
3. Work with municipal and state governments to improve green landscaping and conservation standards for new roadway and other linear corridor construction projects.
4. Expand sidewalk networks while improvement projects are underway, especially in underserved neighborhoods.

## Implementation Tools Funding Options

Other funding opportunities include combining general funds across all partners and reducing overlapping costs, increasing or creating surcharges, raising funds through selling local wood products from managed forests, contributing to carbon credits, creating fines for damaging trees, or encouraging local business opportunity districts to self-impose a forestry tax. Table 8-1 details a variety of grant opportunities related to various facets of greenways planning.

**Table 8-1.** Implementation Tools

Grant Name	Funding Source	Amount	Application Period	Project Type	Eligibility
The Conservation Alliance General Grant Fund	The Conservation Alliance	Up to \$50,000	Winter	Recreational land, securing lasting benefit to specific wild land or waterway, engage with grassroots work. This year, they are focussing on landscapes, indigenous-led projects, projects specifically benefiting BIPOC residents, and those that measurably mitigate climate change.	Nonprofit organizations, wilderness councils, indigenous groups
Catalyst Fund	Network for Landscape Conservation	Varies	Early each year	Landscape-scale projects, extensive collaboration	Nonprofit organization, Indigenous-led partnerships
Doris Duke Conservation	Doris Duke Conservation	Varies	Varies based on program	Four major grant makers supprting everything from energy projects to acquiring land.	Nonprofit organizations
Community Change Grants	National Recreation and Park Association	1500	Early fall	Projects to increase active communities	Organization, schools, Native American Reservations, planning agencies
The Fruit Tree Planting Foundation Grant Program	National Recreation and Park Association	In-kind materials	No deadline	Getting high-quality supplies to plant fruit tree orchards	Low income neighborhood NFPs, schools, Native American communities, government entities
Special Wildlife Funds Grant Program	IDNR	Funding for specific project (reimbursement)	First months of every year	One application covers various wildlife grants, available for projects on education, habitat restoration, scientific research, and product development.	Nonprofit organizations, governmental entities, educational institutions, corporations
Green Infrastructure Grant Opportunities	Illinois EPA	Up to \$2 million, likely lower (reimbursement of 75% of total cost, matching allowed)	First months of every year	Green infrastructure projects minimizing stormwater runoff, including bioinfiltration, retention, floodplain reconnection, or wetland creation.	Land trusts, for-profit and non-profit orgs, governments
Patagonia Grassroots Funding	Patagonia	up to 20,000	Mid-year	Grassroots organization doing direct action to protect vital habitat or frontline communities.	Small grassroots organizations

# Section 9: Appendices and Attachments

## Appendix A: Glossary and Acronyms

### Glossary of Terms

#### 3-C

Principles that guide planning work; continuing, cooperative, and comprehensive.

Source: RPC

#### Accessibility

May refer to the ease of reaching valued destinations, such as jobs, shops, schools, entertainment, and recreation for users regardless of ability or disability. May also refer to other forms of accessibility including language, economic, or social.

Source: Adapted from Federal Highway Association

#### Blighted Property

A vacant structure or vacant or unimproved lot or parcel of ground in a predominantly built up neighborhood that is hazardous to people or property

Source: RPC

#### Carbon Offsets

A carbon offset occurs when an individual company or organization directly or indirectly removes greenhouse gases from the atmosphere or prevents a certain quantity of greenhouse gases from being released.

Source: Merriam Webster Dictionary

#### Conservation Easement

A conservation easement is a legal agreement between a landowner and an eligible organization that restricts the activities that may take place on a property in order to protect the land's conservation value.

Source: National Conservation Easement Database

#### Cultivars

An organism and especially one of an agricultural or horticultural variety or strain originating and persistent under cultivation.

Source: Merriam Webster

#### Ecosystem Services

Outputs, conditions, or processes of natural systems that directly or indirectly benefit humans or enhance social welfare. Ecosystem service can benefit people in many ways, either directly or as inputs into the production of other goods and services.

Source: Encyclopedia Britannica

#### Environmental mitigation

Measures designed to reduce or eliminate undesired environmental impacts of a proposed action

Source: USAID

#### Federal Functional Classification

Classification used by most road authorities to determine the roadway types based on use. The classifications include Arterial (high mobility, restricted access points), Collector (medium mobility, many access points), and Local (low mobility, few access points).

Source: FHWA, IDOT

#### Gentrification

A process by which a poor area experiences an influx of middle-class or wealthy people who renovate and rebuild homes and businesses which often results in an increase in property values and the displacement of earlier, usually poorer residents.

Source: Merriam Webster Dictionary

#### Greenbelt

Undeveloped or agricultural land that surrounds urban areas to prevent sprawl.

Source: Adapted from the Greenbelt Alliance

#### Greenfields

A piece of usually semirural property that is undeveloped except for agricultural use, especially one considered as a site for expanding urban development.

Source: American Heritage Dictionary

#### Green Infrastructure

Strategically planned and managed networks of natural lands, working landscapes, and other open spaces that conserve ecosystem values and function and provide associated benefits to human populations.

Source: The Conservation Fund

**Greenway**

A corridor of undeveloped land preserved for recreational use or environmental protection.

Source: Merriam Webster Dictionary

**Greenway Connector**

Transit that allows access to greenways for residents. Could be a walking path, bus route, bike lane, or other.

Source: RPC

**In-fill development**

[Building or development] that occurs in built-up areas with existing infrastructure

Source: Chicago Metropolitan Agency for Planning

**Land Cover**

Similar to land use, land cover defines the natural use of land (e.g. forests, wetlands, impervious surfaces, agriculture, and other land and water types).

Source: National Oceanic and Atmospheric Administration

**Land Use**

Land use is a term used to describe the human use of land. It represents the economic and cultural activities (e.g. agricultural, residential, industrial, mining, and recreational) that are practiced at a given area.

Source: U.S. Environmental Protection Agency

**Linear Corridors**

A thin patch of land different from the surrounding land. Can include roads, utilities, etc.

Source: Adapted from USDA

**Metropolitan Planning Area (MPA)**

The geographic area determined by agreement between the MPO for the area and the Governor, in which transportation planning is carried out.

Source: Data.gov

**Metropolitan Planning Organization (MPO)**

A regional policy body, required in urbanized areas with populations over 50,000, and designated by local officials and the governor of the state to carry out the metropolitan transportation requirements of federal highway and transit legislation.

Source: Federal Highway Administration

**Metropolitan Transportation Plan (MTP)**

The official intermodal transportation plan that is developed and adopted through the metropolitan transportation planning process for the metropolitan planning area.

Source: Federal Highway Administration

**Metropolitan Statistical Area (MSA)**

The county or counties (or equivalent entities) associated with at least one urbanized area with a population of at least 50,000, plus adjacent counties having a high degree of social and economic integration with the core as measured through commuting ties.

Source: U.S. Census Bureau

**Rails to Trails**

Turning unused industrial land corridors, often unused railways, into greenways. May also include Rails With Trails, where greenways are built next to industrial corridors that are still in use.

Source: Rails to Trails Conservancy

**Regional Mobility**

The ability to move people and goods efficiently around an entire region via various, accessible modes of transportation.

Source: Adapted from the Chicago Metropolitan Agency for Planning

**Runoff**

Runoff occurs when there is more water than the land can absorb. It can contain pollutants or sediments that can pose a threat to habitats or people.

Source: Adapted from National Geographic

**Urban Heat Island**

A metropolitan area that is a lot warmer than the areas surrounding it.

Source: National Geographic

**Urban Tree Canopy**

The layer of leaves, branches, and stems of trees that cover the ground when viewed from above.

Source: Center for Watershed Protection

# Acronyms

**ACS:** American Community Survey

**AMA:** Agricultural Management Assistance Program

**APAs:** Agricultural Preservation Areas

**AQI:** Air Quality Index

**BCCD:** Boone County Conservation District

**BCPT:** Boone County Public Transit

**BFPD:** Byron Forest Preserve District

**BPD:** Belvidere Park District

**CAA:** Clean Air Act

**CMAQ:** Congestion Mitigation and Air Quality Improvement Program

**COA:** Conservation Opportunity Areas

**CSP:** Conservation Stewardship Program

**EA:** Environmental Assessments

**EIS:** Environmental Impact Statements

**EQIP:** Environmental Quality Incentives Program

**FAST:** Fixing America's Surface Transportation Act

**FHWA:** Federal Highway Administration

**FPWC:** Forest Preserves of Winnebago County

**GHG:** Greenhouse Gas

**GIS:** Geographic Information Systems

**IAACPA:** Illinois Agricultural Areas Conservation and Protection Act

**IDNR:** Illinois Department of Natural Resources

**IDOA:** Illinois Department of Agriculture

**IDOT:** Illinois Department of Transportation

**IEPA:** Illinois Environmental Protection Agency

**IHS:** Interstate Highway System

**IPCC:** Intergovernmental Panel on Climate Change

**LOTS:** Lee-Ogle Transportation Systems

**LRTP:** Long-Range Transportation Plan

**MAP-21:** Moving Ahead for Progress in the 21st Century

**MPA:** Metropolitan Planning Area

**MPO:** Metropolitan Planning Organization

**MSA:** Metropolitan Statistical Area

**MTP:** Metropolitan Transportation Plan

**NAAQS:** National Ambient Air Quality Standards

**NEPA:** National Environment Policy Act

**NLI:** Natural Land Institute

**NRCS:** National Resources Conservation Service

**PEL:** Planning and Environmental Linkages

**RATS:** Rockford Area Transportation Study

**R/ECAP:** Racially/Ethnically Concentrated Areas of Poverty

**RMAP:** Rockford Metropolitan Agency for Planning

**RMTD:** Rockford Mass Transit District

**RPC:** Region 1 Planning Council

**RPD:** Rockford Park District

**SAFETEA-LU:** Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users

**SGNC:** Species in Greatest Need of Conservation

**SMTD:** Stateline Mass Transit District

**TA:** Transportation Alternative

**TEA-21:** Transportation Equity Act for the 21st Century

**UA:** Urbanized area

**USCB:** U.S. Census Bureau

**USDA:** U.S. Department of Agriculture

**VOCs:** Volatile Organic Carbons

**WCHD:** Winnebago County Highway Department

# Boone and Winnebago County Greenway Map Layers

*Note: there is a potential for scale variation due to formatting of the maps into this document*

## 1A: Municipalities

Outlines the region's urban administrative division having corporate state and powers of self-government of jurisdiction.

## 2A: Railroads

Highlights the region's major active railroads, some spurs and transfers have been removed.

## 3A: Regional Roadways

Functionally Classified Roads including local streets, but not alleys or private drives.

## 4A: Regional Trails – By Type

Differentiates between current and proposed shared-use paths.

## 5A: Agricultural Preservation Areas

Areas designated within a county where landowners have chosen to create and emphasize the importance of agriculture.

## 6A: Privately Managed Natural Resources

These properties are privately owned and operated, sometimes they are open to the public, other times an appointment is required, while some locations are sensitive and visitors are prohibited all together.

## 7A: Publicly Managed Natural Resources

These properties are owned and operated for public use, usually free of charge.

## 8A: Water Resources/Hydrology

Lakes, rivers, streams, and wetlands.

## 9A: Critical and Sensitive Areas

Includes 100-year floodplain, steep slopes with 150-foot buffer, hydrology with 150-foot buffer, and any areas identified as priority for acquisition.

## 10A: Digital Elevation Model

3D representation of terrain's surface.

## 11A: Hillshade

A grayscale 3D representation of the earth's surface with the sun's relative position taken into account for shading the image.

## 12A: Base Map – All Data



## Appendix B: Existing Plan Connections

### IDOT: Illinois Long Range Transportation Plan 2019:

The primary purpose of the Illinois Long-Range Transportation Plan (LRTP) is to provide strategic direction for the development of the Illinois transportation system. The LRTP vision for transportation in Illinois is to provide innovative, sustainable, and multimodal transportation solutions that support local goals and grow Illinois' economy. One of the goals of the Greenways Plan is to connect longer pathways across the region for active transportation connectivity and outdoor recreation.

### IDNR: Illinois Wildlife Plan:

The Illinois Wildlife Action Plan (IWAP) creates guidelines around non-game species and their habitats. The Plan outlines strategic plans for each of seven habitat types and the best conservation strategies for the DNR and partner organizations to use to conserve vulnerable species. The plan is based on efforts to acquire and conserve land in this region through initiatives such as the Greenways Plan. Furthermore, the IWAP provides additional guidance on land acquisition to conserve important habitat.<sup>ii</sup>

### IDNR: Ecosystems Program - Ecosystems Partnerships:

Ecosystem partnership programs cover land across 86% of Illinois and provide long-term coordination for the efforts of stakeholders to conserve land and protect watersheds. The Ecosystems Program covers integrated technical assistance, assessment and monitoring, ecosystem projects, planning, and support grants, and ecosystem interpretation and education. The program has protected and restored thousands of acres of land and provided millions of dollars in funding, including greenways projects.<sup>iii</sup>

### IDNR: Grand Illinois Trails Concept:

The Grand Illinois Trail stretches 500 miles across the State of Illinois, crossing different terrains, towns, and covering one of America's oldest rail-trails. The idea was created in the 1900s and towns across the State enthusiastically supported the building of this green infrastructure. This is an example of one of Illinois' oldest greenways, and both informs and is informed by the Greenways Plan.<sup>iv</sup>

## Regional

### Bicycle & Pedestrian Plan for the Rockford Metropolitan Area:

The purpose of the Bicycle and Pedestrian Plan is to promote a safe and efficient transportation network for people that provides

a balanced, multi-modal system minimizing costs and impacts to the taxpayer, society, and the environment. The plan addresses the development of a region-wide system of on-street bicycle and pedestrian facilities to connect with existing shared use path facilities, existing and planned public transportation services and provide model development regulations and ordinances to promote and encourage bicycle- and pedestrian-friendly growth in the Rockford MPA. The Greenways Plan aims to increase active transportation, including biking and walking, in the region, connecting people to places they need to access. These two plans work closely to promote safe alternatives to vehicle travel.

### Greenways: A Green Infrastructure Plan for Boone and Winnebago Counties:

The planning effort for the 2015 Greenways Plan and Map was led by MPO staff under the direction and supervision of the Greenways Planning Committee, and the MPO Technical Committee and Policy Committee. The resulting recommendations are in response to these groups and the region's vision as a whole. The 2015 Greenways Plan and Map outlines the current greenways conditions and steps for further implementation.<sup>v</sup>

### Metropolitan Transportation Plan 2050:

Planning for transportation needs is essential to ensuring the Rockford Region has a balanced multi-modal transportation system that safely and efficiently moves people and goods. This plan addresses the transportation system in the Rockford Metropolitan Planning Area (MPA), consisting of the urbanized portions of Boone, Ogle, and Winnebago Counties, providing an innovative and sustainable framework for the region's transportation network over the next twenty to thirty years. The MTP 2050 will inform how greenways are built since they are part of the region's transportation network.<sup>vi</sup>

### Rockford Comprehensive Economic Development Strategy (CEDS):

Throughout this document, strategies and action items center on collaboration within the region and fostering efficient business development, expansion, diversification, job growth, and entrepreneurial enterprises across the region. The end goal of the CEDS document is to make the Northern Illinois Region a world-class, prosperous region with a resilient economic base and a superior quality of life that outperforms peer regions in job growth, capital investment, and innovation. Greenways are part of developing a healthier, more connected region and may boost economic development, bringing more tourists and industries to the region.

## Rockford Region Vital Signs: Regional Plan for Sustainable Development:

The Regional Plan for Sustainable Development (RPSD) puts forth an analysis and framework for promoting a sustainable community in the Rockford Region based upon the core principles of providing more transportation choices, promoting equitable and affordable housing, enhancing economic competitiveness, supporting existing communities, coordinating policies and leveraging investment, and valuing communities and neighborhoods in the Rockford MPA. The Vital Signs Plan is important for designing sustainable, equitable greenways in collaboration with other development plans for the region.

## Title VI & Environmental Justice Considerations:

This Title VI and Environmental Justice (EJ) Program reflects the Rockford MPO's commitment to implementing planning processes that are designed to protect against discrimination and to ensure that it provides fairness and consideration of issues impacting disadvantaged residents. It also provides a clear process that a resident may use if the individual believes they have been discriminated against in one of RPC's programs or activities. Finally, the Title VI Program outlines the strategies and tools the MPO utilizes to reach and involve all of its residents, including those who are historically harder to reach. These considerations are vital for greenways planning projects that have the potential to increase equitable access to natural spaces, active transportation opportunities, and regionally connective pathways.

## Local, County, and Corridor Boone County

### Boone County Comprehensive Plan:

The Boone County Comprehensive Plan establishes a community vision for the future and serves as a guide for development in Boone County over the next ten years. It was created through collaboration with county staff, elected officials, municipalities, and the general public. Developing greenways are part of neighborhood development and land use planning, and Boone County uses and contributes to the Greenways Plan and Map.

**Highway 173 Corridor Plan:** The Boone County Highway 173 Corridor Plan examines the long-range future of the 12-mile segment of Highway 173 in Boone County. The purpose of this plan is to identify detailed land use, transportation, and design recommendations for the length of the corridor. This plan explores different uses of the highway section that crosses various types of land use, developing recommendations to protect environmental assets in the area informed by greenways planning.

## Ogle County

### Ogle County: Amendatory Comprehensive Plan (2012 Update):

This comprehensive plan is the center-piece of the community development planning process, stating the county's development goals and outlining public policies for guiding future growth. It establishes an identifiable destination that allows both the governing body and private interests to plan and budget with an idea as to the direction the County may move in the future, and helps to ensure that future growth is not only anticipated, but planned for. The plan functions as a practical guide to coordinate day-to-day decisions so they make sense in the future. Ogle County is using this and the Greenways plan to develop strategies for controlled growth and increasing quality of life with natural spaces.

### Ogle County Greenways & Trails Plan:

The Ogle County Greenways & Trails Plan is the long-range master plan for the green infrastructure in the county. The plan serves multiple use and objectives, including (1) identifying the resources and opportunities for open space and recreational trail systems and (2) linking communities with one another and with the natural areas and cultural resource areas via greenways and trail network. It looks to utilize the strengths of the country to balance the environment, recreational needs, economic growth, and sustainability. This plan both informs and draws recommendations from the Greenways Plan.

### Ogle County Greenways Map:

The Ogle County Greenways Map is a long-range, visionary master plan for the green infrastructure of the region. It identifies the resources and opportunities for open space and recreational trail systems, linking communities with one another and with natural and cultural resource sites. The plan emphasizes the unique history and geography of the region and recognizes the relationship between the environment, recreational needs, and economic growth and sustainability. This planning process was initiated by Ogle County municipalities, planning and conservation organizations, and by recreational user groups and is a result of region greenways efforts including this Plan.<sup>vii</sup>

## Winnebago County

### Winnebago County Multi-Hazard Mitigation Plan:

The Winnebago County Multi-Hazard Mitigation Plan (MHMP) represents the integration of a community profile, hazard profile, mitigation strategies, and a Risk Priority Analysis profile into one plan. The MHMP is a stakeholder-driven document that a state, tribal, or local government can use to describe risks and vulnerabilities as well as long-term strategies and implementation approaches for reducing loss of life and property from natural disasters. The Greenways Plan can be used in conjunction with the Multi-Hazard Mitigation Plan to decrease risks from flood and heat and to provide greater community stability.

