



# WINNEBAGO COUNTY

— ILLINOIS —

## AGENDA

Winnebago County Courthouse  
400 West State Street, Rockford, IL 61101  
County Board Room, 8<sup>th</sup> Floor

Thursday, September 5, 2024  
6:00 p.m.

1. **Call to Order** ..... Chairman Joseph Chiarelli
2. **Invocation and Pledge of Allegiance**.....John Guevara
3. **Agenda Announcements**..... Chairman Joseph Chiarelli
4. **Roll Call**.....Clerk Lori Gummow
5. **Awards, Presentations, Public Hearings and Public Participation**
  - A. Awards – None
  - B. Presentations – None
  - C. Public Hearings – None
  - D. Public Participation – None
6. **Approval of Minutes**..... Chairman Joseph Chiarelli
  - A. Approval of August 8, 2024 minutes
  - B. Layover of August 22, 2024 minutes
7. **Consent Agenda**..... Chairman Joseph Chiarelli
  - A. Raffle Report
  - B. Auditor’s Report
8. **Appointments (Per County Board rules, Board Chairman appointments shall lay over until the second board meeting after they are first introduced)**
9. **Reports of Standing Committees**.....Chairman Joseph Chiarelli
  - A. Finance Committee.....John Butitta, Committee Chairman
    1. Committee Report
    2. Annual Appropriation Ordinance Fiscal Year 2025 to be Laid Over
  - B. Zoning Committee..... Jim Webster, Committee Chairman

Planning and/or Zoning Requests:

- 1. Committee Report

C. Economic Development Committee ..... **John Sweeney, Committee Chairman**

- 1. Committee Report

D. Operations and Administrative Committee ..... **Keith McDonald, Committee Chairman**

- 1. Committee Report

E. Public Works Committee..... **Dave Tassoni, Committee Chairman**

- 1. Committee Report

F. Public Safety and Judiciary Committee.....**Brad Lindmark, Committee Chairman**

- 1. Committee Report

G. Legislative and Lobbying Committee.....**Jaime Salgado, Committee Chairman**

- 1. Committee Report

**10. Unfinished Business .....Chairman Joseph Chiarelli**

**Appointments read in on July 25, 2024**

A. Washington Park Street Light District, Annual Compensation: \$300

- 1. Holden Webb (New Appointment), Machesney Park, Illinois, to serve the remainder of a 3-year term expiring April 2027

B. Pecatonica Cemetery Association, Annual Compensation: None

- 1. Paul E. Seaton (Reappointment), Pecatonica, Illinois, to serve a 6-year term expiring June 2030

**Zoning Committee**

- A. Ordinance Granting Site Approval of a 5 MW Commercial Solar Energy Facility (aka a Solar Farm) on a 32.33 +- Acre Site Commonly Known as 85XX Rote Road (PIN: 12-13-201-001) and 88XX Rote Road (PIN: 12-13-101-004), Rockford, Illinois 61107, in Rockford Township, District 8, Laid Over from August 22, 2024 Meeting

**11. New Business.....Chairman Joseph Chiarelli  
(Per County Board rules, passage will require a suspension of Board rules).**

**12. Announcements & Communications .....Clerk Lori Gummow**

- A. Correspondence (see packet)

**13. Adjournment .....Chairman Joseph Chiarelli**

**Next Meeting: Thursday, September 26, 2024**

**Awards,  
Presentations,  
Public Hearings  
and Public Participation**

# **Approval of Minutes**

**REGULAR ADJOURNED MEETING  
WINNEBAGO COUNTY BOARD  
AUGUST 8, 2024**

1. Chairman Chiarelli Called to Order the Regular Adjourned Meeting of the Winnebago County Board for Thursday, August 8, 2024 at 6:00 p.m.

Chairman Chiarelli requested a moment of silence for the passing of a former County Board Chairman Larry Ralston.

2. Board Member McCarthy gave the invocation and led the Pledge of Allegiance.
3. Agenda Announcements: None
4. Roll Call: 17 Present. 3 Absent. (Board Members Arena, Butitta, Booker, Crosby, Goral, Hanserd, Hoffman, Lindmark, McCarthy, McDonald, Nabors, Penney, Salgado, Scrol, Sweeney, Thompson and Webster. (Board Members Fellars, Guevara, and Tassoni were absent.)

**AWARDS, PRESENTATIONS, PUBLIC HEARINGS, PUBLIC PARTICIPATION, and PROCLAMATIONS**

5. Awards - None  
Presentations- None  
Public Hearings - None  
Public Participation – Janice Mathis, Faith and Blue National Event on October 12, 2024 Honoring Clergy and Police, Pro  
  
Lori Flemming, Faith and Blue National Event, Pro  
  
Stephanie Hicks, Upcoming clinic (Pet) in coordination with Animal Services, Pro

**APPROVAL OF MINUTES**

6. Chairman Chiarelli entertained a motion to approve the Minutes. Board Member Webster made a motion to approve County Board Minutes of June 27, 2024 and layover County Board Minutes of July 25, 2024, seconded by Board Member McCarthy. Motion was approved by a unanimous vote of all members present. (Board Members Fellars, Guevara, and Tassoni were absent.)

**CONSENT AGENDA**

7. Chairman Chiarelli entertained a motion to approve the Consent Agenda for August 8, 2024. Board Member Goral made a motion to approve the Consent Agenda which includes the Raffle Report and Auditor's Report, seconded by Board Member Hoffman. Motion was approved by a unanimous vote of all members present. (Board Members Fellars, Guevara, and Tassoni were absent.)

