

# **Approval of Minutes**

**Winnebago County Board  
Finance Committee Meeting**  
County Administration Building  
404 Elm Street, Room 303  
Rockford, IL 61101

Thursday, April 7, 2022  
Immediately Following Operations and Administrative Committee

**Present:**

Jaime Salgado, **Chairman**  
Steve Schultz  
John Butitta  
Paul Arena  
Jean Crosby  
Keith McDonald

**Others Present:**

Pat Thompson, County Administrator  
Dave Rickert, Chief Financial Officer  
Lafakeria Vaughn, State's Attorney's Office  
Dominick Barcellona, Sheriff's Office  
Pat McDiarmid, River Bluff Nursing Home  
Mark Lofgren, River Bluff Nursing Home  
Ann Johns, Purchasing Director  
Debbie Crozier, HR Department  
Shawn Franks, Facilities  
Chris Petrus, IT Department

**Absent:**

Joe Hoffman

**AGENDA:**

- A. Call to Order
- B. Roll Call
- C. Approval of January 6 and 20, 2022 Minutes
- D. Public Comment – This is the time we invite the public to address the Finance Committee with issues and concerns. We ask you to limit your comments to three minutes. Personal attacks or inappropriate language of any sort will not be tolerated. We will allow a maximum of five speakers on a first come basis with sign up at the meeting. Speakers may not address zoning matters which are pending before the ZBA, the Zoning Committee or the County Board. Personnel matters or pending or threatened litigation may not be addressed in open session. An individual may speak a maximum of three times per calendar year on the same topic. This prohibition shall include the repetition of the same topic in a statement on what is purported to be a different topic. After acknowledgement by the chair, please stand and state your name. Thank you.
- E. Discussion Item River Bluff Nursing Home Pro Forma Financial Statements
- F. Resolution Adopting the Fiscal Year 2023 Budget Policy
- G. Resolution Awarding Elevator Electrical Services Modernization for the Administration Building
- H. Resolution Awarding Purchase of Patrol Vehicles and Related Equipment
- I. Resolution to Purchase Capital Assets Module for Munis ERP
- J. Closed Session to Discuss Labor Negotiations and Pending Litigation
- K. Resolution Authorizing Settlement of a Claim Against the County of Winnebago Entitled James Fletcher Versus Winnebago County
- L. Resolution Authorizing Settlement of Pending Litigation (Penny Bamberger et al v Winnebago County Sheriff et al)
- M. Other Matters
- N. Adjournment

Chairman Salgado called the meeting to order at 6:23 PM.

**Motion to approve the minutes of January 6 and 20, 2022**

Moved: Mr. Schultz, Seconded: Ms. Crosby.

Motion passed by unanimous voice vote.

**Public Comment**

Chairman Salgado omitted reading the Public Comment section of the Agenda due to no one present to speak.

**Discussion Item River Bluff Nursing Home Pro Forma Financial Statements**

- A discussion followed.

**Resolution Adopting the Fiscal Year 2023 Budget Policy**

Motion by Mr. Schultz and Seconded by Ms. Crosby.

- A discussion followed.

Mr. Schultz made an amendment to page 1 of the Budget Policy. After “the 1% Public Safety Sales Tax is not when bond transfers are taken into consideration,” add “the criteria used by bond rating agencies.” On page 3, for fiscal year 2023 the CPI is 5%.

Mr. Salgado – Motion amendment Seconded by Ms. Crosby.

Motion passed by unanimous voice vote.

Mr. Salgado – Back to the original item which is the amendment as allocated by consideration criteria by the bond and the 5% CPI.

Motion passed by unanimous voice vote.

**Resolution Awarding Elevator Electrical Services Modernization for the Administration Building**

Motion by Mr. Schultz and Seconded by Ms. Crosby.

- Mr. Thompson recommended pulling this item and putting it on the next Committee Agenda. Working locally to see if there is a different vendor besides Wilson Electric.
- Mr. Salgado tabled this item until the next meeting.

**Resolution Awarding Purchase of Patrol Vehicles and Related Equipment**

Motion by Mr. Schultz and Seconded by Mr. Arena.

- A discussion followed.

Motion passed by unanimous voice vote.