## Winnebago County Natural Resources

### Inventory:

The Winnebago County Natural Resources Inventory uses local environmental and resource data to provide a database to local decision-makers to use in planning efforts including greenways. The GIS data in the database includes parks, open spaces, forest preserves, wildlife habitats, wetlands, forested lands, soil classifications, and natural areas on both private and public lands.

viii

### Winnebago County: 2030 Land Resource Management Plan:

The 2030 Land Resources Management Plan ensures that change in the county occurs pursuant to the consensus of area stakeholders, such as civic and business leaders, various interest groups, citizens, and the County's municipalities and townships. The plan looks to accommodate an increased population with the proportional economic development, preserve and enhance both the urban and rural characters of the County, and minimize the impact of future development on natural resources, agriculture, and the environment. The Greenways Plan used this resource to provide specific land planning recommendations.

## Local

### City of Belvidere | Comprehensive Plan:

The city's current comprehensive plan sets out programs and policies, including natural space and greenways plans, that could be of great benefit for community members over a fifty-year timeframe. The plan was developed by city staff through collaboration with those in the community.

### City of Loves Park | Comprehensive Plan:

The City of Loves Park Comprehensive Plan acts as the City's official policy guide for future land use, development, and conservation within the community. It considers the needs and concerns of the community in the short term and projects future improvements and developments for the next 10-20 years. The primary purpose of the plan is to advance the welfare of people by creating an increasingly better, sustainable environment composed of three interrelated parts – social, economic, and built environment. This work will include greenways and other natural spaces, as well as collaboration with other local decision-making bodies.

### Village of Machesney Park | Comprehensive Plan:

This comprehensive plan sets forth long-range recommendations for the maintenance and enhancement of existing community areas, and for desirable improvements, developments, and redevelopments within the Village and its planning area. This will include natural space and greenways plans.

### Village of Poplar Grove | Comprehensive Plan:

The comprehensive plan serves as a guideline to use in making decisions and taking actions that will affect the future of the village. It covers a variety of topics including the village's history,

population and demographics, jurisdictional boundaries, natural resources, transportation infrastructure, community facilities, telecommunications and utilities, housing, and economic development. The Greenways Plan provides recommendations for many of these goals.

### City of Rockford | Comprehensive Plan:

The comprehensive plan has been adopted and revised since the 1980s and gives guidelines for the management of land use, transportation, community facilities and services, telecommunications, housing, economic development, neighborhoods, natural resources, historic preservation, community design, public participation, and monitoring implementation. The comprehensive plan guides the development of the community, as well as decisions about infrastructure, priorities, the economy, and the development of natural spaces and greenways. The comprehensive plan therefore both guides and benefits from the Greenways Plan.<sup>x</sup>

### City of Rockford | Stormwater Master Plan:

The purpose of the Stormwater Master Plan is to develop a comprehensive planning approach to manage storm water quality and quantity throughout Rockford. It helps to mitigate potential damage to property and infrastructure that may occur in the future. Greenways, as outlined in this plan, can provide many cost-effective stormwater management solutions.

### City of Rockford | Downtown Rockford Strategic Action Plan:

The overarching goals of this plan are to create a strategic vision to guide policy for the revitalization of Rockford's downtown and align land use, transportation, and urban design implementation strategies so the entire city can benefit from increased growth and development. Growth and development will involve natural spaces and greenways planning and may be guided by the Greenways Plan.

### City of Rockford | Envision North Main:

The Envision North Main Street Corridor Plan is the result of a collaborative process that included analyzing the existing conditions and opportunities, developing alternative improvement strategies, refining the preferred strategies, and establishing an implementation action plan. The planning process included a community workshop to brainstorm concepts for the corridor and a public open house to solicit community feedback on alternative strategies. The result is a vision for the corridor that is unique to Rockford, including greenway elements like active transit pathways and natural space.

### City of Rockford | Kishwaukee Street Corridor Revitalization Plan:

The Kishwaukee Street Corridor Revitalization Plan was initiated by the City of Rockford to establish a long-term vision for the future of this central artery through the City, linking Downtown Rockford on the north to the Chicago Rockford International Airport on the south. This document was created through collaboration with business-owners along the Kishwaukee Street corridor and describes specific land use changes, economic investment

strategies, and transportation improvements that could help revitalize the area. Related to this plan, the Greenways Plan aims to develop mobility across the city and provide aesthetically-pleasing natural spaces.

### **City of Rockford: Rockford Madison Street | Charrette Summary:**

The Madison Street Charrette was initiated to develop an integrated plan and implementation strategy to knit the corridor together. This focus group process leads to a consensus on the three-part organization of the plan: Mobility, Environment, and Place-Based Economic Development. In short, the consensus was that a coherent streetscape was needed to unify the corridor, a design with high environmental performance would both protect and emulate the Rock River, and that the most powerful project driver was the economic redevelopment of the Madison Corridor as a vibrant mixed-use space. The Greenways Plan provides recommendations for best practices in developing similar spaces.

### **City of Rockford | Rockford Riverwalk Vision Plan:**

The Rockford Riverwalk Vision Plan is focused on showing how a continuous pathway along both banks of the River can become a reality. It identifies important issues and opportunities, but stops short of laying out a plan for development; this will be done in the public arena at the project development stages for each increment of the Riverwalk. Its goal is to raise popular support for improving connections along the River rather than define a particular design. As development of the riverwalk continues, the Greenway Plan can inform decisions around mobility, equity, and environmental considerations.

### **City of Rockford | Rockford's 2020 Plan:**

Entering the 21st Century: Rockford's 2020 Plan serves as the city's comprehensive plan and acts as the official policy guide for future land use, development, and conservation within the community. The purpose is to lay the groundwork for creating a community that is a good place to live, work, raise a family, and enjoy life. As Rockford moves forward, the Greenways Plan will draw on relevant policy and provide guidelines for incorporating greenways into development decisions.

### **City of Rockford | South Main Revitalization Strategy:**

The South Main Revitalization Strategy develops a revitalization and implementation strategy for the South Main Street/Illinois Route 2 Corridor. The process sought to build upon programmed and pending improvements to the Corridor, including the Illinois Department of Transportation's (IDOT) roadway reconstruction of South Main Street, as well as a number of other studies and initiatives conducted around and within the South Main Corridor. Greenways Plan elements can be incorporated into revitalization strategies such as this one.

### **City of Rockford | West State Street Corridor Plan:**

This plan analyzes a four-mile stretch of State Street in Rockford, IL west of the Rock River. The plan looks at some of the more economically depressed areas in the city and seeks to create a strategy for energizing and revitalizing homes and businesses along the corridor, including with greenways-related best practices.

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# Appendix D: Public Participation and Comment

## Public Participation and Comment

While in-person forms of public participation ceased due to COVID-19, there was still a range of virtual and online opportunities for members of the public to review the updated Greenways Plan and Map.

The Greenways Working Group was convened in the fall of 2020 and consisted of representatives from a variety of public and non-profit organizations, including one community member. The working group met three times throughout the planning process to provide recommendations on the goals, objectives, and proposed updates in the plan. In October 21, 2020, the Greenways Working Group held their first meeting and briefly discussed the plan's goals and objectives. The second working group meeting was held on November 12, 2020 to review the first iterations of the draft maps. The third working group meeting was held on January 19, 2021, during which the updated plan and map was presented and discussed.

Additionally, in November of 2020, RPC launched a public-facing website page with information about the upcoming plan for members of the community to review and learn more.

Press releases about the plan were published in various local news sources and RPC social media on February 5, 2021 to announce the official public comment period from February 5 to March 7, 2021. Public comments can be found on the following pages, and responses can be found in Table D-1. These comments were responded to, reviewed, and if appropriate, incorporated into the final Greenways Plan and Map. The final draft was adopted by the Technical and Policy Committees on April 22, 2021 and April 30, 2021, respectively.

## Timeline

10/21/2020

- First working group meeting

11/12/2020

- Second working group meeting

1/10/2021

- Website launch

1/19/2021

- Third working group meeting

2/05/2021

- Public comment period begins, website briefly taken down for editing

3/07/2021

- Public comment period ends, website re-launched

3/23/2021

- RPC finishes incorporating public comments into final document

4/22/2021

- Final draft adopted by Technical Committee

4/30/2021

- Final draft adopted by Policy Committee

**Table D-1.** Public Comment Record

Name	Organization	Topic	Comment	Comment Response
Dan Kane	Boone County	Trails and Paths	Update path alignment along picksaw creek. Make sure it follows the road and aligns with new TAP submission.	Greenways map was updated to reflect the correct road alignment along Picasaw Creek.
Dan Kane	Boone County	Trails and Paths	Replace link to Grand Illinois Trail with <a href="https://www2.illinois.gov/dnr/recreation/greenwaysandtrails/Pages/GrandIllinoisTrail.aspx">https://www2.illinois.gov/dnr/recreation/greenwaysandtrails/Pages/GrandIllinoisTrail.aspx</a>	The link has been updated on page 55, citation iv for Section 9.
			<p>I have some additional input to share about site listed in Boone County as being both publicly owned and privately owned according to the legend color/cross-hatching identifiers. The following sites are owned by the BCCD and are therefore publicly owned. I think there is some confusion in that these sites are also encumbered by conservation easement agreements held by Openlands. These sites include:</p> <ul style="list-style-type: none"> <li>• Ballard Farm Conservation Area</li> <li>• Ipsen Road Conservation Area</li> <li>• Funderburg South Conservation Area</li> <li>• Rainbow Gardens Conservation Area</li> <li>• Kishwaukee Valley Conservation Area (note it is not Kishwaukee Bend Conservation Area)</li> <li>• Silberhorn Conservation Area</li> <li>• East County Line Conservation Area</li> <li>• The southern 40-acre parcel of Funderburg North Conservation Area</li> <li>• Luckey Woods Conservation Area</li> </ul> <p>I am not certain about some of the Agricultural Area sites. Several show a medium green background behind the cross-hatch? Are these properties also involved in some type of conservation easement other than the Ag Area designation? Everything else looks correct in the Boone County side of the map. Did the Belvidere Park District ever provide review comments?</p>	<p>The following sites were removed from the privately owned designation and assigned the status of 'publicly owned'. This designation change is reflected in the static and interactive map layers.</p>
Dan Kane	Boone County Conservation District	Publicly and Privately Owned Land		
Dan Kane	Boone County Conservation District	Outside Resources	I would advise adding a link to any United State Geological Survey real-time water guage sites so potential paddlers can pre-check water levels to help assess whether or not to get on the water at that time. Here is the link to the Belvidere gage: <a href="https://waterdata.usgs.gov/il/nwis/uv?site_no=05438500">https://waterdata.usgs.gov/il/nwis/uv?site_no=05438500</a>	Thank you for being a part of the Greenways Plan process. Your comment has been noted as a part of the public comment record.
Josh Franks	NRCS	Priority Protection Areas	Regarding Priority Protection Areas: Our wetland easement program is specific to areas greater than 51% hydric soils and 20 acres or more with the majority being cropland. The CRP program targets cropland as well and floodplains, steep lands are prioritized but other areas are eligible. I push our pollinator/monarch program with our smaller producers/organic folks since those pair well together. The majority of our programs are open to anyone that qualifies. Most all resource concerns are eligible. We do have landscape initiatives and there may be some funds specific to the driftless region which brings in the whole Pec watershed to Rockton but that is not known at this time for funding opportunities.	<p>Added three additional programs to the Agricultural Conservation Program Funding section; "• Conservation Reserve Program (CRP): Eligible farmers can receive technical and financial assistance to address soil, water, and related natural resource concerns on their land, encouraging cost-effective environmental enhancement.</p> <p>• Wetland Reserve Easements: Through four easement strategies of different time limits and legal parameters, applicants can work with the NRCS to turn private land, including farms, into wetland easements.</p> <p>• Working Lands for Monarch Butterflies: The NRCS also offers a program for working lands to obtain financial and technical support for the creation of habitat suitable for the iconic monarch butterfly."</p>

Name	Organization	Topic	Comment	Comment Response
Michael Smith	Studio GWA/ Working Group	Mobility Connections	Add transit stops and bus routes to interactive map. Look into adding a zoning later that identify commercial districts. Possible add grocery, retail points.	RMTD bus stops and fixed-routes were added to the Greenways Interactive Map.
Mike Groves	Winnebago Forest Preserves	Priority Protection Areas	I found a Land Advisory Committee document that outline specific criteria and questions with a rating system for how we go about determining if land is suitable to be purchased by the Forest Preserve. We are mainly looking at anything that is designated "Priority Acquisition" on the Greenways Map. That was the light green colored areas on the old Greenways Map. Ability to come up with funds and or grants to purchase these properties and ability to maintain them is going to be our biggest hurdle moving forward. I scanned a few pages out of the document highlighting our criteria and attached them to this email.	Thank you for being a part of the Greenways Plan process. Your comment has been noted as a part of the public comment record.
Dennis Anthony	Winnebago County SWCD	Land Use	I have a question about the data on page 24, where it shows the cultivated cropland for Winnebago County at only being 8% and the woody wetlands at 52%, not sure if the "cell count" column is correct, but the remaining columns got flipped?	Updated numbers using a corrected formula.
Dennis Anthony	Winnebago County SWCD	Regional Greenways Map: Data	Page 34 – Winnebago County Soil and Water Conservation District should be added	Added the Winnebago County Soil and Water District to list of organizations on page 34.
Dennis Anthony	Winnebago County SWCD	Privately Owned Lands	WCSWCD Conservation Easement #1 needs to be changed to privately owned.	WCSWCD Conservation Easement #1 was removed from the publicly owned lands layer and added to the privately owned lands layer. This change is reflected in all mapping products.
Tim Bragg	Rockford Park District	Municipal Parks	<p>If you don't have a list of all RPD sites, let me know. I know labeling all of the sites might present a challenge (labels overlapping due to sites in close proximity). If there's a need to prioritize; I would say the boulevards, circles and triangles could go without labels if the exhibits are getting a bit busy. These are maintained/mowed by the Park District, but are right-of-way owned by the City of Rockford.</p> <p>The other thing I would say is having labels for arterials and collector streets to give orientation for the map/exhibit user. I don't think it will be possible to get down to the local street level in terms of labels.</p> <p>I am attaching a list of park sites/facilities our Adm Assistant assembled recently for a co-worker.</p>	Labels were added for relevant arterials and collector streets to give orientation for the map/exhibit user.
Joni Denker	Rockford Park District	Parks	The only thing I noticed on the map is that there are several parks that are not included on the map, such as Sand Park. I didn't get a chance to go through for a list of parks not annotated.	MPO staff acquired an updated shapefile of Rockford Park District facilities. New facilities, boulevards, triangles, and circles were added to all mapping products.
Justin Krohn	Boone County	Trails and Paths	Add the following "Proposed Trail" designation to: 1. Along BUS20 from Winnebago/Boone County line to N. Appleton Rd in Belvidere 2. Along Squaw Prairie Rd from Belvidere North High School to Poplar Grove Rd.	The Paths and Trails Layer was edited to reflect the proposed trail designations. These edits were incorporated into all mapping products.
Greenways Working Group	N/A	Outside Resources	Add widget or link to i-View platform and other organization sites.	Two widgets were added to the Greenways Interactive Map. These widgets supplied a link to RPC's Greenways Story Map and Prairie State Coalition's I-View Mapping Platform.
Arieta Juliano	N/A	Trails and Paths	Thank you. I was able to view the map and was happy to see that a path on Harlem rd, back side of Rock Cut, is in the plan. We live in that area and have seen how dangerous the road is for bikers and hikers going to the back entrance of the park. There has been at least one biker killed on the road in recent history and we constantly have to be on alert while driving along that stretch. Do you have any idea if constructing a path between Perryville and the back park entrance is in the near future?	We do not have any knowledge of a future project involving constructing a path between Perryville and the back park entrance at this time.
Zachary Grycan	Natural Land Institute	Protected Lands	Good afternoon, I just tried sending you an updated shapefile for NLI protected lands that contains the Lin-McGeachie Woods Preserve shape, is there still time to edit that? Wouldn't have thought much about it but the preserve will be open to the public. Message was blocked a couple of times when I tried emailing an attachment, is there still time to add the shape?	The updated shapefile was received and added to the interactive and static Greenways map layers.

## Sydney Turner

---

**From:** Dan Kane  
**Sent:** Wednesday, February 3, 2021 1:36 PM  
**To:** Justin Krohn; Julia Halsted; Sydney Turner  
**Cc:** Kevin Catlin; Isamari Mandujano  
**Subject:** RE: Greenways Plan Underway

Great contribution to the regional greenway plan Justin!

This is for Shelby:

When I clicked on the link to the Grand Illinois Trail the link to me to the IDNR website and was not a direct link to the Grand Illinois Trail component. Here is the link that will take users to the GIT component: <https://www2.illinois.gov/dnr/recreation/greenwaysandtrails/Pages/GrandIllinoisTrail.aspx>

Also, due to risk management and insurance liability, the conservation & recreation agencies along the Kishwaukee River do not list the river as a “water trail.” Doing so implies there is management occurring and none of the agencies (that I am aware of) are conducting management activities on this naturally flowing, wild river. So we have no designation for a water trail on the Kishwaukee River. There are paddle craft put-in/take-out sites (canoe/kayak launches), but we do not identify the river as a trail. And, I would advise adding a link to any United State Geological Survey real-time water guage sites so potential paddlers can pre-check water levels to help assess whether or not to get on the water at that time. Here is the link to the Belvidere gage: [https://waterdata.usgs.gov/il/nwis/uv?site\\_no=05438500](https://waterdata.usgs.gov/il/nwis/uv?site_no=05438500)

Dan

Daniel J. Kane, LPG  
Executive Director  
Boone County Conservation District

**From:** Justin Krohn  
**Sent:** Wednesday, February 3, 2021 12:11 PM  
**To:** The Team at Region 1 Planning Council; Sydney Turner  
**Cc:** Kevin Catlin; Isamari Mandujano; Dan Kane  
**Subject:** RE: Greenways Plan Underway

Based on public comments, elected officials, County Comprehensive Plan document and research; please forward the following recommendations onto the greenways plan route update group – add the following “Proposed Trail” designation to:

1. Along BUS20 from Winnebago/Boone County line to N. Appleton Rd in Belvidere
2. Along Squaw Prairie Rd from Belvidere North High School to Poplar Grove Rd.

Thank you,

Justin D. Krohn, P.E.  
Boone County Engineer

## Shelby Best

---

**From:** Tim Bragg  
**Sent:** Wednesday, February 3, 2021 9:12 AM  
**To:** Shelby Best  
**Cc:** Alexandra Rosander  
**Subject:** RE: Greenways Working Group - January Meeting

Shelby:

I am attaching a list of park sites/facilities our Adm Assistant assembled recently for a co-worker. I hope this will be of use to you and Alex.

I had emailed Sarah about the Park search matter yesterday-hopefully she won't think RPD is being aggressive in getting that matter addressed!

**From:** Shelby Best  
**Sent:** Wednesday, February 3, 2021 8:11 AM  
**To:** Tim Bragg  
**Cc:** Joni Denker; Tom Lind; Alexandra Rosander  
**Subject:** RE: Greenways Working Group - January Meeting

Thanks, Tim.