### APPOINTMENTS

8. **Appointments (Per County Board rules, Board Chairman Appointments shall lay over until the second board meeting after they are first introduced)**

### REPORTS FROM STANDING COMMITTEES

#### FINANCE COMMITTEE

9. No Report.

#### ZONING COMMITTEE

10. No Report.

#### ECONOMIC DEVELOPMENT COMMITTEE

11. Board Member Sweeney made a motion to approve a Resolution Granting Authority to the Winnebago County Board Chairman to Execute the Documents Necessary to Complete a Loan for \$75,000 from the Revolving Loan Fund to PrintJet Corporation, seconded by Board Member Hanserd. Motion was approved by a unanimous vote of all members present. Board Member Sweeney reminded the Board of their \$1000 allotments.

#### OPERATIONS & ADMINISTRATIVE COMMITTEE

12. Board Member McDonald made a motion to approve a Resolution Submitting to the Electors by Referendum the Question of Imposing a One-Half (1/2) Percent Special County Retailers' Occupation Tax (Sales Tax) for Mental Health Purposes for a Period not to Exceed Five (5) Years, Effective July 1, 2026, for the County of Winnebago, Illinois, seconded by Board Member Hanserd. Discussion by Chief of the Civil Bureau Vaughn and Board Members Butitta, Webster, and McDonald. Board Member Butitta made a motion to send back to Committee, seconded by Board Member Webster. Further Discussion by Chief of the Civil Bureau Vaughn and Board Members Goral, Crosby, Webster, Sweeney, Butitta, Nabors, Arena, Thompson, and Lindmark. Board Member Crosby made a motion to call the question, second by Board Member Hanserd. Motion to call the question failed by a roll call vote of 9 no and 8 yes votes. (Board Members Arena, Butitta, Lindmark, McDonald, Nabors, Penney, Sweeney, Thompson, and Webster voted no.) (Board Members Fellars, Guevara, and Tassoni were absent.) Discussion by

Board Member Penney, Webster, Nabors, Goral, and Salgado. Motion to send back to committee failed by a roll call vote of 15 no and 2 yes votes. (Board Members Arena, Booker, Crosby, Goral, Hanserd, Hoffman, Lindmark, McCarthy, McDonald, Nabors, Penney, Salgado, Scrol, Sweeney, and Thompson voted no.) (Board Members Fellars, Guevara, and Tassoni were absent.) Discussion by Board Member Butitta, Arena, Lindmark, McCarthy, Nabors, and Salgado. The original motion was approved by a roll call vote of 15 yes votes and 2 no votes. (Board Members Butitta and Webster voted no.) (Board Members Fellars, Guevara, and Tassoni were absent.)

### **PUBLIC WORKS COMMITTEE**

13. No Report.

### **PUBLIC SAFETY AND JUDICIARY COMMITTEE**

14. No Report.

### **LEGISLATIVE AND LOBBYING COMMITTEE**

15. Board Member Salgado made a motion to approve a Resolution Authorizing the Winnebago County Board Chairman to Execute a Professional Service Agreement by and Between the Ferguson Group (“TFG”) and the County of Winnebago for Grant Writing Services, seconded by Board Member Sweeney. Discussion by Board Member Salgado. Motion was approved by a unanimous vote of all members present. (Board Members Fellars, Guevara, and Tassoni were absent.) Board Member Salgado announced there may be a Strategic Meeting in September.

### **UNFINISHED BUSINESS**

16. **Finance Committee**

- A. Board Member Butitta made a motion to approve an Ordinance for a Budget Amendment for Winnebago County Health Department Laid Over from July 25, 2024 Meeting, seconded by Board Member McDonald. Discussion by Board Member Butitta. Motion was approved by unanimous vote of all members present. (Board Members Fellars, Guevara, and Tassoni were absent.)

### **NEW BUSINESS**

17. **(Per County Board rules, passage will require a suspension of Board rules).**

### **ANNOUNCEMENTS & COMMUNICATION**

18. County Clerk Gummow submitted the Items Listed Below as Correspondence which were “Placed on File” by Chairman Chiarelli:

- A. County Clerk Gummow submitted from the United States Nuclear Regulatory Commission the following:
- a. Braidwood Station, Units 1 and 2; and Byron Station, Unit Nos. 1 and 2-Issuance of Relief RE: Proposed Alternative Request Associated with Pressurizer Examinations (EPID L-2023-LLR-0062)
  - b. Byron Station-Integrated Inspection Report 05000454/2024002 and 05000455/2024002 and Exercise of Enforcement Discretion.
  - c. Braidwood Station, Units 1 and 2; Byron Station, Unit Nos. 1 and 2; Calvert Cliffs Nuclear Power Plant, Units 1 and 2; and R.E. Ginna Nuclear Power Plant-Issuance of Relief RE: Proposed Alternative Request Associated with Steam Generator Examinations (EPIDS L-20233-LLR-0053, L-2023-LLR-0054, L-2023-LLR-005, L-2023-LLR-0056).
- B. County Clerk Gummow submitted from Theresa Grennan, Chief Deputy Winnebago County Treasurer the following:
- a. Collateralization Report – June 31, 2024
  - b. Investment Report - as of July 1, 2024
  - c. Winnebago County Treasurer Bank Balances –June, 2024
- C. County Clerk Gummow submitted a Monthly Report from the Winnebago County Recorder’s Office for June, 2024.

Board Member Booker announced the upcoming Winnebago County Fair.