**Resolution to Purchase Capital Assets Module for Munis ERP**

Motion by Mr. Schultz and Seconded by Mr. Butitta.

- A discussion followed.

Motion passed by unanimous voice vote.

**Closed Session to Discuss Labor Negotiations and Pending Litigation**

Motion by Mr. Schultz and Seconded by Ms. Crosby.

Roll call: Mr. Salgado yes, Mr. Schultz yes, Mr. Butitta yes, Mr. Arena yes, Ms. Crosby yes and Mr. McDonald yes.

Mr. Salgado – No action was taken in closed session.

**Resolution Authorizing Settlement of a Claim Against the County of Winnebago Entitled James Fletcher Versus Winnebago County in the amount of \$22,693.97**

Motion by Mr. Schultz and Seconded by Mr. Butitta.

Motion passed by unanimous voice vote.

**Resolution Authorizing Settlement of Pending Litigation (Penny Bamberger et al v Winnebago County Sheriff et al) in the amount of \$2.25 million**

Motion by Mr. Schultz and Seconded by Mr. Butitta.

Motion passed by unanimous voice vote.

**Other Matters**

- Mr. Salgado spoke about wanting to look at the ARP money from the different perspective of the projects.
- Mr. Rickert hopes to have a full report by the next Finance Committee meeting
- Mr. Salgado asked for a follow up with River Bluff regarding accounts receivable.

**Motion to adjourn.** Moved: Mr. Butitta, Seconded: Mr. Schultz.

Motion passed by unanimous voice vote.

Respectfully submitted,

Amy Ferling  
Administrative Assistant

**The County of Winnebago, Illinois**

General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

**\*\*Current Refunding of Series 2013A, Preliminary\*\***

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## The County of Winnebago, Illinois

General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

### Sources & Uses

Dated 09/30/2022 | Delivered 09/30/2022

#### Sources Of Funds

Par Amount of Bonds	\$16,100,000.00
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<b>Total Sources</b>	<b>\$16,100,000.00</b>
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#### Uses Of Funds

Total Underwriter's Discount (0.800%)	128,800.00
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Costs of Issuance	100,000.00
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Deposit to Current Refunding Fund	15,870,090.73
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Rounding Amount	1,109.27
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<b>Total Uses</b>	<b>\$16,100,000.00</b>
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## The County of Winnebago, Illinois

### General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

## Debt Service Schedule

Date	Principal	Coupon	Interest	Total P+I	Fiscal Total
09/30/2022	-	-	-	-	-
06/30/2023	-	-	362,250.00	362,250.00	-
12/30/2023	2,000,000.00	3.000%	241,500.00	2,241,500.00	2,603,750.00
06/30/2024	-	-	211,500.00	211,500.00	-
12/30/2024	3,180,000.00	3.000%	211,500.00	3,391,500.00	3,603,000.00
06/30/2025	-	-	163,800.00	163,800.00	-
12/30/2025	3,180,000.00	3.000%	163,800.00	3,343,800.00	3,507,600.00
06/30/2026	-	-	116,100.00	116,100.00	-
12/30/2026	-	-	116,100.00	116,100.00	232,200.00
06/30/2027	-	-	116,100.00	116,100.00	-
12/30/2027	-	-	116,100.00	116,100.00	232,200.00
06/30/2028	-	-	116,100.00	116,100.00	-
12/30/2028	1,850,000.00	3.000%	116,100.00	1,966,100.00	2,082,200.00
06/30/2029	-	-	88,350.00	88,350.00	-
12/30/2029	1,905,000.00	3.000%	88,350.00	1,993,350.00	2,081,700.00
06/30/2030	-	-	59,775.00	59,775.00	-
12/30/2030	1,965,000.00	3.000%	59,775.00	2,024,775.00	2,084,550.00
06/30/2031	-	-	30,300.00	30,300.00	-
12/30/2031	2,020,000.00	3.000%	30,300.00	2,050,300.00	2,080,600.00
<b>Total</b>	<b>\$16,100,000.00</b>	<b>-</b>	<b>\$2,407,800.00</b>	<b>\$18,507,800.00</b>	<b>-</b>