We collected the RPD sites from Prairie State Conservation Coalition's [iView data](#), but I am cc'ing Alex here so she can follow up with you on getting an updated list from your team directly.

Also, I saw Joni's note about WinGIS. I've passed that along and they said it should be fixed today.

Shelby Best  
*Environmental & Sustainability Specialist*

**From:** Tim Bragg  
**Sent:** Tuesday, February 2, 2021 2:56 PM  
**To:** Shelby Best  
**Cc:** Joni Denker; Tom Lind  
**Subject:** FW: Greenways Working Group - January Meeting

Shelby:

See the first part of Joni's email. If you don't have a list of all RPD sites, let me know. I know labeling all of the sites might present a challenge (labels overlapping due to sites in close proximity). If there's a need to prioritize, I would say the boulevards, circles and triangles could go without labels if the exhibits are getting a bit busy. These are maintained/mowed by the Park District, but are right-of-way owned by the City of Rockford.

The other thing I would say is having labels for arterials and collector streets to give orientation for the map/exhibit user. I don't think it will be possible to get down to the local street level in terms of labels.

Thanks-I will await the opportunity to see the draft document.

Tim B.

**From:** Joni Denker  
**Sent:** Tuesday, February 2, 2021 8:12 AM  
**To:** Tim Bragg; Tom Lind  
**Subject:** RE: Greenways Working Group - January Meeting

Hi Tim,  
Sorry for my late reply. I was out sick several days last week. The only thing I noticed on the map is that there are several parks that are not included on the map, such as Sand Park. I didn't get a chance to go through for a list of parks not annotated.

A side note, is there a reason the park search map on WinGIS isn't working? It seems like it hasn't been working in some time.

Best,

**Joni Denker**  
*Conservation Supervisor*  
**Rockford Park District**

**From:** Tim Bragg  
**Sent:** Tuesday, January 26, 2021 11:05 AM  
**To:** Joni Denker; Tom Lind  
**Subject:** FW: Greenways Working Group - January Meeting

Joni/Tom:

In addition to the proposed draft maps; this version of the Greenways plan will also have an interactive map-here's the link below. Tom-do you think the interactive map would be the better tool to show the natural surface trails at Atwood and Searls?

**From:** Shelby Best  
**Sent:** Tuesday, January 19, 2021 9:33 AM  
**To:** Chris Baer; Dan Kane; Dennis Anthony; Harry Adams; John Nelson; Josh Franks; Josh Sage; Kerry Leigh; Mark Miller; Mark Pentecost; Michael Smith; Mike Groves; Tim Bragg; Tina Dawson Scott; Sydney Turner; Alexandra Rosander  
**Subject:** Greenways Working Group - January Meeting

Good morning,

You can download the maps we will be reviewing during today's meeting here:

<https://www.dropbox.com/t/MhmBHgyBPkunkava>

Here is the latest interactive map draft:

<https://wingis.maps.arcgis.com/apps/webappviewer/index.html?id=14e89dd5b8ff4c1a9beb0acf8c08c11d>

Thank you,  
Shelby

**Shelby Best**

*Environmental & Sustainability Specialist*

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COLLABORATIVE PLANNING FOR NORTHERN ILLINOIS



## Shelby Best

---

**From:** Franks, Josh - NRCS, Rockford, IL  
**Sent:** Wednesday, January 20, 2021 12:41 PM  
**To:** Shelby Best  
**Cc:** Alexandra Rosander  
**Subject:** RE: Greenways Priority Protection Areas Follow Up

Good afternoon,

[REDACTED] Our wetland easement program is specific to areas greater than 51% hydric soils and 20 acres or more with the majority being cropland. The CRP program targets cropland as well and floodplains, steep lands are prioritized but other areas are eligible. I push our pollinator/monarch program with our smaller producers/organic folks since those pair well together. The majority of our programs are open to anyone that qualifies. Most all resource concerns are eligible. We do have landscape initiatives and there may be some funds specific to the driftless region which brings in the whole Pec watershed to Rockton but that is not known at this time for funding opportunities.

I hope this helps.

Josh

**From:** Shelby Best  
**Sent:** Wednesday, January 20, 2021 11:42 AM  
**To:** Franks, Josh - NRCS, Rockford, IL  
**Cc:** Alexandra Rosander  
**Subject:** Greenways Priority Protection Areas Follow Up

Hi Josh,

[REDACTED] I wanted to follow up on our conversation yesterday about the Greenway's Plan priority protection and acquisition areas. Are you able to provide some more specific details on what the NRCS policy is in regards to identifying land for protection and if you currently have specific areas already identified?

Thank you,  
Shelby

**Shelby Best**  
*Environmental & Sustainability Specialist*

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COLLABORATIVE PLANNING FOR NORTHERN ILLINOIS

## Shelby Best

---

**From:** Zach Grycan

**Sent:** Wednesday, March 3, 2021 5:10 PM

**To:** Shelby Best

**Subject:** Greenways Plan

Shelby,

Good afternoon, I just tried sending you an updated shapefile for NLI protected lands that contains the Lin-McGeachie Woods Preserve shape, is there still time to edit that? Wouldn't have thought much about it but the preserve will be open to the public. Message was blocked a couple of times when I tried emailing an attachment, is there still time to add the shape?

Thanks,

--

**Zachary Grycan** | *Director of Stewardship*



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## Shelby Best

---

**From:** Dan Kane  
**Sent:** Tuesday, March 2, 2021 2:34 PM  
**To:** Shelby Best  
**Subject:** RE: Greenways Draft Plan & Map for Public Comment

Good Afternoon Shelby,

I have some additional input to share about site listed in Boone County as being both publicly owned and privately owned according to the legend color/cross-hatching identifiers. The following sites are owned by the BCCD and are therefore publicly owned. I think there is some confusion in that these sites are also encumbered by conservation easement agreements held by Openlands. These sites include:

- Ballard Farm Conservation Area
- Ipsen Road Conservation Area
- Funderburg South Conservation Area
- Rainbow Gardens Conservation Area
- Kishwaukee Valley Conservation Area (note it is not Kishwaukee Bend Conservation Area)
- Silberhorn Conservation Area
- East County Line Conservation Area
- The southern 40-acre parcel of Funderburg North Conservation Area
- Luckey Woods Conservation Area

I am not certain about some of the Agricultural Area sites. Several show a medium green background behind the cross-hatch? Are these properties also involved in some type of conservation easement other than the Ag Area designation?

Everything else looks correct in the Boone County side of the map. Did the Belvidere Park District ever provide review comments?

Dan

Daniel J. Kane, LPG  
Executive Director

**From:** Shelby Best  
**Sent:** Thursday, February 11, 2021 2:25 PM  
**To:** Jason Snudden; Beth Baranski; Brent Anderson; Charles Freeman; Charlie Oliver; Chuck Martin; Cindy Skrukrud; Cliff Runyard; Colin Belle; Guif, Daniel; Dan Kane; Dennis Anthony; Dulka, Anthony; Gordon Geddes; Greg Maurice; White, Gregory; Jeff Levato; Joanna Colletti; Justin Krohn; Kerry Leigh; Laura Marcasciano; Michelle Gibson; Miller, Nadine; Neill Sachs; Ryan Kerch; Sarah Berg; Scott Kuykendall; Sean Von Bergen; Russell Caveny  
**Subject:** Greenways Draft Plan & Map for Public Comment

The 2021 Greenways Plan & Map drafts can be found here: <http://r1planning.org/greenways-plan>. We are accepting public comments through March 7<sup>th</sup>.

Shelby Best  
*Environmental & Sustainability Specialist*

**From:** Kari Kampen  
**Sent:** Thursday, February 11, 2021 1:03 PM  
**To:** Michelle Gibson; Jason Snudden  
**Subject:** Jan 2019 GW report

Hello  
See attached. Look at Feb 21 tab.

## **Shelby Best**

---

**From:** Dennis Anthony  
**Sent:** Tuesday, February 23, 2021 11:30 AM  
**To:** Shelby Best  
**Subject:** RE: Greenways plan comment

Page 34 – Winnebago County Soil and Water Conservation District should be added

Dennis

**From:** Dennis Anthony  
**Sent:** Tuesday, February 23, 2021 11:27 AM  
**To:** Shelby Best  
**Subject:** Greenways plan comment

Shelby,

I have a question about the data on page 24, where it shows the cultivated cropland for Winnebago County at only being 8% and the woody wetlands at 52%, not sure if the “cell count” column is correct, but the remaining columns got flipped?

Thanks,

***Dennis Anthony***  
Executive Director  
Winnebago County SWCD

# **OPERATIONS & ADMINISTRATIVE COMMITTEE**

**RESOLUTION  
OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

2021 CR \_\_\_\_\_

SUBMITTED BY: OPERATIONS AND ADMINISTRATIVE COMMITTEE

---

**RESOLUTION ADOPTING PROCEDURES FOR REMOTE MEETING ATTENDANCE  
PURSUANT TO THE ILLINOIS OPEN MEETINGS ACT, 5 ILCS 120/7**

---

**WHEREAS**, on June 25, 2021, Governor J.B. Pritzker issued a new Gubernatorial Disaster Proclamation due to the COVID-19 pandemic, which shall remain in effect until July 24, 2021; and

**WHEREAS**, for Open Meetings Act purposes (5 ILCS 120/1 *et seq.*) (the “Act”), the Proclamation provides in relevant part that due to the ongoing public health concerns, Governor Pritzker renders in-person attendance of more than ten people at the regular meeting location not feasible. However, Governor Pritzker is not expected to extend the Proclamation after July 24, 2021;

**WHEREAS**, pursuant to section (c) of the Act, 5 ILCS 120/7(c), “A majority of the public body may allow a member to attend a meeting by other means only in accordance with and to the extent allowed by rules adopted by the public body”; and

**WHEREAS**, upon the expiration of the Proclamation, the Winnebago County Board desires to return to all in-person meetings and comply with the requirements of the Act; and

**WHEREAS**, the Winnebago County Board has determined that it is appropriate to adopt procedures to allow members of the public body to attend meetings by other means, which shall include video or audio conference, and satisfy the requirements in the Act and provided herein.

**THEREFORE, BE IT RESOLVED** by the County Board of the County of Winnebago, Illinois as follows:

- A. Pursuant to section (a) of the Act, 5 ILCS 120/7(a), if a quorum of the members of the Winnebago County Board is physically present as required by Section 2.01 of the Act, a majority of those members may allow a member of that body to attend the meeting by other means (video or audio) if the member is prevented from physically attending because of the following reasons:
  - i. Personal illness or disability; or
  - ii. Employment purposes; or



- iii. the business of the public body; or
- iv. A family or other emergency.

B. Pursuant to section (b) of the Act, 5 ILCS 120/7(b), a member wishing to attend a meeting by video or audio conference must notify the Clerk of the County Board before the meeting unless advance notice is impractical.

**BE IT FURTHER RESOLVED** that this Resolution shall be in full force and effect immediately upon its adoption.

**BE IT FURTHER RESOLVED**, that the Clerk of the County Board shall prepare and deliver certified copies of this Resolution to the County Board Chairman and County Administrator.

Respectfully submitted,  
**OPERATIONS AND ADMINISTRATIVE COMMITTEE**

**AGREE**

**DISAGREE**

\_\_\_\_\_  
Keith McDonald, Chairman

\_\_\_\_\_  
Keith McDonald, Chairman

\_\_\_\_\_  
John Butitta, Vice Chairman

\_\_\_\_\_  
John Butitta, Vice Chairman

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Joe Hoffman

\_\_\_\_\_  
Joe Hoffman

\_\_\_\_\_  
Dorothy Redd

\_\_\_\_\_  
Dorothy Redd

\_\_\_\_\_  
Jaime Salgado

\_\_\_\_\_  
Jaime Salgado

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

---

Joseph Chiarelli, Chairman of the  
County Board of the County of Winnebago,  
Illinois

ATTEST:

---

Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois

# **PUBLIC WORKS COMMITTEE**



## Resolution Executive Summary

**Prepared By:** Winnebago County Highway Department

**Committee:** Public Works Committee

**Committee Date:** July 13, 2021

**Resolution Title:** Resolution Authorizing the Award of a Bid for Shirland/Rockton Road Resurfacing from Meridian Road to the Rockton Village Limits (Section 20-00680-00-RS)

**County Code:** PWC Resolution #21-019

**Board Meeting Date:** July 22, 2021

### Budget Information:

Was item budgeted?	yes	Appropriation Amount:	\$1,300,000
If not, explain funding source:			
ORG/OBJ/Project Code:	469-46330	Budget Impact:	\$1,241,496.67

### Background Information:

Rebuild Illinois (RBI) funds are being used for this widening and resurfacing of 5 miles of Shirland/Rockton Road. The higher amount being appropriated is so that we can charge RBI funds for construction engineering and inspection by County engineering personnel. Work will be completed by early fall 2021.

### Recommendation:

Award to low bidder Rock Road Companies, Inc.

### Contract/Agreement:

Contracts will be signed after approval of award by the County Board.

### Legal Review:

By the State Attorney's office

### Follow-Up:

**RESOLUTION OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

**20-CR-XXX**

**SUBMITTED BY: PUBLIC WORKS COMMITTEE  
SPONSORED BY: DAVE TASSONI**

**RESOLUTION AUTHORIZING THE AWARD OF A BID FOR  
SHIRLAND/ROCKTON ROAD RESURFACING FROM  
MERIDIAN ROAD TO THE ROCKTON VILLAGE LIMITS  
AND FOR APPROPRIATING REBUILD ILLINOIS FUNDS  
(SECTION: 20-00680-00-RS)**

**WHEREAS**, the County of Winnebago has planned to resurface Shirland/Rockton Road from Meridian Road to the village limits of Rockton; and

**WHEREAS**, in connection with said project, three bids were received, as shown on the attached bid tab, at the Winnebago County Highway Department on July 8, 2021 for Section 20-00680-00-RS with the low bid being from **Rock Road Companies, Inc. in the amount of \$1,241,496.67**; and

**WHEREAS**, it would be in the public interest to award this project to the low bidder Rock Road Companies, Inc. in the amount of \$1,241,496.67 and to appropriate from the County's Rebuild Illinois (RBI) Funds the amount of \$1,300,000 for construction and construction engineering.

**NOW THEREFORE BE IT RESOLVED** by the County Board of the County of Winnebago, Illinois that the low bid received on July 8, 2021 for Section 20-00680-00-RS from Rock Road Companies, Inc. in the amount of \$1,241,496.67 is hereby awarded, that the County Board Chairman is authorized to execute on behalf of the County of Winnebago a contract with Rock Road Companies, Inc. for the above noted work and that the amount of \$1,300,000.00 is appropriate from the County's RBI funds via BLR 09110 in substantially the form attached hereto; and

**BE IT FURTHER RESOLVED** that the Resolution shall be in full force and effect immediately upon its adoption; and

**BE IT FURTHER RESOLVED** that the Clerk of the County Board is hereby authorized to prepare and deliver certified copies of this Resolution to the Winnebago County Auditor, Treasurer and County Engineer.

Respectfully submitted  
PUBLIC WORKS COMMITTEE

AGREE

DISAGREE

  
\_\_\_\_\_  
Dave Tassoni, Chairman

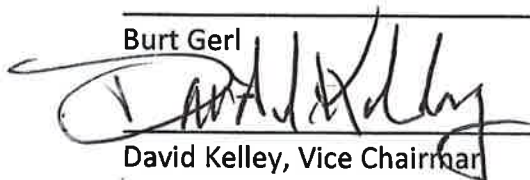
\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Burt Gerl

  
\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jas Bilich

  
\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Jim Webster

  
\_\_\_\_\_  
Kevin McCarthy

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joe Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois





**Resolution for Improvement  
Under the Illinois Highway Code**



Is this project a bondable capital improvement?

☒ Yes ☐ No

Resolution Type

Original

Resolution Number

Section Number

20-00680-00-RS

BE IT RESOLVED, by the Board

of the County

Governing Body Type

Local Public Agency Type

of Winnebago

Name of Local Public Agency

Illinois that the following described street(s)/road(s)/structure be improved under

the Illinois Highway Code. Work shall be done by Contract

Contract or Day Labor

For Roadway/Street Improvements:

Name of Street(s)/Road(s)	Length (miles)	Route	From	To
Shirland/Rockton Road	5.2	CH-9	Meridain Road	Rockton Village Limits

For Structures:

Name of Street(s)/Road(s)	Existing Structure No.	Route	Location	Feature Crossed

BE IT FURTHER RESOLVED,

1. That the proposed improvement shall consist of

Resurfacing and construction engineering for Shirland/Rockton Road from Meridian Road to the Roscoe Village Limits. Rebuild Illinois (RBI) funds are being appropriated to pay for construction, construction engineering and other related work

2. That there is hereby appropriated the sum of one million three hundred thousand

Dollars ( \$1,300,000.00 ) for the improvement of

said section from the Local Public Agency's allotment of Motor Fuel Tax funds.

BE IT FURTHER RESOLVED, that the Clerk is hereby directed to transmit four (4) certified originals of this resolution to the district office of the Department of Transportation.