### ADJOURNMENT

19. Chairman Chiarelli entertained a motion to adjourn. County Board Member Webster moved to adjourn the meeting, seconded by Board Member Thompson. Motion was approved by a voice vote. (Board Members Fellars, Guevara, and Tassoni were absent.) The meeting was adjourned at 7:16 p.m.

Respectfully submitted,



Lori Gummow  
County Clerk

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**REGULAR ADJOURNED MEETING  
WINNEBAGO COUNTY BOARD  
AUGUST 22, 2024**

1. Chairman Chiarelli Called to Order the Regular Adjourned Meeting of the Winnebago County Board for Thursday, August 22, 2024 at 6:00 p.m.
2. Board Member Goral gave the invocation and led the Pledge of Allegiance.
3. Agenda Announcements: None
4. Roll Call: 17 Present. 3 Absent. (Board Members, Butitta, Booker, Crosby, Fellars, Goral, Guevara, Hanserd, Hoffman, McCarthy, McDonald, Nabors, Salgado, Scrol, Sweeney, Tassoni, Thompson and Webster. (Board Members Arena, Lindmark, and Penney were absent.)

Board Member Arena joined at 6:02 p.m.

Chairman Chiarelli entertained a motion to allow remote access. Board Member Webster made a motion to allow remote access for Board Member Penney, seconded by Board Member Thompson. Motion was approved by a unanimous vote of all members present. (Board Members Lindmark and Penney were absent.)

Board Member Penney joined remotely at 6:03 p.m.

**AWARDS, PRESENTATIONS, PUBLIC HEARINGS, PUBLIC PARTICIPATION, and PROCLAMATIONS**

5. Awards - Deputy Nick Gasparini, Deputy Stephanie Edmondson, Deputy Hunter Jones and Loves Park Officer Alexander Jenkins

Presentations- None

Public Hearings - None

Public Participation – None

**APPROVAL OF MINUTES**

6. Chairman Chiarelli entertained a motion to approve the Minutes. Board Member Guevara made a motion to approve County Board Minutes of July 25, 2024 and layover County Board Minutes of August 8, 2024, seconded by Board Member Sweeney. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)

## CONSENT AGENDA

7. Chairman Chiarelli entertained a motion to approve the Consent Agenda for August 22, 2024. Board Member Guevara made a motion to approve the Consent Agenda which includes the Raffle Report and Auditor's Report, seconded by Board Member Crosby. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.),

## APPOINTMENTS

8. **Appointments (Per County Board rules, Board Chairman Appointments shall lay over until the second board meeting after they are first introduced)**

### **A. Otter Creek Lake Utility District, Annual Compensation: None**

1. Jeff Wishop (New Appointment), Rockton, Illinois, to serve the remainder of a 5-year term vacated by J. Ronald Waldschmidt expiring May 2027

## REPORTS FROM STANDING COMMITTEES

### FINANCE COMMITTEE

9. Board Member Butitta made a motion to approve Agenda Items 2. Thru 5. (as listed below), seconded by Board Member Guevara. Discussion by Board Member Butitta. Motion was approved by a unanimous vote of all members present. (Board Members Lindmark and Sweeney were absent.)
  2. Resolution for Approval of Distribution of Opioid Litigation Settlement Funds to the Winnebago County Coroner's Office
  3. Resolution for Approval of Distribution of Opioid Litigation Settlement Funds to the Winnebago County Health Department
  4. Resolution for Approval of Distribution of Opioid Litigation Settlement Funds to the Winnebago County Sheriff's Office
  5. Resolution for Approval of Distribution of Opioid Litigation Settlement Funds to the 17<sup>th</sup> Judicial Circuit Court
10. Board Member Butitta made a motion to approve a Resolution Authorizing Settlement of a Claim Against the County of Winnebago Entitled Thomas Truitt Versus Winnebago County, seconded by Board Member Thompson. Discussion by Board member Butitta. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)

### ZONING COMMITTEE

11. Board Member Webster read in for the first reading of an Ordinance Granting Site Approval of a 5 MW Commercial Solar Energy Facility (aka a Solar Farm) on a 32.33 +/- Acre Site Commonly Known as 85XX Rote Road (PIN: 12-13-201-001) and 88XX Rote Road (PIN: 12-13-101-004), Rockford, Illinois 61107, in Rockford Township, District 8, to be laid over.

### **ECONOMIC DEVELOPMENT COMMITTEE**

12. No Report.

### **OPERATIONS & ADMINISTRATIVE COMMITTEE**

13. Board Member McDonald read in for the first reading of an Ordinance Amending Sections of Chapter 2 of the Winnebago County Code of Ordinances Related to the Regional Planning and Development Department to be Laid Over. Board Member McDonald made a motion to suspend the rules, seconded by Board Member Guevara. Motion to suspend the rules was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.) Board Member McDonald made a motion to approve the Ordinance, seconded by Board Member Hanserd. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)
14. Board Member McDonald made a motion to approve a Resolution Establishing the County Holiday Schedule for 2025, seconded by McCarthy. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)

### **PUBLIC WORKS COMMITTEE**

15. Board Member Tassoni made a motion to approve (24-034) a Resolution Authorizing the Approval of an Intergovernmental Cooperation Agreement with the Greater Rockford Airport Authority for Kishwaukee Road Improvements (Section 24-00731-00-WR), seconded by Board Member Webster. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)
16. Board Member Tassoni made a motion to approve (24-035) a Resolution Authorizing the Award of Bid for Moate Road Shoulder Widening and Paving (Section 24-0000-05-GM), seconded by Board Member Guevara. Discussion by Board member Tassoni. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)
17. Board Member Tassoni made a motion to approve (24-036) a Resolution Authorizing an Application to the Illinois Transportation Enhancement Program (ITEP) for Funds to Develop a Multi-use Path Along or Near Riverside Boulevard to Connect the Perryville Path to the Paladin Parkway Path (Section 24-00733-00-BT), seconded by Board Member Butitta. Discussion by Board Members Tassoni, Butitta, and Webster. Motion was approved by a unanimous vote of all members present. (Board Member Lindmark was absent.)