### Yield Statistics

Bond Year Dollars	\$80,260.00
Average Life	4.985 Years
Average Coupon	3.0000000%
Net Interest Cost (NIC)	3.1604784%
True Interest Cost (TIC)	3.1771005%
Bond Yield for Arbitrage Purposes	2.9981700%
All Inclusive Cost (AIC)	3.3175098%

### IRS Form 8038

Net Interest Cost	3.0000000%
Weighted Average Maturity	4.985 Years

## The County of Winnebago, Illinois

### General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

## Debt Service Comparison

Date	Total P+I	Existing D/S	Net New D/S	Old Net D/S	Savings
12/30/2022	-	3,294,600.00	3,294,600.00	3,682,100.00	387,500.00
12/30/2023	2,603,750.00	-	2,603,750.00	8,335,000.00	5,731,250.00
12/30/2024	3,603,000.00	-	3,603,000.00	8,337,000.00	4,734,000.00
12/30/2025	3,507,600.00	-	3,507,600.00	-	(3,507,600.00)
12/30/2026	232,200.00	-	232,200.00	-	(232,200.00)
12/30/2027	232,200.00	-	232,200.00	-	(232,200.00)
12/30/2028	2,082,200.00	-	2,082,200.00	-	(2,082,200.00)
12/30/2029	2,081,700.00	-	2,081,700.00	-	(2,081,700.00)
12/30/2030	2,084,550.00	-	2,084,550.00	-	(2,084,550.00)
12/30/2031	2,080,600.00	-	2,080,600.00	-	(2,080,600.00)
<b>Total</b>	<b>\$18,507,800.00</b>	<b>\$3,294,600.00</b>	<b>\$21,802,400.00</b>	<b>\$20,354,100.00</b>	<b>(1,448,300.00)</b>

### PV Analysis Summary (Net to Net)

Gross PV Debt Service Savings	263,589.08
Net PV Cashflow Savings @ 3.318%(AIC)	263,589.08
Contingency or Rounding Amount	1,109.27
Net Present Value Benefit	\$264,698.35
Net PV Benefit / \$15,500,000 Refunded Principal	1.708%
Net PV Benefit / \$16,100,000 Refunding Principal	1.644%

### Refunding Bond Information

Refunding Dated Date	9/30/2022
Refunding Delivery Date	9/30/2022



## The County of Winnebago, Illinois

### General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

## Pricing Summary

Maturity	Type of Bond	Coupon	Yield	Maturity Value	Price	Dollar Price
12/30/2023	Serial Coupon	3.000%	3.000%	2,000,000.00	100.000%	2,000,000.00
12/30/2024	Serial Coupon	3.000%	3.000%	3,180,000.00	100.000%	3,180,000.00
12/30/2025	Serial Coupon	3.000%	3.000%	3,180,000.00	100.000%	3,180,000.00
12/30/2028	Serial Coupon	3.000%	3.000%	1,850,000.00	100.000%	1,850,000.00
12/30/2029	Serial Coupon	3.000%	3.000%	1,905,000.00	100.000%	1,905,000.00
12/30/2030	Serial Coupon	3.000%	3.000%	1,965,000.00	100.000%	1,965,000.00
12/30/2031	Serial Coupon	3.000%	3.000%	2,020,000.00	100.000%	2,020,000.00
<b>Total</b>	-	-	-	<b>\$16,100,000.00</b>	-	<b>\$16,100,000.00</b>

### Bid Information

Par Amount of Bonds	\$16,100,000.00
Gross Production	\$16,100,000.00
Total Underwriter's Discount (0.800%)	\$(128,800.00)
Bid (99.200%)	15,971,200.00
Total Purchase Price	\$15,971,200.00
Bond Year Dollars	\$80,260.00
Average Life	4.985 Years
Average Coupon	3.0000000%
Net Interest Cost (NIC)	3.1604784%
True Interest Cost (TIC)	3.1771005%

## The County of Winnebago, Illinois

### General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

## Current Refunding Escrow

Date	Principal	Rate	Interest	Receipts	Disbursements	Cash Balance
09/30/2022	-	-	-	0.73	-	0.73
12/30/2022	15,870,090.00	0.440%	17,409.27	15,887,499.27	15,887,500.00	-
<b>Total</b>	<b>\$15,870,090.00</b>	<b>-</b>	<b>\$17,409.27</b>	<b>\$15,887,500.00</b>	<b>\$15,887,500.00</b>	<b>-</b>