I, Lori Gunmow

County

Clerk in and for said County

Name of Clerk

Local Public Agency Type

Local Public Agency Type

of Winnebago

Name of Local Public Agency

in the State aforesaid, and keeper of the records and files thereof, as provided by

statute, do hereby certify the foregoing to be a true, perfect and complete original of a resolution adopted by

Board

of Winnebago

at a meeting held on July 22, 2021

Governing Body Type

Name of Local Public Agency

Date

IN TESTIMONY WHEREOF, I have hereunto set my hand and seal this 22th day of July, 2021

Day

Month, Year

(SEAL)

Clerk Signature

Date

**Approved**

Regional Engineer

Department of Transportation

Date



## Tabulation of Bids - 5 Bidders

Local Public Agency

County

Section Number

Letting Date

Winnebago County Highway

Winnebago

20-00680-00-RS

07/08/21

Approved  
Engineer's Estimate

Attended By  
(IDOT Representative(s))

\$0.00

Bidder's Name	Curran Contracting Co.	Rock Road Companies, Inc.	William Charles Construction Co		
Bidder's Address	286 Memorial Ct	P.O. Box 1818	833 Featherstone Road		
City, State, Zip	Crystal Lake, IL 60014	Janseville, WI 53547-181	Rockford, IL 61107		
Proposal Guarantee					
Terms					

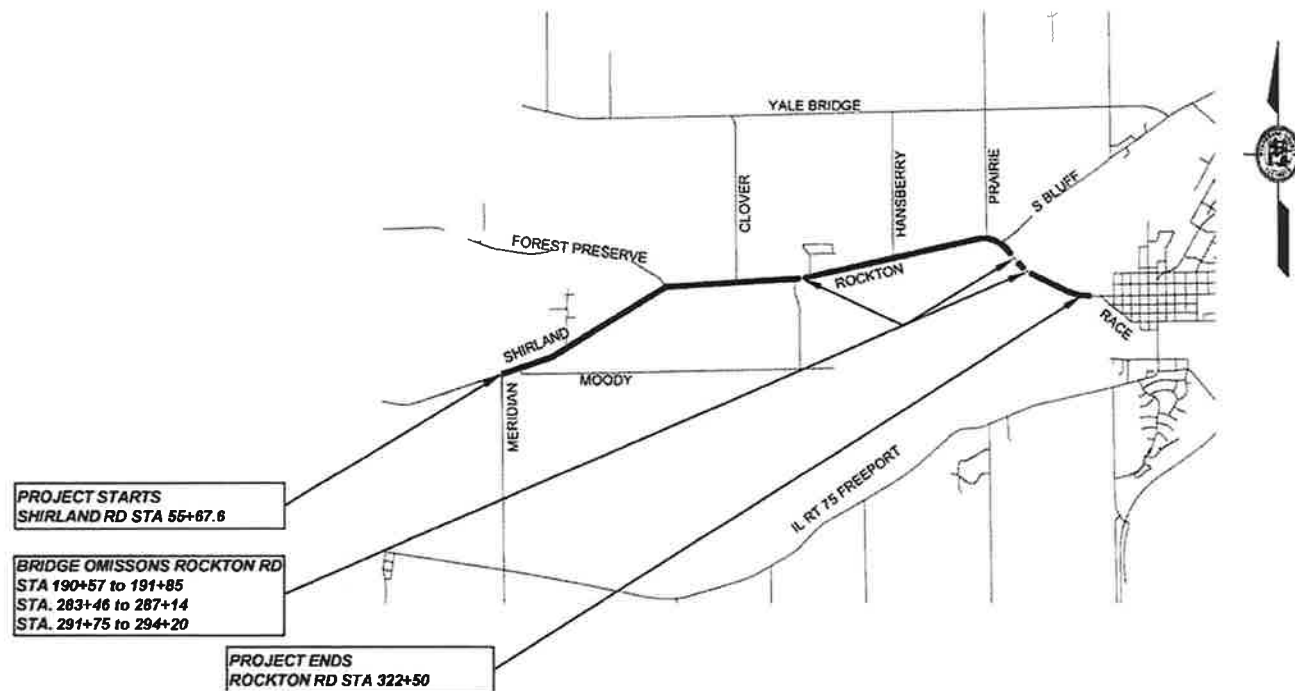
### Approved Engineer's Estimate

Item No.	Item	Delivery	Unit	Quantity	Unit Price	Total	Unit Price	Total	Unit Price	Total	Unit Price	Total	Unit Price	Total	Unit Price	Total
40300200	BIT MATLS PR CT		TON	146		\$0.00	\$0.0100	\$1.46	\$0.0100	\$1.46	\$0.0100	\$1.46		\$0.00		\$0.00
40300500	COVER COAT AGG		TON	138		\$0.00	\$0.0100	\$1.38	\$0.0100	\$1.38	\$1.0000	\$138.00		\$0.00		\$0.00
40600990	TEMPORARY RAMP		SQ YD	140		\$0.00	\$18.0000	\$2,520.00	\$14.0000	\$1,960.00	\$0.0100	\$1.40		\$0.00		\$0.00
40603340	HMA SC "D" N70		TON	10330		\$0.00	\$64.0000	\$661,120.00	\$63.0000	\$650,790.00	\$67.1500	\$693,659.50		\$0.00		\$0.00
44000153	HMA SURF REM 1		SQ YD	92234		\$0.00	\$1.2400	\$114,370.16	\$1.0000	\$92,234.00	\$1.3000	\$119,904.20		\$0.00		\$0.00
48102100	AGG WEDGE SHLD TY B		TON	657		\$0.00	\$9.7500	\$6,405.75	\$25.0000	\$16,425.00	\$46.0000	\$30,222.00		\$0.00		\$0.00
54200108	SHOULDER RUM STRIP		FOOT	76048		\$0.00	\$0.6000	\$45,628.80	\$0.4000	\$30,419.20	\$0.4000	\$30,419.20		\$0.00		\$0.00
78001110	PAINT PVT MK LINE 4		FOOT	73377		\$0.00	\$0.2100	\$15,409.17	\$0.1500	\$11,006.55	\$0.1500	\$11,006.55		\$0.00		\$0.00
78001180	PAINT PVT MK LINE 24		FOOT	240		\$0.00	\$2.3000	\$552.00	\$3.0500	\$732.00	\$3.0000	\$720.00		\$0.00		\$0.00
X7010216	TRAF CONT & PROT SPL		L SUM	1		\$0.00	\$74,000.000	\$74,000.00	\$5,585.5700	\$5,585.57	\$12,000.000	\$12,000.00		\$0.00		\$0.00
Z0013798	CONSTRUCTION LAYOU		L SUM	1		\$0.00	\$3,200.0000	\$3,200.00	\$0.0100	\$0.01	\$0.0100	\$0.01		\$0.00		\$0.00
54390180	INSERTION CUL LIN 24		FOOT	54		\$0.00	\$248.0000	\$13,392.00	\$194.3800	\$10,496.52	\$175.0000	\$9,450.00		\$0.00		\$0.00
54390210	INSERTION CUL LIN 30		FOOT	154		\$0.00	\$225.0000	\$34,650.00	\$236.1200	\$36,362.48	\$180.0000	\$27,720.00		\$0.00		\$0.00
28100107	STONE RIPRAP CL A4		SQ YD	48		\$0.00	\$115.0000	\$5,520.00	\$85.0000	\$4,080.00	\$85.0000	\$4,080.00		\$0.00		\$0.00
40600982	HMA SURF REM BUTT JT		SQ YD	1185		\$0.00	\$12.0000	\$14,220.00	\$8.0000	\$9,480.00	\$38.0000	\$45,030.00		\$0.00		\$0.00
40600827	P LB MM IL-4.75 N50		TON	5165		\$0.00	\$83.5000	\$431,277.50	\$70.5000	\$364,132.50	\$74.7000	\$385,825.50		\$0.00		\$0.00
40800050	INCIDENTAL HMA SURF		TON	82		\$0.00	\$195.0000	\$15,990.00	\$95.0000	\$7,790.00	\$347.5000	\$28,495.00		\$0.00		\$0.00
<b>Total Bid:</b>						As Read:	\$1,438,258.22		\$1,241,496.67		\$1,398,672.82					
						As Calculated:	\$1,438,258.22		\$1,241,496.67		\$1,398,672.82			\$0.00		\$0.00
						% Over/Under:										



STATE OF ILLINOIS  
**WINNEBAGO COUNTY HIGHWAY DEPARTMENT**  
PLANS FOR SHIRLAND ROAD & ROCKTON ROAD RESURFACING  
SECTION NO.: 20-00680-00-RS

**SHIRLAND ROAD & ROCKTON ROAD  
RESURFACING**



**PROJECT LOCATION MAP**



## Resolution Executive Summary

**Prepared By:** Winnebago County Highway Department

**Committee:** Public Works Committee

**Committee Date:** July 13, 2021

**Resolution Title:** Resolution Authorizing the Award of a Bid for Latham Road Culvert Replacements from Meridian Road to Owen Center (Section 21-00684-00-DR)

**County Code:** PWC Resolution #21-020

**Board Meeting Date:** July 22, 2021

### Budget Information:

Was item budgeted? Yes	Appropriation Amount: \$ 49,035.47
If not, explain funding source:	
ORG/OBJ/Project Code: 461-46330	Budget Impact: \$ 49,035.47

### Background Information:

This contract is to replace in the summer of 2021 deteriorated larger size culverts in anticipation of the widening and resurfacing of this section of Latham Road in FY 2022.

### Recommendation:

Award to low bidder

### Contract/Agreement:

Contracts will be signed after approval of award by the County Board.

### Legal Review:

By the State Attorney's office

### Follow-Up:

**RESOLUTION OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

**20-CR-XXX**

**SUBMITTED BY: PUBLIC WORKS COMMITTEE  
SPONSORED BY: DAVE TASSONI**

**RESOLUTION AUTHORIZING THE AWARD OF A BID FOR  
LATHAM ROAD CULVERT REPLACEMENTS FROM  
MERIDIAN ROAD TO OWEN CENTER ROAD  
(SECTION: 21-00684-00-DR)**

**WHEREAS**, the County of Winnebago is planning to widen and resurface Latham Road between Meridian Road and Owen Center Road; and

**WHEREAS**, before any resurfacing work can be done several culvert on Latham Road between Meridian Road and Owen Center Road need to be replaced; and

**WHEREAS**, in connection with said project, 3 bids were received, as shown on the attached bid tab, at the Winnebago County Highway Department on July 6, 2021 for Section 21-00684-00-DR with the low bid being from Dale's Plumbing, Inc. in the amount of \$49,035.47; and

**WHEREAS**, it would be in the public interest to award this project to the low bidder Dale's Plumbing, Inc. in the amount of \$49,035.47

**NOW THEREFORE BE IT RESOLVED** by the County Board of the County of Winnebago, Illinois that the low bid received on July 6, 2021 for Section 21-00684-00-RS from Dale's Plumbing Inc. in the amount of \$49,035.47 is hereby awarded, and that the County Board Chairman is authorized to execute on behalf of the County of Winnebago a contract with Dale's Plumbing for the above noted work; and

**BE IT FURTHER RESOLVED** that the Resolution shall be in full force and effect immediately upon its adoption; and

**BE IT FURTHER RESOLVED** that the Clerk of the County Board is hereby authorized to prepare and deliver certified copies of this Resolution to the Winnebago County Auditor, Treasurer and County Engineer.

Respectfully submitted  
PUBLIC WORKS COMMITTEE

AGREE

DISAGREE



\_\_\_\_\_  
Dave Tassoni, Chairman


\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Burt Gerl



\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jas Bilich



\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Jim Webster



\_\_\_\_\_  
Kevin McCarthy

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joe Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

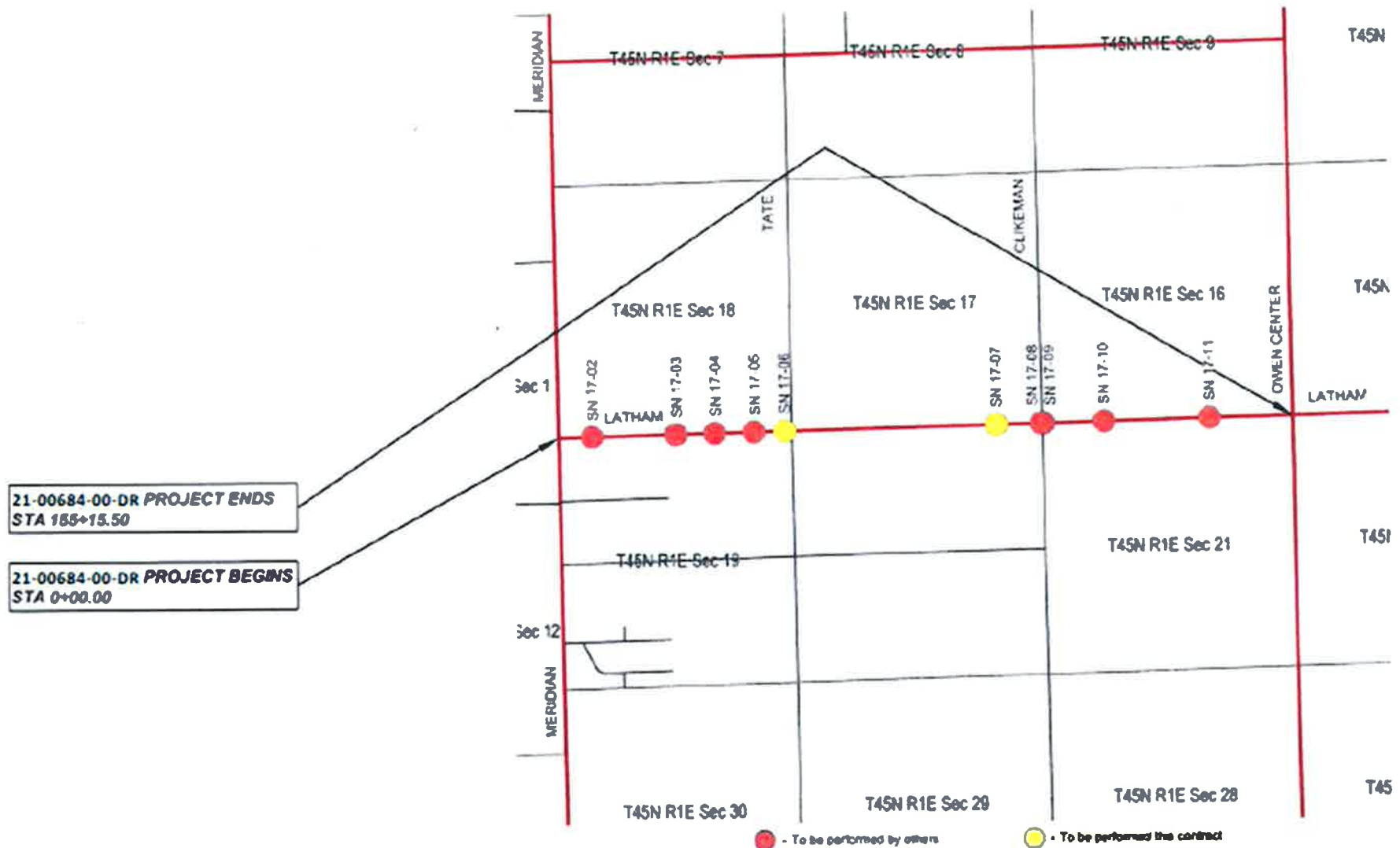
ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois





# LATHAM ROAD CULVERT REPLACEMENT





## Resolution Executive Summary

**Prepared By:** Winnebago County Highway Department

**Committee:** Public Works Committee

**Committee Date:** July 13, 2021

**Resolution Title:** Resolution Authorizing the Execution of a Local Public Agency Amendment #1 for Federal Participation for Rehabilitation of the Alpine Road Bridge over Forest Hills Road (Section 19-00620-00-BR)

**County Code:** PWC Resolution #21-021

**Board Meeting Date:** July 22, 2021

### Budget Information:

Was item budgeted? yes	Appropriation Amount: \$960,000 (previously appropriated)
If not, explain funding source:	
ORG/OBJ/Project Code: 469-46330	Budget Impact: \$960,000

### Background Information:

The original agreement, approved by the County Board in March of 2021, included federal participation in the amount of \$3,256,000.00. This amendment will allocate an additional \$486,800, for a total of \$3,742,800.00, in federal dollars to cover the higher construction bid amount, awarded by the state in April of 2021. Rebuild Illinois (RBI) funds are being used for the County's match. Construction is split 80/20 (Federal/County).

### Recommendation:

Recommends approval for the additional federal dollars to offset the County's local funds.

### Contract/Agreement:

Will be sent to the State for final execution after approval by the County Board.

### Legal Review:

By the State Attorney's office

### Follow-Up:

**RESOLUTION OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

**21-CR-XXX**

**SUBMITTED BY: PUBLIC WORKS COMMITTEE  
SPONSORED BY: DAVE TASSONI**

**RESOLUTION AUTHORIZING THE EXECUTION OF A LOCAL PUBLIC  
AGENCY AMENDMENT #1 FOR FEDERAL PARTICIPATION FOR REHABILITATION  
OF THE ALPINE ROAD BRIDGE OVER FOREST HILLS ROAD  
(SECTION 19-00620-00-BR)**

**WHEREAS** on March 12, 2021 through County Board resolution 2021 CR 023 the Winnebago County Board approved the execution of a Local Public Agency Agreement for Federal Participation with the Illinois Department of Transportation (IDOT) for the rehabilitation of Alpine Road Bridge over Forest Hills Road; and

**WHEREAS** IDOT desires to amend the agreement by allocating additional funding for this project for construction to a not to exceed Federal share of \$3,742,800.00; and

**WHEREAS** it would be in the public interest to enter into the attached Local Public Agency Amendment #1 for Federal Participation (hereafter, the "AMENDMENT") for increased funding for the above noted project.

**NOW THEREFORE BE IT RESOLVED** that the County Board Chairman is authorized to execute on behalf of the County of Winnebago the "Local Public Agency Amendment #1 for Federal Participation" in substantially the form attached hereto; and

**BE IT FURTHER RESOLVED** that the AMENDMENT entered into shall not become effective and binding unless and until the respective parties have executed them; and

**BE IT FURTHER RESOLVED** that this Resolution shall be in full force and effect immediately upon its adoption; and

**BE IT FURTHER RESOLVED** that the Clerk of the County Board is hereby directed to prepare and deliver one (1) certified copy of this Resolution to the Winnebago County Treasurer, Auditor and Winnebago County Engineer.

Respectfully submitted  
PUBLIC WORKS COMMITTEE

AGREE

DISAGREE



\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Burt Gerl



\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jas Bilich



\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Jim Webster



\_\_\_\_\_  
Kevin McCarthy

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joe Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

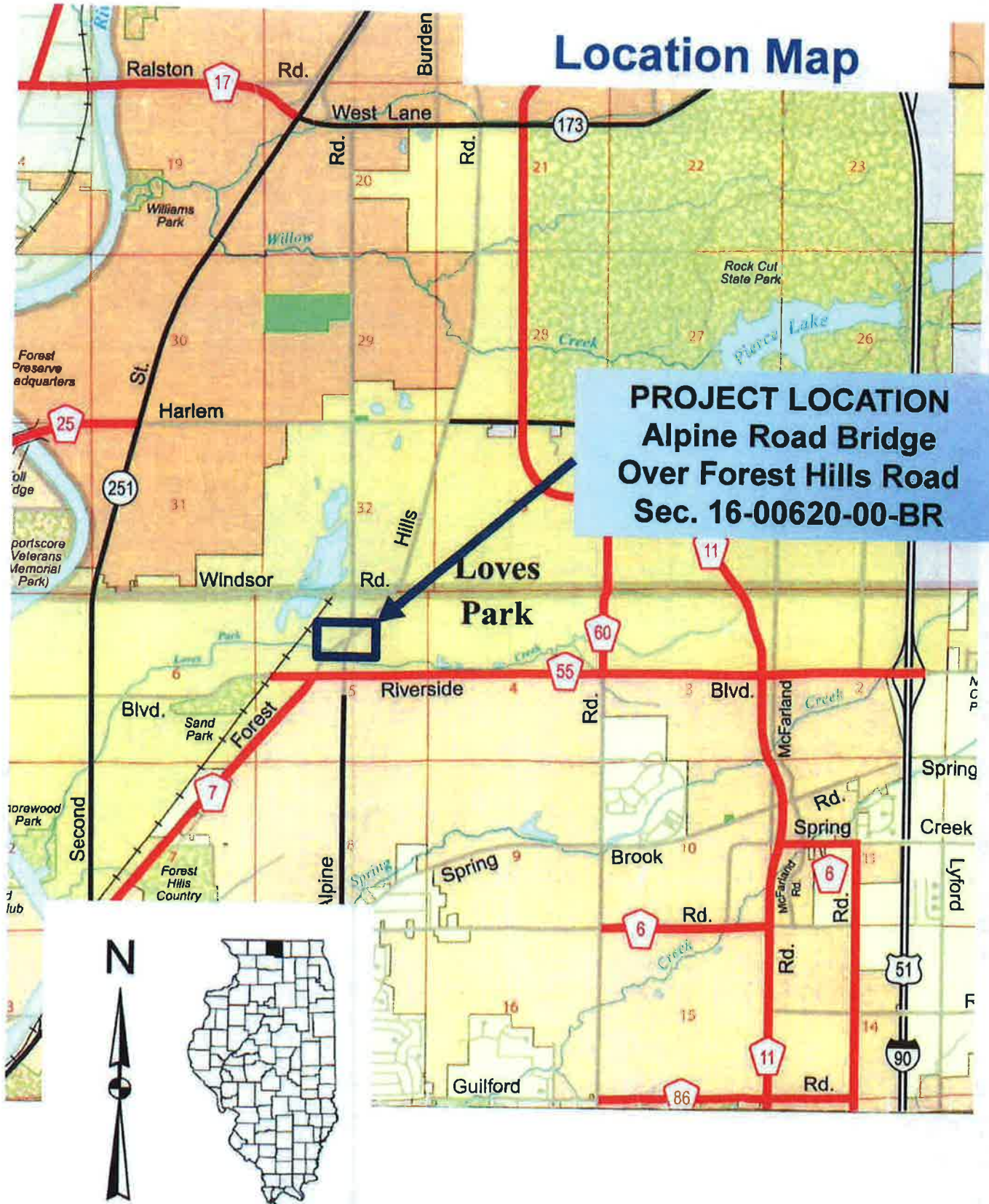
ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois



# Location Map

**PROJECT LOCATION**  
**Alpine Road Bridge**  
**Over Forest Hills Road**  
**Sec. 16-00620-00-BR**







### LOCAL PUBLIC AGENCY

Local Public Agency		County	Section Number
Winnebago County		Winnebago	16-00620-00-BR
Fund Type	ITEP, SRTS, HSIP Number(s)		MPO Name
ISBP/STP-Br	N/A		RPC
		MPO TIP Number	
		2-18-1	

☒ Construction on State Letting ☐ Construction Local Letting ☐ Day Labor ☐ Local Administered Engineering ☐ Right-of-Way

#### Construction

#### Engineering

#### Right of Way

Job Number	Project Number	Job Number	Project Number	Job Number	Project Number
C-92-034-20	7K29(857)				

This Agreement is made and entered into between the above local public agency, hereinafter referred to as the "LPA" and the State of Illinois, acting by and through its Department of Transportation, hereinafter referred to as "STATE". The STATE and LPA jointly propose to improve the designated location as described below. The improvement shall be consulted in accordance with plans prepared by, or on behalf of the LPA and approved by the STATE using the STATE's policies and procedures approved and/or required by the Federal Highway Administration, hereinafter referred to as "FHWA".