### **PUBLIC SAFETY AND JUDICIARY COMMITTEE**

18. No Report.

**LEGISLATIVE AND LOBBYING COMMITTEE**

19. No Report.

**UNFINISHED BUSINESS**

20. Board Member Scrol requested discussion with Sheriff Caruana regarding the 911 Center.

**NEW BUSINESS**

21. **(Per County Board rules, passage will require a suspension of Board rules).**

**ANNOUNCEMENTS & COMMUNICATION**

22. Assistant Supervisor of Elections Manriquez submitted the Items Listed Below as Correspondence which were “Placed on File” by Chairman Chiarelli:
- A. Assistant Supervisor of Elections Manriquez submitted from the United States Nuclear Regulatory Commission the following:
    - a. A Letter regarding the Federal Register/Vo. 89, No. 151/Tuesday, August 6, 2024/Notices.
  - B. Assistant Supervisor of Elections Manriquez submitted a Monthly Report from the Winnebago County Clerk’s Office for July, 2024.
  - C. Assistant Supervisor of Elections Manriquez submitted from the Illinois Environmental Protection Agency a Notice of Application for Permit to Manage Waste (LPC-PA16) Description of Project: The city of Rockford and Four Rivers Sanitation Authority will be relocated and improving the Current Household Hazardous Waste Collection site from 3333 to 3315 Kishwaukee Street, All Illinois residents may drop off a variety of typical household chemicals and wastes at the facility at no cost to ensure safe and proper disposal occurs.
  - D. Assistant Supervisor of Elections Manriquez submitted from Charter Communications the Quarterly Franchise Fee Payment for the following:
    - a. Town of Rockton, IL
    - b. Town of Roscoe, IL
    - c. Harlem, IL (Township of Winnebago County)

**ADJOURNMENT**

23. Chairman Chiarelli entertained a motion to adjourn. County Board Member Webster moved to adjourn the meeting, seconded by Board Member Thompson. Motion was approved by a voice vote. (Board Member Lindmark was absent.) The meeting was adjourned at 6:32 p.m.

Respectfully submitted,

Rebecca Manriquez  
Assistant Supervisor of Elections  
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# **CONSENT AGENDA**

## RAFFLE APPLICATION REPORT

Presently the County Clerk's office has Raffle Applications submitted by  
**(2) different organization for (2) Raffles.**

All applying organizations have complied with the requirements of the Winnebago  
 County Raffle Ordinance. All fees have been collected, bonds received and all  
 individuals involved with the raffles have received the necessary Sheriff's  
 Department clearance.

The Following Have Requested A Class A, General License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT
31155	1	Winnebago County Pheasant Forever	10/01/24-02/21/25	\$15,000.00
31156	1	Severson Dells Education Foundation	09/01/24-09/28/24	\$2,500.00

The Following Have Requested a Class B, MULTIPLE (2, 3 OR 4) LICENSE				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT

The Following Have Requested a Class C, One Time Emergency License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT

The Following Have Requested a Class D,E,& F Limited Annual License				
LICENSE #	# OF RAFFLES	NAME OF ORGANIZATION	LICENSE DATES	AMOUNT

This concludes my report,

Deputy Clerk Daisy Carrillo

LORI GUMMOW  
 Winnebago County Clerk

Date 5-Sep-24

RESOLUTION


TO THE HONORABLE COUNTY BOARD OF WINNEBAGO COUNTY:

Your County Auditor respectfully submits the following summarized report of the claims to be paid and approved:

	<u>FUND NAME</u>		<u>RECOMMENDED FOR PAYMENT</u>
001	GENERAL FUND	\$	519,393
101	PUBLIC SAFETY TAX	\$	335,746
103	DOCUMENT STORAGE FUND	\$	2,714
105	VITAL RECORDS FEE FUND	\$	74
106	RECORDERS DOCUMENT FEE FUND	\$	54
109	VICTIM IMPACT PANEL FEE	\$	800
111	CHILDREN'S WAITING ROOM FUND	\$	8,542
114	911 OPERATIONS FUND	\$	106,943
116	HOST FEE FUND	\$	96,916
126	LAW LIBRARY	\$	2,073
131	DETENTION HOME	\$	12,804
145	FORECLOSURE MEDIATION FUND	\$	700
155	MEMORIAL HALL	\$	842
161	COUNTY HIGHWAY	\$	355,195
162	COUNTY BRIDGE FUND	\$	325
164	MOTOR FUEL TAX FUND	\$	196,715
165	TOWNSHIP HIGHWAY FUND	\$	54,449
181	VETERANS ASSISTANCE FUND	\$	23,299
185	HEALTH INSURANCE	\$	207,563
194	TORT JUDGMENT & LIABILITY	\$	143,183
196	MENTAL HEALTH TAX FUND	\$	376,922
301	HEALTH GRANTS	\$	91,811
302	SHERIFF'S DEPT GRANTS	\$	103,076
304	PROBATION GRANTS	\$	117,118
307	COMMUNITY DEVELOPMENT GRANTS	\$	6,125
309	CIRCUIT COURT GRANT FUND	\$	5,356
313	AMERICA RESCUE PLAN	\$	14,777
314	CJCC GRANTS FUND	\$	33,256
401	RIVER BLUFF NURSING HOME	\$	235,401
410	ANIMAL SERVICES	\$	29,764
420	555 N COURT OPERATIONS FUND	\$	28,517
430	WATER FUND	\$	60
501	INTERNAL SERVICES	\$	15,609
743	CAPITAL PROJECTS FUND	\$	166,628
	TOTAL THIS REPORT	\$	<u>3,292,750</u>



The adoption of this report is hereby recommended:

  
William Crowley, County Auditor

ADOPTED: This 5th day of September 2024 at the City of Rockford, Winnebago County, Illinois.