### Investment Parameters

Investment Model [PV, GIC, or Securities]	Securities
Default investment yield target	Bond Yield
Cash Deposit	0.73
Cost of Investments Purchased with Bond Proceeds	15,870,090.00
Total Cost of Investments	\$15,870,090.73
Target Cost of Investments at bond yield	\$15,769,738.80
Actual positive or (negative) arbitrage	(100,351.93)
Yield to Receipt	0.4390352%
Yield for Arbitrage Purposes	2.9981700%
State and Local Government Series (SLGS) rates for	3/15/2022

## The County of Winnebago, Illinois

General Obligation Refunding Bonds (Alternate Revenue Source), Series 2022

\*\*Current Refunding of Series 2013A, Preliminary\*\*

### Debt Service To Maturity And To Call

Date	Refunded Bonds	Interest to Call	D/S To Call	Principal	Interest	Refunded D/S	Fiscal Total
09/30/2022	-	-	-	-	-	-	-
12/30/2022	15,500,000.00	387,500.00	15,887,500.00	-	387,500.00	387,500.00	387,500.00
06/30/2023	-	-	-	-	387,500.00	387,500.00	-
12/30/2023	-	-	-	7,560,000.00	387,500.00	7,947,500.00	8,335,000.00
06/30/2024	-	-	-	-	198,500.00	198,500.00	-
12/30/2024	-	-	-	7,940,000.00	198,500.00	8,138,500.00	8,337,000.00
<b>Total</b>	<b>\$15,500,000.00</b>	<b>\$387,500.00</b>	<b>\$15,887,500.00</b>	<b>\$15,500,000.00</b>	<b>\$1,559,500.00</b>	<b>\$17,059,500.00</b>	<b>-</b>

#### Yield Statistics

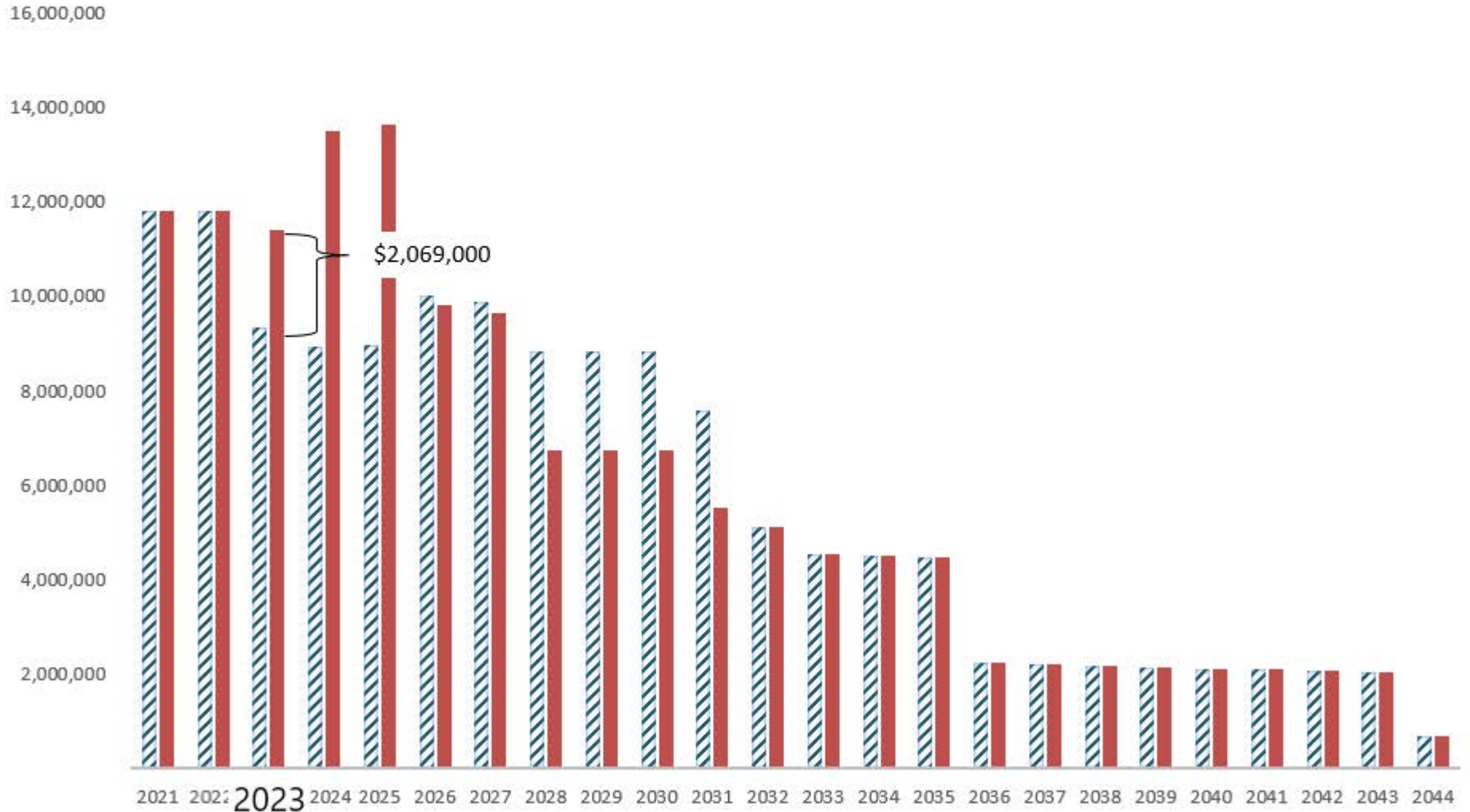
Base date for Avg. Life & Avg. Coupon Calculation	9/30/2022
Average Life	1.762 Years
Average Coupon	5.0000000%
Weighted Average Maturity (Par Basis)	1.762 Years
Weighted Average Maturity (Original Price Basis)	1.760 Years