### LOCATION

Local Street/Road Name	Key Route	Length	Stationing	
			From	To
Alpine Road	FAP 0412	0.01	3.03	3.04

#### Location Termini

0.2 Mile South of Windsor Road Over Forest Hills Road
---

Current Jurisdiction	Existing Structure Number(s)	Add Location
Winnebago County	101-3068	Remove

### LOCAL PUBLIC AGENCY APPROPRIATION

**For Amendments Increasing the LPA share:** By execution of this Amendment, the LPA attests that additional moneys have been appropriated or reserved by resolution or ordinance to fund the additional share of LPA project costs. A copy of the resolution or ordinance is attached as an addendum (required for increases to state-let contracts only).

### ADDENDA

Additional information and/or stipulations are hereby attached and identified below as being a part of this agreement.

	1.	Location Map
	2.	Division of Cost
-	3.	LPA Resolution
Add Row		

BE IT MUTUALLY AGREED that all remaining provisions of the original agreement not altered by the amendment shall remain in full force and effect and the amendment shall be binding upon the inure to the benefit of the parties hereto, their successor and assigns.

The LPA further agrees as a condition of payment, that it accepts and will comply with the application provisions set forth in this amendment and all addenda indicated above.

**APPROVED**

Local Public Agency

Name of Official (Print or Type Name)

--

Title of Official

--

Signature

Date

--	--

The above signature certifies the agency's Tin number is

366006681 conducting business as a Governmental Entity.

Duns Number 010243822

**APPROVED**

State of Illinois

Department of Transportation

Omer Osman P.E., Acting Secretary

Date

--	--

By:

Director of Planning & Programming

Date

--	--

Director of Planning & Programming

Date

--	--

Philip C. Kaufmann, Chief Counsel

Date

--	--

Joanne Woodworth, Acting Chief Fiscal Officer

Date

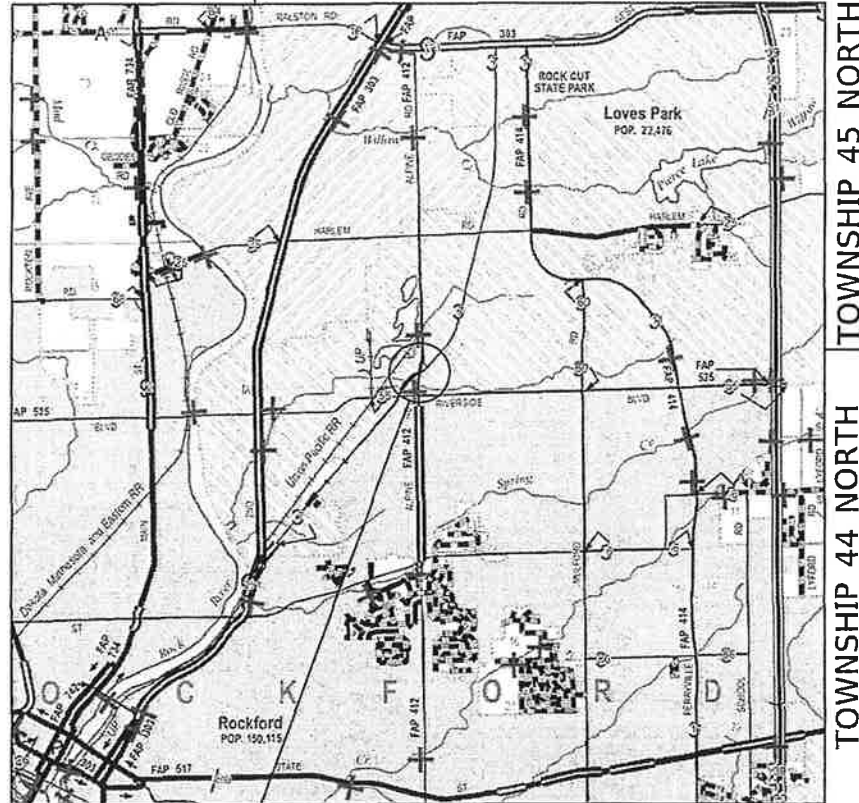
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**NOTE:** if the LPA signature is by an APPOINTED official, a resolution authorizing said appointed official to execute this agreement is required.

# LOCATION MAP

RANGE 1 EAST  
OF 3RD P.M.

RANGE 2 EAST OF 3RD P.M.



BRIDGE LOCATION

F.A.U. 412 (ALPINE ROAD) OVER F.A.U. 5146 (FOREST HILLS ROAD)  
SECTION 16-00620-00-BR  
EXISTING S.N. 101-3068

**WINNEBAGO COUNTY  
ILLINOIS**

**Addenda 1  
Location Map  
16-00620-00-BR  
C-92-034-20  
Page 1 of 1**

## ADDENDA NUMBER 2

Local Public Agency <b>Winnebago County</b>	County <b>Winnebago</b>	Section Number <b>16-00620-00-BR</b>
--	----------------------------	---

Construction		Engineering		Right of Way	
Job Number	Project Number	Job Number	Project Number	Job Number	Project Number
C-92-034-20	7K29(857)				

### DIVISION OF COST

Type of Work	Federal Funds			State Funds			Local Public Agency			Totals
	Fund Type	Amount	%	Fund Type	Amount	%	Fund Type	Amount	%	
- Participating Construction	ISBP	\$2,376,000.00	*				Local Match	\$594,000.00	BAL	\$2,970,000.00
- Participating Construction	STP-Br	\$1,366,800.00	80%				Local Match	\$341,700.00	20%	\$1,708,500.00
-										
-										
-										
-										
-										
-										
-										
-										
Total		\$3,742,800.00		Total			Total		\$935,700.00	\$4,678,500.00

Add

If funding is not a percentage of the total place an asterisk (\*) in the space provided for the percentage and explain below:

\* 80% ISBP (MBR) Funds NTE 2,376,000

**NOTE:** The costs shown in the Division of Cost table are approximate and subject to change. The final LPA share is dependent on the final Federal and State participation. The actual costs will be used in the final division of cost for billing and reimbursement.

**RESOLUTION OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS****2021 CR 023****SUBMITTED BY: PUBLIC WORKS COMMITTEE  
SPONSORED BY: DAVE TASSONI****RESOLUTION AUTHORIZING THE EXECUTION OF A LOCAL PUBLIC  
AGENCY AGREEMENT FOR FEDERAL PARTICIPATION FOR REHABILITATION OF  
THE ALPINE ROAD BRIDGE OVER FOREST HILLS ROAD  
AND FOR APPROPRIATING THE LOCAL SHARE OF FUNDS  
(SECTION 19-00620-00-BR)**

**WHEREAS** the Winnebago County Highway Department (WCHD) applied to the State of Illinois Department of Transportation (IDOT) for Federal Funds under the Illinois Special Bridge Program (ISBP) for rehabilitation of the Alpine Road Bridge over Forest Hills Road; and

**WHEREAS** the total estimated cost for construction and construction engineering is \$4,070,000; and the County has been selected to receive ISBP and STP-Br funds for said bridge project at 80% of construction and construction engineering costs for a not to exceed Federal share of \$3,256,000; and

**WHEREAS** the federal fund source requires a match of local funds, of which a total of \$960,000 will be appropriated from the County's Rebuild Illinois Fund, \$814,000 for construction and construction engineering and \$146,000 for a portion of the design engineering; and

**WHEREAS** it would be in the public interest to enter into the attached Local Public Agency Agreement for Federal Participation (hereafter, the "AGREEMENT") and to appropriate monies from the County's Rebuild Illinois fund to cover the County's share of the cost for this project.

**NOW THEREFORE BE IT RESOLVED** that the County Board Chairman is authorized to execute on behalf of the County of Winnebago the "Local Public Agency Agreement for Federal Participation" and the Appropriation of the County's share of the cost in substantially the form attached hereto; and

**BE IT FURTHER RESOLVED** that the AGREEMENT entered into shall not become effective and binding unless and until the respective parties have executed them; and

**BE IT FURTHER RESOLVED** that this Resolution shall be in full force and effect immediately upon its adoption; and

**BE IT FURTHER RESOLVED** that the Clerk of the County Board is hereby directed to prepare and deliver one (1) certified copy of this Resolution to the Winnebago County Treasurer, Auditor and Winnebago County Engineer.

VIRTUAL ZOOM MEETING

Respectfully submitted  
PUBLIC WORKS COMMITTEE

AGREE

\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Kevin McCarthy

DISAGREE

\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

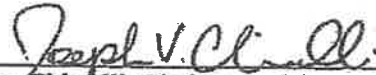
\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

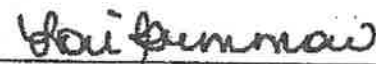
\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this 11th day of March, 2021.

  
\_\_\_\_\_  
Joe Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

ATTEST:

  
\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois





# Resolution for Improvement Under the Illinois Highway Code



Is this project a bondable capital improvement?

☒ Yes ☐ No

Resolution Type

Supplemental

Resolution Number

Section Number

16-00620-00-BR

BE IT RESOLVED, by the Board of the County

Governing Body Type

Local Public Agency Type

of Winnebago

Name of Local Public Agency

Illinois that the following described street(s)/road(s)/structure be improved under

the Illinois Highway Code. Work shall be done by Contract

Contract or Day Labor

For Roadway/Street Improvements:

Name of Street(s)/Road(s)	Length (miles)	Route	From	To

For Structures:

Name of Street(s)/Road(s)	Existing Structure No.	Route	Location	Feature Crossed
Alpine Road	1-1-3068	FAP 412	City of Loves Park	Forest Hills Rd. FAU 5146

BE IT FURTHER RESOLVED,

1. That the proposed improvement shall consist of

Construction and construction engineering services for the rehabilitation of the Alpine Road Bridge over Forest Hills Road.

Funds are to be appropriated from the Rebuild Illinois (RBI) grant funds

2. That there is hereby appropriated the sum of four hundred fifty thousand

Dollars ( \$450,000.00 ) for the improvement of

said section from the Local Public Agency's allotment of Motor Fuel Tax funds.

BE IT FURTHER RESOLVED, that the Clerk is hereby directed to transmit four (4) certified originals of this resolution to the district office of the Department of Transportation.

I, Lori Gunmow

Name of Clerk

County

Local Public Agency Type

Clerk in and for said County

Local Public Agency Type

of Winnebago

Name of Local Public Agency

in the State aforesaid, and keeper of the records and files thereof, as provided by

statute, do hereby certify the foregoing to be a true, perfect and complete original of a resolution adopted by

Board

Governing Body Type

of Winnebago

Name of Local Public Agency

at a meeting held on April 22, 2021

Date

IN TESTIMONY WHEREOF, I have hereunto set my hand and seal this 26th day of April, 2021

Day

Month, Year

(SEAL)

Clerk Signature

Date

Lori Gunmow

4/26/2021

Approved

Regional Engineer

Department of Transportation

Date



## Resolution Executive Summary

**Prepared By:** Winnebago County Highway Department

**Committee:** Public Works Committee

**Committee Date:** July 13, 2021

**Title:** Ordinance Establishing a Speed Zone on Hamborg Road from Belvidere Road to Burr Oak Road in Harlem and Roscoe Townships

**County Code:** PWC Resolution #21-022

**Board Meeting Date:** July 22, 2021

### Budget Information:

Was item budgeted?	N/A	Appropriation Amount:	N/A
If not, explain funding source:			
ORG/OBJ/Project Code:	N/A	Budget Impact:	N/A

### Background Information:

At the request of County Board members Paul Arena and Brad Lindmark, and in concurrence with Harlem and Roscoe Township Highway Commissioners, the Highway Department conducted an engineering study to determine a safe speed for this section of Hamborg Road, a township road. By State Statute, speed limits on County and Township highways can be altered by a County Board ordinance after an engineering study.

### Recommendation:

It is recommended that the posted speed be lowered from 45 mph to 35 mph.

### Contract/Agreement:

The Two Township Highway Commissioners will post the reduced speed limit once the County Board has adopted this ordinance.

### Legal Review:

By the State Attorney's office

### Follow-Up:

**ORDINANCE OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

**21-OR  
SUBMITTED BY: PUBLIC WORKS COMMITTEE  
SPONSERED BY: DAVE TASSONI**

**AN ORDINANCE ESTABLISHING A SPEED ZONE ON HAMBORG ROAD  
FROM BELVIDERE ROAD TO BURR OAK ROAD IN HARLEM AND ROSCOE  
TOWNSHIPS**

**WHEREAS**, Section 11-604 of the Illinois Vehicle Code, 625 ILCS 5/11-604, authorizes the County Board to determine and declare by ordinance a reasonable and safe absolute maximum speed limit on county highways and township roads when it determines that the otherwise applicable maximum speed limit is greater or less than is reasonable and safe with respect to the conditions found to exist at any place or along any part of the highway or street; and

**WHEREAS**, a 0.9 mile section of Hamborg Road from Belvidere Road to Burr Oak Road, partially under Harlem and Roscoe Township Jurisdictions, is currently posted at 45 miles per hour; and

**WHEREAS**, the Winnebago County Highway Department has determined by an engineering study based on the "Guidelines for establishing speed limits on County and Township Highways" that the reasonable and safe absolute maximum speed for that portion of said road is 35 miles per hour;

**NOW, THEREFORE, BE IT ORDAINED** by the County Board of the County of Winnebago, Illinois that the maximum speed limit on Hamborg Road from Belvidere Road to Burr Oak Road, partially under Harlem and Roscoe Township Jurisdictions, shall be 35 miles per hour;

**BE IT FURTHER ORDAINED**, that the Harlem Township Road Commissioner and the Roscoe Township Road Commissioner through the Winnebago County Engineer are directed to erect appropriate signs giving notice of the speed limit at the proper locations.

**BE IT FURTHER ORDAINED**, that this Ordinance is effective immediately upon its adoption, but the altered speed limits as determined and declared herein shall not become effective until the appropriate signs giving notice of the speed limits are erected.

**BE IT FURTHER ORDAINED**, that the Clerk of the County Board is hereby directed to prepare and deliver three certified copies of this Ordinance to the Winnebago County Engineer.

**PUBLIC WORKS COMMITTEE**

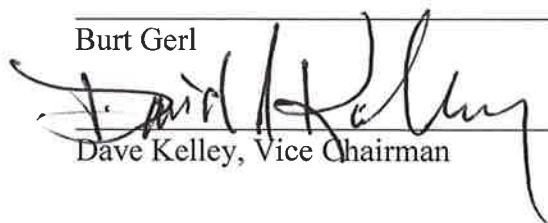
**AGREE**



\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

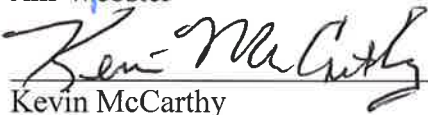


\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich



\_\_\_\_\_  
Jim Webster



\_\_\_\_\_  
Kevin McCarthy

**DISAGREE**

\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
Dave Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joseph Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois

# Location Map

## Altered Speed Zone





# Resolution Executive Summary

**Prepared By:** Winnebago County Highway Department

**Committee:** Public Works Committee

**Committee Date:** July 13, 2021

**Title:** Resolution Authorizing the Award of 5 Year Leases for Two Wheel Loaders

**County Code:** PWC Resolution #21-023

**Board Meeting Date:** July 22, 2021

## Budget Information:

Was item budgeted? yes	Appropriation Amount: \$45,875.08/year for 5 years
If not, explain funding source:	
ORG/OBJ/Project Code: 46100-46430	Budget Impact: \$45,875.08/year

## Background Information:

The Highway Department has 4 loaders of which only 3 are in working order at the moment. We have been leasing the larger loader for the last 7 years and that lease expires in December 2021. One of these loaders will replace the one we are leasing. The second smaller loader will replace a 2005 Volvo whose engine blew up earlier in the year.

## Recommendation:

Approval of these two leases will get us back to 4 loaders, 2 leased and 2 we own, to serve the needs of the Highway Department. Leasing allows us to allocate capital funds to other uses and reduces our maintenance costs.

## Contract/Agreement:

Equipment will be ordered after County Board approval and execution by the Chairman.

## Legal Review:

By the State Attorney's office

## Follow-Up:

It will take approximately 3 months to get the two loaders, just in time for winter operations.