\_\_\_\_\_  
Joseph Chiarelli, Chairman of the  
Winnebago County Board of  
Rockford, Illinois

ATTEST:

\_\_\_\_\_  
Lori Gummow, Clerk of the Winnebago  
County Board of Rockford, Illinois

# Appointments

# **Reports of Standing Committees**

# **FINANCE COMMITTEE**



# Resolution Executive Summary

**Prepared By:** Finance Department  
**Committee:** Finance Committee  
**Committee Date:** August 29, 2024  
**Resolution Title:** Annual Appropriation Ordinance Fiscal Year 2025  
**County Code:** Winnebago County Code Sec 2 -38 Accounting and Financial Reporting Policies

**Board Meeting Date:** September 5, 2024

**Budget Information:**

<b>Was item budgeted?</b> N/A
<b>If not, explain funding source:</b> N/A
<b>ORG/OBJ/Project Code:</b> N/A <b>Budget Impact:</b> N/A

**Background Information:**

Annually the county is required to pass a budget. Said budget must comply with Governmental Accounting Standards Board (GASB) pronouncements. The Proposed Fiscal Year 2025 Winnebago County Budget provides the financial detail to the Annual Appropriation Ordinance. Please note, the Annual Appropriation Ordinance and the Proposed Fiscal Year 2025 Budget are and should be considered parts of the same document. This executive summary, the Annual Appropriations Ordinance along with its supporting Fiscal Year 2025 Budget is or will be available no later than 9-12-2024 in electronic format and hard copy by contacting the Winnebago County Clerk. Also, from 9-12-2024 until 9-26-2024 this document will be on public display in the Winnebago County Clerk's Office.

**Recommendation:**

This is the recommended budget based on communication with county board members and members of the Finance Committee.

**Contract/Agreement:**

N/A

## 2024 CO

### ANNUAL APPROPRIATION ORDINANCE FISCAL YEAR 2025

**WHEREAS**, the herein contained annual budget has been prepared in accordance with “An Act in Relation to the Budgets of Counties Not Required by Law to Pass an Annual Appropriation Bill”, as amended; and,

**WHEREAS**, The Finance Committee of the County Board of the County of Winnebago, State of Illinois, has received the herein contained estimated revenues, expenditure budgets and appropriations for the various departments and funds for the fiscal year beginning October 1, 2024 and ending September 30, 2025; and,

**WHEREAS**, said schedule of appropriations which specified the several objects and purposes of each item of expense is to be known as the Annual Appropriation Ordinance. Also, said Annual Appropriation Ordinance applies to the various Federal and State Grants that are approved by the County Board or County Health Board and appropriate funding agency.

**NOW, THEREFORE, BE IT ORDAINED**, by the County Board of the County of Winnebago, Illinois, that the amounts and purposes herein specified, or so much thereof as may be authorized by law, as may be needed, be and the same are hereby appropriated from the following funds: General Fund, Public Safety Sales Tax Fund, Marriage and Civil Union Fund, Document Storage Fund, Treasurer Delinquent Tax Fund, Vital Records Fee Fund, Recorder’s Document Fee Fund, Court Automation Fund, Court Security Fee Fund, Victim Impact Panel Fee Fund, Child Support & Collection Fee Fund, Children’s Waiting Room Fund, Recorder’s Rental Housing Fee Fund, Drug Enforcement Fund (Sheriff), 9-1-1 Operations Fund (ETSB), Probation Service Fee Fund, Host Fee Fund, Neutral Site Custody Exchange Fee Fund, Coroner’s Office Fee Fund, Deferred Prosecution Program Fund, Hotel/Motel Tax Fund, Federal Forfeiture Fund (State’s Attorney), State Drug Forfeiture Fund (State’s Attorney), Check Offender Program Fund (State’s Attorney), Law Library Fund, Jail Medical Cost Fund, State’s Attorney Automation Fund, County Automation Fund, Detention Home Fund, WinGIS (County Share) Fund, Mortgage Foreclosure Mediation Fund, Specialty Courts Fund, Sheriff Electronic Citation Fee Fund, Sheriff’s Commissary Fund, CJC Fitness Fund, Historical Museum Fund, Circuit Clerk Electronic Citation Fund, Circuit Clerk Operations and Administration Fund, Children’s Advocacy Project Fund, CASA Fund, County Highway Fund, County Bridge & Improvement Fund, Federal Aid Matching Fund, Motor Fuel Tax Fund, Rebuild Illinois Fund, Veteran’s Assistance Fund, Health Insurance Fund, Employer Social Security Fund, Illinois Municipal Retirement Fund, Tort Judgment and Liability Insurance Fund, Mental Health Tax Fund, 2013C Debt Certificates Fund, 2013E Debt Certificates Fund, Baxter Road Special Tax Allocation Fund, 2015A Debt Certificates Bond Fund, 2016E Refunding Bond Fund, 2012C Refunding Bond Fund, 2017C Refunding Bond Fund, 2018 Pension Obligation Bonds Fund, 2020A GO Bond Fund, 2021A Refunding Bonds Fund, 2021B Refunding Bonds Fund, 2022 Series Go Refunding Bonds, Public Health/Grants Fund, Sheriff’s Department Grant Fund, State’s Attorney Grants Fund, Probation Grants Fund, Community Development Loan Fund, Circuit Court Grants Fund, City Election Fund, American Rescue Plan Act Fund, Office of Criminal Justice Initiatives Grants Fund, Opioid Settlement Fund, River Bluff Nursing Home Fund, Animal Services Fund, 555 North Court Street Operations Fund,