#### Refunding Bond Information

Refunding Dated Date	9/30/2022
Refunding Delivery Date	9/30/2022

# BOND PRINCIPLE AND INTEREST PAYMENTS WITH A REFINANCE

▨ New    ■ Old



# Property Tax Calculation and Extension Analysis

(estimated)

By

David J. Rickert  
Winnebago County  
June 16th, 2022

## 2023 PTELL Calculation

2021 Tax Extension			40,669,074
Revenue Recapture Adjustment	-		171,105
Net 2021 Tax Extension			40,497,968
PTELL Inflation Rate (Max at 5%)	5.00%	+	2,024,898
Extension Amount			42,522,866
<hr/>			
2021 Assessed Valuation			4,502,776,092
Estimated Increase in EAV (tentative)	7.75%	+	348,965,147
Estimated 2022 Assessed Valuation			4,851,741,239
Less New Construction Included in 2022 Assessed Valuation		-	23,000,000
Revised Assessed Valuation			4,828,741,239
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PTELL Calculation			
Extension Amount			42,522,866
Revised Assessed Valuation		÷	4,828,741,239
PTELL Limiting Rate			0.8806%

### Notes:

**PTELL:** In the State of Illinois, non-home rule units of government located in counties subject to the Property Tax Extension Limitation Law (PTELL) are limited in the size of their annual property tax extension to **5%** or the increase in the Consumer Price Index (CPI), whichever is less.

**Caveats with the new construction estimate:** Not all Townships 2022 workbooks are in yet, without importing values, we are unable to determine how much new construction value will fall within a TIF district, pandemic in 2022 skews inputs for any type of linear regression model and thus makes it non-viable, there may be a higher than normal ratio of new construction value added at Board of Review level via pro-rata valuations

**Winnebago County**  
**Analysis of Property Tax Levies and Estimated Tax Rates**  
**Fiscal Year Ending September 30, 2023**