**RESOLUTION  
of the  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

Sponsored by: David Tassoni

Submitted by: Public Works Committee

2021 CR

---

**RESOLUTION AUTHORIZING THE LEASE OF TWO WHEEL  
LOADERS**

---

**WHEREAS**, the Code of Ordinances for the County of Winnebago, Illinois, provides as in Section 2-357 (b) (1), **Conditions for use**. All procurements whose value equals or exceeds the competitive bidding threshold of \$25,000.00 shall be awarded by competitive sealed bidding in accordance with this section, except as otherwise provided in 2-357(c) (Request for Proposals), 2-357(d) (Professional Services), 2-357(e) (Sole-Source), 2-357(f) (Emergency Procurements), 2-357(g) (Cooperative Joint Purchasing) or as provided by state statute; and

**WHEREAS**, the current lease for the Highway Department's 821G wheel loader expires in 2021 and said wheel loader needs to be replaced; and

**WHEREAS**, the Highway Department's 2005 621G wheel loader has a defective engine and needs to be replaced; and

**WHEREAS**, three quotes were received to replace both wheel loaders mentioned above as shown on exhibit "C"; and

**WHEREAS**, local supplier Miller-Bradford & Risberg, Inc, is a distributor of Case Wheel Loaders under Sourcewell, a national joint purchasing agreement (formerly NJPA), contract #032119-CNH; and

**WHEREAS**, the Public Works Committee of the County Board for the County of Winnebago, Illinois has reviewed the proposals received for a 2021 Case 821G wheel loader and for a 2021 Case 621G wheel loader and recommends awarding the contract as follows to:

**MILLER-BRADFORD & RISBERG, INC  
3737 11<sup>th</sup> STREET  
ROCKFORD, IL 61109**

**In accordance to the lease terms in exhibits "A" & "B", which include all terms and conditions for both wheel loaders.**

**WHEREAS**, the Public Works Committee has determined that the funding for the aforementioned lease agreements shall be as follows:

**46100-46430**

**NOW, THEREFORE, BE IT RESOLVED**, by the County Board of the County of Winnebago, Illinois that a purchase order for two wheel loaders be issued to Miller-Bradford & Risberg, Inc., as detailed in exhibits "A" & "B", which include all terms and conditions in the form as substantially attached hereto of said lease; and

**BE IT FURTHER RESOLVED**, that any contract entered into by the County Board Chairman pursuant to the authority granted by this Resolution shall contain substantially the same terms as those contained in the attached proposal.

**BE IT FURTHER RESOLVED**, that this Resolution shall be in full force and effective immediately upon its adoption and the Clerk of the County Board is hereby authorized to prepare and deliver certified copies of this Resolution to the Director of Purchasing, Chief Financial Officer, County Board Office, County Engineer and County Auditor.

Respectfully submitted  
PUBLIC WORKS COMMITTEE

AGREE



\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl



\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich



\_\_\_\_\_  
Jim Webster



\_\_\_\_\_  
Kevin McCarthy

DISAGREE

\_\_\_\_\_  
Dave Tassoni, Chairman

\_\_\_\_\_  
Angela Fellars

\_\_\_\_\_  
Burt Gerl

\_\_\_\_\_  
David Kelley, Vice Chairman

\_\_\_\_\_  
Jas Bilich

\_\_\_\_\_  
Jim Webster

\_\_\_\_\_  
Kevin McCarthy

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_, 2021.

\_\_\_\_\_  
Joe Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois

**Sourcewell**

**Wheel End Loader 821G**

**July 8, 2021**

**EXHIBIT "A"**

<b>Vendor</b>	<b>Miller-Bradford &amp; Risberg, Inc.</b>
<b>Lump Sum Option</b>	<b>\$242,000.00</b>
<b>Annual Lease Payment</b>	<b>\$25,801.74</b>
<b>Balloon Payment at End of Lease</b>	<b>\$98,500.00</b>
<b>Trade-In</b>	<b>\$35,900.00</b>
<b>Delivery Date</b>	<b>December 1, 2021</b>



Baystone Government Finance

July 2, 2021

## FORMAL PROPOSAL

**OBLIGOR:** WINNEBAGO COUNTY HIGHWAY DEPARTMENT

- ✓ This is a finance/ownership contract. Final payment will be guaranteed by the vendor.
- ✓ Fixed interest rate for the five (5) year term.

**EQUIPMENT:** NEW CASE 821G WHEEL LOADER

**OPTION 1**

<b>Acquisition Cost:</b>	\$242,000.00	<b>Term:</b>	Five (5) years	<b>First Payment Due:</b>	At Closing
<b>Trade In:</b>	\$ 35,900.00	<b>Payment Mode:</b>	Annual in Advance	<b>Payment Amount 1-5:</b>	\$25,801.74
<b>Down Payment:</b>	\$ 0.00	<b>Interest Rate:</b>	3.090%	<b>Final Payment Due:</b>	One Year after 5 <sup>th</sup> Payment
<b>Principal Balance:</b>	\$206,100.00			<b>Final Payment Amount:</b>	\$98,500.00

- This is a proposal only and is not a commitment to finance. This proposal is subject to credit review and approval and proper execution of mutually acceptable documentation.
- Failure to consummate this transaction once credit approval is granted and the documents are drafted and delivered to Obligor will result in a documentation fee being assessed to the Obligor.
- This transaction must be credit approved, all documents properly executed and returned to Baystone Government Finance and the transaction funded on ALL proposals on or before August 1, 2021. If funding does not occur within that time-frame, or there is a change of circumstance which adversely affects the expectations, rights, or security of Obligor or its assignees, then Obligor or its assignees reserve the right to adjust and determine a new interest rate factor and payment amount, or withdraw this proposal in its entirety.
- This transaction must be designated as tax-exempt under Section 103 of the Internal Revenue Code of 1986 as amended.
- **OBLIGOR'S TOTAL AMOUNT OF TAX-EXEMPT DEBT TO BE ISSUED IN THIS CALENDAR YEAR WILL NOT EXCEED THE \$10,000,000 LIMIT, OR THE INTEREST RATE IS SUBJECT TO CHANGE.**
- Neither KS StateBank nor Baystone Government Finance is acting as an advisor to the municipal entity/obligated person and neither owes a fiduciary duty pursuant to Section 15B of the Exchange Act of 1934

**BAYSTONE GOVERNMENT FINANCE**

Christina Ummel ~ cummel@ksstate.bank  
Assistant Vice President

**WINNEBAGO COUNTY HIGHWAY DEPARTMENT**

Signature

Title

Date

1010 Westloop Place, Manhattan, KS 66502  
800.752.3562 ~ Fax: 785.537.4806

**Sourcewell**

**Wheel End Loader 621G**

**July 8, 2021**

**EXHIBIT "B"**

<b>Vendor</b>	<b>Miller-Bradford &amp; Risberg, Inc.</b>
<b>Lump Sum Option</b>	<b>\$152,500.00</b>
<b>Annual Lease Payment</b>	<b>\$20,073.34</b>
<b>Balloon Payment at End of Lease</b>	<b>\$67,500.00</b>
<b>Trade-In</b>	
<b>Delivery Date</b>	<b>December 1, 2021</b>





Baystone Government Finance

July 2, 2021

## FORMAL PROPOSAL

**OBLIGOR:** WINNEBAGO COUNTY HIGHWAY DEPARTMENT

- ✓ This is a finance/ownership contract. Final payment will be guaranteed by the vendor.
- ✓ Fixed interest rate for the five (5) year term.

**EQUIPMENT:** NEW CASE 621G WHEEL LOADER

**OPTION 1**

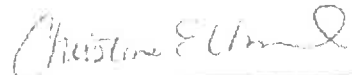
Acquisition Cost:	\$152,500.00	Term:	Five (5) years	First Payment Due:	At Closing
Trade In:	\$ 0.00	Payment Mode:	Annual in Advance	Payment Amount 1-5:	\$20,073.34
Down Payment:	\$ 0.00	Interest Rate:	3.090%	Final Payment Due:	One Year after 5 <sup>th</sup> Payment
Principal Balance:	\$152,500.00			Final Payment Amount:	\$67,500.00

**OPTION 2**

Acquisition Cost:	\$152,500.00	Term:	Five (5) years	First Payment Due:	One Year from Close
Trade In:	\$ 0.00	Payment Mode:	Annual in Arrears	Payment Amount 1-5:	\$20,727.29
Down Payment:	\$ 0.00	Interest Rate:	3.090%	Final Payment Due:	One Month after the 5 <sup>th</sup> Payment
Principal Balance:	\$152,500.00			Final Payment Amount:	\$67,500.00

- This is a proposal only and is not a commitment to finance. This proposal is subject to credit review and approval and proper execution of mutually acceptable documentation.
- Failure to consummate this transaction once credit approval is granted and the documents are drafted and delivered to Obligor will result in a documentation fee being assessed to the Obligor.
- This transaction must be credit approved, all documents properly executed and returned to Baystone Government Finance and the transaction funded on ALL proposals on or before August 1, 2021. If funding does not occur within that time-frame, or there is a change of circumstance which adversely affects the expectations, rights, or security of Obligor or its assignees, then Obligor or its assignees reserve the right to adjust and determine a new interest rate factor and payment amount, or withdraw this proposal in its entirety.
- This transaction must be designated as tax-exempt under Section 103 of the Internal Revenue Code of 1986 as amended.
- **OBLIGOR'S TOTAL AMOUNT OF TAX-EXEMPT DEBT TO BE ISSUED IN THIS CALENDAR YEAR WILL NOT EXCEED THE \$10,000,000 LIMIT, OR THE INTEREST RATE IS SUBJECT TO CHANGE.**
- Neither KS StateBank nor Baystone Government Finance is acting as an advisor to the municipal entity/obligated person and neither owes a fiduciary duty pursuant to Section 15B of the Exchange Act of 1934

**BAYSTONE GOVERNMENT FINANCE**

  
Christina Ummel ~ cummel@ksstate.bank  
Assistant Vice President

**WINNEBAGO COUNTY HIGHWAY DEPARTMENT**

Signature

Title

Date

1010 Westloop Place, Manhattan, KS 66502  
800.752.3562 ~ Fax: 785.537.4806

# EXHIBIT "C"

Winnebago County Highway Department

28-Jun-21

## Small Wheel Loader-5 year Lease with Warranty

	<u>West Side Tractor</u>	<u>Miller-Bradford</u>	<u>CAT</u>
Make/Model	JD 544P	Case 621G	CAT 938M
Year	2021	2021	2021
Purchase Price	\$ 169,758.37	\$ 152,500.00	\$ 185,680.00
Interest Rate	4.75	3.09	
Annual Payment	\$ 22,529.03	\$ 20,073.34	
Balloon	\$ 85,012.88	\$ 67,500.00	
Warranty	5 year w/o GM	5 year-w GM/3 yr or 2000 hrs	3 yr or 3000 hrs
Warranty Deductable	\$200 per RO	0	
Add'l Warranty Charges	\$174 per Hr Travel Time	0	
Loan or Lease	Loan	Loan	
Total Cost w/Interest	\$ 197,658.03	\$ 167,866.70	

## Large Wheel Loader-5 year Lease with Warranty

	<u>West Side Tractor</u>	<u>Miller-Bradford</u>	<u>CAT</u>
Make/Model	JD 644P	Case 821G	CAT 950M
Year	2021	2021	2021
Purchase Price	\$ 252,572.35	\$ 242,000.00	\$ 250,310.00
Trade-In	Wash	\$ (35,900.00)	\$ 18,000.00
Interest Rate	4.75	3.09	
Annual Payment	\$ 34,682.78	\$ 25,801.74	
Ballon	\$ 119,764.48	\$ 98,500.00	
Warranty	5 year w/o GM	5 year-w GM/3 yr or 2000 hrs	3 yr or 3000 hrs
Warranty Deductable	\$200 per RO		
Add'l Warranty Charges	\$174 per Hr Travel Time	0	
Loan or Lease	Loan	Loan	
Total Cost w/Interest	\$ 293,178.38	\$ 227,508.70	

# **UNFINISHED BUSINESS**

I have been a resident of Winnebago County for 45 years.

I am asking to be considered for reappointment to the

New Milford Fire Protection District board as the Treasurer Trustee.

I have been Treasurer for 3 terms and have served under  
many boards presidents.

I would like to continue as New Milford Fire Protection District Treasurer.

Before becoming a trustee, I was a Fire Fighter with New Milford Fire  
Protection District for 10 years.

With the experience listed I believe I am qualified to continue as board treasurer.

Robert M. Sickler

815-871-1755

[robsickler17@gmail.com](mailto:robsickler17@gmail.com)



## Executive Summary

Date: June 10, 2021

From: County Board Chairman Joseph V. Chiarelli

Topic: **Board Appointment**

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**State of Illinois Public Act 099-0634** requires disclosure of appointments to local public entities.

**County Code Chapter 2, Article II, Division 4, Section 2-88** states, "The chairman shall make all appointments to commissions, boards, authorities, or special districts with the advice and consent of the county board, or as otherwise provided by law."

**Recommendation:** County Board Chairman Joseph V. Chiarelli recommends the following person(s) to serve as County appointees on the **Cherry Valley Fire Protection District Board**

.....

**Karl Ericksen**, Rockford, Illinois, 3-year reappointment May 19 – May 22

**William LeFevre**, Cherry Valley, Illinois, 3-year reappointment May 20 – May 23

**Rebecca Ihne**, Rockford, Illinois, 3-year reappointment May 21 – May 24

About the Cherry Valley Fire Protection District	
<b>Location:</b>	4919 Blackhawk Road, Cherry Valley, IL
<b>Service Description:</b>	Provide fire emergency, medical and other life safety services to the Village of Cherry Valley and Winnebago and Boone Counties
<b>Board Composition:</b>	Three trustees, appointed by the Winnebago County Board Chairman with advice and consent of the County Board
<b>Origin of Entity:</b>	Fire Protection District AT (70 ILCS 705/1)
<b>Property Tax/Funding:</b>	District levies and annual property tax, charges for services and replacement tax
<b>Consolidation/ Dissolution Plan:</b>	<i>If applicable</i>
<b>Compensation:</b>	None

June 2, 2021

Winnebago County Board Chairman Joseph V. Chiarelli  
Administration Building  
404 Elm Street  
Rockford, IL 61101

Dear Chairman Chiarelli,

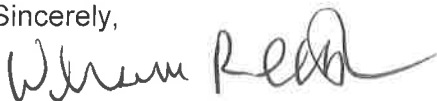
I am asking to be reappointed to the Trustee position for Cherry Valley Fire Protection District. It has been an honor to be able to serve the citizens of the Cherry Valley Fire Protection District as a Trustee since my appointment in 2018. I currently serve as the Treasurer for the Cherry Valley Fire Protection District Board of Trustees and together with my fellow trustees we have made considerable accomplishments however there is still much to be done and I would like to continue to be part of it.

My family and I have lived in the Village of Cherry Valley for over 34 years and in the Fire District for over 40 years. I am married and have three adult children. I have dedicated over 40 years of service to the citizens of the Cherry Valley Fire Protection District as a firefighter, Lieutenant, Battalion Chief, Fire Commissioner and Trustee. The fire service is in our blood, my Uncle was a volunteer for Sterling Fire and my son is a career firefighter for Freeport Fire. My father taught me about hard work, dedication, honesty, integrity, respect, and trust; those are traits I try to teach others and pass on. These life lessons, my passion for helping others and my time working in the fire service have made me who I am today. I believe that we as citizens have a duty to serve in the hope of making our communities a better place to live. I am proud to call Cherry Valley home!

I currently am employed by Crandall Stats & Sensors in Machesney Park, IL as a Principal Engineer. We are a small company that employees 28 people. As with any small company you have to wear many hats. My experience in problem solving, troubleshooting and my technical knowledge gives me a unique perspective when approaching issues. Prior to that I worked for the Barber Colman Company for over 35 years. I am the Charter Organization Representative for Boy Scout Troop 181. I am also a member of St. Rita's Church in Rockford, IL.

I appreciate your time and hope that you along with the Winnebago County Board will approve my reappointment to the position as Trustee of the Cherry Valley Fire Protection District. This trustee position is currently the position where the appointee is a resident in the Village of Cherry Valley. Village President Jim E. Claeysen originally endorsed me in 2018 for this appointment and still does today. Should you have any questions of me please feel free to contact me.

Sincerely,



William R. LeFevre  
8907 Sultana Court  
Cherry Valley, IL 61016  
815-315-2131  
wrlefevre@comcast.net

CC: Jim E. Claeysen  
Village President  
Cherry Valley, IL



# WILLIAM R. LEFEVRE

8907 Sultana Court ♦ Cherry Valley, Illinois 61016

Phone: (815) 315-2131

E-mail: wrlefevre@comcast.net

Accomplished, responsible with a reputation for honesty and integrity with over 40 years experience in the Fire Service. Extremely reliable. Not easy to distract from tasks at hand, able to keep calm when situation is chaotic. Logical thinker who can look at situations and use a systematic and unique approach to solving issues.

## Core Competencies

- |                          |                      |                   |
|--------------------------|----------------------|-------------------|
| ✓ Leadership / Mentoring | ✓ Team Building      | ✓ Problem Solving |
| ✓ Staff Training         | ✓ Strategic Planning | ✓ Decision Making |
| ✓ Supervision            | ✓ Logical Thinker    | ✓ Safety          |

## ACHIEVEMENTS / AWARDS

- Cherry Valley Fire Protection District Firefighter of the Year 2004
- Cherry Valley Citizen of the Year 2005
- Cherry Valley VFW Post 1576 Firefighter of the Year 2005
- Cherry Valley Fire Protection District Medal of Valor 2007
- Cherry Valley VFW Post 1576 Firefighter of the Year 2009

## PROFESSIONAL EXPERIENCE

Cherry Valley Fire Protection District – Cherry Valley, IL

2018 – present

### Trustee (Treasurer)

- Finances, Procurement.
- Monthly banking reports.
- Personnel and Human Resources.
- Legal liability, Policies.

2016 - 2018

### Fire Commissioner (Secretary)

- Responsible for maintaining a permanent record of all meetings.
- Custodian of all the forms, papers, books, records and completed examinations of the Board.
- Administer testing for career firefighters and department promotional exams.
- Maintain a firefighter eligibility list and department promotional list.
- Work with Chief on any discipline issues with career personnel.

2008 - 2015

### Battalion Chief

- Managed over 20 officers and firefighters at Station #1.
- Responsible for monthly personnel reports to the Chief and Trustees.
- Work together with the other officers on our yearly budgets.
- Command and control responsibilities at incident scenes.
- Staffing assignments, weekly and monthly.
- Prepared training materials for department and Chief, working with personnel as required.
- Help manage the largest incident in Cherry Valley Fire's history in June of 2009.
- Hiring of POC personnel.
- Responsible for seeing that all station equipment and apparatus issues were addressed.
- Communicating to the Chief any issues at Station #1 that could affect Department.
- Worked on new apparatus quotes, specifications, and builds.

1987 - 2008

### Lieutenant

- Responsible for crew of around 5 firefighters.
- Assist in training of personnel.
- Assigning station duties as per Station Chief.
- Assist Station Chief as required.
- Assist in new personnel interviews.
- Assist with Junior Firefighter Program.