Water System–Baxter Road Fund, Internal Services Fund, Animal Services Donation Fund, Capital Projects Fund, 2012F Project Fund, , Regional Police Training Center Fund, 2024 Court-Case Management Project Fund for the fiscal year beginning October 1, 2024 and ending September 30, 2025; and,

**BE IT FURTHER ORDAINED**, that the object classifications to be used to identify the objects of expenditures within the various appropriations shall be known as personnel; supplies and services, capital outlays; debt service; transfers;

**BE IT FURTHER ORDAINED**, that the clerk of the County Board of the County of Winnebago, Illinois shall deliver a certified copy of this Ordinance to the County Clerk.

Respectfully Submitted,  
**FINANCE COMMITTEE**

**(AGREE)**

**(DISAGREE)**

\_\_\_\_\_  
JOHN BUTITTA, CHAIR

\_\_\_\_\_  
JOHN BUTITTA, CHAIR

\_\_\_\_\_  
JAIME SALGADO, VICE CHAIR

\_\_\_\_\_  
JAIME SALGADO, VICE CHAIR

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JEAN CROSBY

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
JOE HOFFMAN

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
KEITH McDONALD

\_\_\_\_\_  
JOHN F. SWEENEY

\_\_\_\_\_  
JOHN F. SWEENEY

\_\_\_\_\_  
MICHAEL THOMPSON

\_\_\_\_\_  
MICHAEL THOMPSON

The above and foregoing Ordinance was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_ day of \_\_\_\_\_ 2024.

ATTESTED BY:

\_\_\_\_\_  
JOSEPH CHIARELLI  
CHAIRMAN OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS

\_\_\_\_\_  
LORI GUMMOW  
CLERK OF THE COUNTY BOARD  
OF THE COUNTY OF WINNEBAGO, ILLINOIS



# **ZONING COMMITTEE**

**Attachment**  
**ZONING COMMITTEE**  
**OF THE COUNTY BOARD AGENDA**  
September 5, 2024

**Zoning Committee.....Jim Webster, Committee Chairman**

**PLANNING AND/OR ZONING REQUESTS:**

**TO BE VOTED ON:**

1. ORDINANCE GRANTING SITE APPROVAL OF A 5 MW COMMERCIAL SOLAR ENERGY FACILITY (AKA A SOLAR FARM) ON A 32.33 +/- ACRE SITE COMMONLY KNOWN AS 85XX ROTE ROAD (PIN: 12-13-201-001) AND 88XX ROTE ROAD (PIN: 12-13-101-004), ROCKFORD, ILLINOIS 61107, IN ROCKFORD TOWNSHIP, District 8, requested by Indigo Solar Project, LLC (a subsidiary of Cultivate Power, LLC), Lessee, represented by Angela Feria, Project Manager.  
**ZBA Recommendation: MOTION TO APPROVE w/ZBA AMENDMENTS FAILED (3-3)**  
**ZC Recommendation: DENIAL (2-4)**
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2. **COMMITTEE REPORT (ANNOUNCEMENTS)** - *for informational purposes only; not intended as an official public notice*:
  - Chairman, Brian Erickson, hereby announces that a *Zoning Board of Appeals (ZBA)* meeting is *tentatively* scheduled for **Wednesday, October 9, 2024**, at 5:30 p.m. in Room 303 of the County Administration Building.
  - Chairman, Jim Webster, hereby announces that the next *Zoning Committee (ZC)* meeting is *tentatively* scheduled for **Wednesday, October 23, 2024**, at 5:30 p.m. in Room 303 of the County Administration Building.

# **UNFINISHED BUSINESS**

# Appointments

# **ZONING COMMITTEE**

**ORDINANCE  
OF  
THE COUNTY BOARD OF THE COUNTY OF WINNEBAGO, ILLINOIS**

2024 CO \_\_\_\_\_

SUBMITTED BY: ZONING COMMITTEE

SPONSORED BY: JIM WEBSTER

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**ORDINANCE GRANTING SITE APPROVAL OF A 5 MW COMMERCIAL  
SOLAR ENERGY FACILITY (AKA A SOLAR FARM) ON A 32.33 +- ACRE  
SITE COMMONLY KNOWN AS 85XX ROTE ROAD (PIN: 12-13-201-001) AND  
88XX ROTE ROAD (PIN: 12-13-101-004), ROCKFORD, ILLINOIS 61107  
IN ROCKFORD TOWNSHIP**

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**WHEREAS**, Indigo Solar Project, LLC – a subsidiary of Cultivate Power, LLC (hereinafter “the Facility Owner”), formally filed an application for site approval to operate a 5 MW commercial solar energy farm (hereinafter “the Facility”) within unincorporated Winnebago County, Illinois on a 32.33 +- acre site commonly known as 85XX Rote Road (PIN: 12-13-201-001) and 88XX Rote Road (PIN: 12-13-101-004), Rockford, Illinois 61107 in Rockford Township (hereinafter “the Property”) and specifically legal described as:

The West Half (1/2) of the North 60 acres of the West Half (1/2) of the Northeast Quarter (1/4) of Section 13, Township 44 North, Range 2 East of the Third Principal Meridian, bounded and described as follows: Beginning at the Northwest corner of the Northeast Quarter (1/4) of said Section 13; thence North 88 degrees 41' 08" East along the North line of said Northeast Quarter (1/4), a distance of 664.48 feet to the Northeast corner of the West Half (1/2) of the North 60 acres of the West Half (1/2) of said Northeast Quarter (1/4); thence South 0 degrees 10' 59" East along the East line of said West Half (1/2), a distance of 1968.06 feet to the Southeast corner of said West Half (1/2); thence South 88 degrees 35' 51" West along the South line of said West Half (1/2), a distance of 663.45 feet to the Southwest corner of said West Half (1/2); thence North 0 degrees 12' 48" West along the West line of said West Half (1/2), a distance of 1969.06 feet to the point of beginning; situated in the County of Winnebago and State of Illinois. ALSO, Part of the Northwest Quarter (1/4) of Section 13, Township 44 North, Range 2 East of the Third Principal Meridian, bounded and described as follows: Beginning at the Southeast corner of the Northwest Quarter (1/4) of said Section 13; thence South 88 degrees 33' 49" West along the South line of said Northwest Quarter (1/4), a distance of 116.03 feet; thence North 0 degrees 12' 48" West parallel with the East line of said Northwest Quarter (1/4), a distance of 800.80 feet; thence North 88 degrees 38' 50" East, a distance of 116.02 feet to the East line of said Northwest Quarter (1/4); thence South 0 degrees 12' 48" East along said East line, a distance of 800.63 feet to the point of beginning; situated in the County of Winnebago and the State of Illinois.

**WHEREAS**, Illinois Counties Code, specifically 55 ILCS 5/5-12020 (hereinafter “the Statute”), effective January 27, 2023, governs the requirements for siting of commercial solar energy facilities in the State of Illinois and prohibits counties from enacting more restrictive requirements in regard to said facilities than those set forth in the Statute. Consequently, the County may not adopt zoning regulations that disallow, permanently or temporarily, commercial solar energy facilities from being developed or operated in any district zoned to allow agricultural or industrial uses; and

**WHEREAS**, the County of Winnebago, Illinois (hereinafter “County”) has amended its Unified Development Ordinance, Chapter 90 of the Winnebago County Code (hereinafter “UDO”), to be in accord with the Statute, and therefore, the commercial solar energy facility application was submitted and reviewed in accordance with; and

**WHEREAS**, the UDO provides that a request for siting approval for a commercial solar energy facility, “shall be approved if the request is in compliance with the standards and conditions imposed in 55 ILCS 5/5-12020 , the zoning ordinance adopted consistent with 55 ILCS 5/5-12020, and the conditions imposed under State and Federal statutes and regulations”; and

**WHEREAS**, upon review of the application, the Facility Owner (Facility) has conceptually satisfied all of the requisite standards and conditions under the UDO, however, that, in the event a detail or representation in the application conflicts with the UDO, Statute or any other applicable Illinois law or regulation, the conflicting provision shall prevail and Facility Owner shall adhere thereto and adjust the contradiction, as will be required, at time of construction permit submittal; and

**WHEREAS**, a public hearing was held on the site approval request before the Zoning Board of Appeals (ZBA) on August 13, 2024, and the ZBA’s motion to approve failed (3-3); and

**WHEREAS**, the Zoning Committee of the County Board of the County of Winnebago, Illinois considered the ZBA's recommendation (motion) as well as the evidence submitted (at the public hearing) as it relates to the standards and conditions outlined within the UDO, and consequently, the Zoning Committee recommended \_\_\_\_\_(X-X) of the Facility Owner's site approval request to install and operate a commercial solar energy facility on the Property.

**NOW, THEREFORE BE IT ORDAINED** that the County Board of the County of Winnebago, Illinois hereby grants the Facility Owner's site approval request to install and operate a 5 MW or less commercial solar energy facility on a 32.33 +/- acre site commonly known 85XX Rote Road (PIN: 12-13-201-001) and 88XX Rote Road (PIN: 12-13-101-004) ), Rockford, IL 61107 in Rockford Township and specifically described in "1<sup>st</sup> Whereas", subject to the following terms and stipulations:

1. The commercial solar energy facility, including but not limited to vehicular use area, shall be developed in substantial conformance with the Site Layout Plan by TRC, plot date 05-06-2024. However, lighting of any kind shall not be included within the development, unless the light restriction, under notes, is modified by County Board approval.
2. The Facility Owner shall comply with IDNR's recommendations, listed within their letter to the Applicant, dated October 12, 2023, which include but are not limited to the establishment of a pollinator-friendly habitat groundcover, de-compacting (or prevention of compaction) of soils prior to groundcover planting and any onsite future fencing shall be no higher than 6 feet, unless the National Electrical Code requires higher, with a 6-inch gap along the bottom to prevent the restriction of wildlife movement.
3. The Facility Owner shall strictly adhere to all the terms and conditions of the signed Agricultural Impact Mitigation Agreement with the Illinois Department of Agriculture,



dated December 4, 2023, and as may be amended, including, but not limited to, any terms and conditions that are not specifically referenced or set forth in this Ordinance.