Fund	Name	Max Rate	Fiscal Year 2022		Estimate of Fiscal Year 2023		
			Extensions	Actual Rate	Levy	Rate	Extension
0001	Corporate	No Limit	16,534,194	0.3672	17,873,013	0.3684	17,873,013
0193	I.M.R.F.	No Limit	5,502,392	0.1222	5,720,210	0.1179	5,720,210
0161	County Highway	0.20000	2,381,969	0.0529	2,376,780	0.0490	2,376,780
0162	Bridge Const W/County	0.25000	238,647	0.0053	233,360	0.0048	233,360
0163	Federal Aid Matching	0.05000	1,783,099	0.0396	1,776,790	0.0366	1,776,790
0301	County Health Department	0.10000	2,616,113	0.0581	2,611,120	0.0538	2,611,120
0194	Tort Judgements, Liability	No Limit	3,354,568	0.0745	3,639,000	0.0750	3,639,000
0192	Social Security	No Limit	3,404,099	0.0756	3,525,260	0.0727	3,525,260
0181	Veterans Assistance	0.04000	661,908	0.0147	658,620	0.0136	658,620
0131	Detention Home County	0.10000	1,837,133	0.0408	1,836,380	0.0378	1,836,380
0155	Historical Museum	0.00400	121,575	0.0027	121,300	0.0025	121,300
0401	Nursing Home	0.10000	1,904,674	0.0423	2,198,000	0.0453	2,198,000
0158	Childrens Advocacy Center	0.00400	157,597	0.0035	154,600	0.0032	154,600
0200	Revenue Recapture Adjustmer	No Limit	171,105	0.0038	-	-	-
			\$ 40,669,074	0.9032	\$ 42,724,433	0.8806	\$ 42,724,433

Fiscal Year 2022 (2021 Taxes) Equalized Assessed Valuation (after TIF) \$ 4,502,776,092

Estimated:

Fiscal Year 2023 (2022 Taxes) Equalized Assessed Valuation (after TIF) \$ 4,851,741,239

Estimated Increase in EAV 7.75%

**Notes:**

- 1) Under The Property Tax Extension Limitation Law (PTELL) The County Rate Cannot Exceed The Limiting Rate. The Estimated Limiting Rate For The County For 2023 Fiscal Year is \$ 0.8806 Per One Hundred Dollars.
- 2) Public Act 094-0976 allows a tax levied to be extended at a rate exceeding the rate established for that tax by referendum provided that the rate does not exceed the statutory maximum and the overall county rate does not exceed the limiting rate for that year.
- 3) The levy and extension amounts in this report are currently equal but may change when taxes are extended based on adjustments for TIF districts and enterprise zones.

## 2022 Budget Allocation of Property Taxes by Fund

Fund	Name	Levy Request	2022 Budget	Discount of		2023 Budgeted Property Tax	Budgetary Change
				Collection 2022	Collection 2023		
0001	Corporate	17,873,013	15,689,000	98.04%	99.00%	17,694,000	2,005,000
0193	I.M.R.F.	5,720,210	5,663,000	98.38%	99.00%	5,663,000	-
0161	County Highway	2,376,780	2,353,000	98.95%	99.00%	2,353,000	-
0162	Bridge Const W/County	233,360	231,000	98.30%	99.00%	231,000	-
0163	Federal Aid Matching	1,776,790	1,759,000	98.82%	99.00%	1,759,000	-
0301	County Health Department	2,611,120	2,585,000	98.93%	99.00%	2,585,000	-
0194	Tort Judgements, Liability	3,639,000	3,319,000	98.99%	99.00%	3,603,000	284,000
0192	Social Security	3,525,260	3,490,000	98.42%	99.00%	3,490,000	-
0181	Veterans Assistance	658,620	652,000	99.09%	99.00%	652,000	-
0131	Detention Home County	1,836,380	1,818,000	99.02%	99.00%	1,818,000	-
0155	Historical Museum	121,300	120,000	99.17%	99.00%	120,000	-
0401	Nursing Home	2,198,000	1,900,000	100.00%	99.00%	2,176,000	276,000
0158	Childrens Advocacy Center	154,600	153,000	98.71%	99.00%	153,000	-
	Total	\$ 42,724,433	\$ 39,732,000	98.62%	99.00%	\$ 42,297,000	2,565,000

**Note:**

The levy request for the Corporate (General ) Fund also includes the annual city election expense payment which is estimated to be \$975,000 in Fiscal Year 2022.

The Collection rate for Winnebago County was 99.72% in 2020 payable 2021.