**1979 - 1987**

**Firefighter**

- Participate in trainings, follow orders, respond to all calls that I was able to.
- One of the first State Certified ERT (Emergency Rescue Technician)
- Became State Certified EMT-B (Emergency Medical Technician)

**EDUCATION**

**Associate of Applied Science in Electronics Technology**  
Rock Valley College                      Rockford, Illinois

**TRAININGS / CERTIFICATIONS**

Certified Firefighter III	Certified HazMat Operations	National Incident Command
Certified Instructor I	Certified Fire Management I & II	Certified
Certified Fire Officer I	National Fire Academy Leadership 1	ERT
Essential Trustee Trained		EMT-B

**COMMUNITY / VOLUNTEER SERVICE**

Boy Scouts of America Troop 181

## **Rebecca Sue (Cornman) Ihne**

### Education:

- June 1963 - Graduation from Rockford East High School
- June 1967 - Bachelor's Degree in Education from Northern Illinois University
- August 1972 - Master's Degree in Outdoor Education from Northern Illinois Univ.
- About 40 credits earned beyond Master's Degree in Education in Reading, Early Childhood, and Behavior Disorders

### Employment:

- 1967-1971 - Rockford School District 205  
Teacher/Diagnostician for Learning Disabled children
- 1971-1972 - Part time in Rockford School District  
Teacher/Diagnostician for Learning Disabled children
- 1972-1974 - Breaks to have 2 children.  
Subbed in Rockford District  
Taught summer school in Rockford School District
- Summer 1974 Supervised Student Teachers from Northern Illinois University
- 1975-1976 - Full time in Rockford School District  
Teacher/Diagnostician for Learning Disabled children
- 1976-1981 - Kinnikinnick School District  
Teacher/Diagnostician for Learning Disabled children  
Reading Instructor for 4th & 5th Grade students
- 1981-1986 - Subbed in Rockford School District
- 1986-2000 - Rockford Public School District  
Teacher for Behavior Disordered Students (1981-1995)  
Reading Specialist & Implementor at Stiles Elementary (1995-2000)  
Supervised Student Teachers from Northern Illinois University
- 2000 Retired from Teaching
- 2007-2013 Cherry Valley Fire Protection District - Fire Commissioner - Secretary
- 2013-Present Cherry Valley Fire Protection District - Trustee - Secretary



# Cherry Valley Fire Protection District

*Administrative Center*  
4919 Blackhawk Road • Rockford, IL 61109

May 25, 2021

Winnebago County Board Chairman  
Joseph V. Chiarelli  
404 Elm St.  
Room 533  
Rockford, IL 61101

Dear Chairman Chiarelli,

I hope that this letter finds you well. The purpose of this communication is to inform you and the members of the Winnebago County Board of my intent and interest to continue serving in my current role as the President of the Board of Trustees for the Cherry Valley Fire Protection District.

Over the past years, the Board of Trustees has worked cohesively with the Chief of the Department and its valued members to implement or update the following:

- Implementation of a District wide Strategic Plan
- Updated Trustee's Rules and Regulations
- Updated Commissioner's Rules and Regulations
- Updated Department Policies
- Implemented Equipment Maintenance and Replacement Plan
- Successfully passed a Bond Referendum to eliminate department debt for the future
- Providing Regional Training for Basic Fire Fighter Operations in partnership with the University of Illinois
- Recently signed a 4 Year Collective Bargaining Agreement with the IAFF Local 4690

As a board, we are extremely proud of our relationship with the Fire Chief, his staff and all the members and stakeholders of the Cherry Valley Fire Protection District.

It would be my honor to continue to serve this great board, organization, and the hard-working taxpayers of the Cherry Valley Fire Protection District.

Sincerely,

Karl Ericksen  
President  
Board of Trustees  
Cherry Valley Fire Protection District  
P: 815.378.9157  
E: [kerickse@cvfcpd.com](mailto:kerickse@cvfcpd.com)

Phone: (815) 332-5382 • Fax: (815) 873-1292

## Professional Profile

Over 14 years of experience with the Cherry Valley Fire Protection District, as well as 10+ years of experience with other fire departments and agencies through instructing and committees. Approximately 2 years as Fire Department Director of Training. Current profession offers day-to-day involvement with tasks and responsibilities associated with operating a well-respected, manufacturing business, locally owned.

- Respected Leader amongst the ranks of Fire Fighters and Officers
- Ability to perform and execute under high stress situations
- Dedicated to Training and Education
- Dedicated to the profession and the people we served
- Continuous Improvement
- Countless hours dedicated to teaching and training

## Professional Experience

**ROCKFORM CARBIDE MANUFACTURING, INC.**, Rockford, IL 1997 – Current

- **1997 – 1999: General Clerk**
  - Customer communication, shipping & receiving, general sales
- **1999 – 2003: Sales Representative**
  - Managed sales and growth for several product lines
- **2003 – 2008: Operations Manager**
  - Responsible for the day to day operations company wide, 8-10 employees, answered directly to owners
- **2008 – 2014: Sales Manager**
  - Responsible for all sales and marketing that relates to the company worldwide
- **2014 – Current: Vice President & Owner**
  - Day-to-day operations of entire company

**CHERRY VALLEY FIRE PROTECTION DISTRICT**, Cherry Valley, IL 1992 – Current

- **1992 – 1995: Junior Firefighter**
  - Attend trainings and events to learn the “trade”
- **1995 – 2003: Firefighter**
  - Typical firefighter duties, including, but not limited to, attending weekly trainings, outside classes and education, meetings, emergency calls, association activities, and public events
- **2003 – 2005: Director of Training**
  - Responsible for training, training grounds and equipment, and training records for the entire department. Organized weekly training schedules, requirements and new recruit induction training classes.

- **2014 – 2015: Fire Commissioner**
  - Board member responsible for the hiring, promotions, discipline and termination of the full time Cherry Valley Fire Fighters
- **2015 – Present: Trustee**
  - Board member responsible for the budget and policy of the district. Active in Fire District functions, including open houses, promotional ceremonies, and other activities involving the community.

## Professional Achievements

- 2 Time recipient of the Firefighter of the Year Award
- Recipient of Department Commendation for Successful Rescue in House Fire
- Certified Instructor I, Fire Fighter II, SCUBA, Open Water Rescue, EMT-B
- Respected leader amongst the ranks for Firefighters and Officers
- Past President of the Cherry Valley Firefighters Association
- Founding member of the Regional Recruit Academy to assist in the induction training of new firefighters for local volunteer fire departments

## Education

**Northern Illinois University, DeKalb, IL**

- 3 Years completed

## References

- References are available upon request.



LinkedIn



Rockford, IL



815-222-9440



gabrielletorina@gmail.com

## PROFILE

I am an integrator that synthesizes knowledge gained from the public, private, and non-profit sectors to administer elegant communication for governmental entities and responsible organizations.

## TOP SKILLS

- Community Engagement
- Corporate Events
- Government Affairs
- Social Media Management
- Strategic Communication
- Volunteer Management

## VOLUNTEERISM

Northwest Community Center Board  
Wabongo Leadership Council Board  
Family Peace Center  
Laundry Love  
Northwestern Alumni Association

## AWARDS

40 LEADERS UNDER 40 (2019)  
ROCKFORD PARK DISTRICT COMMUNITY  
SERVICE AWARD (2017)  
YWCA WOMEN IN ACHIEVEMENT  
SCHOLARSHIP (2016)  
25 BLACK LEADERS TO WATCH (2015)

## WORK EXPERIENCE

ENGAGEMENT & COMMUNICATIONS MANAGER  
**TRANSFORM ROCKFORD FOUNDATION**  
FEB 2020 - NOV 2020

- Member of Winn. County COVID-19 crisis comms taskforce
- Implemented a volunteer management strategy for a 500-person volunteer database
- Moderator/participant for various community events/forums
- Produced high-production annual report video for 2020

CONSTITUENT ADVOCATE & FIELD REPRESENTATIVE  
**U.S. HOUSE OF REPRESENTATIVES/CONGRESSWOMAN BUSTOS**  
APR 2018 - FEB 2020

- Coordinated broad engagement planning in 3 counties and represented the House Member at community events
- Wrote Congressional Records read on the House floor
- Resolved constituent issues with federal agencies and recovered \$300K in retro-actively owed funds
- Manager of intern staffers

CONTRACTS ADMINISTRATOR/COMMUNICATIONS FOCAL  
**UTC AEROSPACE SYSTEMS**  
MAY 2015 - APR 2018

- Contract Administrator for the NASA space shuttle Orion
- Implemented a nationally benchmarked communications strategy which increased engagement in the Women in Aerospace employee resource group by 85%
- Received the highest honor "Level 1 Award" for strategic execution of Take Your Child to Work Day: a 1K-person event

MARKETING SPECIALIST  
**LANDSTAR SYSTEM, INC.**  
AUG 2005 - MAY 2015

- Co-creator of the Focused Research Observation Group (FROG) which established the corporation's customer service standard included in 800+ employees' annual reviews
- Employee of the Month Award: provided sales and capacity sourcing strategy for \$25M in awarded business
- Coordinated and presented at national trade shows
- Created and facilitated online training Webinars

## EDUCATION

**M.S. COMMUNICATION**  
NORTHWESTERN UNIVERSITY

**B.A. COMMUNICATIONS MANAGEMENT**  
JUDSON UNIVERSITY (*SUMMA CUM LAUDE*)

**WOMEN'S ENTREPRENEURSHIP CERTIFICATE**  
CORNELL UNIVERSITY

**CRISIS COMMUNICATION CERTIFICATE**  
NORTHWESTERN UNIVERSITY





GABRIELLETORINA@GMAIL.COM



## BIO

Gabrielle Torina is an integrator who brings more than 15 years of experience executing a wide variety of communication intelligence and doing so with scrupulous attention to detail. She blends her diverse experience working for organizations that represent the public, private, and non-profit sectors to provide a unique mosaic of valuable expertise.

Torina was the Engagement and Communications Manager for Transform Rockford: a community driven movement which works to improve the social and economic well-being of citizens in the Rockford Region. She executes all internal/external communication functions and elevates the community's shared values through broad engagement. Previously, Torina was with United States House of Representatives as a Constituent Advocate and Field Representative for the Honorable Congresswoman Cheri Bustos of Illinois. She was responsible for public relations functions, attending and speaking at events on the Congresswoman's behalf, and advocating for citizens by helping them to resolve issues with the federal government. She was a member of Congresswoman's Veterans Council and Education Action Team, and has solidified legitimate relationships with diverse constituent groups, media outlets, and city and state officials.

Prior to her role in Congress, Torina worked for United Technologies as a Contract Administrator on the program team that engineered the electric power management and distribution system for the NASA space shuttle Orion. She worked alongside the NASA communications team for the Journey to Mars Expo at the Chicago Air and Water Show, in addition to being the project manager for the NASA Journey to Mars supplier appreciation event. Torina also co-led Women in Aerospace, an employee resource group with a membership of over 500. She implemented a communications strategy which significantly increased employee engagement and established nationally benchmarked practices. Additionally, Torina was assigned the role of project manager for campus-wide initiative Take Your Child To Work Day, a 1,000 person event with 100 volunteers. Her expert leadership of this project was awarded the prestigious United Technologies Level 1 Award within her first year of employment.

Her early career was spent at Landstar Transportation Inc. where over the course of 10 years she worked in various marketing roles. Torina prides herself on "creating social media content in the early 2000's when you didn't have anyone to copy." It was there that she gained a variety of experience in social content creation, national trade show management, and email campaigns. Torina was also responsible for creating and delivering online training programs and facilitating speaking engagements across the country.

She is deeply rooted in her Christian faith, community, and is an advocate for the underserved. She volunteers as the Registrar for Laundry Love, a ministry that helps low income families launder their clothes and linens. She is also an executive board member of the Wabongo Leadership Council, a 501c3 non-profit that focuses on providing strategic resources and building leadership capacity in African American teens. Additionally, she is a board member of the Northwest Community Center, Co-Chair of the Family Peace Center Community Engagement Committee, member of the Northwestern MSC Alumni Association, and a member of the Community Foundation of Northern Illinois Scholarship Committee. Torina is also member of the National Association of Black Journalists (NABJ) and an active church member of the All Nations Worship Assembly in Chicago, IL.

Torina received her Bachelor of Arts in Communications Management *summa cum laude* from Judson University (Elgin, IL) with Alpha Sigma Lambda National Honor's Society recognition. She also received her Master of Science in Communication from esteemed Northwestern University (Evanston, IL). Additionally, she holds a Certificate in Women's Entrepreneurship from Cornell University (Ithaca, NY), is certified in crisis communications by the Northwestern University Executive Education program, and is a graduate of the Rockford Chamber of Commerce Leadership Alliance. She was named a *40 Leaders Under 40* by the Rockford Chamber of Commerce (2019), she also received the *Rockford Park District Community Service Award* (2017), the *YWCA Women in Achievement Scholarship Award* (2016), and was named one of the *25 Black Leaders to Watch* (2015).

Torina utilizes her testimony to encourage others to actualize their full potential, and regardless of past adversity to always believe their life has a compelling purpose. She strives to never stop caring for the overlooked, and to continue sharing her gift of elegant communication to lead collaboration, foster relationships, and elevate social causes and brands. Torina was nicknamed "the curator of excellence" by her colleagues and strives to deliver on this measurement daily in her life and community.

## **Gregory H. Tilly**

6145 Bradford Road  
Cherry Valley, IL 61016  
815 874-4332  
[gregtilly@comcast.net](mailto:gregtilly@comcast.net)

Joseph V. Chiarelli, Chairman  
Winnebago County Board  
404 Elm Street  
Rockford, IL 61101

Dear Chairman Chiarelli,

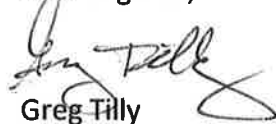
Please accept this letter as confirmation of my interest in the appointment to serve on the Zoning Board of Appeals of Winnebago County Illinois. My sincere interest, knowledge and many years of experience in County land use will provide a unique perspective into zoning matters put before the County Board.

Below is a listing of my experience as it pertains to this appointment:

- 7+ years as a member of the County Zoning Board of Appeals including a time as Chairman of the board. (1985 – 1992)
- 4 years as a member of the Winnebago County Board representing the then 5<sup>th</sup> District. Served all four years on the Zoning Committee including 2 years as Committee Chairman. (1992 -1996)
- 10 ½ years as County Planner in the administrative staff of Winnebago County's Planning & Zoning Division. (2006 – 2016)

Since my retirement from the County in 2016 I have maintained a strong interest in the County's land use decisions and look forward to participating, once again, in these matters.

Best Regards,

  
Greg Tilly

## Gregory H. Tilly

---

### Objective

To utilize my experience and expertise in county government, zoning and public relations, combined with my management and supervisory background and experience for the appointment of Zoning Board of Appeals

### Experience

#### County Planner

**2006-2016      Winnebago County      Rockford, IL**

- Have knowledge of County zoning regulations
- Work with land owners and objectors on zoning process and compliance
- Responsible for maintaining records on zoning applications and actions taken
- Offer guidance to ZBA and the County Board regarding zoning process and land use decisions

#### Home Appliance Sales Associate

**1999-2006      Sears      Rockford, IL**

- Help customers to determine their needs and direct their selection process for major appliances.
- Responsible for maintaining company standards in merchandise, installation, and service plan revenues.
- Be able to spontaneously respond to customer's inquiries and complaints.
- Work well with other team members and management to assure positive work environment

#### President/Partner

**1983-2004      Triad Business Forms, Inc.      Cherry Valley, IL**

- Small business owner operating with two partners in a business forms distributorship.
- Responsible for all aspects of operating a small business.
- Work with developing new and existing clients and create a relationship with supporting suppliers
- Design and market business form systems particularly in the medical, educational and government markets

#### Sales and Sales Management

**1967-1983 NCR Corporation**

- Design and market business forms systems.
- Recruit, hire, motivate, train and reward sales professionals
- Responsible for sales and profitability of selling staff

**County Board Member****1992-1996      Winnebago County Board      Rockford, IL**

- Represent voters of the 5<sup>th</sup> District on county government issues
- Served on Executive Committee and Chairman of the Zoning Committee
- Member of Zoning Committee 4 years

**County Zoning Board of Appeal****1985-1992 Winnebago County**

- Know and understand county zoning codes
- Review applications for changes in use and make recommendations to the County Board
- Handle citizen input as Chairman of the Board and would oversee public hearings

**Education, Training****1964-1966 Midstate College of Commerce**

- Associates Degree in Marketing
- Graduated in 1966

**1966-1967 United States Marine Corps Reserve Basic Training**

- Served until 1972 as a combat engineer assigned to the USMC air wing

References available upon request



## Resolution Executive Summary

**Prepared By:** Circuit Court – Thomas Jakeway

**Committee:** Finance

**Committee Date:** July 1, 2021

**Resolution Title:** Ordinance for Approval of Budget Amendment for Reimbursable Technology Expenditures

**County Code:** Winnebago County Purchasing Ordinance

**Board Meeting Date:** July 8, 2021

**Budget Information:**

<b>Was item budgeted?</b>	No	<b>Appropriation Amount:</b>	\$21,333.97
<b>If not, explain funding source:</b> Pre-Approved State Reimbursement			
<b>ORG/OBJ/Project Code:</b>	32000-42290	<b>Budget Impact:</b>	Neutral

**Background Information:**

The Administrative Office of the Illinois Courts is administering a COVID Rapid Relief Funding program for court technology needs. The Court and County were jointly awarded approval for specified reimbursable expenses totaling \$21,333.97. Approved goods/resources include document cameras for courtrooms and dedicated video conferencing equipment for the probation department and the juvenile detention facility.

**Recommendation:** Good/resources were selected in consultation with the Department of Information Technology.

**Contract/Agreement:** See attached.

**Legal Review:** Not necessary

**Follow-Up:** Purchase items and process necessary reimbursement paperwork.

**2021 Fiscal Year**

Sponsored by:

Jaime Salgado, Finance Committee Chairman

Finance: July 1, 2021

Lay Over: July 8, 2021

**Final Vote: July 22, 2021**

## **2021 CO**

**TO: THE HONORABLE BOARD MEMBERS OF THE COUNTY OF WINNEBAGO, ILLINOIS**

The Winnebago County Finance Committee presents the following Ordinance amending the Annual Appropriation Ordinance for the fiscal year ending September 30, 2021 and recommends its adoption.

### **ORDINANCE**

**WHEREAS**, a total of \$21,333.97 in grant funds from the Administrative Office of the Illinois Courts has been awarded to the Winnebago County Circuit Court for court technology needs. Specifically, for the purchase of document cameras for courtrooms and video conference equipment for the probation department and juvenile detention center.

**WHEREAS**, the Winnebago County Board adopted the "Annual Budget and Appropriation Ordinance" for the fiscal year ending September 30, 2021 at its September 24, 2020 meeting; and,

**WHEREAS**, 55ILCS 5/6-1003(2014), states, "After the adoption of the county budget, no further appropriations shall be made at any other time during such fiscal year, except as provided in this Act. Appropriations in excess of those authorized by the budget in order to meet an immediate emergency may be made at any meeting of the board by a two-thirds vote of all the members constituting such board, the vote to be taken by ayes and nays and entered on the record of the meeting."

**NOW, THEREFORE, BE IT ORDAINED**, that the County Board deems that pursuant to the provisions as set forth in 55ILCS 5/6-1003 (2014), certain conditions have occurred in connection with the operations of the County which are deemed to be immediate emergencies; therefore the increases detailed per the attached Request for Budget Amendment are hereby authorized for Amendment #2021- **Reimbursable Technology Expenditures**.