4. The Facility Owner shall submit a final vegetative plan for approval at time of construction permit submittal -pursuant to Section 17.4 D. 11. of UDO- that includes mostly of a vegetative pollinator-friendly ground cover, where practical (i.e. a wetland type ground cover may instead be better suited for a periodically wet detention basin), that is consistent with the goals of the Pollinator-friendly Solar Site Act. Moreover, the same plan shall include a screening along the south lot line comprised of six (6) foot evergreens at time of planting that will provide, at least, a 66% screening at time of tree maturity. And lastly, the natural perimeter screening along the south and east lot lines, when located on the Property, shall be maintained (not removed), with the exception of a substantiated necessary utility connection that cannot be routed elsewhere.
5. The Facility Owner shall submit a final road use (transportation plan/traffic safety plan) agreement for approval at time of construction permit submittal -pursuant to Section 17.5.7 of UDO- with the County, and any other applicable unit of government such as the Township and or Illinois Department of Transportation.
6. The Facility Owner shall submit a final drainage plan for approval at time of construction permit submittal -pursuant to Sections 17.4 D. 12. and 17.5.13 of UDO- with the County.
7. The Facility Owner shall obtain all required permits and approvals prior to taking any construction action, including, but not limited to a building permit, a zoning clearance/permit, a site access permit, Winnebago County Surface Water Management Ordinance (WC-SWMO) permits / stormwater plan approvals (i.e. with regard to detention, Stormwater Pollution Prevention Plan (SWPPP), and NPDES Construction General Permit), and the approval of an erosion sediment and control plan.

8. During construction, the Facility Owner shall store solar panels within an enclosed structure or under a tarp, especially any damaged panels, to prevent soil contamination from the components that are imbedded within the panels.
9. The Facility Owner shall provide the County with a final deconstruction / decommissioning Plan (estimate), for approval prior to final construction inspection -pursuant to Sections 17.4 D.5. and 17.11 of UDO (based on the construction plans ultimately approved at time of construction permitting)- by an Illinois licensed professional engineer, inclusive of financial assurance, in the form of an irrevocable letter of credit or other form of surety acceptable to the County to cover the estimated costs of deconstruction of the Facility. The County shall be the designated beneficiary of the financial surety, and the landowner shall be provided with a copy of the document. In the event of abandonment, the County may take all appropriate actions for deconstruction including drawing upon the financial assurance.
10. Facility Owner shall maintain and be listed on an insurance policy that includes liability coverage and property coverage in an amount necessary to cover the value of the commercial solar energy facility in the event the project is damaged or destroyed.
11. In addition to the foregoing terms and stipulations within this Ordinance, the Facility Owner and Facility shall comply with all other requirements and standards as set forth in the UDO (i.e. permitting requirements, design and installation requirements, setback requirements, nuisance abatement requirements, and decommissioning requirements, etc.), Statute (i.e. noxious Weed Act) and any other applicable Illinois or Federal law or regulation, and any other County and local rules and regulations that are not inconsistent with the Statute.

12. As proposed and agreed to by Facility Owner, on or before the completion of the final inspection (of the commercial solar energy facility on the Property), the Facility Owner shall provide the County with a financial assurance that covers 110% -instead of the minimum 10% upfront as outlined in the Agricultural Impact Mitigation Agreement- of the estimated costs of destruction of the Facility as determined in the deconstruction plan.

**BE IT FURTHER ORDAINED**, that the Ordinance shall be in full force and effect immediately upon its adoption.

**BE IT FURTHER ORDAINED**, that the Clerk of the County Board is hereby directed to prepare and deliver certified copies of this Ordinance to the County Planning and Zoning Officer, County Building Official and the County Engineer.

Respectfully Submitted,

**ZONING COMMITTEE**

**Agree**

\_\_\_\_\_  
Jim Webster, Chairman

\_\_\_\_\_  
Angie Goral

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Aaron Booker

\_\_\_\_\_  
John Guevara

\_\_\_\_\_  
Tim Nabors

\_\_\_\_\_  
Dave Tassoni

(2)

**Disagree**

\_\_\_\_\_  
Jim Webster, Chairman

\_\_\_\_\_  
Angie Goral

\_\_\_\_\_  
Paul Arena

\_\_\_\_\_  
Aaron Booker

\_\_\_\_\_  
John Guevara

\_\_\_\_\_  
Tim Nabors

\_\_\_\_\_  
Dave Tassoni

(4)

The above and foregoing Ordinance was adopted by the County Board of the County of Winnebago, Illinois this \_\_\_\_\_ day of \_\_\_\_\_ 2024.

ATTESTED BY:

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Lori Gummow  
Clerk of the County Board  
of the County of Winnebago, Illinois

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Joseph V. Chiarelli  
Chairman of the County Board  
of the County of Winnebago, Illinois

**NEW BUSINESS**

# **ANNOUNCEMENTS & COMMUNICATIONS**



# WINNEBAGO COUNTY

— ILLINOIS —

## Announcements & Communications

Date: September 5, 2024

Item: Correspondence to the Board

Prepared by: County Clerk Lori Gummow

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**Governing Statute(s):** State of Illinois Counties Code [55 ILCS 5/Div. 3-2, Clerk](#)

**County Code:** [Ch 2. Art. II. Div. 4, Sec. 2.86 – Record Keeping & Communications](#)

**Background:** The items listed below were received as correspondence.

1. County Clerk Gummow received from Theresa Grennan, Chief Deputy Winnebago County Treasurer the following:
  - a. Collateralization Report – July 31, 2024
  - b. Investment Report - as of August 1, 2024
  - c. Winnebago County Treasurer Bank Balances –July, 2024

**Adjournment**