2021  
WINNEBAGO COUNTY  
FINANCE COMMITTEE  
REQUEST FOR BUDGET AMENDMENT

DATE SUBMITTED:		6/9/2021		AMENDMENT NO: 2021-			
DEPARTMENT:		Circuit Court		SUBMITTED BY: Thomas Jakeway			
FUND#:		32000		DEPT. BUDGET NO.			
Department Org Number	Object (Account) Number	Object (Account) Description	Adopted Budget	Amendments Previously Approved	Revised Approved Budget	Increase (Decrease)	Revised Budget after Approved Budget Amendment
32000	42290	Other Dept. Supplies	\$0	\$35,191	\$35,191	\$21,334	\$56,525
32000	32240	Revenue	\$0	\$303,609	\$303,609	\$21,334	\$324,943
TOTAL ADJUSTMENT:						\$0	\$0
Reason budget amendment is required:							
<p>The Administrative Office of the Illinois Courts is administering a COVID Rapid Relief Funding program for court technology needs. The Court and County were jointly awarded approval for specified reimbursable expenses totaling \$21,333.97. Approved goods/resources include document cameras for courtrooms and dedicated video conferencing equipment for the probation department and the juvenile detention facility.</p>							
N/A							
Impact to fiscal year 2022 budget:							
N/A							
Revenue Source:		AOIC State Reimbursement					





## COVID RAPID RELIEF FUNDING FOR REMOTE CAPABILITIES FUNDING AGREEMENT

This Funding Agreement, hereinafter "Agreement", is entered into by and between the county of Winnebago, hereinafter "County", the Chief Circuit Judge and the Administrative Office of the Illinois Courts, hereinafter "AOIC", for the purpose of defining the responsibilities of the County and the AOIC in regards to COVID Rapid Relief Funding for Remote Capabilities.

The AOIC, on behalf of the Supreme Court of Illinois, will reimburse or make payment to the County with limited Fiscal Year 2021 Judicial Branch General Revenue Funding for technology goods/services to enhance, improve and/or establish remote capabilities within the local court systems.

The AOIC agrees to the following responsibilities:

- The AOIC will remit payment to the Illinois Comptroller's Office for the approved technology goods/services listed on the Funding Request Form (Exhibit A) pursuant to the executed Funding Agreement.

The County agrees to the following responsibilities:

- By signing this agreement, the Chief Circuit Judge and County Treasurer, ensures that local funding has been denied for the technology/resource requests for remote capabilities listed on the Request Form.
- Will only procure the approved technology goods/services as listed and approved on the Request Form. Any adjustments to the approved agreement must be approved by the AOIC prior to making any purchases or services.
- Will comply with the County's policies and procedures for the procurement of the approved technology goods/services.
- If requesting Reimbursement to the County (Option 1), the County will complete an Invoice Voucher and attach itemized vendor invoice(s) and forward all documents to the AOIC for payment.
- If requesting Payment to the County (Option 2), the County will complete an Invoice Voucher and attach vendor proposal(s) and forward all documents to the AOIC for payment. Once the equipment and services are purchased, the County will forward paid invoice(s) to the AOIC for reconciliation. If AOIC's payment based on the proposal(s) was more than the paid invoice(s), the County will return the over payment to the AOIC.

This Agreement may be terminated, by either party, for failure to comply with the provisions of this agreement. The AOIC reserves the right to audit the approved Funding Agreement.

This Agreement is effective upon signature of the Chief Circuit Judge, County Treasurer and the AOIC.

Chief Circuit Judge

County Treasurer

AOIC Assistant Director

  
Signature

  
Signature

  
Signature

**Eugene G. Doherty**

**Sue Goral**

**Kara M. McCaffrey**

Print/Type Name

Print/Type Name

Print/Type Name

6-8-2021

6-8-21

Date

Date

Date



# Resolution Executive Summary

Prepared By: David J. Rickert

Committee: Finance Committee

Committee Date: July 1, 2021

Resolution Title: Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department as Directed Under the American Rescue Plan Act (ARP)

County Code: Not applicable

Board Meeting Date: July 8, 2021

Budget Information:

<b>Was item budgeted?</b>	No	<b>Appropriation Amount:</b>	\$20,000,000
<b>If not, explain funding source:</b>	U.S. Department of the Treasury ARP Funds		
<b>ORG/OBJ/Project Code:</b>	61300	<b>Budget Impact:</b>	N/A

Background Information: The American Rescue Plan Act of 2021, also called the COVID-19 Stimulus Package or American Rescue Plan, is a \$ 1.9 trillion economic stimulus bill passed by the 117th U.S. Congress and signed into law by President Biden on March 11, 2021 to speed up the United States' recovery from the economic and health effects of the COVID-19 pandemic.

Recommendation: Staff concurs

Contract/Agreement: Not applicable

Legal Review: Not Applicable

Follow-Up: Not Applicable

**2021 Fiscal Year**

Sponsored by:  
Jaime Salgado, Finance Committee Chairman

Finance: July 1, 2021  
Lay Over: July 8, 2021  
**Final Vote: July 22, 2021**

**2021 CO**

**TO:** THE HONORABLE BOARD MEMBERS OF THE COUNTY OF WINNEBAGO, ILLINOIS

The Winnebago County Finance Committee presents the following Ordinance amending the Annual Appropriation Ordinance for the fiscal year ending September 30, 2021 and recommends its adoption.

**ORDINANCE**

**WHEREAS**, Winnebago County has received funds from the American Recovery Plan as part of the federal government's response to the Covid-19 pandemic.

**WHEREAS**, the Winnebago County Board adopted the "Annual Budget and Appropriation Ordinance" for the fiscal year ending September 30, 2021 at its September 24, 2020 meeting; and,

**WHEREAS**, 55ILCS 5/6-1003(2014), states, "After the adoption of the county budget, no further appropriations shall be made at any other time during such fiscal year, except as provided in this Act. Appropriations in excess of those authorized by the budget in order to meet an immediate emergency may be made at any meeting of the board by a two-thirds vote of all the members constituting such board, the vote to be taken by ayes and nays and entered on the record of the meeting."

**NOW, THEREFORE, BE IT ORDAINED**, that the County Board deems that pursuant to the provisions as set forth in 55ILCS 5/6-1003(2014), certain conditions have occurred in connection with the operations of the County which are deemed to be immediate emergencies; therefore the increases detailed per the attached Request for Budget Amendment are hereby authorized for Amendment **#2021-012 American Recovery Plan**.

.

(AGREE)

\_\_\_\_\_  
JAIME SALGADO,  
FINANCE CHAIRMAN

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
PAUL ARENA

\_\_\_\_\_  
STEVE SCHULTZ

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
JOHN BUTITTA

Respectfully Submitted,  
**FINANCE COMMITTEE**  
**(DISAGREE)**

\_\_\_\_\_  
JAIME SALGADO,  
FINANCE CHAIRMAN

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
PAUL ARENA

\_\_\_\_\_  
STEVE SCHULTZ

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
JOHN BUTITTA

The above and foregoing Ordinance was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_ 2021.

ATTESTED BY:

\_\_\_\_\_  
JOSEPH CHIARELLI  
CHAIRMAN OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

\_\_\_\_\_  
LORI GUMMOW  
CLERK OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

2021  
WINNEBAGO COUNTY  
FINANCE COMMITTEE  
REQUEST FOR BUDGET AMENDMENT

DATE SUBMITTED: <span style="color: red;">6/17/2021</span> AMENDMENT NO: 2021-012							
DEPARTMENT: American Rescue Plan SUBMITTED BY: Dave Rickert							
FUND#: 0313 DEPT. BUDGET NO. 61300							
Department Org Number	Object (Account) Number	Object (Account) Description	Adopted Budget	Amendments Previously Approved	Revised Approved Budget	Increase (Decrease)	Revised Budget after Approved Budget Amendment
<b>Expenditures</b>							
61300	41110	Regular Salaries	\$0	\$0	\$0	\$645,400	\$645,400
61300	41211	Health Insurance-Employer Cont	\$0	\$0	\$0	\$64,179	\$64,179
61300	42110	Supplies	\$0	\$0	\$0	\$13,040	\$13,040
61300	43310	Travel	\$0	\$0	\$0	\$2,381	\$2,381
61300	42115	Non-Capital Office Equipment	\$0	\$0	\$0	\$2,878,865	\$2,878,865
61300	43167	Software Subscription	\$0	\$0	\$0	\$260,000	\$260,000
61300	42491	Software Licensing Fee	\$0	\$0	\$0	\$92,880	\$92,880
61300	43190	Other Professional Services	\$0	\$0	\$0	\$2,145,000	\$2,145,000
61300	43204	ARP Community Business Grants	\$0	\$0	\$0	\$1,000,000	\$1,000,000
61300	46320	Building Improvements	\$0	\$0	\$0	\$1,735,393	\$1,735,393
61300	46410	Automobiles	\$0	\$0	\$0	\$2,276,000	\$2,276,000
61300	46430	Machinery & Equipment	\$0	\$0	\$0	\$950,000	\$950,000
61300	46586	Data Processing Equipment	\$0	\$0	\$0	\$3,273,100	\$3,273,100
61300	46999	Project Contingency	\$0	\$0	\$0	\$4,063,762	\$4,063,762
61300	49110	Transfer to Other Fund	\$0	\$0	\$0	\$600,000	\$600,000
<b>Revenue</b>							
13500	39110	Transfer From Other Fund	\$2,163,000	\$0	\$2,163,000	\$600,000	\$2,763,000
TOTAL ADJUSTMENT:						\$20,000,000	
Reason budget amendment is required:							
Winnebago County has received money from the Federal government as part of the American Rescue Plan, in response to the Covid-19 pandemic. This budget amendment will allow us to put forth a budget to spend some of that money.							
Potential alternatives to budget amendment:							
None							
Impact to fiscal year 2021 budget:							
\$0							
Revenue Source: American Recovery Plan Funds							



# Resolution Executive Summary

Prepared By: David J. Rickert

Committee: Finance Committee

Committee Date: July 1, 2021

Resolution Title: Ordinance Authorizing a Budget Amendment to Allocate Funds Received from the U.S. Treasury Department Under the Emergency Rental Assistance Program II.

County Code: Not applicable

Board Meeting Date: July 8, 2021

## Budget Information:

<b>Was item budgeted?</b>	No	<b>Appropriation Amount:</b>	\$2,651,023
<b>If not, explain funding source:</b>	U.S. Department of the Treasury ERAP II Funds		
<b>ORG/OBJ/Project Code:</b>	601200	<b>Budget Impact:</b>	N/A

Background Information: The COVID-19 Emergency Rental Assistance Program Phase II will provide approximately \$353 million nationally in rental assistance to low- and moderate-income households that have had a substantial reduction in income or incurred significant costs as a result of the pandemic, including those who are homeless or at risk of homelessness. The amount currently distributed to Winnebago County is \$2,651,023.

Recommendation: Staff concurs

Contract/Agreement: Not applicable

Legal Review: Not Applicable

Follow-Up: Not Applicable

**2021 Fiscal Year**

Sponsored by:

Jaime Salgado, Finance Committee Chairman

Finance:

Jul 1, 2021

Lay Over:

Jul 8, 2021

**Final Vote:**

**Jul 22, 2021**

**2021 CO**

**TO:** THE HONORABLE BOARD MEMBERS OF THE COUNTY OF WINNEBAGO, ILLINOIS

The Winnebago County Finance Committee presents the following Ordinance amending the Annual Appropriation Ordinance for the fiscal year ending September 30, 2021 and recommends its adoption.

**ORDINANCE**

**WHEREAS**, Winnebago County has received a second federal grant to help its citizens who have been impacted by the Covid-19 pandemic, with rental and utility payment assistance.

**WHEREAS**, the Winnebago County Board adopted the "Annual Budget and Appropriation Ordinance" for the fiscal year ending September 30, 2021 at its September 24, 2020 meeting; and,

**WHEREAS**, 55ILCS 5/6-1003(2014), states, "After the adoption of the county budget, no further appropriations shall be made at any other time during such fiscal year, except as provided in this Act. Appropriations in excess of those authorized by the budget in order to meet an immediate emergency may be made at any meeting of the board by a two-thirds vote of all the members constituting such board, the vote to be taken by ayes and nays and entered on the record of the meeting."

**NOW, THEREFORE, BE IT ORDAINED**, that the County Board deems that pursuant to the provisions as set forth in 55ILCS 5/6-1003(2014), certain conditions have occurred in connection with the operations of the County which are deemed to be immediate emergencies; therefore the increases detailed per the attached Request for Budget Amendment are hereby authorized for Amendment **#2021-013 Emergency Rental Assistance II**.



(AGREE)

Respectfully Submitted,  
**FINANCE COMMITTEE**  
(DISAGREE)

\_\_\_\_\_  
JAIME SALGADO,  
FINANCE CHAIRMAN

\_\_\_\_\_  
JAIME SALGADO,  
FINANCE CHAIRMAN

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
PAUL ARENA

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PAUL ARENA

\_\_\_\_\_  
STEVE SCHULTZ

\_\_\_\_\_  
STEVE SCHULTZ

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
JOHN BUTITTA

\_\_\_\_\_  
JOHN BUTITTA

The above and foregoing Ordinance was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_ 2021.

ATTESTED BY:

\_\_\_\_\_  
JOSEPH CHIARELLI  
CHAIRMAN OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

\_\_\_\_\_  
LORI GUMMOW  
CLERK OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

2021  
WINNEBAGO COUNTY  
FINANCE COMMITTEE  
REQUEST FOR BUDGET AMENDMENT

DATE SUBMITTED: <b>6/21/2021</b> AMENDMENT NO: 2021-013							
DEPARTMENT: Finance				SUBMITTED BY: Dave Rickert			
FUND#: 0312				DEPT. BUDGET NO. 61200			
Department Org Number	Object (Account) Number	Object (Account) Description	Adopted Budget	Amendments Previously Approved	Revised Approved Budget	Increase (Decrease)	Revised Budget after Approved Budget Amendment
<b>Expenditures</b>							
61200	41110	Regular Salaries	\$0	\$0	\$0	\$397,653	\$397,653
		23200				<b>Total Personnel:</b>	\$397,653
61200	43192	Rent Assistance Prog	\$0	\$0	\$0	\$2,110,216	\$2,110,216
61200	43193	Utility Assistance Prog	\$0	\$0	\$0	\$143,154	\$143,154
						<b>Total Supplies:</b>	\$2,253,370
						<b>Total Expenses:</b>	\$2,651,023
<b>Revenue</b>							
61200	32110	Federal Operating Grant	\$0	\$0	\$0	\$2,651,023	\$2,651,023
						<b>Total Revenue:</b>	
TOTAL ADJUSTMENT:							\$0
Reason budget amendment is required:							
Winnebago County has received a second Federal Grant for emergency rental assistance in response to the Covid-19 pandemic. This grant includes funds for staff and relief funds.							
Potential alternatives to budget amendment:							
None							
Impact to fiscal year 2021 budget:							
None							
Revenue Source:		Federal Grant					

**RESOLUTION  
OF THE  
COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

2021 CR \_\_\_\_\_

SUBMITTED BY: OPERATIONS AND ADMINISTRATIVE COMMITTEE

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**RESOLUTION ADOPTING CRITERIA FOR THE OPERATION OF THE COUNTY'S  
DELINQUENT TAX PROGRAM**

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**WHEREAS**, on October 24, 2019, the Winnebago County Board adopted Resolution 2019 CR 127, authorizing the execution of a contract between the County of Winnebago, Illinois (County) and Region 1 Planning Council (R1PC) for R1PC to act as the County's Agent in the operation of a Delinquent Tax Program; and

**WHEREAS**, pursuant to the contract, R1PC is responsible for marketing and selling the property to the highest, responsible buyer; and

**WHEREAS**, after reviewing the current operations of the delinquent tax program, the Operations and Administrative Committee finds it is in the best interests of the citizens and taxing bodies in Winnebago County, Illinois to create additional criteria when evaluating submitted bids on properties under the program; and

**WHEREAS**, the additional criteria will make prospective buyers ineligible for bidding on properties under the program if they are tax delinquent on other properties they own within Winnebago County, Illinois; and

**WHEREAS**, this criteria for the Delinquent Tax Program would further support the two specific goals of the County and taxing districts within Winnebago County, Illinois, which are as follows:

1. To recover delinquent real estate taxes for the benefit of all taxing districts having an interest in the particular parcel of real estate, and,
2. In the case of property to which the County of Winnebago, as Trustee, ultimately takes a tax deed pursuant to the Property Tax Code, it will aid in the expeditious transfer of ownership and the return of that property to **a responsible property owner** (*emphasis added*).

**NOW, THEREFORE BE IT RESOLVED**, by the County Board of the County of Winnebago, Illinois that the Winnebago County Board hereby adopts the criteria for the operation of the County's Delinquent Tax Program, in substantially the same form as set forth herein.

**BE IT FURTHER RESOLVED**, that this Resolution shall be in full force and effect immediately upon its adoption.

**BE IT FURTHER RESOLVED**, that the Clerk of the County Board is hereby directed to prepare and deliver a certified copy of this Resolution to the County Administrator, the County Treasurer, and Eric Setter, Land Bank Coordinator, 127 N. Wyman Street, Suite 100, Rockford, Illinois 61101,

Respectfully submitted,  
**OPERATIONS AND ADMINISTRATIVE COMMITTEE**

**AGREE**

\_\_\_\_\_  
Keith McDonald, Chairman

\_\_\_\_\_  
John Butitta, Vice Chairman

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Joe Hoffman

\_\_\_\_\_  
Dorothy Redd

\_\_\_\_\_  
Jaime Salgado

**DISAGREE**

\_\_\_\_\_  
Keith McDonald, Chairman

\_\_\_\_\_  
John Butitta, Vice Chairman

\_\_\_\_\_  
Jean Crosby

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Joe Hoffman

\_\_\_\_\_  
Dorothy Redd

\_\_\_\_\_  
Jaime Salgado

The above and foregoing Resolution was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_, 2021.

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Joseph Chiarelli, Chairman of the  
County Board of the  
County of Winnebago, Illinois

ATTEST:

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Lori Gummow, Clerk of the  
County Board of the  
County of Winnebago, Illinois

**NEW BUSINESS**

# **ANNOUNCEMENTS & COMMUNICATIONS**





# WINNEBAGO COUNTY

— ILLINOIS —

## Announcements & Communications

Date: July 22, 2021

Item: Correspondence to the Board

Prepared by: County Clerk Lori Gummow

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**Governing Statute(s):** State of Illinois Counties Code [55 ILCS 5/Div. 3-2, Clerk](#)

**County Code:** [Ch 2. Art. II. Div. 4, Sec. 2.86 – Record Keeping & Communications](#)

**Background:** The items listed below were received as correspondence.

1. County Clerk Gummow received from the United States Nuclear Regulatory Commission the following:
  - a. Federal Register / Vol. 86, No. 126 / Tuesday, July 6, 2021 / Notices
  - b. Federal Register / Vol. 86, No. 131 / Tuesday, July 13, 2021 / Notices
2. County Clerk Gummow received from Theresa Grennan, Chief Deputy Winnebago County Treasurer the Investment Report as of July, 2021.
3. County Clerk Gummow received the Monthly Report for June, 2021 from the Winnebago County Recorder's Office.
4. County Clerk Gummow received from ComEd a letter regarding their intent to perform vegetation management activities on distribution circuits in our area within the next few months.

# **Adjournment**